

Application Number

Advertised:

**Submissions Received:** 

Clause 4.6 Variation:

**Recommendation:** 

# **DEVELOPMENT APPLICATION ASSESSMENT REPORT**

DA2025/0380

DA2025/0380		
Julie Edwards		
Lot 2A DP 444638, 51 Boyle Street BALGOWLAH NSW 2093		
Alterations and additions to a semi-detached dwelling		
Manly LEP2013 - Land zoned R1 General Residential		
Yes		
No		
Northern Beaches Council		
No		
Cape Cod Australia Pty Ltd		
11/04/2025		
No		
No		
Residential - Alterations and additions		
22/04/2025 to 06/05/2025		

Estimated Cost of Works:	\$ 625,160.00
--------------------------	---------------

4.3 Height of buildings: 1.17%

Not Advertised

Approval

0

## PROPOSED DEVELOPMENT IN DETAIL

The application seeks approval for alterations and additions to a dwelling house. The works include the following:

- First floor addition three (3) bedrooms, a shower room and a hallway which incorporates the new staircase.
- Alterations/Renovations to Existing Residence including rear extension.
- New Rear timber landing and stairs.

## **ASSESSMENT INTRODUCTION**

DA2025/0380 Page 1 of 31



The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared (the subject of this report)
  taking into account all relevant provisions of the Environmental Planning and Assessment Act
  1979, and the associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon the subject site and adjoining, surrounding and nearby properties;
- Notification to adjoining and surrounding properties, advertisement (where required) and referral to relevant internal and external bodies in accordance with the Act, Regulations and relevant Development Control Plan:
- A review and consideration of all submissions made by the public and community interest groups in relation to the application;
- A review and consideration of all documentation provided with the application (up to the time of determination);
- A review and consideration of all referral comments provided by the relevant Council Officers, State Government Authorities/Agencies and Federal Government Authorities/Agencies on the proposal.

## SUMMARY OF ASSESSMENT ISSUES

Manly Local Environmental Plan 2013 - Zone R1 General Residential

Manly Local Environmental Plan 2013 - 4.3 Height of buildings

Manly Local Environmental Plan 2013 - 4.6 Exceptions to development standards

Manly Development Control Plan - 4.1.2 Height of Buildings (Incorporating Wall Height, Number of Storeys & Roof Height)

Manly Development Control Plan - 4.1.4 Setbacks (front, side and rear) and Building Separation

Manly Development Control Plan - 4.1.5 Open Space and Landscaping

# SITE DESCRIPTION

Property Description:	Lot 2A DP 444638, 51 Boyle Street BALGOWLAH NSW 2093			
Detailed Site Description:	The subject site consists of one allotment located on the western side of Boyle Street BALGOWLAH.			
	The site is regular in shape with a frontage of 6.89m along Boyle Street BALGOWLAH and a depth of 40.9m. The site has a surveyed area of 282.1m <sup>2</sup> .			
	The site is located within the R1 General Residential zone and accommodates a single story semi-detached dwelling.			
	The site has a slight slope from the front eastern boundary to the rear western boundary.			
	The site has lawn are at the front and rear and small trees in the rear yard. There are no known threatened species on the site.			

DA2025/0380 Page 2 of 31



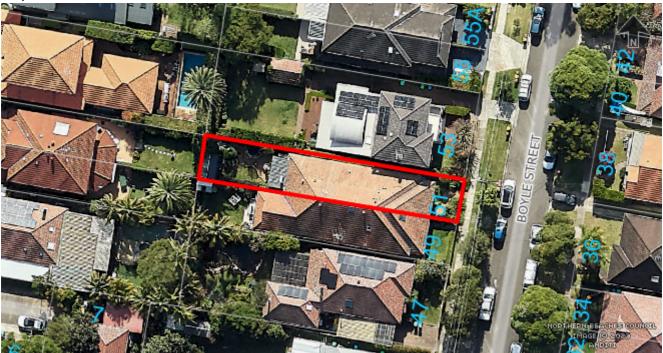
# Detailed Description of Adjoining/Surrounding Development

Adjoining and surrounding development is characterised by a mix of semi-detached dwellings and single dwellings.

# Site Inspection

A site inspection was undertaken 29 May 2025.

Мар:



#### SITE HISTORY

A search of Council's records has revealed the following:

# Pre-lodgement Meeting PLM2021/0217

Held on 07/09/2021 for Alterations and Additions to semi-detached dwellings, pool and carport The proposed development is significantly altered from what was submitted for the prelodgement meeting.

# **Application 10.2002.638.1**

Alterations and additions - Deck with Roof Determined - 26/02/2003

# **ENVIRONMENTAL PLANNING AND ASSESSMENT ACT, 1979 (EPAA)**

The relevant matters for consideration under the Environmental Planning and Assessment Act, 1979, are:

Section 4.15 Matters for Consideration	Comments
` , ` , ` ,	See discussion on "Environmental Planning Instruments" in this report.

DA2025/0380 Page 3 of 31



Section 4.15 Matters for	Comments
Consideration	
Section 4.15 (1) (a)(ii) – Provisions of any draft environmental planning instrument	There are no current draft environmental planning instruments.
Section 4.15 (1) (a)(iii) – Provisions of any development control plan	Manly Development Control Plan applies to this proposal.
Section 4.15 (1) (a)(iiia) – Provisions of any planning agreement	None applicable.
Section 4.15 (1) (a)(iv) – Provisions of the Environmental Planning and Assessment Regulation 2021 (EP&A Regulation 2021)	Part 4, Division 2 of the EP&A Regulation 2021 requires the consent authority to consider "Prescribed conditions" of development consent. These matters have been addressed via a condition of consent.  Clauses 36 and 94 of the EP&A Regulation 2021 allow Council to request additional information. No additional information was requested in this case.
	Clause 61 of the EP&A Regulation 2021 requires the consent authority to consider AS 2601 - 1991: The Demolition of Structures. This matter has been addressed via a condition of consent.
	Clause 69 of the EP&A Regulation 2021 requires the consent authority to consider insurance requirements under the Home Building Act 1989. This matter has been addressed via a condition of consent.
	Clause 69 of the EP&A Regulation 2021 requires the consent authority to consider the provisions of the Building Code of Australia (BCA). This matter has been addressed via a condition of consent.
Section 4.15 (1) (b) – the likely impacts of the development, including environmental impacts on the natural and built environment and social	(i) Environmental Impact The environmental impacts of the proposed development on the natural and built environment are addressed under the Manly Development Control Plan section in this report.
and economic impacts in the locality	(ii) <b>Social Impact</b> The proposed development will not have a detrimental social impact in the locality considering the character of the proposal.
	(iii) <b>Economic Impact</b> The proposed development will not have a detrimental economic impact on the locality considering the nature of the existing and proposed land use.
Section 4.15 (1) (c) – the suitability of the site for the development	The site is considered suitable for the proposed development.
Section 4.15 (1) (d) – any submissions made in	See discussion on "Notification & Submissions Received" in this report.

DA2025/0380 Page 4 of 31



Section 4.15 Matters for Consideration	Comments
accordance with the EPA Act or EPA Regs	
	No matters have arisen in this assessment that would justify the refusal of the application in the public interest.

# **EXISTING USE RIGHTS**

Existing Use Rights are not applicable to this application.

## **BUSHFIRE PRONE LAND**

The site is not classified as bush fire prone land.

## **NOTIFICATION & SUBMISSIONS RECEIVED**

The subject application has been publicly exhibited from 22/04/2025 to 06/05/2025 in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2021 and the Community Participation Plan.

As a result of the public exhibition of the application Council received no submissions.

# **REFERRALS**

Internal Referral Body	Comments					
Strategic and Place Planning	HERITAGE COMMENTS					
(Heritage Officer)	Discussion of reason for referral					
	The proposal has been referred to heritage as the subject site is					
	within the vicinity of a group listed heritage item:					
	Item I7 - Houses - 33-4	5 Boyle	e Street, Balgowlah			
	Details of heritage items affected					
	Item I7 - Houses					
	Statement of significanc					
	A group of seven stuccoed brick cottages. All cottages have					
	various modifications. Small scale unified group of streetscape.					
	Physical description					
	Group of seven stuccoed brick cottages with simple hipped iron					
			n timber vents. Some original			
			o. 37. Elements include:			
		-	imber posts and valences to front			
	_	-	s on top sash front windows. All			
	houses have undergone modifications, alterations and additions.					
	Other relevant heritage I					
	SEPP (Biodiversity	No				
	and Conservation)					
	2021					
	Australian Heritage	No				
	Register					

DA2025/0380 Page 5 of 31



	T -			
Internal Referral Body	Comments			
	NSW State Heritage	No		
	Register  National Trust of Aust	No		
	(NSW) Register	INO		
	RAIA Register of 20th	No		
	Century Buildings of			
	Significance			
	Other	No		
	Consideration of Applica	tion		
	Consideration of Applica		r alterations and additions to the	
			ached dwelling. The proposed works	
	1		nternal alterations and a rear	
	extension to the ground	floor. T	he existing building is a semi	
	II — — — — — — — — — — — — — — — — — —		er-war era with tiled roof and an	
			Boyle Street. It is noted that the	
	retained.	luaing t	he original roof form has been	
		could h	pe pushed further back with minor	
			al alterations on the ground floor;	
	,, ,		and powder room could be mirror	
			addition be located approximately	
			retain the main roof line, facing the	
	street. It is also recommended to reduce the floor to ceiling height			
	of the first floor addition (for about 200mm) to minimise its impact upon the adjacent semi and the overall heritage values of the			
	existing building, and to maintain its contribution to the character of			
	the area and the streetscape. Additionally, it is considered that			
	there is an opportunity for the reinstatement of the enclosed			
			ne heritage values of the existing	
	building and its contribu	tion of t	the streetscape.	
	Revised Comments - 12 May 2025			
	The applicant has addre	ssed H	leritage's previous	
	11		justifications regarding the design	
	11	•	ditional information. Heritage's	
	11 .		ned at improving the proposal from	
	11		on to heritage items in the vicinity	
			streetscape. The applicant stated	
	in the report that "Our proposed upper-level addition is thoughtfully set back from the street, maintaining the existing front roofline."			
			door at 53 Boyle Street—built with	
			ur proposed addition. Established	
	. •		provide further visual buffering,	
	11		tably into the streetscape." These	
	11		sed setback and visual buffering,	
			er response regarding the <b>design</b> Given that the subject property is	
	-		conservation area, and considering	
			e impact of the proposal upon the	
I	'' ,	,		

DA2025/0380 Page 6 of 31



Internal Referral Body	Comments				
	heritage context is considered tolerable.				
	Therefore no objections are raised on heritage grounds and no conditions required.				
	Consider against the provisions of CL5.10 of MLEP 2013.  Is a Conservation Management Plan (CMP) Required? No Has a CMP been provided? No				
	Is a Heritage Impact Statement required? No Has a Heritage Impact Statement been provided? No				

External Referral Body	Comments
and Infrastructure) 2021, s2.48	The proposal was referred to Ausgrid who provided a response stating that the proposal is acceptable subject to compliance with the relevant Ausgrid Network Standards and SafeWork NSW Codes of Practice. These recommendations will be included as a condition of consent.

# **ENVIRONMENTAL PLANNING INSTRUMENTS (EPIs)\***

All, Environmental Planning Instruments (SEPPs and LEPs), Development Controls Plans and Council Policies have been considered in the merit assessment of this application.

In this regard, whilst all provisions of each Environmental Planning Instruments (SEPPs and LEPs), Development Controls Plans and Council Policies have been considered in the assessment, many provisions contained within the document are not relevant or are enacting, definitions and operational provisions which the proposal is considered to be acceptable against.

As such, an assessment is provided against the controls relevant to the merit consideration of the application hereunder.

# State Environmental Planning Policies (SEPPs) and State Regional Environmental Plans (SREPs)

# **SEPP (Sustainable Buildings) 2022**

A BASIX certificate has been submitted with the application (see Certificate No. Certificate number: A1788793 dated 25 March 2025).

A condition has been included in the recommendation of this report requiring compliance with the commitments indicated in the BASIX Certificate.

# SEPP (Transport and Infrastructure) 2021

<u>Ausgrid</u>

DA2025/0380 Page 7 of 31



Section 2.48 of Chapter 2 requires the Consent Authority to consider any development application (or an application for modification of consent) for any development carried out:

- within or immediately adjacent to an easement for electricity purposes (whether or not the electricity infrastructure exists).
- immediately adjacent to an electricity substation.
- within 5.0m of an overhead power line.
- includes installation of a swimming pool any part of which is: within 30m of a structure supporting an overhead electricity transmission line and/or within 5.0m of an overhead electricity power line.

## Comment:

The proposal was referred to Ausgrid who raised no objections, subject to conditions which have been included in the recommendation of this report.

## SEPP (Resilience and Hazards) 2021

# **Chapter 4 – Remediation of Land**

Sub-section 4.6 (1)(a) of Chapter 4 requires the Consent Authority to consider whether land is contaminated. Council records indicate that the subject site has been used for residential purposes for a significant period of time with no prior land uses. In this regard it is considered that the site poses no risk of contamination and therefore, no further consideration is required under sub-section 4.6 (1)(b) and (c) of this Chapter and the land is considered to be suitable for the residential land use.

## Manly Local Environmental Plan 2013

Is the development permissible?	Yes	
After consideration of the merits of the proposal, is the development consistent with:		
aims of the LEP?	Yes	
zone objectives of the LEP?	Yes	

# Principal Development Standards

Standard	Requirement	Proposed	% Variation	Complies
Height of Buildings:	8.5m	8.6m	1.17%	No
Floor Space Ratio	FSR: 0.6:1	FSR: 0.59:1	N/A	Yes

# Compliance Assessment

Clause	Compliance with Requirements
4.3 Height of buildings	No
4.4 Floor space ratio	Yes
4.6 Exceptions to development standards	Yes

DA2025/0380 Page 8 of 31



Clause	Compliance with Requirements
6.2 Earthworks	Yes
6.4 Stormwater management	Yes
6.8 Landslide risk	Yes
6.12 Essential services	Yes

## **Detailed Assessment**

#### **Zone R1 General Residential**

The underlying objectives of the R1 General Residential zone:

• To provide for the housing needs of the community.

Comment:

The proposed works retain the residential use of the site.

It is considered that the development satisfies this objective.

To provide for a variety of housing types and densities.

## Comment:

The proposed development is for residential purposes, being alterations and additions to a semi-detached dwelling. The proposal will maintain the existing housing type on the site.

It is considered that the development satisfies this objective.

 To enable other land uses that provide facilities or services to meet the day to day needs of residents.

#### Comment:

Not applicable. The proposed modifications retain the residential use of the site.

It is considered that the development satisfies this objective.

# 4.3 Height of buildings

**Description of non-compliance:** 

Development standard:	Height of buildings
Requirement:	8.5m
Proposed:	8.6m
Percentage variation to requirement:	1.17%

# 4.3 Height of buildings

(1) The objectives of this clause are as follows—

a) to provide for building heights and roof forms that are consistent with the topographic landscape, prevailing building height and desired future streetscape character in the locality,

DA2025/0380 Page 9 of 31



#### Comment:

The proposed building height and roof form are consistent with the topography and prevailing building heights and streetscape character. The roof form will be generally consistent with the existing building and surrounding, development in the vicinity. The dwelling is appropriately articulated using recessed and modulated walls, fenestration and eaves to break up built form.

b) to control the bulk and scale of buildings, Comment:

The proposed dwelling house is acceptable with respect to the proposed variation to the Height of buildings development standard and all built form controls under the MDCP, including setbacks and wall heights. Additionally, the proposed development includes acceptable total open space and landscaped area. This demonstrates the dwelling is of a bulk and scale anticipated for the subject site by the controls, and that the footprint of the dwelling is not excessive.

- c) to minimise disruption to the following-
- (i) views to nearby residential development from public spaces (including the harbour and foreshores),
- (ii) views from nearby residential development to public spaces (including the harbour and foreshores),
- (iii) views between public spaces (including the harbour and foreshores), Comment:

The proposed development is designed and sited so as not to result in any unreasonable view loss to or from public or private land.

d) to provide solar access to public and private open spaces and maintain adequate sunlight access to private open spaces and to habitable rooms of adjacent dwellings, Comment:

The proposed development is acceptable with respect to the requirements of Clauses 3.4.1 Sunlight Access and Overshadowing and 3.4.2 Privacy and Security of the MDCP.

e) to ensure the height and bulk of any proposed building or structure in a recreation or environmental protection zone has regard to existing vegetation and topography and any other aspect that might conflict with bushland and surrounding land uses, Comment:

The development is not within a recreation or environmental protection zone.

## 4.6 Exceptions to development standards

The application seeks consent to vary a development standard as follows:

Development standard: Clause 4.3 Height of Buildings

Requirement: 8.5m Proposed: 8.6m

Percentage of variation: 1.17%

DA2025/0380 Page 10 of 31



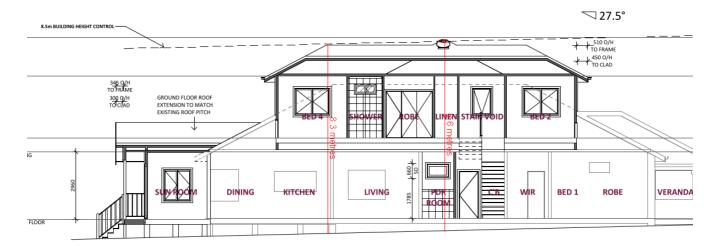


Image 1: Building Height non-compliance high lighted in red.

With reference to Section 35B of the *Environmental Planning and Assessment Regulation 2021*, the development application is accompanied by a document that sets out the grounds on which the Applicant seeks to demonstrate the matters set out in Clause 4.6(3)(a) and (b) of the MLEP 2013 (the 'Clause 4.6 Request').

Subclause (1) of this clause provides that:

- (1) The objectives of this clause are as follows:
- (a) to provide an appropriate degree of flexibility in applying certain development standards to particular development,
- (b) to achieve better outcomes for and from development by allowing flexibility in particular circumstances.

# Comment:

The objectives of this clause have been considered pursuant to Section 4.15(a)(i) of the *Environmental Planning and Assessment Act 1979*.

Subclause (2) of this clause provides that:

(2) Development consent may, subject to this clause, be granted for development even though the development would contravene a development standard imposed by this or any other environmental planning instrument. However, this clause does not apply to a development standard that is expressly excluded from the operation of this clause.

## Comment:

Clause 4.3 Height of Buildings is not expressly excluded from the operation of this clause.

Subclause (3) of this clause provides that:

- (3) Development consent must not be granted to development that contravenes a development standard unless the consent authority is satisfied the applicant has demonstrated that—
- (a) compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and

## Comment:

Council is satisfied that the Applicant has demonstrated that compliance with Clause 4.3 Height of Buildings is unreasonable or unnecessary in the circumstances of this application for the following reasons:

DA2025/0380 Page 11 of 31



# 'Clause 4.6(3)(a): compliance with the development standard is unreasonable and unnecessary in the circumstances of the case.

In Wehbe, Preston CJ of the Land and Environment Court provided relevant assistance by identifying five traditional ways in which a variation to a development standard had been shown as unreasonable or unnecessary.

The five methods outlined in Wehbe include:

- 1. The objectives of the standard are achieved notwithstanding non-compliance with the standard.
- 2. The underlying objective or purpose of the standard is not relevant to the development and therefore compliance is unnecessary.
- 3. The underlying object or purpose would be defeated or thwarted if compliance was required and therefore compliance is unreasonable.
- 4. The development standard has been virtually abandoned or destroyed by the Council's own actions in granting consents departing from the standard and hence compliance with the standard is unnecessary and unreasonable.
- 5. The zoning of the particular land is unreasonable or inappropriate so that a development standard appropriate for that zoning is also unreasonable and unnecessary as it applies to the land and compliance with the standard would be unreasonable or unnecessary. That is, the particular parcel of land should not have been included in the particular zone.

Of particular assistance in this matter, in establishing that compliance with a development standard is unreasonable or unnecessary, is the first method listed above. It is argued that the proposed development satisfies each of the relevant objectives of Clause 4.3(1) of MLEP 2013 as demonstrated below.

# Is compliance with the development standard unreasonable or unnecessary in the circumstances of this case?

Strict compliance with the development standard is considered both unreasonable and/or unnecessary in the circumstances of this case. It is argued that the proposal satisfies each of the relevant Objectives in Clause 4.3 (1) of MLEP 2013 as well as the objectives of Zone R1, General residential where the subject property is located. Following each of the relevant LEP Objectives, is a planning commentary on how the proposal achieves this.

4.3 (1) (a) to provide for building heights and roof forms that are consistent with the topographic landscape, prevailing building height and desired future streetscape character in the locality, **Comment:** The proposal being for alterations and an upper floor addition to an existing single occupancy dwelling will be in keeping with the desired residential character of the built form in the immediate locality and Irrespective of the minor height breach, the proposed development is compatible with the prevailing bulk and scale of the surrounding developments and existing neighbouring dwellings which has numerous examples of similar scale buildings with various roofs forms, demonstrating that the proposed addition has a scale appropriate for the area and consistent with the existing site topography.

The proposed, sympathetic addition to the dwelling will positively contribute to the streetscape and will be in keeping with other existing developments. In comparison to the surrounding built forms the proposed development would blend into the existing backdrop of the other buildings in the immediate vicinity.

4.3 (1) (b) to control the bulk and scale of buildings,

**Comment:** The proposal is deemed to be compatible with the height, bulk and scale of the existing built environment. The encroachment in minor and will not be noticeable from the street.

The Proposed upper floor addition is set back and sited over the existing building footprint in order to

DA2025/0380 Page 12 of 31



maintain a consistent street rhythm. Due to its location and the fall of the land, it will unlikely obstruct the views of the properties from the rear or side. It complies with the FSR control and has ample front and rear setbacks to mitigate any impacts from the minor non-compliance described above.

- 4.3 (1) (c) to minimise disruption to the following—
- (i) views to nearby residential development from public spaces (including the harbour and foreshores), (ii) views from nearby residential development to public spaces (including the harbour and foreshores).
- (iii) views between public spaces (including the harbour and foreshores)

Comment: The proposed addition was designed while taking into consideration the value of the existing views. The proposed development is designed to minimise view loss to the public and to adjoining and adjacent properties as much as possible while still providing opportunities for views from the proposed development which are generally limited to neighbouring dwellings. Given the local street topography, and the presence of numerous two and three storey buildings in the immediate area, it has created an environment where a degree of obstruction to views is inevitable however given the location of the site, any perceived impacts on views will be minimal with the minor numeric departure in the height control not causing any detrimental impact to neighbouring dwellings.

4.3 (1) (d) To provide solar access to public and private open spaces and maintain adequate sunlight access to private open spaces and to habitable rooms of adjacent dwellings,

**Comment:** The lot pattern in Boyle Street, of existing and re development has provided an environment that tolerates high levels of over shadowing and other associated issues. It is evident from the diagrams submitted that the additional shadowing resulting from the proposal will be more than reasonable given the east-west orientation which results in no impact to the adjoining properties private open spaces or windows sunlight access.

Notwithstanding, the presence of the immediately adjoining two storey residence and other neighbouring two storey dwellings would further diminish any perceived shadowing impacts from the proposal.

The design, siting and orientation of the addition ensure that the development is capable of receiving sufficient solar access.

4.3 (1) (e) To ensure the height and bulk of any proposed building or structure in a recreation or conservation zone has regard to existing vegetation and topography and any other aspect that might conflict with bushland and surrounding land uses.

**Comment:** The subject property is not located in a recreation or conservation zone and will have no impact on any existing vegetation or topography nor conflict with bushland or surrounding land uses.

As mentioned within the report submitted with the application, the proposal being for alterations and an upper floor addition to an existing single occupancy dwelling will be in keeping with the desired residential character of the built form in the immediate locality and Irrespective of the minor height breach, the proposed development is compatible with the prevailing bulk and scale of development and existing dwellings in the locality.

The surrounding context comprises of an eclectic mix of architectural styles and forms, with many two storey dwellings that likewise accommodate an upper floor component. The proposed, sympathetic addition to the dwelling will positively contribute to the streetscape and will be in keeping with other existing developments. In comparison to the surrounding built forms the proposed development would blend into the existing backdrop of the other buildings that have utilized a similar amount or more of the site area in the immediate vicinity.

DA2025/0380 Page 13 of 31



The proposal is therefore deemed to be compatible with the height, bulk and scale of the existing character and streetscape. The proposed upper floor component will contribute positively to the street network and public space. Therefore, the proposal is considered to be consistent with objective of the height development standard in clauses 4.3 manly LEP.'

Council is satisfied that the Applicant has demonstrated that compliance with Clause 4.3 Height of Buildings is unreasonable or unnecessary in the circumstances of this application for the following reasons:

- The majority of the building is below 8.5m,
- The development provides a high quality design to reduce the significance of the building height impacts'
- The proposed dwelling will not unreasonably impact the existing streetscape'
- The dwelling sits appropriately on the subject site with the exception for the height breach due to the significant change in topography'
- Demonstration that the proposed development will be consistent with relevant case law determined by the Land and Environment Court'
- The building height breach will not result in greater view loss impacts from adjoining properties or public land'
- Solar access and overshadowing impacts are appropriately mitigated by good design and will not result in unreasonable impact'

(b) there are sufficient environmental planning grounds to justify contravening the development standard.

# Comment:

In the matter of *Initial Action Pty Ltd v Woollahra Municipal Council [2018] NSWLEC 118*, Preston CJ provides the following guidance (para 23) to inform the consent authority's finding that the Applicant's written request has adequately demonstrated that that there are sufficient environmental planning grounds to justify contravening the development standard:

'As to the second matter required by cl 4.6(3)(b), the grounds relied on by the applicant in the written request under cl 4.6 must be "environmental planning grounds" by their nature: see Four2Five Pty Ltd v Ashfield Council [2015] NSWLEC 90 at [26]. The adjectival phrase "environmental planning" is not defined, but would refer to grounds that relate to the subject matter, scope and purpose of the EPA Act, including the objects in s 1.3 of the EPA Act.'

The Clause 4.6 Request argues, in part:

- The very minor height breach is due to the fall in the site topography and the existing ground floor level which results in a building height breach iof a maximum 0.100m or 1.17%, being at the middle of the proposed first floor ridge line.
- The encroachment upon these numeric height controls is a direct result of the existing building structure on site that consists of a ground floor with a level of approximately 0.530m from the existing natural ground,
- The height breach does not result in any adverse impacts on neighbouring properties in terms of privacy, overshadowing, or view loss.

Council is satisfied that the Applicant has demonstrated that there are sufficient

DA2025/0380 Page 14 of 31



environmental planning grounds to justify the contravention of Clause 4.3 Height of buildings for the following reasons:

- The development promotes good design and amenity of the built environment, noting that the proposed development will not unreasonably compromise the amenity of adjoining residential and other development within the immediate vicinity.
- The development promotes the proper construction and maintenance of buildings, in so far as the proposed alterations and additions is a necessary upgrade of the ageing development.

#### **Public Interest:**

Matters relevant to public interest in respect of the development are considered in the relevant sections of this report as per Section 4.15(1)(e) of the EPA Act.

### **Conclusion:**

Council is satisfied as to the matters set out in Clause 4.6 of the MLEP 2013.

It is considered on balance, that having regard to the particular circumstances <insert relevant development standard (short hand) and details of the particular works which are non compliant and site information (i.e. why in these particular circumstances it is acceptable)>, the proposed departure from the development standard is acceptable and it is reasonable that flexibility to the standard be applied.

# **Manly Development Control Plan**

## **Built Form Controls**

Built Form Controls - Site Area:	Requirement	Proposed	%	Complies
282.10m <sup>2</sup>			Variation*	
4.1.2.1 Wall Height	N: 6.7m (based on gradient 1:30)	7.2m	7.42%	No
4.1.2.2 Number of Storeys	2	2	N/A	Yes
4.1.2.3 Roof Height	Height: 2.5m	1.5m	N/A	Yes
	Pitch: maximum 35 degrees	27.5 degrees	N/A	Yes
4.1.4.1 Street Front Setbacks	6m	10.3m	N/A	Yes
4.1.4.2 Side Setbacks and Secondary Street Frontages	2.2-2.4m (based on wall height)	Ground floor - 1.2m First floor - 1.3m	46.2 - 41.8%	No
	Windows: 3m	1.3m	56.7%	No
4.1.4.4 Rear Setbacks	8m	10.3m	N/A	Yes
4.1.5.1 Minimum Residential Total Open Space Requirements Residential Open Space Area: OS3	Open space 55% of site area	33% (94.6m <sup>2</sup> )	40%	No
4.1.5.2 Landscaped Area	Landscaped area 35% of open space	78.1% (73.9m <sup>2</sup> )	N/A	Yes
4.1.5.3 Private Open Space	18m <sup>2</sup> per dwelling	18m <sup>2</sup>	N/A	Yes

DA2025/0380 Page 15 of 31



Schedule 3 Parking and Access	Dwelling 2 spaces	No change	N/A	Yes
-------------------------------	-------------------	-----------	-----	-----

**Compliance Assessment** 

Clause	Compliance with Requirements	Consistency Aims/Objectives
3.1.1 Streetscape (Residential areas)	Yes	Yes
3.3.1 Landscaping Design	Yes	Yes
3.3.2 Preservation of Trees or Bushland Vegetation	Yes	Yes
3.4.1 Sunlight Access and Overshadowing	Yes	Yes
3.4.2 Privacy and Security	Yes	Yes
3.4.3 Maintenance of Views	Yes	Yes
3.4.4 Other Nuisance (Odour, Fumes etc.)	Yes	Yes
3.5.1 Solar Access	Yes	Yes
3.5.3 Ventilation	Yes	Yes
3.5.5 Landscaping	Yes	Yes
3.5.7 Building Construction and Design	Yes	Yes
3.6 Accessibility	Yes	Yes
3.7 Stormwater Management	Yes	Yes
3.8 Waste Management	Yes	Yes
3.10 Safety and Security	Yes	Yes
4.1.1 Dwelling Density, Dwelling Size and Subdivision	Yes	Yes
4.1.1.1 Residential Density and Dwelling Size	Yes	Yes
4.1.2 Height of Buildings (Incorporating Wall Height, Number of Storeys & Roof Height)	No	Yes
4.1.4 Setbacks (front, side and rear) and Building Separation	No	Yes
4.1.5 Open Space and Landscaping	No	Yes
4.1.6 Parking, Vehicular Access and Loading (Including Bicycle Facilities)	Yes	Yes
4.1.7 First Floor and Roof Additions	Yes	Yes
4.1.8 Development on Sloping Sites	Yes	Yes
4.4.5 Earthworks (Excavation and Filling)	Yes	Yes

# **Detailed Assessment**

# 4.1.2 Height of Buildings (Incorporating Wall Height, Number of Storeys & Roof Height)

# **Description of non-compliance**

Clause 4.1.2.1 of the MDCP stipulates that the maximum wall height permitted on the northern elevation is 6.7m. The application proposes a wall height of 6.8 - 7.2m.

# Merit consideration

There are no underlying objectives of this control under which to consider the merits of this

DA2025/0380 Page 16 of 31



variation. This control instead relies on the objectives for the Height of Buildings at clause 4.3 in the MLEP. The proposal has been assessed against these objectives under clause 4.6, above in this report. In summary, the variation is deemed to be reasonable and supported in this circumstance.

# 4.1.4 Setbacks (front, side and rear) and Building Separation

## Description of non-compliance

Clause 4.1.4.2 Side setbacks and secondary street frontages stipulates that the setbacks between any part of a building and the side boundary must not be less than one third of the height of the building. The wall height of the northern façade of the proposed extension is 6.8-7.2m, thereby requiring a side setback of 2.2-2.4m. The proposed ground floor is setback 1.2m and the first floor addition has a minimum setback 1.3m, presenting a variation of 46.2-41.8% to the clause requirements.

Clause 4.1.7 First Floor and Roof Additions allows for first floor additions to follow the existing ground floor wall setbacks, providing adjoining properties are not adversely impacted by overshadowing, view loss or privacy issues. Subject to conditions the proposal meets the requirements for clause 4.1.7, which allows the development to have a reduced side setback.

Under the above mentioned clause, the requirements for all new windows that face the side boundary are to be setback at least 3m. The proposal exhibits several new windows to the ground floor which is setback at a minimum of 1.2m and the first floor with a minimum setback of 1.3m to the northern side boundary, presenting a maximum variation of 60% to the clause requirements.

## Merit consideration:

With regard to the consideration for a variation, the development is considered against the underlying Objectives of the Control as follows:

Objective 1) To maintain and enhance the existing streetscape including the desired spatial proportions of the street, the street edge and the landscape character of the street. Comment:

The proposed development is consistent with the character of the existing semi-detached dwellings and other dwellings observed in the immediate vicinity. The proposal will provide landscaping at the front of the site to maintain the landscape character of the streetscape.

Objective 2) To ensure and enhance local amenity by:

- providing privacy;
- providing equitable access to light, sunshine and air movement; and
- facilitating view sharing and maintaining adequate space between buildings to limit impacts on views and vistas from private and public spaces.
- defining and adding character to the streetscape including the provision of adequate space between buildings to create a rhythm or pattern of spaces; and
- facilitating safe and adequate traffic conditions including levels of visibility around corner lots at the street intersection.

#### Comment:

Despite the numerical non-compliance to the required side setback of the proposed works and accompanying windows, an acceptable level of privacy will be maintained. The first floor windows are located off two bedrooms, a bathroom and stairwell. These are considered low use rooms and are not directly opposite windows of the adjoining property to the north. The proposed windows will also not provide direct or close views of the private open space of the adjoining properties.

DA2025/0380 Page 17 of 31



The proposal also does not result in unreasonable overshadowing of adjacent properties or obscure any significant view lines from surrounding private and public land. The carport structure will also not preclude adequate traffic conditions along the street. Overall, the proposal achieves this objective.

Objective 3) To promote flexibility in the siting of buildings.

## Comment:

Flexibility is afforded in this circumstance, as the window, side and rear setback variations will not result in unreasonable amenity impacts to adjoining sites and allow for a modernised home.

Objective 4) To enhance and maintain natural features by:

- accommodating planting, including deep soil zones, vegetation consolidated across sites, native vegetation and native trees;
- ensuring the nature of development does not unduly detract from the context of the site and particularly in relation to the nature of any adjoining Open Space lands and National Parks; and
- ensuring the provisions of State Environmental Planning Policy No 19 Urban Bushland are satisfied.

#### Comment:

The existing topography of the land will be unaltered, with no significant forms of vegetation being proposed for removal. Acceptable dimensions of landscaped open space is provided on site to accommodate for plantings, deep soil zones, and vegetation.

Objective 5) To assist in appropriate bush fire asset protection zones.

### Comment:

The subject site is not located within bush fire prone land and therefore this objective is not relevant.

Having regard to the above assessment, it is concluded that the proposed development is consistent with the relevant objectives of MDCP and the objectives specified in section 1.3(a) of the Environmental Planning and Assessment Act, 1979. Accordingly, this assessment finds that the proposal is supported, in this particular circumstance.

# 4.1.5 Open Space and Landscaping

# Description of non-compliance

The control requires at least 55% of the site to consist of total open space (TOS). To be included as TOS open space areas must be at least 3x3m in dimension and must not relate to parking structures or vehicular access (i.e. the driveway and hardstand parking space with carport above is excluded).

The application proposes 33% (94.6m2) of the site as TOS, which does not satisfy the numeric requirement and has a variation of 40%.

## Merit consideration:

With regard to the consideration for a variation, the development is considered against the underlying Objectives of the Control as follows:

Objective 1) To retain and augment important landscape features and vegetation including remnant populations of native flora and fauna.

#### Comment:

No vegetation is proposed to be removed as the works are within the existing building footprint and

DA2025/0380 Page 18 of 31



over existing hard surface area.

Objective 2) To maximise soft landscaped areas and open space at ground level, encourage appropriate tree planting and the maintenance of existing vegetation and bushland. Comment:

The proposed development includes deep soil landscaped areas within the rear and front of the dwelling to ensure an appropriate landscaping outcome. No significant vegetation on the site is proposed to be removed.

Objective 3) To maintain and enhance the amenity (including sunlight, privacy and views) of the site, the streetscape and the surrounding area.

#### Comment:

The proposed development does not result in unacceptable amenity impacts, specifically with regard to view sharing, solar access, privacy and visual bulk. Sufficient TOS is provided elsewhere on the site, to meet the recreational needs of the occupants of the dwelling.

Objective 4) To maximise water infiltration on-site with porous landscaped areas and surfaces and minimise stormwater runoff.

#### Comment:

The site contains sufficient previous areas to assist in water infiltration, in turn minimising stormwater runoff. Furthermore, suitable conditions have been included with this consent to ensure that stormwater is managed and disposed of in an acceptable manner.

Objective 5) To minimise the spread of weeds and the degradation of private and public open space. Comment:

The proposal will not lead to a significant spread of weeds.

Objective 6) To maximise wildlife habitat and the potential for wildlife corridors.

#### Comment:

The proposed development does not have an adverse impact upon wildlife corridors.

Having regard to the above assessment, it is concluded that the proposed development is consistent with the relevant objectives of MDCP and the objectives specified in section 1.3(a) of the Environmental Planning and Assessment Act, 1979. Accordingly, this assessment finds that the proposal is supported, in this particular circumstance.

# THREATENED SPECIES, POPULATIONS OR ECOLOGICAL COMMUNITIES

The proposal will not significantly affect threatened species, populations or ecological communities, or their habitats.

# **CRIME PREVENTION THROUGH ENVIRONMENTAL DESIGN**

The proposal is consistent with the principles of Crime Prevention Through Environmental Design.

#### **POLICY CONTROLS**

#### Northern Beaches Section 7.12 Contributions Plan 2024

The proposal is subject to the application of Northern Beaches Section 7.12 Contributions Plan 2024.

DA2025/0380 Page 19 of 31



A monetary contribution of \$6,252 is required for the provision of new and augmented public infrastructure. The contribution is calculated as 1% of the total development cost of \$625,160.

#### CONCLUSION

The site has been inspected and the application assessed having regard to all documentation submitted by the applicant and the provisions of:

- Environmental Planning and Assessment Act 1979;
- Environmental Planning and Assessment Regulation 2021;
- All relevant and draft Environmental Planning Instruments;
- Manly Local Environment Plan;
- Manly Development Control Plan; and
- Codes and Policies of Council.

This assessment has taken into consideration the submitted plans, Statement of Environmental Effects, all other documentation supporting the application and public submissions, and does not result in any unreasonable impacts on surrounding, adjoining, adjacent and nearby properties subject to the conditions contained within the recommendation.

In consideration of the proposal and the merit consideration of the development, the proposal is considered to be:

- Consistent with the objectives of the DCP
- Consistent with the zone objectives of the LEP
- Consistent with the aims of the LEP
- Consistent with the objectives of the relevant EPIs
- Consistent with the objects of the Environmental Planning and Assessment Act 1979

Council is satisfied that the Applicant's written request under Clause 4.6 of the Manly Local Environmental Plan 2013 seeking to justify variation of the development standard contained within Clause 4.3 Height of Buildings has adequately addressed and demonstrated that:

- Compliance with the development standard is unreasonable or unnecessary in the circumstances of the case; and
- There are sufficient environmental planning grounds to justify the variation.

It is considered that the proposed development satisfies the appropriate controls and that all processes and assessments have been satisfactorily addressed.

## **RECOMMENDATION**

That Northern Beaches Council, as the consent authority, vary the development standard contained within Clause 4.3 Height of Buildings, pursuant to Clause 4.6 of the Manly Local Environmental Plan 2013 because the Applicant's written request has adequately addressed the merits required to be demonstrated by subclause (3) of Clause 4.6.

DA2025/0380 Page 20 of 31



Accordingly Council as the consent authority grant Development Consent to DA2025/0380 for Alterations and additions to a semi-detached dwelling on land at Lot 2A DP 444638, 51 Boyle Street, BALGOWLAH, subject to the conditions printed below:

#### **Terms and Reasons for Conditions**

Under section 88(1)(c) of the EP&A Regulation, the consent authority must provide the terms of all conditions and reasons for imposing the conditions other than the conditions prescribed under section 4.17(11) of the EP&A Act. The terms of the conditions and reasons are set out below.

# **GENERAL CONDITIONS**

# 1. Approved Plans and Supporting Documentation

Development must be carried out in accordance with the following approved plans (stamped by Council) and supporting documentation, except where the conditions of this consent expressly require otherwise.

Approved Plans					
Plan Number	Revision Number	Plan Title	Drawn By	Date of Plan	
Page 2 of 11	E	Site Plan	Cape Cod Australia	-	
Page 3 of 11	E	Ground Floor Demolition Plan	Cape Cod Australia	-	
Page 4 of 11	E	Proposed Ground Floor Plan	Cape Cod Australia	-	
Page 5 of 11	E	Proposed First Floor Plan	Cape Cod Australia	-	
Page 6 of 11	E	Elevations	Cape Cod Australia	-	
Page 7 of 11	E	Elevations	Cape Cod Australia	-	
Page 8 of 11	E	Sections	Cape Cod Australia	-	

Approved Reports and Documentation			
	Version Number	- i	Date of Document
Erosion & Sediment Control Plan	E	Cape Cod Australia	-

In the event of any inconsistency between the approved plans, reports and documentation, the approved plans prevail.

In the event of any inconsistency between the approved plans and a condition of this consent,

DA2025/0380 Page 21 of 31



the condition prevails.

Reason: To ensure all parties are aware of the approved plans and supporting documentation that applies to the development.

## 2. Compliance with Other Department, Authority or Service Requirements

The development must be carried out in compliance with all recommendations and requirements, excluding general advice, within the following:

Other Department, Authority or Service	EDMS Reference	Dated
Ausgrid	Ausgrid Referral Response	5/5/25

(NOTE: For a copy of the above referenced document/s, please see Application Tracking on Council's website www.northernbeaches.nsw.gov.au)

Reason: To ensure the work is carried out in accordance with the determination and the statutory requirements of other departments, authorities or bodies.

#### 3. Prescribed Conditions

- (a) All building works must be carried out in accordance with the requirements of the Building Code of Australia (BCA).
- (b) BASIX affected development must comply with the schedule of BASIX commitments specified within the submitted BASIX Certificate (demonstrated compliance upon plans/specifications is required prior to the issue of the Construction Certificate);
- (c) A sign must be erected in a prominent position on any site on which building work, subdivision work or demolition work is being carried out:
  - (i) showing the name, address and telephone number of the Principal Certifier for the work, and
  - (ii) showing the name of the principal contractor (if any) for any building work and a telephone number on which that person may be contacted outside working hours, and
  - (iii) stating that unauthorised entry to the work site is prohibited.
  - Any such sign is to be maintained while the building work, subdivision work or demolition work is being carried out, but must be removed when the work has been completed.
- (d) Residential building work within the meaning of the Home Building Act 1989 must not be carried out unless the Principal Certifier for the development to which the work relates (not being the Council) has given the Council written notice of the following information:
  - (i) in the case of work for which a principal contractor is required to be appointed:
    - A. the name and licence number of the principal contractor, and
    - B. the name of the insurer by which the work is insured under Part 6 of that Act,
  - (ii) in the case of work to be done by an owner-builder:
    - A. the name of the owner-builder, and

DA2025/0380 Page 22 of 31



B. if the owner-builder is required to hold an owner-builder permit under that Act, the number of the owner-builder permit.

If arrangements for doing the residential building work are changed while the work is in progress so that the information notified under becomes out of date, further work must not be carried out unless the Principal Certifier for the development to which the work relates (not being the Council) has given the Council written notice of the updated information.

- (e) Development that involves an excavation that extends below the level of the base of the footings of a building on adjoining land, the person having the benefit of the development consent must, at the person's own expense:
  - (i) protect and support the adjoining premises from possible damage from the excavation, and
  - (ii) where necessary, underpin the adjoining premises to prevent any such damage.
  - (iii) must, at least 7 days before excavating below the level of the base of the footings of a building on an adjoining allotment of land, give notice of intention to do so to the owner of the adjoining allotment of land and furnish particulars of the excavation to the owner of the building being erected or demolished.
  - (iv) the owner of the adjoining allotment of land is not liable for any part of the cost of work carried out for the purposes of this clause, whether carried out on the allotment of land being excavated or on the adjoining allotment of land.

In this clause, allotment of land includes a public road and any other public place.

Reason: Legislative requirement.

## 4. General Requirements

(a) Unless authorised by Council:

Building construction and delivery of material hours are restricted to:

- 7.00 am to 5.00 pm inclusive Monday to Friday,
- 8.00 am to 1.00 pm inclusive on Saturday,
- No work on Sundays and Public Holidays.

Demolition and excavation works are restricted to:

• 8.00 am to 5.00 pm Monday to Friday only.

(Excavation work includes the use of any excavation machinery and the use of jackhammers, rock breakers, excavators, loaders and the like, regardless of whether the activities disturb or alter the natural state of the existing ground stratum or are breaking up/removing materials from the site).

- (b) Construction certificate plans are to be in accordance with all finished levels identified on approved plans. Notes attached to plans indicating tolerances to levels are not approved.
- (c) Should any asbestos be uncovered on site, its demolition and removal must be carried out in accordance with WorkCover requirements and the relevant Australian Standards.
- (d) At all times after the submission of the Notice of Commencement to Council, a copy of the Development Consent and Construction Certificate is to remain onsite at all times until the issue of an Occupation Certificate. The consent shall be available for perusal of any Authorised Officer.

DA2025/0380 Page 23 of 31



- (e) Where demolition works have been completed and new construction works have not commenced within 4 weeks of the completion of the demolition works that area affected by the demolition works shall be fully stabilised and the site must be maintained in a safe and clean state until such time as new construction works commence.
- (f) Onsite toilet facilities (being either connected to the sewer or an accredited sewer management facility) for workers are to be provided for construction sites at a rate of 1 per 20 persons.
- (g) Prior to the release of the Construction Certificate, payment of the following is required:
  - i) Long Service Levy Payment should be made to Service NSW (online or in person) or alternatively to Northern Beaches Council in person at a Customer Service Centre. Payment is not required where the value of the works is less than \$250,000. The Long Service Levy is calculated on 0.25% of the building and construction work. The levy rate and level in which it applies is subject to legislative change. The applicable fee at the time of payment of the Long Service Levy will apply.
  - ii) Section 7.11 or Section 7.12 Contributions Plan Payment must be made to Northern Beaches Council. Where the subject land to which the development is proposed is subject to either a Section 7.11 or 7.12 Contributions Plan, any contribution to which the development is liable under the respective plan that applies is to be paid to Council. The outstanding contribution will be indexed at time of payment in accordance with the relevant Contributions Plan.
  - iii) Housing and Productivity Contribution Payment must be made on the NSW Planning Portal for development to which this contribution applies. The amount payable is subject to indexation at the time of payment.
- (h) The applicant shall bear the cost of all works associated with the development that occurs on Council's property.
- (i) No skip bins, building materials, demolition or excavation waste of any nature, and no hoist, plant or machinery (crane, concrete pump or lift) shall be placed on Council's footpaths, roadways, parks or grass verges without Council Approval.
- (j) Demolition materials and builders' wastes are to be removed to approved waste/recycling centres.
- (k) No trees or native shrubs or understorey vegetation on public property (footpaths, roads, reserves, etc.), on the land to be developed, or within adjoining properties, shall be removed or damaged during excavation or construction unless specifically approved in this consent including for the erection of any fences, hoardings or other temporary works.
- (I) Prior to the commencement of any development onsite for:
  - i) Building/s that are to be erected
  - ii) Building/s that are situated in the immediate vicinity of a public place and is dangerous to persons or property on or in the public place
  - iii) Building/s that are to be demolished
  - iv) For any work/s that is to be carried out
  - v) For any work/s that is to be demolished

The person responsible for the development site is to erect or install on or around the development area such temporary structures or appliances (wholly within the development site) as are necessary to protect persons or property and to prevent unauthorised access to the site in order for the land or premises to be maintained in a

DA2025/0380 Page 24 of 31



- safe or healthy condition. Upon completion of the development, such temporary structures or appliances are to be removed within 7 days.
- (m) A "Road Opening Permit" must be obtained from Council, and all appropriate charges paid, prior to commencement of any work on Council property. The owner/applicant shall be responsible for all public utilities and services in the area of the work, shall notify all relevant Authorities, and bear all costs associated with any repairs and/or adjustments as those Authorities may deem necessary.
- (n) The works must comply with the relevant Ausgrid Network Standards and SafeWork NSW Codes of Practice.
- (o) Should any construction cranes be utilised on site, they are to be fitted with bird deterrents along the counterweight to discourage raptor (bird) nesting activity. Deterrents are to remain in place until cranes are dismantled. Selection of deterrent methods is to be undertaken in accordance with the recommendations of a suitably qualified ecologist.
- (p) Requirements for new swimming pools/spas or existing swimming pools/spas affected by building works.
  - (1) Child resistant fencing is to be provided to any swimming pool or lockable cover to any spa containing water and is to be consistent with the following;

Relevant legislative requirements and relevant Australian Standards (including but not limited) to:

- (i) Swimming Pools Act 1992
- (ii) Swimming Pools Amendment Act 2009
- (iii) Swimming Pools Regulation 2018
- (iv) Australian Standard AS1926 Swimming Pool Safety
- (v) Australian Standard AS1926.1 Part 1: Safety barriers for swimming pools
- (vi) Australian Standard AS1926.2 Part 2: Location of safety barriers for swimming pools.
- (2) A 'KEEP WATCH' pool safety and aquatic based emergency sign, issued by Royal Life Saving is to be displayed in a prominent position within the pool/spa area.
- (3) Filter backwash waters shall be conveyed to the Sydney Water sewerage system in sewered areas or managed on-site in unsewered areas in a manner that does not cause pollution, erosion or run off, is separate from the irrigation area for any wastewater system and is separate from any onsite stormwater management system.
- (4) Swimming pools and spas must be registered with the Division of Local Government.

Reason: To ensure that works do not interfere with reasonable amenity expectations of residents and the community.

# FEES / CHARGES / CONTRIBUTIONS

# 5. Policy Controls

Northern Beaches Section 7.12 Contributions Plan 2024

A monetary contribution of \$6,251.60 is payable to Northern Beaches Council for the provision

DA2025/0380 Page 25 of 31



of local infrastructure and services pursuant to section 7.12 of the Environmental Planning & Assessment Act 1979 and the Northern Beaches Section 7.12 Contributions Plan (as amended).

The monetary contribution is based on a development cost of \$625,160.00.

The total amount payable will be adjusted at the time the payment is made, in accordance with the provisions of the Northern Beaches Section 7.12 Contributions Plan (as amended).

Details demonstrating compliance, by way of written receipts issued by Council, are to be submitted to the Certifier prior to issue of any Construction Certificate or, if relevant, the Subdivision Certificate (whichever occurs first).

A copy of the Contributions Plan is available for inspection at 725 Pittwater Road, Dee Why or on Council's website at Northern Beaches Council - Development Contributions.

Reason: To provide for contributions in accordance with the Contribution Plan to fund the provision of new or augmented local infrastructure and services.

# 6. **Security Bond**

A bond (determined from cost of works) of \$2,000 and an inspection fee in accordance with Council's Fees and Charges paid as security are required to ensure the rectification of any damage that may occur to the Council infrastructure contained within the road reserve adjoining the site as a result of construction or the transportation of materials and equipment to and from the development site.

An inspection fee in accordance with Council adopted fees and charges (at the time of payment) is payable for each kerb inspection as determined by Council (minimum (1) one inspection).

All bonds and fees shall be deposited with Council prior to Construction Certificate or demolition work commencing, and details demonstrating payment are to be submitted to the Certifier prior to the issue of the Construction Certificate.

To process the inspection fee and bond payment a Bond Lodgement Form must be completed with the payments (a copy of the form is attached to this consent and alternatively a copy is located on Council's website at www.northernbeaches.nsw.gov.au).

Reason: To ensure adequate protection of Council's infrastructure.

# **BUILDING WORK – BEFORE ISSUE OF A CONSTRUCTION CERTIFICATE**

# 7. Stormwater Drainage Disposal

The stormwater drainage systems for the development are to be designed, installed and maintained in accordance with Council's Water Management for Development Policy.

All stormwater drainage systems must comply with the requirements of Council's Water Management for Development Policy. Any recommendations identified within a Geotechnical Report relevant to the development are to be incorporated into the design of the stormwater drainage system. Details demonstrating compliance from a qualified and practising Civil or Hydraulic Engineer, and where relevant, a Geotechnical Engineer, must be submitted to and approved by the Certifier prior to the issue of a Construction Certificate.

DA2025/0380 Page 26 of 31



When the proposed discharge point for the development in this consent cannot strictly comply with the Water Management for Development Policy, the owner/developer must apply to verify the proposed discharge point by gaining Council approval via a Stormwater Drainage Application. Council approval must be provided to the Certifier prior to the issue of a Construction Certificate when a Stormwater Drainage Application is required. The Stormwater Drainage Application form can be found on Council's website.

Compliance with this condition must not result in variations to the approved development or additional tree removal.

Reason: To ensure satisfactory management of stormwater.

## 8. Waste Management Plan

A Waste Management Plan must be prepared for this development. The Plan must be in accordance with the Development Control Plan.

Details demonstrating compliance must be provided to the Certifier prior to the issue of the Construction Certificate.

Reason: To ensure that any demolition and construction waste, including excavated material, is reused, recycled or disposed of in an environmentally friendly manner.

# 9. Compliance with Standards

The development is required to be carried out in accordance with all relevant Australian Standards.

Details demonstrating compliance with the relevant Australian Standard are to be submitted to the Certifier prior to the issue of the Construction Certificate.

Reason: To ensure the development is constructed in accordance with appropriate standards.

# 10. Sydney Water "Tap In"

The approved plans must be submitted to the Sydney Water Tap in service, prior to works commencing, to determine whether the development will affect any Sydney Water assets and/or easements. The appropriately stamped plans must then be submitted to the Certifier demonstrating the works are in compliance with Sydney Water requirements.

Please refer to the website www.sydneywater.com.au for:

- "Tap in" details see http://www.sydneywater.com.au/tapin
- Guidelines for Building Over/Adjacent to Sydney Water Assets.

Or telephone 13 000 TAP IN (1300 082 746).

Reason: To ensure compliance with the statutory requirements of Sydney Water.

# CONDITIONS THAT MUST BE ADDRESSED PRIOR TO ANY COMMENCEMENT

# 11. Sediment and Erosion Controls

For developments that include more than 2500sqm of disturbance:

A Soil and Water Management plan (SWMP), in accordance with section 2.3 of the Blue Book,

DA2025/0380 Page 27 of 31



must be prepared and certified by a suitably qualified professional.

## For sites larger than 250sqm and less than 2500sqm of disturbance:

An Erosion and Sediment Control Plan (ESCP) must be prepared by a suitably qualified person in accordance with the following considerations and documents:

- Sites that have slopes exceeding 20% (measured in any direction across the site), and/or where works are within the high-water mark or adjacent to a waterway or watercourses are considered environmentally sensitive areas. These sites require a site-specific ESCP which must be prepared and certified by a suitably qualified professional,
- The guidelines set out in the NSW Department of Housing manual 'Managing Urban Stormwater: Soils and Construction Certificate – Volume 1, 4th Edition (2004)' (the Blue Book), and
- The 'Guidelines for Erosion and Sediment Control on Building Sites' (Department of Planning, Housing and Infrastructure).

The ESCP must include the following as a minimum:

- Site Boundaries and contours,
- Approximate location of trees and other vegetation, showing items for removal or retention (consistent with any other plans attached to the application),
- Location of site access, proposed roads and other impervious areas (e.g. parking area and site facilities),
- Existing and proposed drainage patterns with stormwater discharge points.
- Locations and methods of all erosion and sediment controls that must include sediment fences, stabilised site access, materials and waste stockpiles locations, location of any stormwater pits on the site and how they are going to be protected,
- North point and scale,
- Type of erosion control measures to divert and slow run-off around and within the site.

Environmentally sensitive areas (i.e. Sites that have slopes exceeding 20% and/or where works are within the high-water mark or adjacent to a waterway or watercourses) must also consider:

- Identify and mark any environmentally sensitive areas on and immediately next to the site and how you will protect these, including any appropriate buffer zones (for example, marking them out as 'no-go' areas),
- Details on vegetation you will clear, as well as areas of vegetation you will keep (mark no go areas),
- Detail on soil information and location(s) of problem soil types, especially dispersive soils and potential or actual acid sulfate soils,
- Location of any natural waterways that could receive run-off and how these will be protected these from run-off.

For sites smaller than 250sqm or where the disturbance is less than 50sqm:

Run-off and erosion controls must be implemented to prevent soil erosion, water pollution or the discharge of loose sediment on the surrounding land by:

Diverting uncontaminated run-off around cleared or disturbed areas, and

DA2025/0380 Page 28 of 31



- Erecting a silt fence and providing any other necessary sediment control measures that will prevent debris escaping into drainage systems, waterways or adjoining properties, and
- Preventing the tracking of sediment by vehicles onto roads, and
- Stockpiling top soil, excavated materials, construction and landscaping supplies and debris within the lot.
- Identifying any environmentally sensitive areas on and immediately next to the site, and demonstrating how these will be protected (for example, by designation as no-go areas).

Details demonstrating compliance with the relevant requirements above are to be submitted to the Certifier, and the measures implemented, prior to the commencement of works.

Reason: To ensure no substance other than rainwater enters the stormwater system and waterways.

# **DURING BUILDING WORK**

#### 12. **Demolition Works - Asbestos**

Demolition works must be carried out in compliance with WorkCover Short Guide to Working with Asbestos Cement and Australian Standard AS 2601 2001 The Demolition of Structures.

The site must be provided with a sign containing the words DANGER ASBESTOS REMOVAL IN PROGRESS measuring not less than 400 mm x 300 mm and be erected in a prominent visible position on the site. The sign is to be erected prior to demolition work commencing and is to remain in place until such time as all asbestos cement has been removed from the site and disposed to a lawful waste disposal facility.

All asbestos laden waste, including flat, corrugated or profiled asbestos cement sheets must be disposed of at a lawful waste disposal facility. Upon completion of tipping operations the applicant must lodge to the Principal Certifier, all receipts issued by the receiving tip as evidence of proper disposal.

Adjoining property owners are to be given at least seven (7) days' notice in writing of the intention to disturb and remove asbestos from the development site.

Reason: To ensure the long term health of workers on site and occupants of the building is not put at risk unnecessarily.

# 13. Survey Certificate

A survey certificate prepared by a Registered Surveyor is to be provided demonstrating all perimeter walls columns and or other structural elements, floor levels and the finished roof/ridge height are in accordance with the approved plans.

Details demonstrating compliance are to be submitted to the Principal Certifier when the external structure of the building is complete.

Reason: To demonstrate the proposal complies with the approved plans.

# 14. Maintenance of Sediment and Erosion Controls

Erosion and sediment controls must be adequately maintained and monitored at all times,

DA2025/0380 Page 29 of 31



particularly surrounding periods of rain, and shall remain in proper operation until all development activities have been completed and the site is in a state where no substance other than rainwater can enter the stormwater system and waterways.

All sediment control measures must be maintained at, or above, their design capacity.

Where more than 2500 square metres of land are disturbed or if the site has a slope of more than 20%, a self-auditing program must be developed for the site. A site inspection using a log book or inspection test plan (ITP) must be undertaken by the site supervisor:

- at least each week
- immediately before site closure
- immediately following rainfall events that cause runoff.

Details demonstrating compliance must be provided to the Certifier during demolition and building works.

Reason: Protection of the receiving environment and to ensure no substance other than rainwater enters the stormwater system and waterways.

## 15. Waste Management During Development

The reuse, recycling or disposal of waste during works must be done generally in accordance with the Waste Management Plan for this development.

Details demonstrating compliance must be submitted to the Principal Certifier.

Reason: To ensure demolition and construction waste is recycled or reused and to limit landfill.

# BEFORE ISSUE OF THE OCCUPATION CERTIFICATE

# 16. Stormwater Drainage Disposal Certification

Certification from an appropriately qualified and practising Civil or Hydraulic Engineer demonstrating the stormwater drainage systems have been designed and installed in accordance with the requirements of Council's Water Management for Development Policy, and where relevant, a Geotechnical Engineer, shall be provided to the Principal Certifier prior to the issue of an Occupation Certificate.

If any on site stormwater detention system is installed, a Legal Documents Authorisation Application must be lodged with Council.

The application is to include the completed request forms (NSW Land Registry standard forms 13PC and/or 13RPA) and a copy of the Works-as-Executed plan (details overdrawn on a copy of the approved drainage plan), hydraulic engineers' certification. A guide to the process and associated Legal Document Authorisation Application form can be found on Council's website.

A positive covenant in respect to the ongoing maintenance and restriction as to user over the on-site stormwater detention system within this development consent must be created on title.

The terms of the positive covenant and restriction are to be prepared to Council's standard requirements at the owner's/developer's expense and endorsed by Northern Beaches Council's delegate prior to lodgement with the NSW Land Registry Services. Northern Beaches Council shall be nominated as the authority to release, vary or modify such covenant. A copy of the certificate of title demonstrating the creation of the positive covenant and restriction as to user for the on-site stormwater detention system is to be submitted.

DA2025/0380 Page 30 of 31



Details demonstrating compliance are to be submitted to the Principal Certifier prior to the issue of an Occupation Certificate.

Reason: To ensure satisfactory management of stormwater.

# 17. Waste Disposal Verification Statement

On completion of demolition work:

- a signed statement must be submitted to the Certifier verifying that demolition work, and any recycling of materials, was undertaken in accordance with the waste management plan approved under this consent, and
- if the demolition work involved the removal of asbestos, an asbestos clearance certificate issued by a suitably qualified person, must be submitted to the Certifier within 14 days of completion of the demolition work.

Reason: To provide for the submission of a statement verifying that demolition waste management and recycling has been undertaken in accordance with the approved waste management plan.

In signing this report, I declare that I do not have a Conflict of Interest.

Signed

Julie Edwards, Planner

The application is determined on 02/06/2025, under the delegated authority of:

**Rodney Piggott, Manager Development Assessments** 

DA2025/0380 Page 31 of 31