

APPLICATION FOR MODIFICATION ASSESSMENT REPORT

Application Number:	Mod2023/0458	
Responsible Officer:	Clare Costanzo	
Land to be developed (Address):	Lot 5 DP 25653, 41 Coasters Retreat COASTERS RETREAT NSW 2108	
Proposed Development:	Modification of Development Consent DA2021/0968 granted for Construction of a dwelling house including an inclinator	
Zoning:	C3 Environmental Management	
Development Permissible:	Yes	
Existing Use Rights:	No	
Consent Authority:	Northern Beaches Council	
Land and Environment Court Action:	ı: No	
Owner:	Nichola Danielle Midgley Graham John Midgley	
Applicant:	Graham John Midgley	
Application Lodged:	23/08/2023	
Integrated Development:	No	
Designated Development:	No	
State Reporting Category:	Refer to Development Application	
Notified:	29/08/2023 to 12/09/2023	
Advertised:	Not Advertised	
Submissions Received:	0	
Clause 4.6 Variation:	Nil	
Recommendation:	Approval	

PROPOSED DEVELOPMENT IN DETAIL

The proposal comprises of a modification to development consent DA2021/0968 granted for construction of a dwelling house including an inclinator. The following modification works are proposed:

- Minor amendments to Level 1 W1, W17, D2, D1, W5, W15 & W18
- Deletion of skylight
- Minor amendment to internal wall layout

MOD2023/0458 Page 1 of 15



ASSESSMENT INTRODUCTION

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared (the subject of this report)
 taking into account all relevant provisions of the Environmental Planning and Assessment Act
 1979, and the associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon the subject site and adjoining, surrounding and nearby properties;
- Notification to adjoining and surrounding properties, advertisement (where required) and referral to relevant internal and external bodies in accordance with the Act, Regulations and relevant Development Control Plan;
- A review and consideration of all submissions made by the public and community interest groups in relation to the application;
- A review and consideration of all documentation provided with the application (up to the time of determination);
- A review and consideration of all referral comments provided by the relevant Council Officers, State Government Authorities/Agencies and Federal Government Authorities/Agencies on the proposal.

SUMMARY OF ASSESSMENT ISSUES

Pittwater 21 Development Control Plan - C1.5 Visual Privacy

SITE DESCRIPTION

Property Description:	Lot 5 DP 25653 , 41 Coasters Retreat COASTERS RETREAT NSW 2108
Detailed Site Description:	The subject site is legally described as Lot 5 DP 25653 and is known as 41 Coasters Retreat, Coasters Retreat.
	The site falls within the E3 Environmental Management zone pursuant to the Pittwater Local Environmental Plan 2014, and in the Upper Western Foreshores Locality pursuant to the Pittwater 21 Development Control Plan 2014.
	The site is the 'axe' of a battleaxe arrangement and achieves a maximum depth of 85m by a width of 74m, equating to an overall surveyed area of 2,230 square metres. The frontage of the site (at the 'handle') fronts onto a portion of Ku-ring-gai chase and the Pittwater waterway.
	The site is presently vacant of structures with the exception of a 21 square metre shed. The site has significant rocks throughout, mainly floaters, and approximately 21 trees. Topographically the site inclines from front to rear (north to

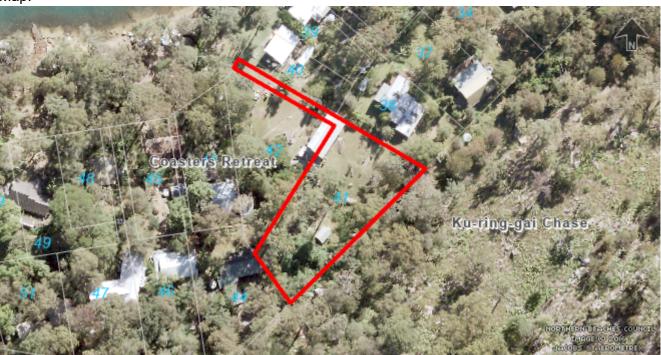
MOD2023/0458 Page 2 of 15



south) by approximately 35 metres. The access handle into the site inclines approximate 15m via a gradual slope.

Surrounding developments consist of detached dwelling houses of varying age, size and construction.

Мар:



SITE HISTORY

The land has been used for residential purposes for an extended period of time. A search of Council's records has revealed the following relevant history:

• Development Application DA2021/0968 for construction of a dwelling house including an inclinator was approved on the 22 September 2021.

Application History

A site visit was conducted on the 22 September 2022 for the modification application. It was apparent from the site visit that some of the works have been constructed already.

In the Land and Environment Court Decision Buyozo Pty Limited v Ku-ring-gai Council [2021] NSWLEC2, the Court determined that a development consent cannot be granted to authorise development that has already been carried out, for example the erection of a building. Rather, a development consent can only operate prospectively, including for example the future use of an already erected building. The Court held that this essential characteristic of the grant of a development consent flows into the modification of a development consent (i.e. this principle applies to modification applications as well).

As such Council are unable to grant retrospective approval for the works that have already been constructed, being Window 15 and Window 18. Should this application be approved, it will only be applicable to the works that have not been constructed and a condition requiring a building information

MOD2023/0458 Page 3 of 15



certificate will be incorporated into the consent.

ENVIRONMENTAL PLANNING AND ASSESSMENT ACT, 1979 (EPAA)

The relevant matters for consideration under the Environmental Planning and Assessment Act, 1979, are:

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared and is attached taking into all relevant provisions of the Environmental Planning and Assessment Act 1979 and associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon all lands whether nearby, adjoining or at a distance;
- Consideration was given to all documentation provided (up to the time of determination) by the applicant, persons who have made submissions regarding the application and any advice given by relevant Council / Government / Authority Officers on the proposal;

In this regard, the consideration of the application adopts the previous assessment detailed in the Assessment Report for DA2021/0968, in full, with amendments detailed and assessed as follows:

The relevant matters for consideration under Section 4.55(1A) of the Environmental Planning and Assessment Act, 1979, are:

Section 4.55(1A) - Other	Comments	
Modifications		
A consent authority may, on application being made by the applicant or any other person entitled to		
act on a consent granted by the consent authority and subject to and in accordance with the		
regulations, modify the consent if:		
(a) it is satisfied that the	Yes	
proposed modification is of	The modification, as proposed in this application, is considered to	
minimal environmental impact,	be of minimal environmental impact for the following reasons:	
and	The consider a consideration of the state of	
	The works as modified will not have any changes to the	
	approved building envelope and footprint	
	There are no expected privacy, overshadowing or amenity impacts enticipated as a regult of the modification.	
	impacts anticipated as a result of the modification	
(b) it is satisfied that the	The consent authority can be satisfied that the development to	
development to which the	which the consent as modified relates is substantially the same as	
consent as modified relates is	the development for which the consent was originally granted	
substantially the same	under DA2021/0968 for the following reasons:	
development as the		
development for which	The modification relates directly to the approved dwelling	
consent was originally granted	 The approved use remains unchanged 	
and before that consent as		
originally granted was		
modified (if at all), and		
(c) it has notified the	The application has been publicly exhibited in accordance with the	
application in accordance with:	Environmental Planning and Assessment Act 1979, Environmental	
	Planning and Assessment Regulation 2021, and the Northern	
(i) the regulations, if the	Beaches Community Participation Plan.	

MOD2023/0458 Page 4 of 15



Section 4.55(1A) - Other	Comments
Modifications	
regulations so require,	
or	
(ii) a development control plan, if the consent authority is a council that has made a development control plan under section 72 that requires the notification or advertising of applications for modification of a development consent, and	
(d) it has considered any submissions made concerning the proposed modification within any period prescribed by the regulations or provided by the development control plan, as the case may be.	No submissions were received in relation to this application.

Section 4.15 Assessment

In accordance with Section 4.55 (3) of the Environmental Planning and Assessment Act 1979, in determining an modification application made under Section 4.55 the consent authority must take into consideration such of the matters referred to in section 4.15 (1) as are of relevance to the development the subject of the application.

The relevant matters for consideration under Section 4.15 of the Environmental Planning and Assessment Act, 1979, are:

Section 4.15 'Matters for Consideration'	Comments
Section 4.15 (1) (a)(i) – Provisions of any environmental planning instrument	See discussion on "Environmental Planning Instruments" in this report.
Section 4.15 (1) (a)(ii) – Provisions of any draft environmental planning instrument	There are no current draft environmental planning instruments.
Section 4.15 (1) (a)(iii) – Provisions of any development control plan	Pittwater 21 Development Control Plan applies to this proposal.
Section 4.15 (1) (a)(iiia) – Provisions of any planning agreement	None applicable.
Section 4.15 (1) (a)(iv) – Provisions of the Environmental Planning and	Part 4, Division 2 of the EP&A Regulation 2021 requires the consent authority to consider "Prescribed conditions" of development consent. These matters have been addressed via a condition of consent.

MOD2023/0458 Page 5 of 15



Section 4.15 'Matters for	Comments
Consideration'	
Assessment Regulation 2021 (EP&A Regulation 2021)	Clause 29 of the EP&A Regulation 2021 requires the submission of a design verification certificate from the building designer at lodgement of the development application. This clause is not relevant to this application.
	Clauses 36 and 94 of the EP&A Regulation 2021 allow Council to request additional information. No additional information was requested in this case.
	Clause 61 of the EP&A Regulation 2021 requires the consent authority to consider AS 2601 - 1991: The Demolition of Structures. This matter has been addressed via a condition of consent.
	Clauses 62 and/or 64 of the EP&A Regulation 2021 requires the consent authority to consider the upgrading of a building (including fire safety upgrade of development). This clause is not relevant to this application.
	Clause 69 of the EP&A Regulation 2021 requires the consent authority to consider insurance requirements under the Home Building Act 1989. This matter has been addressed via a condition of consent.
	Clause 69 of the EP&A Regulation 2021 requires the consent authority to consider the provisions of the Building Code of Australia (BCA). This matter has been addressed via a condition of consent.
Section 4.15 (1) (b) – the likely impacts of the development, including environmental impacts on the natural and	(i) Environmental Impact The environmental impacts of the proposed development on the natural and built environment are addressed under the Pittwater 21 Development Control Plan section in this report.
built environment and social and economic impacts in the locality	(ii) Social Impact The proposed development will not have a detrimental social impact in the locality considering the character of the proposal.
	(iii) Economic Impact The proposed development will not have a detrimental economic impact on the locality considering the nature of the existing and proposed land use.
Section 4.15 (1) (c) – the suitability of the site for the development	The site is considered suitable for the proposed development.
Section 4.15 (1) (d) – any submissions made in accordance with the EPA Act or EPA Regs	See discussion on "Notification & Submissions Received" in this report.
Section 4.15 (1) (e) – the public interest	No matters have arisen in this assessment that would justify the refusal of the application in the public interest.

MOD2023/0458 Page 6 of 15



EXISTING USE RIGHTS

Existing Use Rights are not applicable to this application.

BUSHFIRE PRONE LAND

The site is classified as bush fire prone land. Section 4.14 of the Environmental Planning and Assessment Act 1979 requires Council to be satisfied that the development conforms to the specifications and requirements of the version (as prescribed by the regulations) of the document entitled Planning for Bush Fire Protection.

A Bush Fire Report was submitted with the development application (prepared by Building Code & Bushfire Hazard Solutions Pty Limited, dated 07 May 2021). The report recommended an alternative solution to comply with Planning for Bush Fire Protection.

The recommendations of the Bush Fire Report, along with the conditions from the NSW RFS were included as part of the recommended conditions of consent. The works as modified will continue to be subject to the recommended conditions of consent.

NOTIFICATION & SUBMISSIONS RECEIVED

The subject development application has been publicly exhibited from 29/08/2023 to 12/09/2023 in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2021 and the Community Participation Plan.

As a result of the public exhibition of the application Council received no submissions.

REFERRALS

Internal Referral Body	Comments
Environmental Health (Unsewered Lands)	General Comments
	This applicant is seeking consent for modifications;
	Ground Floor
	1. Minor amendments to windows
	First Floor
	 Minor amendments to windows, removal of one skylight. Minor modifications to internal wall layout.
	These modifications do not affect the approved wastewater system under DA2021/0968
	Environmental Health recommends approval.

ENVIRONMENTAL PLANNING INSTRUMENTS (EPIs)*

All, Environmental Planning Instruments (SEPPs and LEPs), Development Controls Plans and Council Policies have been considered in the merit assessment of this application.

MOD2023/0458 Page 7 of 15



In this regard, whilst all provisions of each Environmental Planning Instruments (SEPPs and LEPs), Development Controls Plans and Council Policies have been considered in the assessment, many provisions contained within the document are not relevant or are enacting, definitions and operational provisions which the proposal is considered to be acceptable against.

As such, an assessment is provided against the controls relevant to the merit consideration of the application hereunder.

State Environmental Planning Policies (SEPPs) and State Regional Environmental Plans (SREPs)

SEPP (Building Sustainability Index: BASIX) 2004

A BASIX certificate has been submitted with the application (see Certificate No.1229951S_04 dated 17 August 2023).

The BASIX Certificate indicates that the development will achieve the following:

Commitment	Required Target	Proposed
Water	40	75
Thermal Comfort	Pass	Pass
Energy	50	97

A condition has been included in the recommendation of this report requiring compliance with the commitments indicated in the BASIX Certificate.

SEPP (Resilience and Hazards) 2021

Chapter 2 - Coastal Management

The site is subject to Chapter 2 of the SEPP. Accordingly, an assessment under Chapter 2 has been carried out as follows:

Division 3 Coastal environment area

2.10 Development on land within the coastal environment area

- 1) Development consent must not be granted to development on land that is within the coastal environment area unless the consent authority has considered whether the proposed development is likely to cause an adverse impact on the following:
 - a) the integrity and resilience of the biophysical, hydrological (surface and groundwater) and ecological environment,
 - b) coastal environmental values and natural coastal processes,
 - c) the water quality of the marine estate (within the meaning of the Marine Estate Management Act 2014), in particular, the cumulative impacts of the proposed development on any of the sensitive coastal lakes identified in Schedule 1,
 - d) marine vegetation, native vegetation and fauna and their habitats, undeveloped headlands and rock platforms,
 - e) existing public open space and safe access to and along the foreshore, beach, headland or rock platform for members of the public, including persons with a

MOD2023/0458 Page 8 of 15



disability,

- f) Aboriginal cultural heritage, practices and places,
- g) the use of the surf zone.

Comment:

The development is not considered to cause an adverse impact on the criterion specified above.

- 2) Development consent must not be granted to development on land to which this clause applies unless the consent authority is satisfied that:
 - a) the development is designed, sited and will be managed to avoid an adverse impact referred to in subsection (1), or
 - b) if that impact cannot be reasonably avoided—the development is designed, sited and will be managed to minimise that impact, or
 - c) if that impact cannot be minimised—the development will be managed to mitigate that impact.

Comment:

The consent authority may be satisfied that the development is designed, sited and shall be managed to avoid an adverse impact referred to in subclause (1) as above.

Division 4 Coastal use area

2.11 Development on land within the coastal use area

- 1) Development consent must not be granted to development on land that is within the coastal use area unless the consent authority:
 - has considered whether the proposed development is likely to cause an adverse impact on the following:
 - i) existing, safe access to and along the foreshore, beach, headland or rock
 - ii) platform for members of the public, including persons with a disability,
 - iii) overshadowing, wind funnelling and the loss of views from public places to
 - iv) foreshores
 - v) the visual amenity and scenic qualities of the coast, including coastal headlands,
 - Aboriginal cultural heritage, practices and places, cultural and built environment heritage, and
 - b) is satisfied that:
 - i) the development is designed, sited and will be managed to avoid an
 - ii) adverse impact referred to in paragraph (a), or
 - iii) if that impact cannot be reasonably avoided—the development is designed, sited and will be managed to minimise that impact, or if that impact cannot be minimised—the development will be managed to mitigate that impact, and
 - c) has taken into account the surrounding coastal and built environment, and the bulk, scale and size of the proposed development.

Comment:

The development of private property shall not prejudice access, enjoyment or the usability of the

MOD2023/0458 Page 9 of 15



coastal area.

Division 5 General

2.12 Development in coastal zone generally—development not to increase risk of coastal hazards

Development consent must not be granted to development on land within the coastal zone unless the consent authority is satisfied that the proposed development is not likely to cause increased risk of coastal hazards on that land or other land.

Comment:

The consent authority is satisfied that the proposed development is not likely to cause increased risk of coastal hazards on that land or other land.

2.13 Development in coastal zone generally—coastal management programs to be considered

Development consent must not be granted to development on land within the coastal zone unless the consent authority has taken into consideration the relevant provisions of any certified coastal management program that applies to the land.

Comment:

The consent authority has been into consideration the relevant provisions of any certified coastal management program that applies to the land.

As such, it is considered that the application complies with the requirements of Chapter 2 of the State Environmental Planning Policy (Resilience and Hazards) 2021.

Chapter 4 - Remediation of Land

Sub-section 4.6 (1)(a) of Chapter 4 requires the Consent Authority to consider whether land is contaminated. Council records indicate that the subject site has been used for residential purposes for a significant period of time with no prior land uses. In this regard it is considered that the site poses no risk of contamination and therefore, no further consideration is required under sub-section 4.6 (1)(b) and (c) of this Chapter and the land is considered to be suitable for the residential land use.

Pittwater Local Environmental Plan 2014

Is the development permissible?	Yes
After consideration of the merits of the proposal, is the development consistent with:	
aims of the LEP?	Yes
zone objectives of the LEP?	Yes

Principal Development Standards

There are no changes to the principal development standards as approved and therefore no further assessment is required.

Compliance Assessment

MOD2023/0458 Page 10 of 15



Clause	Compliance with Requirements
1.9A Suspension of covenants, agreements and instruments	Yes
4.3 Height of buildings	Yes
5.10 Heritage conservation	Yes
5.21 Flood planning	Yes
7.1 Acid sulfate soils	Yes
7.2 Earthworks	Yes
7.7 Geotechnical hazards	Yes
7.10 Essential services	Yes

Pittwater 21 Development Control Plan

Built Form Controls

There are no changes to the built form controls as approved and therefore no further assessment is required.

Compliance Assessment

Clause	Compliance with Requirements	Consistency Aims/Objectives
A1.7 Considerations before consent is granted	Yes	Yes
A4.13 Upper Western Foreshores Locality	Yes	Yes
B1.3 Heritage Conservation - General	Yes	Yes
B1.4 Aboriginal Heritage Significance	Yes	Yes
B3.1 Landslip Hazard	Yes	Yes
B3.6 Contaminated Land and Potentially Contaminated Land	Yes	Yes
B3.11 Flood Prone Land	Yes	Yes
B4.19 Estuarine Habitat	Yes	Yes
B5.13 Development on Waterfront Land	Yes	Yes
B8.1 Construction and Demolition - Excavation and Landfill	Yes	Yes
B8.3 Construction and Demolition - Waste Minimisation	Yes	Yes
B8.4 Construction and Demolition - Site Fencing and Security	Yes	Yes
B8.5 Construction and Demolition - Works in the Public Domain	Yes	Yes
C1.1 Landscaping	Yes	Yes
C1.2 Safety and Security	Yes	Yes
C1.3 View Sharing	Yes	Yes
C1.4 Solar Access	Yes	Yes
C1.5 Visual Privacy	Yes	Yes
C1.6 Acoustic Privacy	Yes	Yes
C1.7 Private Open Space	Yes	Yes
C1.12 Waste and Recycling Facilities	Yes	Yes

MOD2023/0458 Page 11 of 15



Clause	Compliance with Requirements	Consistency Aims/Objectives
C1.13 Pollution Control	Yes	Yes
C1.19 Incline Passenger Lifts and Stairways	Yes	Yes
C1.23 Eaves	Yes	Yes
D13.1 Character as viewed from a public place	Yes	Yes
D13.2 Scenic protection - General	Yes	Yes
D13.3 Building colours and materials	Yes	Yes
D13.5 Front building line	Yes	Yes
D13.6 Side and rear building line	Yes	Yes
D13.11 Fences - Flora and Fauna Conservation Areas	Yes	Yes
D13.13 Companion animals	Yes	Yes
D13.16 Stormwater overflow	Yes	Yes
D13.17 Parking management	Yes	Yes
D13.18 Site disturbance	Yes	Yes
D15.11 Waterfront lighting	Yes	Yes
D15.14 Minimum frontage for waterfront development	Yes	Yes
D15.15 Waterfront development	Yes	Yes

Detailed Assessment

C1.5 Visual Privacy

The windows will continue to overlook Ku-ring-gai Chase National Park and therefore will not result in any unreasonable privacy impacts.

THREATENED SPECIES, POPULATIONS OR ECOLOGICAL COMMUNITIES

The proposal will not significantly affect threatened species, populations or ecological communities, or their habitats.

CRIME PREVENTION THROUGH ENVIRONMENTAL DESIGN

The proposal is consistent with the principles of Crime Prevention Through Environmental Design.

POLICY CONTROLS

Northern Beaches Section 7.12 Contributions Plan 2022

Section 7.12 contributions were levied on the Development Application.

CONCLUSION

The site has been inspected and the application assessed having regard to all documentation submitted by the applicant and the provisions of:

MOD2023/0458 Page 12 of 15



- Environmental Planning and Assessment Act 1979;
- Environmental Planning and Assessment Regulation 2021;
- All relevant and draft Environmental Planning Instruments;
- Pittwater Local Environment Plan;
- Pittwater Development Control Plan; and
- Codes and Policies of Council.

This assessment has taken into consideration the submitted plans, Statement of Environmental Effects, all other documentation supporting the application and public submissions, and does not result in any unreasonable impacts on surrounding, adjoining, adjacent and nearby properties subject to the conditions contained within the recommendation.

In consideration of the proposal and the merit consideration of the development, the proposal is considered to be:

- Consistent with the objectives of the DCP
- Consistent with the zone objectives of the LEP
- Consistent with the aims of the LEP
- Consistent with the objectives of the relevant EPIs
- Consistent with the objects of the Environmental Planning and Assessment Act 1979

It is considered that the proposed development satisfies the appropriate controls and that all processes and assessments have been satisfactorily addressed.

RECOMMENDATION

THAT Council as the consent authority grant approval to Modification Application No. Mod2023/0458 for Modification of Development Consent DA2021/0968 granted for Construction of a dwelling house including an inclinator on land at Lot 5 DP 25653,41 Coasters Retreat, COASTERS RETREAT, subject to the conditions printed below:

Modification Summary

The development consent is modified as follows:

MODIFICATION SUMMARY TABLE

Application Number	Determination Date	Modification description
PAN-362285 Mod2023/0458	notice of determination	Modification of development consent DA2021/0968 granted for construction of a dwelling house including an inclinator. The modification proposes minor amendments to internal layout and approved windows.

MOD2023/0458 Page 13 of 15



	Add Condition 1A - Modification of Consent - Approved Plans and supporting documentation Add Condition 37 - Building Information Certificate
·	Modification of development consent DA2021/098 granted for construction of a dwelling house including an inclinator. The modification proposes ground floor, first floor and external changes.
	Add Condition 1A - Modification of Consent - Approved Plans and supporting documentation

Modified conditions

A. Add Condition No.1A - Modification of Consent - Approved Plans and supporting documentation, to read as follows:

Development must be carried out in accordance with the following approved plans (stamped by Council) and supporting documentation, except where the conditions of this consent expressly require otherwise.

Approved Plans						
Plan Number	Revision Number	Plan Title	Drawn By Date of Pla			
A106B	В	Ground Floor Plan	Corner Stone Structures	17 August 2023		
A107B	В	First Floor Plan	Corner Stone Structures	17 August 2023		
A108B	В	Roof Plan	Corner Stone Structures	17 August 2023		
A109B	В	Elevations 1	Corner Stone Structures	17 August 2023		

Approved Reports and Documentation				
	Version Number		Date of Document	
BASIX Certificate	1229951S_04	0 ,	17 August 2023	

In the event of any inconsistency between the approved plans, reports and documentation, the approved plans prevail.

In the event of any inconsistency with the approved plans and a condition of this consent, the condition prevails.

Reason: To ensure all parties are aware of the approved plans and supporting documentation that applies to the development.

B. Add Condition 37 Building Information Certificate to Conditions which must be complied with prior to the issue of the occupation certificate to read as follows:

Building Information Certificate

MOD2023/0458 Page 14 of 15



A building information certificate is required for Window 15 and 18 on the first floor of the development. More information on building information certificates can be found

here: https://www.northernbeaches.nsw.gov.au/planning-and-development/certification-building-works/building-information-certificate

The certificate must be issued prior to the issue of any occupation certificate.

Details demonstrating compliance are to be submitted to the Principal Certifying Authority.

Reason: To rectify works undertaken without the appropriate approvals being issued by the council or accredited certifier

In signing this report, I declare that I do not have a Conflict of Interest.

Signed

Clare Costanzo, Planner

Claveratance

The application is determined on 06/10/2023, under the delegated authority of:

Steven Findlay, Manager Development Assessments

MOD2023/0458 Page 15 of 15