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Lashta Hadari has advised me to submit this submission to the Council for inclusion to their consideration of the above DA.

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ACOUSTICAL REPORT

POTENTIAL NOISE IMPACT FROM THE PROPOSED

COMMERCIAL GARBAGE COLLECTION

ADJACENT TO THE EXISTING DWELLING AT

233 WHALE BEACH ROAD, WHALE BEACH NSW

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ACOUSTICAL REPORT

NOISE IMPACT FROM THE PROPOSED COMMERCIAL GARBAGE COLLECTION ADJACENT TO THE EXISTING DWELLING AT 233 WHALE BEACH ROAD, WHALE BEACH NSW

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1.0 INSTRUCTIONS

Koikas Acoustics Pty Ltd was requested by the owner of 233 Whale Beach Road, Whale Beach to undertake a noise impact assessment of the proposed commercial garbage collection adjacent to an existing dwelling and to determine if the subject noise is "offensive" as defined by the POEO Act 1997.

This report aims to quantify the noise level from the future garbage collection servicing the proposed commercial/residential complex at 231 Whale Beach Road, Whale Beach NSW (subject assessment site). Where necessary, appropriate noise mitigation measures are provided for compliance purpose.

2.0 BACKGROUND INFORMATION

2.1 ASSESSMENT SITE LOCATION & SURROUNDINGS

Koikas Acoustics has been advised that the subject garbage collection (231 Whale Beach Road) is proposed at the approximated location marked in Figure 1 and 2 below.



Figure 1. Aerial photo of the assessment site, the proposed garbage collection point and surrounding area (Image source – Google Earth)





Figure 2. Proposed garbage collection point and noise-sensitive receiver locations (Image source – Google Earth)

The noise-sensitive locations at the existing residential dwelling (233 Whale Beach Road) are marked as R1, R2 and R3 (Refer to Figure 2 above). These locations are outside the bedroom windows. The closest recievier location to the proposed garbage collection point (G) is R1, therefore, by demonstrating the compliance at this location (R1), it is deemed to comply at other less-sensitive locations further away.

Koikas Acoustics has been advised that based on the topography of the assessment site and surrounding, the distance between the proposed garbage collection point (G) and the nearest receiver location R1 (at an elevated level outside the bedroom window of 233 Whale Beach Road) is approximately 20 meters.

2.2 AMBIENT NOISE PROFILE OF THE SITE

Prevailing ambient noise conditions on-site and in the local area is dominated by the crashing of waves along Whale Beach to the east.



3.0 AMBIENT NOISE SURVEY

Existing external ambient noise levels were measured by installing a sound level meter data logger on the car park level of 233 Whale Beach Road, Whale Beach.

The installed location meant that the microphone was approximately 1.5 metres above the car park level. This meter was placed to measure existing background noise levels pertaining to the area. The unattended noise monitoring location is marked in Figure 1 & 2 of this report.

A Type 1 precision Svantek 949 noise logger was used for the survey. The instrument was set-up to measure A-frequency and 'Fast' time-weighted noise levels. Noise level data was stored within the logger memory at 15-minutes intervals for one week between Monday 6th and Tuesday 14th July 2020. Calibration readings were taken before and after each survey with a NATA calibrated and certified Larson Davis CAL200 precision acoustic calibrator. No system drift was observed for this meter.

BOM (Bureau of Meteorology) weather records for the nearest available weather station indicate that inclement weather conditions have an adverse impact on the noise survey predominately on the 14th of July 2020. The weather affected noise measurements were removed from the noise logger calculations.

Table 1. Summary of noise logger results [dB]							
Location		Period, T ¹	Ambient noise level L _{Aeq}	Rating Background Level L _{A90}	Ambient noise level L _{Aeg Period}		
	Day Evening		57	50	FC		
233 Whale Be Rd			53	49	50		
		Night	51	47	51		
Notes 1: EPA (Environment Protection Authority) defines the following periods: Day - 7 am to 6 pm Mon to Sat and 8 am to 6 pm Sun and public holidays, Evening - 6 pm to 10 pm Mon to Sun, Night - 10 pm to 7 am Mon to Sat and 10 pm to 8 am Sun and public holidays.							

Details of the unattended noise survey results are attached in Appendix A.



4.0 DISCUSSION ACOUSTICAL REQUIREMENTS

4.1 EPA NOISE POLICY FOR INDUSTRY

Noise emission design targets have been referenced from the NSW Environmental Protection Authority (EPA) Noise Policy (EPA) for Industry (NPfI). The NPfI replaces the former Industrial Noise Policy, also prepared by the EPA.

The NPfI is designed to assess environmental noise impacts associated with scheduled activities prescribed within the Protection of the Environment Operations (POEO) Act 1997, Schedule 1. It is also commonly used as a reference tool for establishing suitable planning levels for noise generated by mechanical plant and equipment and noise emission from commercial operations.

The guideline applies limits on the short-term intrusive nature of a noise or noisegenerating development (project intrusive noise level), as well as applying an upper limit on cumulative industrial noise emissions from all surrounding development/industry (project amenity noise level).

The most stringent of the project intrusive noise level and project amenity noise level is applied as the **project noise trigger level**. The project noise trigger level is the point, above which noise emission from a source or development site would trigger a management response.

To be able to define the more stringent of the intrusive and amenity noise levels, the underlying noise metrics must be the same. As the intrusive noise level is defined in terms of an LAeq 15 minutes and the amenity noise level is defined in terms of an LAeq Period, a correction +3dB correction is applied to the project amenity noise level to equate the LAeq Period to LAeq 15 minutes. Generally, "offensive noise" is unlikely to occur when compliance with the EPA's NPfI is achieved.



4.2 OFFENSIVE NOISE (POEO ACT 1997 DEFINITION)

The Protection of the Environment Operations Act 1997, defines 'offensive noise' as noise:

- a) that, by reason of its level, nature, character or quality, or the time at which it is made, or any other circumstances:
 - 1. is harmful to (or is likely to be harmful to) a person who is outside the premises from which it is emitted, or
 - 2. interferes unreasonably with (or is likely to interfere unreasonably with) the comfort or repose of a person who is outside the premises from which it is emitted, or
- *b)* that is of a level, nature, character or quality prescribed by the regulations or that is made at a time, or in other circumstances, prescribed by the regulations.

4.3 OFFENSIVE NOISE CHECKLIST - EPA NOISE GUIDE FOR LOCAL GOVERNMENT (NGLG) 2013

The Environment Protection Authority (EPA) NGLG provides a checklist that is proposed to assist with establishing if a particular noise is offensive. The checklist is summarised as follows (with the inclusion of comments from Koikas Acoustics in blue based on calculation presented in Section 5.3 of this report):

- Is the noise loud in an absolute sense? Is it loud relative to other noise in the area? The noise level emanating from the proposed garbage collection is expected to exceed the nominated noise criterion by up to 13 dB before 10 pm and up to 17 dB after 10 pm, and therefore, is considering "loud" in our opinion. Refer to Table 5, 6 and 7 of this report for more details.
- Does the noise include characteristics that make it particularly irritating?
 Yes, during the reverse of the truck or clattering noise from the glass bottles during the tipping of the recyclable waste.
- Does the noise occur at times when people expect to enjoy peace and quiet?
 Yes, if the garbage collection occurs after 10 pm. Therefore, it is recommended to restrict garbage collection/storage activities after 10 pm.
- Is the noise atypical for the area?
 Yes, the noise from garbage collection, especially the clattering of bottles would be atypical for the area.
- Does the noise occur often?





No, the garbage collection is expected to take place twice a week (one for general waste and one for recyclable waste).

Are several people affected by the noise?
 Yes, other surrounding residents are also likely to be affected.

Based on the above comments, the noise from the proposed garbage collection is expected to be "offensive" and further noise mitigation measures are required (provided in Section 5.4 of this report).

4.4 SLEEP DISTURBANCE/AROUSAL

The NPfI also provides guidance on assessing potential sleep disturbance for residents affected by maximum noise levels from a particular development or assessment site. Although the current literature is yet to define a quantifiable noise level above which sleep disturbance is experienced, guidelines are provided by the EPA for assessing the potential for sleep disturbance as follows:

- LAeq 15 minutes 40 dB or the prevailing RBL plus 5 dB, whichever is the greater, and/or
- LAmax 52 dB or the prevailing RBL plus 15 dB, whichever is the greater.

The DECCW Road Noise Policy (RNP) also provides some guidance for assessing noise that may result in sleep disturbance. This document suggests that a low probability for sleep disturbance can be achieved where L_{Amax} noise levels within a bedroom are kept below 50~55 dB, and L_{A1, 1-minute} noise levels do not exceed the background level by more than 15 dB.

A sleep disturbance assessment would be warranted if the garbage collection activities were to occur during the night time (between 2200 and 0700 hours).



5.0 NOISE IMPACT ASSESSMENT OF GARBAGE COLLECTION

5.1 PROJECT NOISE TARGETS

Based on the discussion in Section 4.0 and ambient noise survey results (Section 3.0), the derivation of noise criteria is summarised in Table 2 & 3 below.

Table 2.	Table 2. Derivation of plant noise criteria – LAeq,15minutes [dB]									
Period,	Intru	sive	Amenity							
T (Note 1)	RBL	RBL + 5	Area classification	Recommended amenity noise level	High traffic area	Project amenity noise level	+3dB correct ion	noise trigger level		
Day	50	55	Urban	60	No	55	58	55		
Evening	49	54	Urban	50	No	45	48	48		
Night	47	52	Urban	45	No	40	43	43		
Notes 1.	EPA defines the following periods, Day – 7 am to 6 pm Mon to Sat and 8 am to 6 pm Sun and public holidays, Evening – 6 pm to 10 pm Mon to Sun, Night – 10 pm to 7 am Mon to Sat and 10 pm to 8 am Sun and public holidays.									
2.	Project r circums	noise an tances a	nenity level = reco are met, such as hi	ommended noise amo igh traffic.	enity level – 5	idB, except whe	re specific			

A summary of the existing sleep disturbance guidelines are as follows:

Table 3. Sleep disturbance assessment guidelines								
Location		Period, T ¹	Noise Policy for I	ndustry	Road Noise Policy			
			LAeq 15 mins [dB]	L _{Amax} [dB]	L _{Amax} [dB]	L _{A1, 1 min} [dB]		
233 Whale Bea	ch Rd	Night	47 + 5 = 52	47 + 15 = 62	50 ~ 55 indoors	47 + 15 = 62		
Notes 1.	 Day: 7 am to 6 pm Monday to Saturday and 8 am to 6 pm Sunday and public holidays Evening: 6 pm to 10 pm Night: 10 pm to 7 am Monday to Saturday and 10 pm to 8 am Sunday and public holidays 							
Definitions								
Leq, т: L90, т:	 L_{eq, T}: The continuous steady-state sound level that represents the same amount of acoustic energy as a varying sound level over the nominated period, T. L_{90, T}: The 10th percentile minimum noise level over a defined monitoring period, T. Taken as the average minimum level on an analogue sound level meter. 							

The noise criteria for sleep disturbance are applicable during the night-time period between 10 pm and 7 am Monday to Saturday, and between 10 pm and 8 am on Sunday and public holidays.



5.2 SOUND SOURCE LEVELS

Attended noise surveys were previously conducted to quantify the noise levels from another similar commercial garbage. The noise source includes truck reversing with beeping alarm, tipping of garbage bins (general waste and recyclable bin with glass bottles) and leaving the site.

Noise measurements were conducted at an elevated location (stationary) at approximately 6 m from the garbage bins. Refer to Figure 3 below for illustration.



Figure 3. Illustration of noise measurements of commercial garbage collection (indicative only, not to scale)

It is noted that the truck was reversing slowly in the direction of the sound level meter towards the collection point approximately 6 m from the sound level meter.

The attended noise surveys were conducted:

- between 19:49 and 19:52 hours on Friday evening 10th July 2020 for general waste collection, and
- between 07:39 and 07:41 hours on Sunday morning 12th July 2020 for recyclable waste (bottles) collection.

Weather conditions over the monitoring period did not influence the noise survey results.



An NTi XL2 Type 1 precision spectrum analyser was used to measure these sound sources. The equipment used to take noise level measurements is traceable to NATA certification. The attended noise survey results are presented in Table 4 below.

Table 4. 1/1 Octave Band noise levels of typical garbage collection – [dB]											
Description	Noise	1/1 octave band centre frequency [Hz]									
	metrics	31.5	63	125	250	500	1k	2k	4k	8k	Total
	L_{Aeq}	36	46	52	58	61	70	65	61	52	72
General waste collection	L _{A1}	46	59	66	76	79	80	77	80	72	86
	L _{Amax}	45	54	62	73	69	78	75	70	64	81
	L_{Aeq}	36	47	53	59	64	71	69	76	63	78
Recyclable waste collection	L _{A1}	46	60	67	76	79	80	78	85	74	88
	L _{Amax}	45	55	62	73	71	79	76	84	72	86

5.3 CALCULATIONS AND ANALYSIS

The potential noise impact from the proposed garbage collection point to the existing residential dwelling at 233 Whale Beach Road, Whale Beach has been calculated for two different scenarios, that is before 10 pm and after 10 pm (during which the sleep disturbance criteria apply).

A comparison summary of calculated noise levels and noise criteria is presented in Section 5.3.1 and Section 5.3.2 for before and after 10 pm scenario respectively.

5.3.1 Noise Impact Assessment Before 10 pm

The evening noise criterion level of $L_{Aeq,15 minutes}$ 48 dB applies just before 10 pm. Two noise calculation scenarios have been considered, i.e. general garbage collection and recyclable garbage collection with glass bottles.



Table	5. Garbage collection noise levels and noise criteria <u>before 10 pm</u> (asse	essed at R1) – L _{Aeq} [dB]
Descri	ption	L _{Aeq,period}
on	General garbage collection noise levels @ 6 m – L _{Aeq,3 minutes}	72
ollecti	Calculated general garbage collection onise @ 20 m (R1) – $L_{Aeq,3 minutes}$	62
age Cc	Noise level corrected for L _{Aeq,15minutes} at R1	55
Garba	Noise criterion (evening)	48
neral	Exceeding level	7
Gei	Compliance [Y/N]	Ν
	Recyclable garbage collection noise levels @ 6 m – L _{Aeq,3 minutes}	78
oage	Calculated general garbage collection onise @ 20 m (R1) – $L_{Aeq,3 minutes}$	68
clable Gart Collection	Noise level corrected for LAeq,15minutes at R1	61
	Noise criterion (evening)	48
Recy	Exceeding level	13
	Compliance [Y/N]	N

A maximum exceeding level of **13 dB** is expected at receiver location **R1** before 10 pm.

5.3.2 Noise Impact Assessment After 10 pm

Similarly, noise calculation scenarios for general garbage collection and recyclable garbage collection with glass bottles were considered for the assessment period after 10 pm. Additional noise analysis has been included for sleep disturbance assessment (Table 7).

Table	Table 6. Garbage collection noise levels and noise criteria after 10 pm (assessed at R1) – LAeq [dB]							
Description L _{Aeq,period} dB								
ion	General garbage collection noise levels @ 6 m – L _{Aeq,3 minutes}	72						
ollecti	Calculated general garbage collection onise @ 20 m (R1) – $L_{Aeq,3 minutes}$	62						
age Cc	Noise level corrected for LAeq,15minutes at R1	55						
Garba	Noise criterion (night-time)	43						
neral	Exceeding level	12						
Ge	Compliance [Y/N]	Ν						
	Recyclable garbage collection noise levels @ 6 m – L _{Aeq,3 minutes}	78						
oage	Calculated general garbage collection onise @ 20 m (R1) – $L_{Aeq,3 \text{ minutes}}$	68						
clable Garb Collection	Noise level corrected for LAeq,15minutes at R1	61						
	Noise criterion (night-time)	43						
Recy	Exceeding level	17						
	Compliance [Y/N]	Ν						

A maximum exceeding level of **17 dB** is expected at receiver location **R1** after 10 pm.



	(assessed at R1) – L _{Aeq} [dB]				
Descri	ption	Noise level L _{Aeq,period} dB	Noise level L _{A1} dB	Noise level L _{Amax} dB	
c	General garbage collection noise levels @ 6 m – LAeq,3 minutes	72	86	81	
llectio	Calculated general garbage collection onise @ 20 m (R1) – $L_{Aeq,3 minutes}$	62	76	71	
je Co	Noise level corrected for $L_{Aeq,15minutes}$ at R1	55	69	64	
General Garbag	Noise criterion (night-time)	52	62 Sleep disturbance criterion	62 Sleep disturbance criterion	
	Exceeding level	3	7	2	
	Compliance [Y/N]	Ν	Ν	Ν	
uc	Recyclable garbage collection noise levels @ 6 m – L _{Aeq,3 minutes}	78	88	86	
ollecti	Calculated general garbage collection noise @ 20 m (R1) – $L_{Aeq,3 minutes}$	68	78	76	
ige C	Noise level corrected for $L_{Aeq,15minutes}$ at R1	61	71	69	
able Garba	Noise criterion (night-time)	52	62 Sleep disturbance criterion	62 Sleep disturbance criterion	
ecycla	Exceeding level	9	9	7	
Ř	Compliance [Y/N]	Ν	N	N	

Table 7.	Garbage collection noise levels and noise criteria <u>after 10 pm</u> for <u>sleep disturbance assessment</u>
	(assessed at R1) – Loog [dB]

Based on the exceeding level of 2~9 dB as shown in Table 7, sleep disturbance is likely to occur.

5.4 **RECOMMENDATIONS**

For achieving the compliance at all periods, the following are recommended:

- Allowing the garbage collection between 0800 and 2200 hours only.
- Glass bottles are to be bagged and wrapped with new papers to prevent cluttering noise to • occur.
- Truck reversing beeping alarms to be replaced with a smart alarm system.
- A solid building enclosure should be erected over the garbage collection area to provide a minimum noise reduction of at least 20 dB. This would entail standard building materials. Walls could be constructed of:
 - timber stud frame _
 - 15 mm compressed fibre cement sheeting (external)
 - corrugated roof over 9 mm compressed fibre cement sheet over roof joists



- solid roller door (minimal air gaps along periphery)
- solid timber door of access into garbage collection
- quiet extraction fan located on roof-top.

Alternatively, relocating the garbage collection point at some further distance from the nearest residents. Note, doubling the distance is equivalent to 6 dB noise reduction. On this basis, if no enclosure is provided, the garbage collection should be located at least four times the distance away from the garbage collection point.



6.0 CONCLUSION

Koikas Acoustics was requested to prepare an acoustical report to quantify the noise impact of the proposed garbage collection point to be located at approximately 20 m to the existing residential dwelling at 233 Whale Beach Road, Whale Beach NSW.

Our assessment concludes the following concerning the assessed noise from the proposed garbage collection:

- The noise level of the typical garbage collection is expected to exceed the nominated noise criterion level by up to 13 dB before 10 pm and up to 17 dB after 10 pm, and would be considered as being offensive noise by a person with normal hearing.
- Sleep disturbance is likely to occur if the garbage collection is to occur after 10 pm.

When the recommendations of this acoustical report being implemented (Section 5.4), it is the professional opinion of Koikas Acoustics that the nominated noise criteria will be achieved for the typical garbage collection servicing the new development at 231 Whale Beach Road, Whale Beach NSW.



APPENDIX A

A P P E N D I X

Α

APPENDIX A































Noise measurements affected by inclement weather conditons and have been excluded.

