

APPLICATION FOR MODIFICATION ASSESSMENT REPORT

Application Number:	Mod2021/0859	
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Responsible Officer:	Maxwell Duncan	
Land to be developed (Address):	Lot 3 DP 25050, 723 Warringah Road FORESTVILLE NSW 2087 Lot 2 DP 25050, 725 Warringah Road FORESTVILLE NSW	
	2087 Lot 1 DP 25050, 727 Warringah Road FORESTVILLE NSW 2087	
Proposed Development:	Modification of Development Consent DA2018/0697 granted for demolition works and construction of a centre-based child care facility for a maximum of 146 children	
Zoning:	Warringah LEP2011 - Land zoned R2 Low Density Residential	
Development Permissible:	Yes	
Existing Use Rights:	No	
Consent Authority:	Northern Beaches Council	
Land and Environment Court Action:	: No	
Owner:	Warringah Rd Developments Pty Ltd Napla Forestville Pty Limited	
Applicant:	Minto Planning Services Pty Ltd	
Application Lodged	10/11/2021	

Application Lodged:	18/11/2021	
Integrated Development:	No	
Designated Development:	No	
State Reporting Category:	Refer to Development Application	
Notified:	08/12/2021 to 13/01/2022	
Advertised:	Not Advertised	
Submissions Received:	0	
Clause 4.6 Variation:	Nil	
Recommendation:	Approval	

PROPOSED DEVELOPMENT IN DETAIL

This modification application lodged pursuant to Section 4.56 of the EP&A Act seeks to modify the built form approved under development consent DA2018/0697.

The modifications proposed include:

• Pedestrian walkway widened;



- Internal alterations;
- Ground floor and level 1 excavation and extension;
- Window alterations;
- Roof extension and alterations;
- Relocation of lift;
- Materials and finishes changes;
- Relocation of signage;
- Relocation of air-conditioning units;

The proposed modifications have been assessed against the provisions of *State Environmental Planning Policy (Educational Establishments and Child Care Facilities)* 2017 within this report.

ASSESSMENT INTRODUCTION

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared (the subject of this report) taking into account all relevant provisions of the Environmental Planning and Assessment Act 1979, and the associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon the subject site and adjoining, surrounding and nearby properties;
- Notification to adjoining and surrounding properties, advertisement (where required) and referral to relevant internal and external bodies in accordance with the Act, Regulations and relevant Development Control Plan;
- A review and consideration of all submissions made by the public and community interest groups in relation to the application;
- A review and consideration of all documentation provided with the application (up to the time of determination);
- A review and consideration of all referral comments provided by the relevant Council Officers, State Government Authorities/Agencies and Federal Government Authorities/Agencies on the proposal.

SUMMARY OF ASSESSMENT ISSUES

Environmental Planning and Assessment Act 1979 - Section 4.56 - Environmental Planning and Assessment Act 1979 - Section 4.56 - with S4.15 Assessment Warringah Development Control Plan - B1 Wall Heights

SITE DESCRIPTION

Property Description:	Lot 3 DP 25050 , 723 Warringah Road FORESTVILLE NSW 2087 Lot 2 DP 25050 , 725 Warringah Road FORESTVILLE NSW 2087 Lot 1 DP 25050 , 727 Warringah Road FORESTVILLE NSW 2087
Detailed Site Description:	The site, in its consolidated form, has a combined frontage to Warringah Road of 40.675m with an eastern side boundary length of 94.38m, a western side boundary length



of 99.675m, a rear boundary width of 40.385m and a total area of 3,933m². The site is located within the R2 Low Density Residential zone under the provisions of Warringah Local Environmental Plan 2011. Adjoining development in the locality consists of residential dwellings to the east, west and north and Forestville Public School adjacent the southern boundary of the site. Forestville Shopping Centre is located approximately 200m to the south-west of the site.



SITE HISTORY

Development Consent DA2018/0697 was issued by the NSW LEC on 3 May 2019, following the lodgement of a Class 1 Appeal against the deemed refusal of the application.

MOD2020/0575 - Modification of Development Consent DA2018/0697 granted for demolition works and construction of a centre-based childcare facility for a maximum of 146 children. (Approved 2 February 2021)

ENVIRONMENTAL PLANNING AND ASSESSMENT ACT, 1979 (EPAA)

The relevant matters for consideration under the Environmental Planning and Assessment Act, 1979, are:

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared and is attached taking into all relevant provisions of the Environmental Planning and Assessment Act 1979 and associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon all lands whether nearby, adjoining or at a distance;
- Consideration was given to all documentation provided (up to the time of determination) by the applicant, persons who have made submissions regarding the application and any advice given



by relevant Council / Government / Authority Officers on the proposal;

In this regard, the consideration of the application adopts the previous assessment detailed in the Assessment Report for DA2018/0697, in full, with amendments detailed and assessed as follows:

The relevant matters for consideration under Section 4.56 of the Environmental Planning and Assessment Act, 1979, are:

Section 4.56- Other Modifications	Comments	
(1) A consent authority may, on application being made by the applicant or any other person entited to act on a consent granted by the consent authority and subject to and in accordance with the regulations, modify the consent if:		
(a) it is satisfied that the development to which the consent as modified relates is substantially the same development as the development for which consent was originally granted and before that consent as originally granted was modified (if at all), and	 The development, as proposed, has been found to be such that Council is satisfied that the proposed works are substantially the same as those already approved under DA2018/0697 for the following reasons: The proposed development retains its approved use. The intensity of use remains substantially unchanged. The modified is "essentially or materially" the same as the original approval. Quantifiably the ground and first floor extension will not lead to any substantial increase to the size and scale of the building. Qualitatively the changes will not give rise to any unreasonable environmental impacts on adjoining properties. The built form changes are minor and are generally consistent with the bulk and scale of the approved development. 	
(b) it has notified the application in accordance with:(i) the regulations, if the regulations so require,	as originally approved. The application has been publicly exhibited in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2000, and the Northern Beaches Community Participation Plan.	
or		
(ii) a development control plan, if the consent authority is a council that has made a development control plan under section 72 that requires the notification or advertising of		



Section 4.56- Other	Comments
Modifications	
applications for modification of a development consent, and	
(c) it has notified, or made reasonable attempts to notify, each person who made a submission in respect of the relevant development application of the proposed modification by sending written notice to the last address known to the consent authority of the objector or other person, and	Written notices of this application have been sent to the last address known to Council of the objectors or other persons who made a submission in respect of DA2018/0697.
(d) it has considered any submissions made concerning the proposed modification within any period prescribed by the regulations or provided by the development control plan, as the case may be.	No submissions were received in relation to this application.

Section 4.15 Assessment

In accordance with Section 4.56 of the Environmental Planning and Assessment Act 1979, in determining an modification application made under Section 4.55 the consent authority must take into consideration such of the matters referred to in section 4.15(1) as are of relevance to the development the subject of the application.

The relevant matters for consideration under Section 4.15 of the Environmental Planning and Assessment Act, 1979, are:

Section 4.15 'Matters for Consideration'	Comments
Section 4.15 (1) (a)(i) – Provisions of any environmental planning instrument	See discussion on "Environmental Planning Instruments" in this report.
Section 4.15 (1) (a)(ii) – Provisions of any draft environmental planning instrument	None applicable.
Section 4.15 (1) (a)(iii) – Provisions of any development control plan	Warringah Development Control Plan applies to this proposal.
Section 4.15 (1) (a)(iiia) – Provisions of any planning agreement	None applicable.
Section 4.15 (1) (a)(iv) – Provisions of the Environmental Planning and Assessment Regulation 2000 (EP&A Regulation 2000)	<u>Division 8A</u> of the EP&A Regulation 2000 requires the consent authority to consider Prescribed conditions of development consent. These matters have been addressed via a condition in the original consent.
	<u>Clause 50(1A)</u> of the EP&A Regulation 2000 requires the submission of a design verification certificate from the building designer at lodgement of the development application. This clause is not relevant to this application.
	Clauses 54 and 109 of the EP&A Regulation 2000 allow



Section 4.15 'Matters for Consideration'	Comments
	Council to request additional information. Additional information was requested in relation to Acoustic privacy.
	<u>Clause 92</u> of the EP&A Regulation 2000 requires the consent authority to consider AS 2601 - 1991: The Demolition of Structures. This matter has been addressed via a condition in the original consent
	<u>Clauses 93 and/or 94</u> of the EP&A Regulation 2000 requires the consent authority to consider the upgrading of a building (including fire safety upgrade of development). This matter has been addressed via a condition in the original consent/This clause is not relevant to this application.
	<u>Clause 98</u> of the EP&A Regulation 2000 requires the consent authority to consider insurance requirements under the Home Building Act 1989. This clause is not relevant to this application.
	<u>Clause 98</u> of the EP&A Regulation 2000 requires the consent authority to consider the provisions of the Building Code of Australia (BCA). This matter has been addressed via a condition in the original consent.
	<u>Clause 143A</u> of the EP&A Regulation 2000 requires the submission of a design verification certificate from the building designer prior to the issue of a Construction Certificate. This matter has been addressed via a condition in the original consent.
Section 4.15 (1) (b) – the likely impacts of the development, including environmental impacts on the natural and built environment and social and economic impacts in the locality	 (i) The environmental impacts of the proposed development on the natural and built environment are addressed under the Warringah Development Control Plan section in this report. (ii) The proposed development will not have a detrimental social impact in the locality considering the character of the proposal. (iii) The proposed development will not have a detrimental economic impact on the locality considering the nature of the existing and proposed land use.
Section 4.15 (1) (c) – the suitability of the site for the development	The site is considered suitable for the proposed development.
Section 4.15 (1) (d) – any submissions made in accordance with the EPA Act or EPA Regs	See discussion on "Notification & Submissions Received" in this report.
Section 4.15 (1) (e) – the public interest	No matters have arisen in this assessment that would justify the refusal of the application in the public interest.

EXISTING USE RIGHTS

Existing Use Rights are not applicable to this application.



BUSHFIRE PRONE LAND

The site is not classified as bush fire prone land.

NOTIFICATION & SUBMISSIONS RECEIVED

The subject development application has been publicly exhibited from 08/12/2021 to 13/01/2022 in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2000 and the Community Participation Plan.

As a result of the public exhibition of the application Council received no submissions.

REFERRALS

Internal Referral Body	Comments	
Building Assessment - Fire and Disability upgrades	The application has been investigated with respects to aspects relevant to the Building Certification and Fire Safety Department. There are no objections to approval of the development subject to inclusion of the attached conditions of approval and consideration of the notes below. Note: The proposed development may not comply with some	
	requirements of the BCA and the Premises Standards. Issues such as this however may be determined at Construction Certificate Stage.	
Environmental Health (Industrial)	General Comments	
(moustnar)	An acoustic report has been provided to account for the noise from air conditioning units impacting on residential amenity. The acoustic report demonstrates that air conditioning units are expected to be 10 dB(A) below allowed noise limits (background +5dB(A)) according to the Warringah DCP and Noise Policy for Industry 2017. Therefore, we have no objection to the installation of these mechanical plant in the location described.	
Landscape Officer	Amended Landscape Plans are noted.	
	Condition 15 of the Court issued Consent states: 15. Amended Landscape Plans i) Landscape Plans are to be amended to delete 2 x Liquidambar styraciflua nominated for canopy planting in the front car-park and substitute with 2 trees not listed on Council's exempt tree species list which are capable of attaining a minimum height of 15 m at maturity. ii) Each tree is to be provided with a minimum of 30m3 of sub-surface soil volume via a proprietary load bearing soil cell system. Reason: Environmental amenity (DACLACPCC1) The amended Landscape Plans indicate replacement planting of	



Internal Referral Body	Comments		
	Cupaniopsis anacardioides. However, C. anacardiodes is a tree		
	species currently listed on Council's exempt tree species list, and is therefore unsuitable.		
	It is recommended that the species be substituted with <i>Corymbia maculata</i> , which can be achieved via condition as follows:		
	Amended Landscape Plans i) Landscape Plans are to be amended to delete <i>Cupaniopsis</i> <i>anacardioides</i> from the planting list and substitute with <i>Corymbia</i> <i>maculata</i> , minimum pot size 75 litre.		
	Reason: Environmental amenity (DACLACPCC1)		
	No other objections are raised to the amended plans.		
NECC (Development Engineering)	Development Engineering has no objection to the application. And the condition 10 and 12 shall be amended as below:		
	 Submission Roads Act Application for Civil Works in the Public Road An Application for Infrastructure Works on Council Roadway, including engineering plans is to be submitted to Council for approval under the provisions of Sections 138 and 139 of the Roads Act 1993. The application is to include four (4) copies of Civil Engineering plans for the design of the Slip lane, footpath, kerb and gutter and driveway crossing which are to be generally in accordance with the Development Application and Council's Specification for engineering works - AUS-SPEC #1 and/ or Council's Minor Works Policy. The plan shall be prepared by a qualified structural engineer. The design must include the following information: An appropriate plan of the proposed design with full details of slip lane, drainage system, kerb and gutter, footpath, proposed road dedication, existing and proposed utility services and driveway crossings shall be submitted with Scale 1:100, 1:200 or 1:500. A written approval from Roads and Maritime Service for the slip lane and drainage works must be submitted. The design details of the slip lane must also be submitted. A 3.0 m wide concrete footpath along the boundary frontage. A new driveway crossing include layback and crossing slab shall be designed to serve the subjected site in accordance with Council's Normal crossing profile. Any relocation and proposed Utility services if required. A raffic management plan shall be submitted. It must be complied with Australian Standard 1742.3 and the requirements of RMS. A Road Occupancy licence shall be obtained and provided. A plan of the amendments to the existing crossings serving the adjoining properties where required. A remedial action plan on the affected road reserve must be submitted. 		



Internal Referral Body	Comments	
	The fee associated with the assessment and approval of the application is to be in accordance with Council's Fee and Charges. An approval is to be submitted to the Principal Certifying Authority prior to the issue of the Construction Certificate Reason: To provide public and private safety. 12. On-site Stormwater Detention An On-site Stormwater Detention system must be designed and constructed in accordance with Council's current On-site Stormwater Detention Technical Specification, and generally in accordance with the concept drainage plans prepared by Warren Smith & Partners Pty Ltd, Job number 6118000, drawing number C1- C6, dated 1.2/11/2021. Detailed drainage plans are to be prepared by a suitably qualified Civil Engineer, who has membership to the Institution of Engineers Australia, National Professional Engineers Register (NPER) and registered in the General Area of Practice for civil engineering. The drainage plans must address the following: i. An approval for Roads and Maritime Service (RMS)must be provided in regard the proposed amendment and connection to RMS's drainage system. The applicant must also demonstrate all required conditions of the approval are satisfied.	
	Detailed drainage plans, including engineering certification confirming the above requirements have been satisfied and complying with Council's current On-site Stormwater Detention Technical Specification, are to be submitted to the Principal Certifying Authority for approval prior to the issue of the Construction Certificate. Reason: To ensure appropriate provision for the disposal of storm water and storm water management arising from the development.	
Strategic and Place Planning (Urban Design)	The proposed changes in roof pitch to face the south over the class rooms, material finishes changes to metal deck roofs and minor façade areas can be supported.	
	The modifications proposed will result in development substantially the same as that previously approved by the Court and will not result in any unreasonable impacts.	

External Referral Body	Comments
	The proposal was referred to Ausgrid who provided a response stating that the proposal is acceptable subject to compliance with the relevant Ausgrid Network Standards and SafeWork NSW Codes of Practice. These recommendations will be included as a condition of consent.

ENVIRONMENTAL PLANNING INSTRUMENTS (EPIs)*

All, Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and



Council Policies have been considered in the merit assessment of this application.

In this regard, whilst all provisions of each Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the assessment, many provisions contained within the document are not relevant or are enacting, definitions and operational provisions which the proposal is considered to be acceptable against.

As such, an assessment is provided against the controls relevant to the merit consideration of the application hereunder.

State Environmental Planning Policies (SEPPs) and State Regional Environmental Plans (SREPs)

SEPP Educational Establishments and Child Care Facilities 2017

Clause 23 of State Environmental Planning Policy (Educational Establishments and Child Care Facilities) 2017 stipulates that:

Before determining a development application for development for the purposes of a centre-based child-care facility, the consent authority must take into consideration any applicable provisions of the Child Care Planning Guideline, in relation to the proposed development.

As previously outlined this application is for the establishment of a centre-based child-care facility.

As per the provisions of Clause 23, the provisions of the SEPP and the *Child Care Planning Guideline* are applicable.

DESIGN QUALITY PRINCIPLES

Principle 1: Context

Good design responds and contributes to its context, including the key natural and built features of an area, their relationship and the character they create when combined. It also includes social, economic, health and environmental conditions.

Well-designed child care facilities respond to and enhance the qualities and identity of the area including adjacent sites, streetscapes and neighbourhood.

Well-designed child care facilities take advantage of its context by optimising nearby transport, public facilities and centres, respecting local heritage, and being responsive to the demographic, cultural and socio-economic makeup of the facility users and surrounding communities.

Comment:

The context of the childcare centre was considered under the original application. The modifications result in a development that is substantially the same as originally approved under DA2018/0697.

Principle 2: Built Form

Good design achieves a scale, bulk and height appropriate to the existing or desired future character of the surrounding area.

Good design achieves an appropriate built form for a site and the building's purpose in terms of building



alignments, proportions, building type, articulation and the manipulation of building elements. Good design also uses a variety of materials, colours and textures.

Appropriate built form defines the public domain, contributes to the character of streetscapes and parks, including their views and vistas, and provides internal amenity and outlook.

Contemporary facility design can be distinctive and unique to support innovative approaches to teaching and learning, while still achieving a visual appearance that is aesthetically pleasing, complements the surrounding areas, and contributes positively to the public realm.

Comment:

The modifications result in a building that is substantially the same in regards to bulk and scale and visual appearance to that originally approved. Physical works proposed are largely internal.

Principle 3: Adaptive Learning Spaces

Good facility design delivers high quality learning spaces and achieves a high level of amenity for children and staff, resulting in buildings and associated infrastructure that are fit-for-purpose, enjoyable and easy to use. This is achieved through site layout, building design, and learning spaces fit-out.

Good design achieves a mix of inclusive learning spaces to cater for all students and different modes of learning. This includes appropriately designed physical spaces offering a variety of settings, technology and opportunities for interaction.

Comment:

The proposal retains a variety of indoor and outdoor learning spaces that are largely consistent with the floor plate originally approved.

Principle 4: Sustainability

Sustainable design combines positive environmental, social and economic outcomes.

This includes use of natural cross ventilation, sunlight and passive thermal design for ventilation, heating and cooling reducing reliance on technology and operation costs. Other elements include recycling and re-use of materials and waste, use of sustainable materials and deep soil zones for groundwater recharge and vegetation.

Well-designed facilities are durable and embed resource efficiency into building and site design, resulting in less energy and water consumption, less generation of waste and air emissions and reduced operational costs.

Comment:

Suitable cross ventilation and sunlight is retained as part of the proposed modification application.

Principle 5: Landscape

Landscape and buildings should operate as an integrated and sustainable system, resulting in attractive developments with good amenity. A contextual fit of well-designed developments is achieved by contributing to the landscape character of the streetscape and neighbourhood.



Well-designed landscapes make outdoor spaces assets for learning. This includes designing for diversity in function and use, age-appropriateness and amenity.

Good landscape design enhances the development's environmental performance by retaining positive natural features which contribute to the local context, co-ordinating water and soil management, solar access, micro-climate, tree canopy, habitat values and preserving green networks.

Comment:

The landscape plan is consistent with that originally approved.

Principle 6: Amenity

Good design positively influences internal and external amenity for children, staff and neighbours. Achieving good amenity contributes to positive learning environments and the well-being of students and staff.

Good amenity combines appropriate and efficient indoor and outdoor learning spaces, access to sunlight, natural ventilation, outlook, visual and acoustic privacy, storage, service areas and ease of access for all age groups and degrees of mobility.

Well-designed child care facilities provide comfortable, diverse and attractive spaces to learn, play and socialise.

Comment:

The proposed internal modifications will not unreasonably impact upon the amenity of the child care centre.

Principle 7: Safety

Well-designed child care facilities optimise the use of the built and natural environment for learning and play, while utilising equipment, vegetation and landscaping that has a low health and safety risk, and can be checked and maintained efficiently and appropriately.

Good child care facility design balances safety and security with the need to create a welcoming and accessible environment. It provides for quality public and private spaces that are inviting, clearly defined and allow controlled access for members of the community. Well-designed child care facilities incorporate passive surveillance and Crime Prevention Through Environmental Design (CPTED).

Comment:

The suitability of the site with regard to safety has been considered under DA2018/0697. The proposed internal modifications to the floor plate are not considered to give rise to additional safety concerns.

The following table is an assessment against the criteria of the 'Child Care Planning Guideline' as required by State Environmental Planning Policy (Educational Establishments and Child Care Facilities) 2017.

MATTERS FOR CONSIDERATION

Objectives	Criteria/Guidelines	Comments	
3.1 Site selection and location			



C1 To ensure that appropriate zone considerations are assessed when selecting a site	For proposed developments in commercial and industrial zones, consider: • potential impacts on the health, safety and wellbeing of children, staff and visitors with regard to local environmental or amenity issues such as air or noise pollution and local traffic conditions • the potential impact of the facility on the viability of existing commercial or industrial uses.	The site selection was considered under the original application.
C2 To ensure that the site selected for a proposed child care facility is suitable for the use	When selecting a site, ensure that: • the location and surrounding uses are compatible with the proposed development or use • the site is environmentally safe including risks such as flooding, land slip, bushfires, coastal hazards • there are no potential environmental contaminants on the land, in the building or the general proximity, and whether hazardous materials remediation is needed • the characteristics of the site are suitable for the scale and type of development proposed having regard to: - size of street frontage, lot configuration, dimensions and overall size - number of shared boundaries with residential properties - the development will not have adverse environmental impacts on the surrounding area, particularly in sensitive environmental or cultural areas • where the proposal is to occupy or retrofit an existing premises, the interior and exterior spaces are suitable for the proposed use • there are suitable drop off and pick up areas, and off and on street parking • the type of adjoining road (for example classified, arterial, local road, cul-de-sac) is appropriate and safe for the proposed use • it is not located closely to incompatible social activities and uses such as restricted premises, injecting rooms, drug clinics and the like, premises licensed for alcohol or gambling such as hotels, clubs, cellar door premises and sex services premises.	The site selection was considered under the original application.
C3 To ensure that sites for child care facilities are appropriately located	A child care facility should be located: • near compatible social uses such as schools and other educational establishments, parks and other public open space, community facilities, places of public worship	The site selection was considered under the original application.



	 near or within employment areas, town centres, business centres, shops with access to public transport including rail, buses, ferries in areas with pedestrian connectivity to the local community, businesses, shops, services and the like. 	
C4 To ensure that sites for child care facilities do not incur risks from environmental, health or safety hazard	 A child care facility should be located to avoid risks to children, staff or visitors and adverse environmental conditions arising from: proximity to: heavy or hazardous industry, waste transfer depots or landfill sites LPG tanks or service stations water cooling and water warming systems odour (and other air pollutant) generating uses and sources or sites which, due to prevailing land use zoning, may in future accommodate noise or odour generating uses 	The site selection was considered under the original application.
3.2 Local character, st	reetscape and the public domain	
C5 To ensure that the child care facility is compatible with the local character and surrounding streetscape	The proposed development should: • contribute to the local area by being designed in character with the locality and existing streetscape • reflect the predominant form of surrounding land uses, particularly in low density residential areas • recognise predominant streetscape qualities, such as building form, scale, materials and colours • include design and architectural treatments that respond to and integrate with the existing streetscape • use landscaping to positively contribute to the streetscape and neighbouring amenity • integrate car parking into the building and site landscaping design in residential areas.	No proposed modifications contribute to the overall character of the locality.
C6, C7, C8 To ensure clear delineation between the child care facility and public spaces	Create a threshold with a clear transition between public and private realms, including: • fencing to ensure safety for children entering and leaving the facility • windows facing from the facility towards the public domain to provide passive surveillance to the street as a safety measure and connection between the facility and the community • integrating existing and proposed landscaping with fencing. On sites with multiple buildings and/or	There is no change to fencing, windows and landscaping proposed.



	entries, pedestrian entries and spaces associated with the child care facility should be differentiated to improve legibility for visitors and children by changes in materials, plant species and colours. Where development adjoins public parks, open space or bushland, the facility should provide an appealing streetscape frontage by adopting some of the following design solutions: • clearly defined street access, pedestrian paths and building entries • low fences and planting which delineate communal/ private open space from adjoining public open space • minimal use of blank walls and high fences.	unchanged from the original development application. The access and fencing is unchanged from the original development application.
C9, C10 To ensure that front fences and retaining walls respond to and complement the context and character of the area and do not dominate the public domain.	Front fences and walls within the front setback should be constructed of visually permeable materials and treatments. Where the site is listed as a heritage item, adjacent to a heritage item or within a conservation area front fencing should be designed in accordance with local heritage provisions. High solid acoustic fencing may be used when shielding the facility from noise on classified roads. The walls should be setback from the property boundary with screen landscaping of a similar height between the wall and the boundary	N/A N/A
3.3 Building orientation	n, envelope and design	
	Orient a development on a site and design the building layout to: • ensure visual privacy and minimise potential noise and overlooking impacts on neighbours by: - facing doors and windows away from private open space, living rooms and bedrooms in adjoining residential properties	The proposed external building design and dimensions are mostly unchanged through the modification application, with minor changes to balconies facing the street. The proposed development will not result in any significant amenity impacts.



C12 To ensure that the scale of the child care facility is compatible with adjoining development and the impact on adjoining buildings is minimised	located above ground level, outdoor play areas are protected from wind and other climatic conditions. The following matters may be considered to minimise the impacts of the proposal on local character: • building height should be consistent with other buildings in the locality • building height should respond to the scale and character of the street • setbacks should allow for adequate privacy for neighbours and children at the proposed child care facility • setbacks should provide adequate access for building maintenance	The proposed building height is consistent with the development standard under clause 4.3 of the WLEP 2013.
	 setbacks to the street should be consistent with the existing character. 	
C13, C14 To ensure that setbacks from the boundary of a child care facility are consistent with the predominant development within the immediate context	Where there are no prevailing setback controls minimum setback to a classified road should be 10 metres. On other road frontages where there are existing buildings within 50 metres, the setback should be the average of the two closest buildings. Where there are no buildings within 50 metres, the same setback is required for the predominant adjoining land use.	N/A
	On land in a residential zone, side and rear boundary setbacks should observe the prevailing setbacks required for a dwelling house.	N/A
<i>built form, articulation and scale of development relates to its context and buildings are well</i>	The built form of the development should contribute to the character of the local area, including how it: • respects and responds to its physical context such as adjacent built form, neighbourhood character, streetscape quality and heritage • contributes to the identity of the place • retains and reinforces existing built form and vegetation where significant • considers heritage within the local neighbourhood including identified heritage items and conservation areas • responds to its natural environment including local landscape setting and climate • contributes to the identity of place.	No external built form changes proposed. No additional impact.
C16 To ensure that buildings are designed to create safe environments for all users	Entry to the facility should be limited to one secure point which is: • located to allow ease of access, particularly for pedestrians • directly accessible from the street where	Minor changes are proposed to the building entrance to ensure suitable access. The pedestrian access has also been widened to improve



	 possible directly visible from the street frontage easily monitored through natural or camera surveillance not accessed through an outdoor play area. in a mixed-use development, clearly defined and separate from entrances to other uses in the building. 	access through the site.
C17 To ensure that child care facilities are designed to be accessible by all potential users	Accessible design can be achieved by: • providing accessibility to and within the building in accordance with all relevant legislation • linking all key areas of the site by level or ramped pathways that are accessible to prams and wheelchairs, including between all car parking areas and the main building entry • providing a continuous path of travel to and within the building, including access between the street entry and car parking and main building entrance. Platform lifts should be avoided where possible • minimising ramping by ensuring building entries and ground floors are well located relative to the level of the footpath. NOTE: The National Construction Code, the Discrimination Disability Act 1992 and the Disability (Access to Premises – Buildings) Standards 2010 set out the requirements for access to buildings for people with disabilities.	An updated access report was submitted with the application. The recommendations of the access report including compliance with AS1428.1 (2009) remain as consent conditions.
3.4 Landscaping		
C18, C19 To provide landscape design that contributes to the streetscape and amenity	Appropriate planting should be provided along the boundary integrated with fencing. Screen planting should not be included in calculations of unencumbered outdoor space. Use the existing landscape where feasible to provide a high quality landscaped area by: • reflecting and reinforcing the local context • incorporating natural features of the site, such as trees, rocky outcrops and vegetation	N/A
	 Incorporate car parking into the landscape design of the site by: planting shade trees in large car parking areas to create a cool outdoor environment and reduce summer heat radiating into buildings taking into account streetscape, local 	No changes to the approved parking is proposed.



	character and context when siting car parking areas within the front setback • using low level landscaping to soften and screen parking areas.	
3.5 Visual and acoustic	c privacy	
C20, C21 To protect the privacy and security of children	Open balconies in mixed use developments should not overlook facilities nor overhang outdoor play spaces.	Location of play spaces are maintained as per original.
attending the facility	 Minimise direct overlooking of indoor rooms and outdoor play spaces from public areas through: appropriate site and building layout suitably locating pathways, windows and doors permanent screening and landscape design. 	Location of play spaces are maintained as per original and situated on level 1 and 2 away from direct overlooking from a public area.
C22 To minimise impacts on privacy of adjoining properties	 Minimise direct overlooking of main internal living areas and private open spaces in adjoining developments through: appropriate site and building layout suitable location of pathways, windows and doors landscape design and screening. 	The proposed modification will not give rise to additional privacy impacts
C23, C24 To minimise the impact of child care facilities on the acoustic privacy of neighbouring residential developments	A new development, or development that includes alterations to more than 50 per cent of the existing floor area, and is located adjacent to residential accommodation should: • provide an acoustic fence along any boundary where the adjoining property contains a residential use. (An acoustic fence is one that is a solid, gap free fence). • ensure that mechanical plant or equipment is screened by solid, gap free material and constructed to reduce noise levels e.g. acoustic fence, building, or enclosure.	Existing acoustic solutions are retained as part of this application.
	A suitably qualified acoustic professional should prepare an acoustic report which will cover the following matters: • identify an appropriate noise level for a child care facility located in residential and other zones • determine an appropriate background noise level for outdoor play areas during times they are proposed to be in use • determine the appropriate height of any acoustic fence to enable the noise criteria to be met.	Existing acoustic solutions are retained as part of this application.
3.6 Noise and air pollu	tion	
C25, C26	Adopt design solutions to minimise the impacts of noise, such as:	Further acoustic measures are not warranted as part of

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	 creating physical separation between buildings and the noise source orienting the facility perpendicular to the noise source and where possible buffered by other uses using landscaping to reduce the perception of noise limiting the number and size of openings facing noise sources using double or acoustic glazing, acoustic louvres or enclosed balconies (wintergardens) using materials with mass and/or sound insulation or absorption properties, such as solid balcony balustrades, external screens and soffits locating cot rooms, sleeping areas and play areas away from external noise sources 	this modification.
	noise levels for sleeping areas and other non play areas and examine impacts and noise attenuation measures where a child care facility is proposed in any of the following locations: • on industrial zoned land • where the ANEF contour is between 20 and 25, consistent with AS 2021 - 2000 • along a railway or mass transit corridor, as defined by State Environmental Planning Policy (Infrastructure) 2007 • on a major or busy road • other land that is impacted by substantial external noise.	
C27, C28 To ensure air quality is acceptable where child care facilities are proposed close to external sources of air pollution such as major roads and industrial development	Locate child care facilities on sites which avoid or minimise the potential impact of external sources of air pollution such as major roads and industrial development. A suitably qualified air quality professional should prepare an air quality assessment report to demonstrate that proposed child care facilities close to major roads or industrial developments can meet air quality standards in accordance with relevant legislation and guidelines.	The site selection was considered under the original application. The site selection was considered under the original application.
	 The air quality assessment report should evaluate design considerations to minimise air pollution such as: creating an appropriate separation distance between the facility and the pollution source. The location of play areas, sleeping areas and outdoor areas should be as far as 	



	practicable from the major source of air pollution • using landscaping to act as a filter for air pollution generated by traffic and industry. Landscaping has the added benefit of improving aesthetics and minimising visual intrusion from an adjacent roadway • incorporating ventilation design into the design of the facility.	
3.7 Hours of operation		
C29, C30 To minimise the impact of the child care facility on the amenity of neighbouring residential developments	Hours of operation within areas where the predominant land use is residiential should be confined to the core hours of 7.00am to 7.00pm weekdays. The hours of operation of the proposed child care facility may be extended if it adjoins or is adjacent to non- residential land uses.	N/A
	Within mixed use areas or predominantly commercial areas, the hours of operation for each child care facility should be assessed with respect to its compatibility with adjoining and co-located land uses.	N/A. There is no change to hours of operations proposed.
3.8 Traffic, parking and	pedestrian circulation	
3.8 Traffic, parking and C31, C32, C33 To provide parking that satisfies the needs of users and demand generated by the centre	 Off street car parking should be provided at the rates for child care facilities specified in a Development Control Plan that applies to the land. Where a Development Control Plan does not specify car parking rates, off street car parking should be provided at the following rates: Within 400 metres of a metropolitan train station: 1 space per 10 children 1 space per 2 staff. Staff parking may be stack or tandem parking with no more than 2 spaces in each tandem space. In other areas: 1 space per 4 children. A reduction in car parking rates may be considered where: the proposal is an adaptive re-use of a heritage item the site is in a B8 Metropolitan Zone or other high density business or residential zone 	As above there is no change to parking or umber of children proposed under this application.

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	 well connected public transport the site is co-located or in proximity to other uses where parking is appropriately provided (for example business centres, schools, public open space, car parks) there is sufficient on street parking available at appropriate times within proximity of the site. 	
	In commercial or industrial zones and mixed use developments, on street parking may only be considered where there are no conflicts with adjoining uses, that is, no high levels of vehicle movement or potential conflicts with trucks and large vehicles.	This was previously considered under the original application.
	A Traffic and Parking Study should be prepared to support the proposal to quantify potential impacts on the surrounding land uses and demonstrate how impacts on amenity will be minimised. The study should also address any proposed variations to parking rates and demonstrate that: • the amenity of the surrounding area will not be affected • there will be no impacts on the safe operation of the surrounding road network.	Traffic was considered under original application. There is no variation to on site parking proposed.
C34, C35 To provide vehicle access from the street in a safe environment that does not disrupt traffic flows	Alternate vehicular access should be provided where child care facilities are on sites fronting: • a classified road • roads which carry freight traffic or transport dangerous goods or hazardous materials.	Access considered under original application. No change to access.
	 The alternate access must have regard to: the prevailing traffic conditions pedestrian and vehicle safety including bicycle movements the likely impact of the development on traffic. 	
	Child care facilities proposed within cul-de- sacs or narrow lanes or roads should ensure that safe access can be provided to and from the site, and to and from the wider locality in times of emergency.	Site suitability assessed under original application.
C36, C37, C38 To provide a safe and connected environment for pedestrians both on and around the site	The following design solutions may be incorporated into a development to help provide a safe pedestrian environment: • separate pedestrian access from the car park to the facility • defined pedestrian crossings included within large car parking areas • separate pedestrian and vehicle entries	Site access is unchanged as a result of the proposed modifications.



from the street for parents, children and visitors • pedestrian paths that enable two prams to pass each other • delivery and loading areas located away from the main pedestrian access to the building and in clearly designated, separate facilities • in commercial or industrial zones and mixed use developments, the path of travel from the car parking to the centre entrance physically separated from any truck circulation or parking areas • vehicles can enter and leave the site in a forward direction.	
 Mixed use developments should include: driveway access, manoeuvring areas and parking areas for the facility that are separate to parking and manoeuvring areas used by trucks drop off and pick up zones that are exclusively available for use during the facility's operating hours with spaces clearly marked accordingly, close to the main entrance and preferably at the same floor level. Alternatively, direct access should avoid crossing driveways or maneuvering areas used by vehicles accessing other parts of the site parking that is separate from other uses, located and grouped together and conveniently located near the entrance or access point to the facility. 	As above, site access is unchanged as a result of the proposed modifications.
Car parking design should: • include a child safe fence to separate car parking areas from the building entrance and play areas • provide clearly marked accessible parking as close as possible to the primary entrance to the building in accordance with appropriate Australian Standards • include wheelchair and pram accessible parking.	No changes proposed.

APPLYING THE NATIONAL REGULATIONS TO DEVELOPMENT PROPOSALS

Regulation	Design Guidance	Comments	
4.1 Indoor space requ	4.1 Indoor space requirements		
Regulation 107 Education and Care Services National	The proposed development includes at least 3.25 square metres of unencumbered indoor space for each	Total unencumbered indoor space = 475sqm	
Regulation	child.	146 children x 3.25sqm =	



Every child being educated and cared for within a facility must have a minimum of 3.25m² of unencumbered indoor space. If this requirement is not met, the concurrence of the regulatory authority is required under the SEPP.

Unencumbered indoor space excludes any of the following: passageway or thoroughfare (including door swings) used for circulation toilet and hygiene facilities nappy changing area or area for preparing bottles area permanently set aside for the use or storage of cots area permanently set aside for storage area or room for staff or administration • kitchens, unless the kitchen is designed to be used predominately an educational program e.g. a learning kitchen on-site laundry other space that is not suitable for children.

All unencumbered indoor spaces must be provided as a secure area for children. The design of these spaces should consider the safe supervision of children.

When calculating indoor space requirements, the

Verandahs as indoor space

For a verandah to be included as unencumbered indoor space, any opening must be able to be fully closed during inclement weather. It can only be counted once and therefore cannot be counted as outdoor space as well as indoor space.

Storage

Storage areas including joinery units are not to be included in the calculation of indoor space. To achieve a functional unencumbered area free of clutter, storage areas must be considered when designing and calculating the spatial requirements of the facility. It is recommended that a child care facility provide:

• a minimum of 0.3m³ per child of external storage space

• a minimum of 0.2m³ per child of internal storage space.

Storage does not need to be in a separate room or screened, and there should be a mixture of safe shelving and storage that children can access independently.

Storage of items such as prams, bikes and scooters should be located adjacent to the building entrance.

or administration
kitchens, unless the kitchen is designed to be used predominately by the children as part of an educational program e.g. a learning kitchen
Where an external laundry service is used, storage and collection points for soiled items should be in an area with separate external access, away from children. This will prevent clothes being carried through public areas and reduce danger to children during drop off and collection of laundry.

474.5sqm

Proposal compliant with the minimum requirement of 474.5sqm of indoor space for 146 children. Storage area was not included as part of calculation.

This calculated area does not incorporate the following:

- passageway or thoroughfare (including door swings) used for circulation
- toilet and hygiene facilities
- nappy changing area or area for preparing bottles
- area permanently set aside for the use or storage of cots
- area permanently set aside for storage
- area or room for staff or administration
- kitchens, unless the kitchen is designed to be used predominately by the children as part of an educational program e.g. a learning kitchen
- on-site laundry
 other space that is not suitable for children.

The proposal is compliant with this clause.



area required for any additional child may be waived when the child is being cared for in an emergency circumstance as set out in regulation 123(5) or the child is being educated or cared for in exceptional circumstances as set out in regulation 124(5) and (6) of the National Regulations.		
Applicants should also note that regulation 81 requires that the needs for sleep and rest of children at the service be met, having regard to their ages, development stages and individual needs.		
Development applications should indicate how these needs will be accommodated.		
Verandahs may be included when calculating indoor space with the written approval from the regulatory authority.		
4.2 Laundry and hygier	ne facilities	<u> </u>
Regulation 106	The proposed development includes	The proposed development
Education and Care Services National Regulation	<i>laundry facilities or access to laundry facilities OR explain the other arrangements for dealing with soiled clothing, nappies and linen, including</i>	retains satisfactory facilities including a laundry.
There must be laundry facilities or access to laundry facilities; or other arrangements for dealing with soiled clothing, nappies and linen, including hygienic facilities for storage prior to their disposal or	 hygienic facilities for storage of soiled clothing, nappies and linen prior to their disposal or laundering. Laundry and hygiene facilities are a key consideration for education and care service premises. The type of laundry facilities 	



Regulation 110 Education and Care Services National	The proposed development includes indoor spaces to be used by children that:	Minor changes to the windows are proposed. Suitable natural ventilation
4.4 Ventilation and nat		
Regulation A service must ensure that adequate, developmentally and age-appropriate toilet, washing and drying facilities are provided for use by children being educated and cared for by the service; and the location and design of the toilet, washing and drying facilities enable	 facilities for use by children being educated and cared for by the service. Toilet and hygiene facilities should be designed to maintain the amenity and dignity of the occupants. Design considerations could include: junior toilet pans, low level sinks and hand drying facilities for children a sink and handwashing facilities in all bathrooms for adults direct access from both activity rooms and outdoor play areas windows into bathrooms and cubicles without doors to allow supervision by staff external windows in locations that prevent observation from neighbouring properties or 	
Regulation 109 Education and Care Services National	<i>The proposed development includes adequate, developmentally and ageappropriate toilet, washing and drying</i>	Bathroom facilities are provided for children.
4.3 Toilet and hygiene		
Child care facilities must also comply with the	 a uryer laundry sinks adequate storage for soiled items prior to cleaning an on site laundry cannot be calculated as usable unencumbered play space for children. External laundry service A facility that does not contain on site laundry facilities must make external laundering arrangements. Any external laundering arrangements to the facility needs to comply with any relevant Australian Standards. 	
laundering. The laundry and hygienic facilities must be located and maintained in a way that does not pose a risk to children.	On site laundry On site laundry facilities should contain: • a washer or washers capable of dealing with the heavy requirements of the facility • a dryer	



Regulation

Services must be well ventilated, have adequate natural light, and be maintained at a temperature that ensures the safety and wellbeing of children.

Child care facilities must comply with the light and ventilation and minimum ceiling height requirements of the *National Construction Code*. Ceiling height requirements may be affected by the capacity of the facility.

will be well ventilated; and
will have adequate natural light; and
can be maintained at a temperature that ensures the safety and well-being of children.

Ventilation

ensures the safety and
wellbeing of children.Good ventilation can be achieved through a
mixture of natural cross ventilation and air
conditioning. Encouraging natural ventilation
is the basis of sustainable design; however,
there will be circumstances where
mechanical ventilation will be essential to
creating ambient temperatures within a
facility.

To achieve adequate natural ventilation, the design of the child care facilities must address the orientation of the building, the configuration of rooms and the external building envelope, with natural air flow generally reducing the deeper a building becomes. It is recommended that child care facilities ensure natural ventilation is available to each indoor activity room.

Natural light

Solar and daylight access reduces reliance on artificial lighting and heating, improves energy efficiency and creates comfortable learning environments through pleasant conditions. Natural light contributes to a sense of well-being, is important to the development of children and improves service outcomes. Daylight and solar access changes with the time of day, seasons and weather conditions. When designing child care facilities consideration should be given to:

• providing windows facing different orientations

using skylights as appropriateceiling heights.

Designers should aim to minimise the need for artificial lighting during the day, especially in circumstances where room depth exceeds ceiling height by 2.5 times. It is recommended that ceiling heights be proportional to the room size, which can be achieved using raked ceilings and exposed trusses, creating a sense of space and visual interest.

will be retained.



4.5 Administrative space

4.5 Administrative spa	Ce	
Regulation 110 Education and Care Services National Regulation A service must provide	The proposed development includes an adequate area or areas for the purposes of conducting the administrative functions of the service; and consulting with parents of children; and conducting private conversations.	An area for administration is maintained for the childcare on level 1 and 2.
adequate area or areas		
for the purposes of conducting the administrative functions of the service,	Design considerations could include closing doors for privacy and glass partitions to ensure supervision.	
consulting with parents of children and conducting private conversations.	When designing administrative spaces, consideration should be given to functions which can share spaces and those which cannot. Sound proofing of meeting rooms may be appropriate where they are located adjacent to public areas, or in large rooms where sound can easily travel.	
	Administrative spaces should be designed to ensure equitable use by parents and children at the facility. A reception desk may be designed to have a portion of it at a lower level for children or people in a wheel chair.	
4.6 Nappy change facili	ties	·
Regulation 112 Education and Care Services National	(To be completed only if the proposed development is for a service that will care for children who wear nappies).	Nappy changes facilities are retained.
Regulations	The proposed development includes an	
	adequate area for construction of appropriate hygienic facilities for nappy changing including at least one properly constructed nappy changing bench and hand cleansing facilities for adults in the immediate vicinity of the nappy change area.	
designed and located in an area that prevents unsupervised access by children.	In circumstances where nappy change facilities must be provided, design considerations could include: • properly constructed nappy changing bench or benches	
Child care facilities must also comply with the requirements for nappy changing and bathing facilities that are contained in the National Construction		



Code.	activity and play areas.				
4.7 Premises designed to facilitate supervision					
Regulation 115 Education and Care Services National Regulations A centre-based service must ensure that the rooms and facilities within the premises (including toilets, nappy change facilities, indoor and outdoor activity rooms and play spaces) are designed to facilitate supervision of children at all times, having regard to the need to maintain their rights and dignity.	 The proposed development (including toilets and nappy change facilities) are designed in a way that facilitates supervision of children at all times, having regard to the need to maintain the rights and dignity of the children. Design considerations should include: solid walls in children's toilet cubicles (but no doors) to provide dignity whilst enabling supervision locating windows into bathrooms or nappy change areas away from view of visitors to the facility, the public or neighbouring properties avoiding room layouts with hidden corners where supervision is poor, or multi room activity rooms for single groups of children avoiding multi-level rooms which compromise, or require additional staffing, to ensure proper supervision. If multilevel spaces are proposed, consideration should be given to providing areas that can be closed off and used only under supervision for controlled activities 	The proposed floor plan will achieve appropriate supervision throughout.			
Code.					
4.8 Emergency and eva	acuation procedures				
Regulations 97 and 168 Education and Care Services National Regulations Regulation 168 sets out the list of procedures that a care service must have, including procedures for emergency and evacuation.	Facility design and features should provide for the safe and managed evacuation of children and staff from the facility in the event of a fire or other emergency. Multi-storey buildings with proposed child care facilities above ground level may consider providing additional measures to protect staff and children. For example: • independent emergency escape routes from the facility to the ground level that would separate children from other building users to address child protection concerns during	the existing conditions of consent.			
Regulation 97 sets out the detail for what those procedures must cover including: • instructions for what must be done in the event of an emergency	 evacuations a safe haven or separate emergency area where children and staff can muster during the initial stages of a fire alert or other emergency. This would enable staff to account for all children prior to evacuation. An emergency and evaluation plan should be 				



 an emergency and evacuation floor plan, a copy of which is displayed in a prominent position near each exit a risk assessment to identify potential emergencies that are relevant to the service. 	congregation/assembly point, away from the evacuated building, busy roads and other hazards, and away from evacuation points used by other occupants or tenants of the same building or of surrounding buildings • how children will be supervised during the evacuation and at the congregation/assembly point, relative to the capacity of the facility and governing child-to- staff ratios.	
4.9 Outdoor space req	uirements	
Regulation 108 Education and Care Services National Regulations	<i>The proposed development includes at least 7.0 square metres of unencumbered outdoor space for each child.</i>	1022sqm of outdoor living area required for 146 children.
An education and care service premises must provide for every child being educated and cared for within the facility to have a minimum of 7.0m ² of unencumbered outdoor space. If this requirement is not met, the concurrence of the regulatory authority is required under the SEPP. Unencumbered outdoor space excludes any of the following: • pathway or thoroughfare, except where used by children as part of the education and care program	Calculating unencumbered space for outdoor areas should not include areas of dense hedges or plantings along boundaries which are designed for landscaping purposes and not for children's play. When new equipment or storage areas are added to existing services, the potential impact on unencumbered space calculations and service approvals must be considered. Verandahs as outdoor space Where a covered space such as a verandah is to be included in outdoor space it should: • be open on at least one third of its perimeter • have a clear height of 2.1 metres • have a wall height of less than 1.4 metres where a wall with an opening forms the perimeter • have adequate flooring and roofing • be designed to provide adequate protection from the elements	The proposed development has a total unencumbered outdoor play area of 1073.64sqm . This calculated area does not incorporate the following: • pathway or thoroughfare, except where used by children as part of the education and care program • car parking area • storage shed or other storage area • laundry • other space that is not suitable for children.
 car parking area storage shed or other storage area laundry other space that is not suitable for children. When calculating outdoor space 	Simulated outdoor environments Proponents should aim to provide the requisite amount of unencumbered outdoor space in all development applications. A service approval will only be granted in exceptional circumstances when outdoor space requirements are not met. For an exemption to be granted, the preferred	The proposal is compliant with this clause.



requirements, the area	alternate solution is that indoor space be	
required for any	designed as a simulated outdoor	
additional child may be	environment.	
waived when the child is		
being cared for in an	Simulated outdoor space must be provided in	
emergency	addition to indoor space and cannot be	
circumstance as set out	counted twice when calculating areas.	
in regulation 123(5) or		
the child is being	Simulated outdoor environments are internal	
educated or cared for in	spaces that have all the features and	
exceptional	experiences and qualities of an outdoor	
circumstances as set	space. They should promote the same	
out in regulation 124(5)	learning outcomes that are developed during	
and (6) of the National	outdoor play. Simulated outdoor	
Regulations.	environments should have:	
	• more access to natural light and ventilation	
Applicants should also	than required for an internal space through	
note that regulation 274	large windows, glass doors and panels to	
(Part 7.3 NSW	enable views of trees, views of the sky and	
Provisions) states that a	clouds and movement outside the facility	
centre-based service for	 skylights to give a sense of the external 	
children preschool age	climate	
or under must ensure	• a combination of different floor types and	
there is no swimming	textures, including wooden decking, pebbles,	
pool on the premises,	mounds, ridges, grass, bark and artificial	
unless the swimming	grass, to mimic the uneven surfaces of an	
pool existed before 6	outdoor environment	
November 1996. Where	 sand pits and water play areas 	
there is an existing	 furniture made of logs and stepping logs 	
swimming pool, a water	• dense indoor planting and green vegetated	
safety policy will be	walls	
required.	• climbing frames, walking and/or bike tracks	
	 vegetable gardens and gardening tubs. 	
A verandah that is		
included within indoor		
space cannot be		
included when		
calculating outdoor		
space and vice versa.		
4.10 Natural Environm		
		Landagana area agress the
Regulation 113 Education and Care	The proposed development includes	Landscape area across the
Services National	outdoor spaces that will allow children to explore and experience the natural	site remains mostly unchanged.
Regulations	environment.	unchangeu.
The approved provider	Creating a natural environment to meet this	
of a centre-based	regulation includes the use of natural	
	features such as trees, sand and natural	
the outdoor spaces	vegetation within the outdoor space.	
allow children to explore		
		1

Shrubs and trees selected for the play space

and experience the



natural environment.	 must be safe for children. Avoid plant species that risk the health, safety and welfare of the facility's occupants, such as those which: are known to be poisonous, produce toxins or have toxic leaves or berries have seed pods or stone fruit, attract bees,have thorns, spikes or prickly foliage or drop branches 	
	The outdoor space should be designed to: • provide a variety of experiences that facilitate the development of cognitive and physical skills, provide opportunities for social interaction and appreciation of the natural environment • assist supervision and minimise opportunities for bullying and antisocial behaviour • enhance outdoor learning, socialisation and recreation by positioning outdoor urban furniture and play equipment in configurations that facilitate interaction.	
4.11 Shade	5	
Regulation 114 Education and Care Services National Regulations	The proposed development includes adequate shaded areas to protect children from overexposure to ultraviolet radiation from the sun.	Existing shade sails within the outdoor play area are to remain as part of this application. Suitable shade is provided to the outdoor play areas on both level 1 and 2
The approved provider of a centre-based service must ensure that outdoor spaces include adequate shaded areas to protect children from	Providing the correct balance of sunlight and shade to play areas is important for the health and well-being of children and staff. Combining built and natural shade will often be the best option.	
overexposure to ultraviolet radiation from the sun.	Solar access Controlled exposure to daylight for limited periods is essential as sunlight provides vitamin D which promotes healthy muscles, bones and overall well-being. Outdoor play areas should be provided with controlled solar access throughout the year. Outdoor play areas should: • have year-round solar access to at least 30 per cent of the ground area, with no more	



over different activity spaces.

Natura	al shade
nacare	

	 Natural shade should be a major element in outdoor play areas. Trees with dense foliage and wide-spreading canopies provide the best protection. Existing stands of trees, particularly in rear setbacks, should be retained to provide shaded play areas. Species that suit local soil and climatic conditions and the character of the environment are recommended. Dense shrubs can also provide shade. They should be planted around the site perimeter so they don't obstruct supervision. Pruning shrubs on the underside may create shaded play nooks underneath. Planting for shade and solar access is enhanced by: placing appropriately scaled trees near the eastern and western elevations providing a balance of evergreen and deciduous trees to give shade in summer and sunlight access in winter. Built shade structures Built structures providing effective shade include: permanent structures (pergolas, sails and verandahs) demountable shade (marquees and tents) adjustable systems (awnings) shade sails. Shade structures should not create safety hazards. Support systems such as upright posts should be clearly visible with rounded edges or padding. Vertical barriers at the sides of shade structures should be designed to prevent children using them for climbing. Shade structures should allow adults to view and access the children's play areas, with a recommended head clearance of 2.1 metres. The floor area underneath the structure 	
	should be of a sufficient size and shape to allow children to gather or play actively.	
4.12 Fencing		
Regulation 104 Education and Care Services National Regulations	Outdoor space that will be used by children will be enclosed by a fence or barrier that is of a height and design that children preschool age or under cannot go through, over or under it.	No changes to fences proposed.



Any outdoor space used by children must be enclosed by a fence or barrier that is of a height and design that children preschool age or under cannot go through, over or under it. This regulation does not apply to a centre-based service that primarily provides education and care to children over preschool age, including a family day care venue where all children are over preschool age. Child care facilities must also comply with the requirements for fencing and protection of outdoor play spaces that are contained in the National Construction Code	 prevent people outside the facility from gaining access by climbing over, under or through the fence not create a sense of enclosure. Design considerations for side and rear boundary fences could include: being made from solid prefinished metal, timber or masonry having a minimum height of 1.8 metres having no rails or elements for climbing higher than 150mm from the ground. Fencing and gates should be designed to ensure adequate sightlines for vehicles and pedestrian safety in accordance with Australian Standards and Roads and Maritime Services Traffic Management Guidelines. Gates should be designed to 	
	prevent children leaving/entering unsupervised by use of childproof locking	
	systems.	
4.13 Soil Assessment		Γ
Regulation 25 Education and Care Services National Regulations Subclause (d) of regulation 25 requires an assessment of soil at a proposed site, and in some cases, sites already in use for such purposes as part of an application for service approval. With every service application one of the following is required: • a soil assessment for	To ensure consistency between the development consent and the service approval application, a soil assessment should be undertaken as part of the development application process. Where children will have access to soil the regulatory authority requires a preliminary investigation of the soil. This includes sites with or without buildings and existing approved children's services where: • the application is to alter or extend the premises • the alteration or extension requires earthworks or deep excavations (exceeding a depth of one metre) • the works are going to take place in an area used for children's outdoor play or will be used for children's outdoor play after the	Existing outdoor areas including area soft open spaces remain changed. Soil assessment was previously considered under the original application.



the site of the proposed education and care service premises • if a soil assessment for	work is completed • a soil assessment has not been undertaken at the children's service.	
the site of the proposed child care facility has previously been undertaken, a statement to that effect specifying	Minor landscaping, creation of sand pits, movement of play equipment and so on do not qualify as earthworks and do not require a soil assessment.	
 when the soil assessment was undertaken a statement made by the applicant that states, to the best of the applicant's knowledge, 	An assessment of soil for a children's service approval application may require three levels of investigation: • Stage 1 - Preliminary investigation (with or without soil sampling) • Stage 2 - Detailed site investigation • Stage 3 - Site specific human health risk assessment.	

SEPP 55 - Remediation of Land

Clause 7 (1) (a) of SEPP 55 requires the Consent Authority to consider whether land is contaminated. Council records indicate that the subject site has been used for residential purposes for a significant period of time with no prior land uses. In this regard it is considered that the site poses no risk of contamination and therefore, no further consideration is required under Clause 7 (1) (b) and (c) of SEPP 55 and the land is considered to be suitable for the commercial land use.

SEPP (Infrastructure) 2007

<u>Ausgrid</u>

Clause 45 of the SEPP requires the Consent Authority to consider any development application (or an application for modification of consent) for any development carried out:

- within or immediately adjacent to an easement for electricity purposes (whether or not the electricity infrastructure exists).
- immediately adjacent to an electricity substation.
- within 5.0m of an overhead power line.
- includes installation of a swimming pool any part of which is: within 30m of a structure supporting an overhead electricity transmission line and/or within 5.0m of an overhead electricity power line.

Comment:



The proposal was referred to Ausgrid who raised no objections.

Roads and Maritime Service (RMS)

Clause 101 - Development with frontage to classified road states:

The consent authority must not grant consent to development on land that has a frontage to a classified road unless it is satisfied that—

(a) where practicable and safe, vehicular access to the land is provided by a road other than the classified road, and

(b) the safety, efficiency and ongoing operation of the classified road will not be adversely affected by the development as a result of—

(i) the design of the vehicular access to the land, or

(ii) the emission of smoke or dust from the development, or

(iii) the nature, volume or frequency of vehicles using the classified road to gain access to the land, and

(c) the development is of a type that is not sensitive to traffic noise or vehicle emissions, or is appropriately located and designed, or includes measures, to ameliorate potential traffic noise or vehicle emissions within the site of the development arising from the adjacent classified road.

Comment:

The modification application does not propose any change to the approved access and such a referral to the RMS was not required in the instance.

Warringah Local Environmental Plan 2011

Is the development permissible?	Yes	
After consideration of the merits of the proposal, is the development consistent with:		
aims of the LEP?	Yes	
zone objectives of the LEP?	Yes	

Principal Development Standards

Development Standard	Requirement	Approved	Proposed	% Variation	Complies
Height of Buildings:	8.5m	7.8m	8.48m	-	Yes

Compliance Assessment

Clause	Compliance with Requirements
2.7 Demolition requires consent	Yes
4.3 Height of buildings	Yes
5.8 Conversion of fire alarms	Yes
6.2 Earthworks	Yes



Clause	Compliance with Requirements
6.4 Development on sloping land	Yes

Warringah Development Control Plan

Built Form Controls

Standard	Requirement	Approved	Proposed	Complies
B1 Wall height	7.2m	N/A	East - 7.4m	No
		N/A	West - 7.2m	Yes
B3 Side Boundary Envelope	4m	Within envelope	Within envelope	Yes
B5 Side Boundary Setbacks	West - 0.9m	1.5m	Ground floor extension - 1.5m	Yes
	East - 0.9m	3.3m	Ground floor extension - 3.3m	Yes
B7 Front Boundary Setbacks	6.5m	46m	40.4m	Yes
B9 Rear Boundary Setbacks	6m	8.1m	41.3m	Yes
D1 Landscaped Open Space and Bushland Setting	40%	38.5%	No change	N/A

Compliance Assessment

Clause	Compliance with Requirements	Consistency Aims/Objectives
A.5 Objectives	Yes	Yes
B1 Wall Heights	No	Yes
B3 Side Boundary Envelope	Yes	Yes
B5 Side Boundary Setbacks	Yes	Yes
B7 Front Boundary Setbacks	Yes	Yes
B9 Rear Boundary Setbacks	Yes	Yes
C2 Traffic, Access and Safety	Yes	Yes
C3 Parking Facilities	Yes	Yes
C4 Stormwater	Yes	Yes
C7 Excavation and Landfill	Yes	Yes
C8 Demolition and Construction	Yes	Yes
C9 Waste Management	Yes	Yes
D1 Landscaped Open Space and Bushland Setting	N/A	N/A
D3 Noise	Yes	Yes
D6 Access to Sunlight	Yes	Yes
D7 Views	Yes	Yes
D8 Privacy	Yes	Yes



Clause	Compliance with Requirements	Consistency Aims/Objectives
D9 Building Bulk	Yes	Yes
D10 Building Colours and Materials	Yes	Yes
D11 Roofs	Yes	Yes
D12 Glare and Reflection	Yes	Yes
D14 Site Facilities	Yes	Yes
D18 Accessibility and Adaptability	Yes	Yes
D20 Safety and Security	Yes	Yes
D21 Provision and Location of Utility Services	Yes	Yes
D22 Conservation of Energy and Water	Yes	Yes
E2 Prescribed Vegetation	Yes	Yes
E6 Retaining unique environmental features	Yes	Yes
E10 Landslip Risk	Yes	Yes

Detailed Assessment

B1 Wall Heights

Description of non-compliance

Clause B1 of the WDCP 2011 stipulates that walls are not to exceed 7.2m from the natural ground level to the underside of the ceiling on the uppermost floor.

The proposed modified development would result in a maximum wall height of 7.4m above the existing ground level along the east elevation, non-compliant with the numeric control. This represents a 2.77% variation to the numeric control.

Merit consideration:

With regard to the consideration for a variation, the development is considered against the underlying Objectives of the Control as follows:

• To minimise the visual impact of development when viewed from adjoining properties, streets, waterways and land zoned for public recreation purposes.

Comment:

The front facade of the extension is consistent with the height of existing building, the noncompliant portions of the development do not attribute to excessive built form as viewed from the street.

• To ensure development is generally beneath the existing tree canopy level

Comment:

The proposed development will be compatible with the scale of the existing trees to be retained



within the site.

• To provide a reasonable sharing of views to and from public and private properties.

Comment:

The proposed development does not result in any unreasonable impacts to views currently enjoyed from private or public spaces.

• To minimise the impact of development on adjoining or nearby properties.

Comment:

The non-compliant wall height does not attribute to any unreasonable impacts upon adjoining properties. The works are centralised on will not give rise to any privacy or shadowing impacts.

• To ensure that development responds to site topography and to discourage excavation of the natural landform.

Comment:

The proposed extension is proposed over the existing entrance path. The proposed extension does not propose any excavation into the existing landform.

• To provide sufficient scope for innovative roof pitch and variation in roof design.

Comment:

The roof pitch has been designed to minimise the overall building height and mitigate any bulk and scale impacts when viewed from adjoining sites.

Having regard to the above assessment, it is concluded that the proposed development is consistent with the aims and objectives of WLEP 2011, WDCP and the objectives specified in s1.3 of the Environmental Planning and Assessment Act, 1979. Accordingly, this assessment finds that the proposal is supported, in this particular circumstance.

THREATENED SPECIES, POPULATIONS OR ECOLOGICAL COMMUNITIES

The proposal will not significantly affect threatened species, populations or ecological communities, or their habitats.

CRIME PREVENTION THROUGH ENVIRONMENTAL DESIGN

The proposal is consistent with the principles of Crime Prevention Through Environmental Design.

POLICY CONTROLS

Northern Beaches Section 7.12 Contributions Plan 2021



Section 7.12 contributions were levied on the Development Application.

CONCLUSION

The site has been inspected and the application assessed having regard to all documentation submitted by the applicant and the provisions of:

- Environmental Planning and Assessment Act 1979;
- Environmental Planning and Assessment Regulation 2000;
- All relevant and draft Environmental Planning Instruments;
- Warringah Local Environment Plan;
- Warringah Development Control Plan; and
- Codes and Policies of Council.

This assessment has taken into consideration the submitted plans, Statement of Environmental Effects, all other documentation supporting the application and public submissions, and does not result in any unreasonable impacts on surrounding, adjoining, adjacent and nearby properties subject to the conditions contained within the recommendation.

In consideration of the proposal and the merit consideration of the development, the proposal is considered to be:

- Consistent with the objectives of the DCP
- Consistent with the zone objectives of the LEP
- Consistent with the aims of the LEP
- Consistent with the objectives of the relevant EPIs
- Consistent with the objects of the Environmental Planning and Assessment Act 1979

It is considered that the proposed development satisfies the appropriate controls and that all processes and assessments have been satisfactorily addressed.

RECOMMENDATION

THAT Council as the consent authority grant approval to Modification Application No. Mod2021/0859 for Modification of Development Consent DA2018/0697 granted for demolition works and construction of a centre-based child care facility for a maximum of 146 children on land at Lot 3 DP 25050,723 Warringah Road, FORESTVILLE, Lot 2 DP 25050,725 Warringah Road, FORESTVILLE, Lot 1 DP 25050,727 Warringah Road, FORESTVILLE, subject to the conditions printed below:

A. Add Condition No.1A - Modification of Consent - Approved Plans and supporting Documentation to read as follows:

The development must be carried out in compliance (except as amended by any other condition of consent) with the following:

a) Modification Approved Plans



Architectural Plans - Endorsed with Council's stamp			
Drawing No.	Dated	Prepared By	
A002/ Revision G	5 October 2021	Liquid Design	
A2000/ Revision Q	5 October 2021	Liquid Design	
A2001/ Revision P	5 October 2021	Liquid Design	
A2002/ Revision P	5 October 2021	Liquid Design	
A2005/ Revision N	5 October 2021	Liquid Design	
A2100/ Revision E	5 October 2021	Liquid Design	
A2101/ Revision E	5 October 2021	Liquid Design	
A2102/ Revision E	5 October 2021	Liquid Design	
A2105/ Revision B	5 October 2021	Liquid Design	
A3000/ Revision N	5 October 2021	Liquid Design	
A3001/ Revision M	5 October 2021	Liquid Design	
A3500/ Revision J	5 October 2021	Liquid Design	
A3501/ Revision I	5 October 2021	Liquid Design	
A3502/ Revision I	5 October 2021	Liquid Design	
A4000/ Revision K	5 October 2021	Liquid Design	

Reports / Documentation – All recommendations and requirements contained within:			
Report No. / Page No. / Section No.	Dated	Prepared By	
Acoustic Assessment	8 February 2022	NG Child and Associates	
Detailed Geotechnical Report	9 November 2021	Marten and Associates	
Access Report	22 September 2021	AED Group	
NCC Building Code of Australia Compliance Assessment	22 September 2021	AED Group	

d) Any plans and / or documentation submitted to satisfy the Conditions of this consent.

f) The development is to be undertaken generally in accordance with the following:

Landscape Plans			
Drawing No.	Dated	Prepared By	
Concept and Landscape Plan	31 January 2022	Urban Landscape Projects	
Elevation Drawing	31 January 2022	Urban Landscape Projects	
Concept and Landscape Plan	31 August 2021	Urban Landscape Projects	
Concept and Landscape Plan - School Readiness Balcony	31 August 2021	Urban Landscape Projects	

Reason: To ensure the work is carried out in accordance with the determination of Council and approved plans.

B. Modify Condition 3- Compliance with Other Department, Authority or Service Requirements - to read as follows:



The development must be carried out in compliance with all recommendations and requirements, excluding general advice, within the following:

Other Department, Authority or Service	EDMS Reference	Dated
Ausgrid	Response Ausgrid Referral	N/A
NSW Roads & Maritime Services letter dated 5 June 2018	Response - NSW RMS	8 April 2019

(NOTE: For a copy of the above referenced document/s, please see Application Tracking on Council's website <u>www.northernbeaches.nsw.gov.au</u>)

Reason: To ensure the work is carried out in accordance with the determination and the statutory requirements of other departments, authorities or bodies.

C. Add Condition 17A - Building Code of Australia Requirements - to read as follows:

The Building Code of Australia works and fire safety measures as detailed and recommended in the Building Code of Australia Assessment Report prepared by AED Group, dated 22/9/2021, Report Ref No. 8245(BCA)-Rev 2 are to be considered as part of the assessment of the Construction Certificate.

Details demonstrating compliance are to be provided to the Certifying Authority prior to the issue of the Construction Certificate.

Reason: To ensure adequate provision is made for Health, Amenity, access and Fire safety for building occupant health and safety.

C. Add Condition 39A - Fire Safety Matters - to read as follows:

At the completion of all works, a Fire Safety Certificate will need to be prepared which references all the Essential Fire Safety Measures applicable and the relative standards of Performance (as per Schedule of Fire Safety Measures). This certificate must be prominently displayed in the building and copies must be sent to Council and the NSW Fire Brigade.

Details demonstrating compliance are to be submitted to the Certifying Authority prior to the issue of the Interim / Final Occupation Certificate.

Each year the Owners must send to the Council and the NSW Fire Brigade an annual Fire Safety Statement which confirms that all the Essential Fire Safety Measures continue to perform to the original design standard.

Reason: Statutory requirement under Part 9 Division 4 & 5 of the Environmental Planning and Assessment Regulation 2000.

D. Add Condition 17B - Amended Landscape Plan - to read as follows:

i) Landscape Plans are to be amended to delete *Cupaniopsis anacardioides* from the planting list and substitute with *Corymbia maculata*, minimum pot size 75 litre.

Details demonstrating compliance are to be provided to the Certifying Authority prior to the issue of the Construction Certificate.



Reason: Environmental amenity.

E. Add Condition 17C - External Finishes to Roof - to read as follows:

The external finish to the roof shall have a medium to dark range (BCA classification M and D) in order to minimise solar reflections to neighbouring properties. Any roof with a metallic steel finish is not permitted.

Details demonstrating compliance are to be submitted to the Certifying Authority prior to the issue of the Construction Certificate.

Reason: To ensure that excessive glare or reflectivity nuisance does not occur as a result of the development.

In signing this report, I declare that I do not have a Conflict of Interest.

Signed

man 1.1

Maxwell Duncan, Planner

The application is determined on 08/03/2022, under the delegated authority of:

Rodney Piggott, Manager Development Assessments