

# **APPLICATION FOR MODIFICATION ASSESSMENT REPORT**

Application Number:	Mod2023/0098	
Responsible Officer:	Clare Costanzo	
Land to be developed (Address):	Lot 2 DP 19067, 41 Lewis Street BALGOWLAH HEIGHTS NSW 2093	
Proposed Development:	Modification of Development Consent DA2018/1234 granted for Alterations and additions to an existing dwelling house	
Zoning:	Manly LEP2013 - Land zoned R2 Low Density Residential	
Development Permissible:	Yes	
Existing Use Rights:	No	
Consent Authority:	Northern Beaches Council	
Land and Environment Court Action:	: No	
Owner:	Tanya Middleton	
Applicant:	Tanya Middleton	
Application Lodged:	06/03/2023	
Integrated Development:	No	
Designated Development:	No	
State Reporting Category:	Refer to Development Application	
Notified:	Not Notified	
Advertised:	Not Advertised	
Submissions Received:	0	

# PROPOSED DEVELOPMENT IN DETAIL

Clause 4.6 Variation:

Recommendation:

The proposal comprises of a modification of development consent DA2018/1234 granted for alterations and additions to an existing dwelling house. The following works form part of the modification:

• Replacement of glass roof with colorbond roof to match all other roof areas

Nil

Approval

- Raising of dining room sliding door heights
- Reduce dining room roof pitch to 10 degrees

#### **ASSESSMENT INTRODUCTION**

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

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- An assessment report and recommendation has been prepared (the subject of this report) taking into account all relevant provisions of the Environmental Planning and Assessment Act 1979, and the associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon the subject site and adjoining, surrounding and nearby properties;
- Notification to adjoining and surrounding properties, advertisement (where required) and referral
  to relevant internal and external bodies in accordance with the Act, Regulations and relevant
  Development Control Plan;
- A review and consideration of all submissions made by the public and community interest groups in relation to the application;
- A review and consideration of all documentation provided with the application (up to the time of determination);
- A review and consideration of all referral comments provided by the relevant Council Officers, State Government Authorities/Agencies and Federal Government Authorities/Agencies on the proposal.

#### **SUMMARY OF ASSESSMENT ISSUES**

There are no assessment issues.

#### SITE DESCRIPTION

Property Description:	Lot 2 DP 19067, 41 Lewis Street BALGOWLAH HEIGHTS NSW 2093	
Detailed Site Description:	The subject site consists of one (1) allotment located on the western side of Lewis Street.	
	The site is irregular in shape with a frontage of 14.27m along Lewis Street and a depth of 45.7m. The site has a surveyed area of 652.7m2.	
	The site is located within the R2 Low Density Residential zone and accommodates a dwelling house.	
	The site slopes from the rear (west) to the front (east) of the property approximately 7m.	
	Detailed Description of Adjoining/Surrounding Development	
	Adjoining and surrounding development is characterised by single and multi storey dwelling houses.	

Map:

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#### SITE HISTORY

The land has been used for residential purposes for an extended period of time. A search of Council's records has revealed the following relevant history:

- DA560/04 Demolition of existing structures and construction of a new two (2) storey dwelling with a basement garage and above ground swimming pool was refused on 20 December 2005.
- DA2018/1234 for Alterations and additions to an existing dwelling house was approved by Council under delegation on the 9 April 2019.
- MOD2019/0194 for Modification of Development Consent DA2018/1234 granted for alterations and additions to an existing dwelling house was approved by Council under delegation on the 3 June 2019.
- Mod2022/0145 for Modification of Development Consent DA2018/1234 granted for alterations and additions to an existing dwelling house was approved by Council under delegation on the 17 May 2022.
- At the time of the assessment of this application Mod2023/0147 for Modification of Development Consent DA2018/1234 granted for alterations and additions to an existing dwelling house was under assessment by Council.

## **ENVIRONMENTAL PLANNING AND ASSESSMENT ACT, 1979 (EPAA)**

The relevant matters for consideration under the Environmental Planning and Assessment Act, 1979, are:

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared and is attached taking into all relevant provisions of the Environmental Planning and Assessment Act 1979 and associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the

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- development upon all lands whether nearby, adjoining or at a distance;
- Consideration was given to all documentation provided (up to the time of determination) by the applicant, persons who have made submissions regarding the application and any advice given by relevant Council / Government / Authority Officers on the proposal;

In this regard, the consideration of the application adopts the previous assessment detailed in the Assessment Report for DA2018/1234, in full, with amendments detailed and assessed as follows:

The relevant matters for consideration under Section 4.55(1A) of the Environmental Planning and Assessment Act. 1979. are:

Assessment Act, 1979, are:			
Section 4.55(1A) - Other	Comments		
Modifications			
	nade by the applicant or any other person entitled to		
act on a consent granted by the consent author	ity and subject to and in accordance with the		
regulations, modify the consent if:	Tv		
(a) it is satisfied that the proposed modification is of minimal environmental impact, and	Yes The modification, as proposed in this application, is considered to be of minimal environmental impact for the following reasons:		
	<ul> <li>The approved built form generally remains unchanged;</li> <li>There are no changes to the maximum building height, floor space ratio, landscaping and open space and setbacks; and</li> <li>No potential for environmental impacts above those considered in the original development application and subsequent modification applications.</li> </ul>		
(b) it is satisfied that the development to which the consent as modified relates is substantially the same development as the development for which consent was originally granted and before that consent as originally granted was modified (if at all), and	development to which the consent as modified		
	<ul> <li>The approved use remains unchanged;</li> <li>The approved built form generally remains unchanged; and</li> <li>The modification directly relates to works approved under the original development application.</li> </ul>		
(c) it has notified the application in accordance with:	The application did not require public notification in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and		
(i) the regulations, if the regulations so require,	Assessment Regulation 2021, and the Northern Beaches Community Participation Plan.		
or			
(ii) a development control plan, if the consent authority is a council that has made a			

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Section 4.55(1A) - Other Modifications	Comments
development control plan under section 72 that requires the notification or advertising of applications for modification of a development consent, and	
(d) it has considered any submissions made concerning the proposed modification within any period prescribed by the regulations or provided by the development control plan, as the case may be.	The application did not require public notification in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2021 and the Northern Beaches Community Participation Plan.

## **Section 4.15 Assessment**

In accordance with Section 4.55 (3) of the Environmental Planning and Assessment Act 1979, in determining an modification application made under Section 4.55 the consent authority must take into consideration such of the matters referred to in section 4.15 (1) as are of relevance to the development the subject of the application.

The relevant matters for consideration under Section 4.15 of the Environmental Planning and Assessment Act, 1979, are:

Section 4.15 'Matters for	Comments
Consideration'	
Section 4.15 (1) (a)(i) – Provisions of any environmental planning instrument	See discussion on "Environmental Planning Instruments" in this report.
Section 4.15 (1) (a)(ii) – Provisions of any draft environmental planning instrument	There are no current draft environmental planning instruments.
Section 4.15 (1) (a)(iii) – Provisions of any development control plan	Manly Development Control Plan applies to this proposal.
Section 4.15 (1) (a)(iiia) – Provisions of any planning agreement	None applicable.
Section 4.15 (1) (a)(iv) – Provisions of the Environmental Planning and Assessment Regulation 2021 (EP&A Regulation 2021)	Part 4, Division 2 of the EP&A Regulation 2021 requires the consent authority to consider "Prescribed conditions" of development consent. These matters have been addressed via a condition of consent.  Clause 29 of the EP&A Regulation 2021 requires the submission of a design verification certificate from the building designer at lodgement of the development application. This clause is not relevant to this application.  Clauses 36 and 94 of the EP&A Regulation 2021 allow
	Council to request additional information. No additional information was requested in this case.  Clause 61 of the EP&A Regulation 2021 requires the consent authority to consider AS 2601 - 1991: The Demolition of Structures. This matter has been addressed via a condition of consent.  Clauses 62 and/or 64 of the EP&A Regulation 2021 requires the consent authority to consider the upgrading

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Section 4.15 'Matters for Consideration'	Comments
	of a building (including fire safety upgrade of development). This clause is not relevant to this application.
	Clause 69 of the EP&A Regulation 2021 requires the consent authority to consider insurance requirements under the Home Building Act 1989. This matter has been addressed via a condition of consent.
	Clause 69 of the EP&A Regulation 2021 requires the consent authority to consider the provisions of the Building Code of Australia (BCA). This matter has been addressed via a condition of consent.
Section 4.15 (1) (b) – the likely impacts of the development, including environmental impacts on the natural and built environment and social and economic impacts in the locality	(i) <b>Environmental Impact</b> The environmental impacts of the proposed development on the natural and built environment are addressed under the Manly Development Control Plan section in this report.
	(ii) <b>Social Impact</b> The proposed development will not have a detrimental social impact in the locality considering the character of the proposal.
	(iii) <b>Economic Impact</b> The proposed development will not have a detrimental economic impact on the locality considering the nature of the existing and proposed land use.
Section 4.15 (1) (c) – the suitability of the site for the development	The site is considered suitable for the proposed development.
Section 4.15 (1) (d) – any submissions made in accordance with the EPA Act or EPA Regs	The application did not require public notification in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2021 and the Northern Beaches Community Participation Plan.
Section 4.15 (1) (e) – the public interest	No matters have arisen in this assessment that would justify the refusal of the application in the public interest.

# **EXISTING USE RIGHTS**

Existing Use Rights are not applicable to this application.

# **BUSHFIRE PRONE LAND**

The site is not classified as bush fire prone land.

# **NOTIFICATION & SUBMISSIONS RECEIVED**

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The subject development application was not notified.

#### REFERRALS

No referrals were sent in relation to this application

#### **ENVIRONMENTAL PLANNING INSTRUMENTS (EPIS)\***

All, Environmental Planning Instruments (SEPPs and LEPs), Development Controls Plans and Council Policies have been considered in the merit assessment of this application.

In this regard, whilst all provisions of each Environmental Planning Instruments (SEPPs and LEPs), Development Controls Plans and Council Policies have been considered in the assessment, many provisions contained within the document are not relevant or are enacting, definitions and operational provisions which the proposal is considered to be acceptable against.

As such, an assessment is provided against the controls relevant to the merit consideration of the application hereunder.

# State Environmental Planning Policies (SEPPs) and State Regional Environmental Plans (SREPs)

# SEPP (Building Sustainability Index: BASIX) 2004

A BASIX certificate has been submitted with the application (see Certificate No. A317044\_04 dated 7 February 2023).

A condition has been included in the recommendation of this report requiring compliance with the commitments indicated in the BASIX Certificate.

#### SEPP (Resilience and Hazards) 2021

#### Chapter 4 - Remediation of Land

Sub-section 4.6 (1)(a) of Chapter 4 requires the Consent Authority to consider whether land is contaminated. Council records indicate that the subject site has been used for residential purposes for a significant period of time with no prior land uses. In this regard it is considered that the site poses no risk of contamination and therefore, no further consideration is required under sub-section 4.6 (1)(b) and (c) of this Chapter and the land is considered to be suitable for the residential land use.

## **Manly Local Environmental Plan 2013**

Is the development permissible?	Yes	
After consideration of the merits of the proposal, is the development consistent with:		
aims of the LEP?		
zone objectives of the LEP?	Yes	

# Principal Development Standards

There are no changes to the approved principal development standards and therefore no further

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assessment is required under this application.

**Compliance Assessment** 

Clause	Compliance with Requirements
4.3 Height of buildings	N/A
4.4 Floor space ratio	N/A
6.2 Earthworks	N/A
6.4 Stormwater management	Yes
6.8 Landslide risk	Yes
6.12 Essential services	Yes

# **Manly Development Control Plan**

# **Built Form Controls**

There are no changes to the approved built form and therefore no further assessment is required under this application.

**Compliance Assessment** 

Clause	Compliance with Requirements	Consistency Aims/Objectives
3.1 Streetscapes and Townscapes	Yes	Yes
3.1.1 Streetscape (Residential areas)	Yes	Yes
3.3.1 Landscaping Design	N/A	N/A
3.3.2 Preservation of Trees or Bushland Vegetation	N/A	N/A
3.4 Amenity (Views, Overshadowing, Overlooking /Privacy, Noise)	Yes	Yes
3.4.1 Sunlight Access and Overshadowing	Yes	Yes
3.4.2 Privacy and Security	Yes	Yes
3.4.3 Maintenance of Views	Yes	Yes
3.5 Sustainability - (Greenhouse Energy Efficiency, Thermal Performance, and Water Sensitive Urban Design)	Yes	Yes
3.5.1 Solar Access	Yes	Yes
3.5.3 Ventilation	Yes	Yes
3.5.5 Landscaping	N/A	N/A
3.5.7 Building Construction and Design	Yes	Yes
3.6 Accessibility	Yes	Yes
3.7 Stormwater Management	Yes	Yes
3.8 Waste Management	Yes	Yes
3.10 Safety and Security	Yes	Yes
4.1 Residential Development Controls	Yes	Yes
4.1.2 Height of Buildings (Incorporating Wall Height, Number of Storeys & Roof Height)	N/A	N/A
4.1.3 Floor Space Ratio (FSR)	N/A	N/A

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Clause	-	Consistency Aims/Objectives
4.1.4 Setbacks (front, side and rear) and Building Separation	N/A	N/A
4.1.5 Open Space and Landscaping	N/A	N/A
4.1.6 Parking, Vehicular Access and Loading (Including Bicycle Facilities)	N/A	N/A
4.1.7 First Floor and Roof Additions	Yes	Yes
4.1.8 Development on Sloping Sites	Yes	Yes
4.4.1 Demolition	Yes	Yes
4.4.2 Alterations and Additions	Yes	Yes
4.4.5 Earthworks (Excavation and Filling)	N/A	N/A

#### THREATENED SPECIES, POPULATIONS OR ECOLOGICAL COMMUNITIES

The proposal will not significantly affect threatened species, populations or ecological communities, or their habitats.

#### CRIME PREVENTION THROUGH ENVIRONMENTAL DESIGN

The proposal is consistent with the principles of Crime Prevention Through Environmental Design.

#### **POLICY CONTROLS**

# Northern Beaches Section 7.12 Contributions Plan 2022

Section 7.12 contributions were levied on the Development Application.

#### CONCLUSION

The site has been inspected and the application assessed having regard to all documentation submitted by the applicant and the provisions of:

- Environmental Planning and Assessment Act 1979;
- Environmental Planning and Assessment Regulation 2021;
- All relevant and draft Environmental Planning Instruments;
- Manly Local Environment Plan;
- Manly Development Control Plan; and
- Codes and Policies of Council.

This assessment has taken into consideration the submitted plans, Statement of Environmental Effects, all other documentation supporting the application and public submissions, and does not result in any unreasonable impacts on surrounding, adjoining, adjacent and nearby properties subject to the conditions contained within the recommendation.

In consideration of the proposal and the merit consideration of the development, the proposal is considered to be:

Consistent with the objectives of the DCP

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- Consistent with the zone objectives of the LEP
- Consistent with the aims of the LEP
- Consistent with the objectives of the relevant EPIs
- Consistent with the objects of the Environmental Planning and Assessment Act 1979

It is considered that the proposed development satisfies the appropriate controls and that all processes and assessments have been satisfactorily addressed.

#### RECOMMENDATION

THAT Council as the consent authority grant approval to Modification Application No. Mod2023/0098 for Modification of Development Consent DA2018/1234 granted for Alterations and additions to an existing dwelling house on land at Lot 2 DP 19067,41 Lewis Street, BALGOWLAH HEIGHTS, subject to the conditions printed below:

# A. Add Condition No.1A - Modification of Consent - Approved Plans and supporting Documentation to read as follows:

The development must be carried out in compliance (except as amended by any other condition of consent) with the following:

# a) Modification Approved Plans

Architectural Plans - Endorsed with Council's stamp		
Drawing No.	Dated	Prepared By
Sheet 02 Site Plan	16 February 2023	Drafting Plans
Sheet 06 Proposed Lower Ground Floor Plan	16 February 2023	Drafting Plans
Sheet 07 Proposed Ground Floor Plan	16 February 2023	Drafting Plans
Sheet 08 Proposed First Floor Plan	16 February 2023	Drafting Plans
Sheet 09 Proposed Roof Plan	16 February 2023	Drafting Plans
Sheet 10 Proposed Carport Plan	16 February 2023	Drafting Plans
Sheet 11 Elevations	16 February 2023	Drafting Plans
Sheet 12 Elevations	16 February 2023	Drafting Plans
Sheet 13 Elevations	16 February 2023	Drafting Plans
Sheet 14 Sections	16 February 2023	Drafting Plans
Sheet 15 Doors, Windows Schedule	16 February 2023	Drafting Plans

Reports / Documentation – All recommendations and requirements contained within:			
Report No. / Page No. / Section No. Dated Prepared By			
BASIX Certificate No. A317044_04	7 February 2023	Certified Energy	

b) Any plans and / or documentation submitted to satisfy the Conditions of this consent.

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c) The development is to be undertaken generally in accordance with the following:

Landscape Plans			
Drawing No.	Dated	Prepared By	
Sheet 19 Landscape Plan	16 February 2023	Drafting Plans	

Waste Management Plan		
Drawing No.	Dated	Prepared By
Sheet 21 Erosion and Sediment Control/Waste Management Plan	16 February 2023	Drafting Plans

Reason: To ensure the work is carried out in accordance with the determination of Council and approved plans.

In signing this report, I declare that I do not have a Conflict of Interest.

Signed

Clare Costanzo, Planner

Clarecatance

The application is determined on 13/04/2023, under the delegated authority of:

**Maxwell Duncan, Acting Development Assessment Manager** 

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