

# **DEVELOPMENT APPLICATION ASSESSMENT REPORT**

Application Number:	DA2024/0177
Responsible Officer:	Simon Ferguson Tuor
Land to be developed (Address):	Lot 9 DP 17704, 24 Cabarita Road AVALON BEACH NSW 2107 Lot LIC 631604, 24 Cabarita Road AVALON BEACH NSW 2107
Proposed Development:	Demolition and construction of boat skid/ramp
Zoning:	C4 Environmental Living
Development Permissible:	Yes
Existing Use Rights:	No
Consent Authority:	Northern Beaches Council
Land and Environment Court Action:	No
Applicant:	Stephen Crosby & Associates Pty Ltd

Application Lodged:	28/02/2024	
Integrated Development:	No	
Designated Development:	No	
State Reporting Category:	Residential - Other	
Notified:	05/03/2024 to 02/04/2024	
Advertised:	05/03/2024	
Submissions Received:	0	
Clause 4.6 Variation:	Nil	
Recommendation:	Approval	

#### **PROPOSED DEVELOPMENT IN DETAIL**

**Estimated Cost of Works:** 

The application seeks consent for the following works:

- Demolition of the existing slip rails and cradle: 15m in length
- Installation of a new mesh skid ramp:  $8.0 \text{ m x } 3.0 \text{ m } = 24 \text{ m}^2$
- Installation of a set of new mesh steps down the centreline of the new mesh skid

\$ 51,700.00

The proposed works are located on Crown land below mean high water mark (MHWM) fronting Lot 9 DP 17704 known as 24 Cabarita Road, Avalon Beach NSW 2107. The applicant has submitted Landowner's Consent from the Department of Planning and Environment – Crown Lands with the



Development Application (LOC No: 640222) dated 20 February 2024.

### ASSESSMENT INTRODUCTION

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared (the subject of this report) taking into account all relevant provisions of the Environmental Planning and Assessment Act 1979, and the associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon the subject site and adjoining, surrounding and nearby properties;
- Notification to adjoining and surrounding properties, advertisement (where required) and referral to relevant internal and external bodies in accordance with the Act, Regulations and relevant Development Control Plan;
- A review and consideration of all submissions made by the public and community interest groups in relation to the application;
- A review and consideration of all documentation provided with the application (up to the time of determination);
- A review and consideration of all referral comments provided by the relevant Council Officers, State Government Authorities/Agencies and Federal Government Authorities/Agencies on the proposal.

#### SUMMARY OF ASSESSMENT ISSUES

Assessment - Integrated Development - DPI Fisheries - Fisheries Management Act, s201 -Circumstances in which a person (other than a public or local government authority) may carry out dredging or reclamation Pittwater Local Environmental Plan 2014 - 2.5 Additional permitted uses for particular land Pittwater Local Environmental Plan 2014 - Zone W1 Natural Waterways Pittwater Local Environmental Plan 2014 - 7.1 Acid sulfate soils Pittwater Local Environmental Plan 2014 - 7.8 Limited development on foreshore area Pittwater 21 Development Control Plan - D15.12 Development seaward of mean high water mark Pittwater 21 Development Control Plan - D15.15 Waterfront development Pittwater 21 Development Control Plan - D15.19 Dredging

#### SITE DESCRIPTION

Property Description:	Lot 9 DP 17704 , 24 Cabarita Road AVALON BEACH NSW 2107 Lot LIC 631604 , 24 Cabarita Road AVALON BEACH NSW 2107
Detailed Site Description:	The subject site consists of an allotment located on the eastern side of Cabarita Road. The site is irregular in shape with a frontage of 12.19m
	along Cabarita Road and a depth of 42m-43.4m. The site has a surveyed area of 619.7m². The site is located within the C4 Environmental Living zone



and accommodates a dwelling house.

The site has a crossfall from Cabarita Road down to the foreshore, with a crosfall of approximately 25m. In sections to the rear of the property, the gradient of this slope is significant.

All of the proposed works are located outside the boundaries of the subject site below the MHWM. The proposal is located within the W1 Natural Waterways zone from PLEP 2014.

# Detailed Description of Adjoining/Surrounding Development

Adjoining and surrounding development is characterised by residential development.



# SITE HISTORY

The land has been used for residential purposes for an extended period of time.

A search of Council's records has revealed the following relevant history:

- N0520/07 A swimming pool, deck, boatshed and landscaping works approved on 13/02/2008. This consent included the existing large wall to the rear of the property, adjacent to the boatshed.
- **DA2023/0083** Demolition works and construction of a dwelling house including swimming pool and boatshed was approved by Northern Beaches Local Planning Panel 13 June 2023.
- **Mod2024/0223** Modification of Development Consent DA2023/0083 granted for Demolition works and construction of a dwelling house including swimming pool and boatshed Status.

Map:



Was lodged on 3 May 2024 and is currently under assessment by Council. Lodged: 03/05/2024

## ENVIRONMENTAL PLANNING AND ASSESSMENT ACT, 1979 (EPAA)

The relevant matters for consideration under the Environmental Planning and Assessment Act, 1979, are:

are:	
Section 4.15 Matters for Consideration	Comments
Section 4.15 (1) (a)(i) – Provisions of any environmental planning instrument	See discussion on "Environmental Planning Instruments" in this report.
Section 4.15 (1) (a)(ii) – Provisions of any draft environmental planning instrument	There are no current draft environmental planning instruments.
Section 4.15 (1) (a)(iii) – Provisions of any development control plan	Pittwater 21 Development Control Plan applies to this proposal.
Section 4.15 (1) (a)(iiia) – Provisions of any planning agreement	None applicable.
Section 4.15 (1) (a)(iv) – Provisions of the Environmental Planning and Assessment Regulation 2021 (EP&A Regulation 2021)	Part 4, Division 2 of the EP&A Regulation 2021 requires the consent authority to consider "Prescribed conditions" of development consent. These matters have been addressed via a condition of consent. <u>Clause 29</u> of the EP&A Regulation 2021 requires the submission of a design verification certificate from the building designer at lodgement of the development application. This clause is not relevant to this application.
	<u>Clauses 36 and 94</u> of the EP&A Regulation 2021 allow Council to request additional information. Additional information was requested in relation to the DPI Fisheries referral response. <u>Clause 61</u> of the EP&A Regulation 2021 requires the consent authority to consider AS 2601 - 1991: The Demolition of Structures.
	This matter has been addressed via a condition of consent. <u>Clauses 62 and/or 64</u> of the EP&A Regulation 2021 requires the consent authority to consider the upgrading of a building (including fire safety upgrade of development). This clause is not relevant to this application.
	<u>Clause 69</u> of the EP&A Regulation 2021 requires the consent authority to consider insurance requirements under the Home Building Act 1989. This matter has been addressed via a condition of consent.



Section 4.15 Matters for Consideration	Comments
	<u>Clause 69</u> of the EP&A Regulation 2021 requires the consent authority to consider the provisions of the Building Code of Australia (BCA). This matter has been addressed via a condition of consent.
Section 4.15 (1) (b) – the likely impacts of the development, including environmental impacts on the natural and built environment and social and economic impacts in the locality	<ul> <li>(i) Environmental Impact The environmental impacts of the proposed development on the natural and built environment are addressed under the Pittwater 21 Development Control Plan section in this report. </li> <li>(ii) Social Impact The proposed development will not have a detrimental social impact in the locality considering the character of the proposal. </li> <li>(iii) Economic Impact The proposed development will not have a detrimental economic  impact on the locality considering the nature of the existing and  proposed land use.</li></ul>
Section 4.15 (1) (c) – the suitability of the site for the development	The site is considered suitable for the proposed development.
Section 4.15 (1) (d) – any submissions made in accordance with the EPA Act or EPA Regs	See discussion on "Notification & Submissions Received" in this report.
Section 4.15 (1) (e) – the public interest	No matters have arisen in this assessment that would justify the refusal of the application in the public interest.

## **EXISTING USE RIGHTS**

Existing Use Rights are not applicable to this application.

### **BUSHFIRE PRONE LAND**

The site is not classified as bush fire prone land.

## **NOTIFICATION & SUBMISSIONS RECEIVED**

The subject application has been publicly exhibited from 05/03/2024 to 02/04/2024 in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2021 and the Community Participation Plan.

As a result of the public exhibition of the application Council received no submissions.

#### REFERRALS



Internal Referral Body	Comments
Environmental Health (Acid	General Comments
Sulfate)	A report completed in 2022 for a property on Riverview Road on the other side of the Pittwater which was excavating into the Pittwater for a ramp states ' The ground materials underlying the site do not generate acid sulfate or potential acid sulfate conditions and so a preliminary acid sulfate assessment is not required.'
	Environmental Health are of the opinion that the presence of actual or potential Acid Sulfate Soils in this area is low. Environmental Health recommends approval subject to conditions.
NECC (Bushland and Biodiversity)	Council's Biodiversity Referrals team have assessed the Development Application for compliance against the following applicable provisions:
	<ul> <li>Pittwater LEP 2014 cl. 7.6 Biodiversity Protection</li> <li>Pittwater 21 DCP cl. B4.7 Pittwater Spotted Gum Forest - Endangered Ecological Community</li> <li>SEPP (Resilience and Hazards) 2021 cl. 2.10 Development on land within the coastal environment area</li> </ul>
	The Development Application does not require the removal of any native terrestrial vegetation, nor will it impact on nearby biodiversity values. There are no objections in relation to biodiversity matters, subject to conditions.
NECC (Coast and Catchments)	<ul> <li>This Development Application is to seek consent for</li> <li>demolition of the existing slip rails and cradle on the northern side of The Property;</li> <li>installation of a new mesh skid ramp (8.0 x 3.0 m) alongside the northern side of the existing jetty, supported on six piers; and</li> <li>installation of a set of new mesh steps down the centreline of the new mesh skid.</li> </ul>
	The application has been assessed in consideration of the Coastal Management Act 2016, State Environmental Planning Policy (Resilience & Hazards) 2021 and has also been assessed against requirements of the Pittwater LEP 2014 and Pittwater 21 DCP.
	The application has been assessed in consideration approval/support of:
	Consent to lodge DA from the NSW Department of Planning, Housing and Infrastructure – Crown Lands and Public



Internal Referral Body	Comments
	<ul> <li>Spaces dated 20 February 2024</li> <li>No navigational Concerns from the Transport for NSW- Maritime Division dated 14 April 2023 enclosing dated and signed maps</li> <li>The DPI-Fisheries, a division of the Department of Primary Industries letter dated 11 March 2024 seeking additional information by 10 April 2024. Assessment pending</li> </ul>
	<b>Coastal Management Act 2016</b> The subject site has been identified as being within the coastal zone and therefore <i>Coastal Management Act 2016</i> is applicable to the proposed development. The proposed development is in line with the objects, as set out under Clause 3 of the <i>Coastal Management Act</i> <i>2016.</i>
	State Environmental Planning Policy (Resilience & Hazards) 2021 The subject land has been included on the 'Coastal Environment Area' and 'Coastal Use Area' maps under the State Environmental Planning Policy (Resilience & Hazards) 2021 (SEPP R & H). Hence, Clauses 2.10, 2.11 and 2.12 of the CM (R & H) apply for this DA.
	Comment:
	On internal assessment and as assessed in the submitted Statement of Environmental Effects (SEE) report prepared by Stephen Crosby & Associates Pty. Ltd. dated 23 February 2024, the DA satisfies requirements under clauses 2.10, 2.11 and 2.12 of the SEPP R&H.
	As such, it is considered that the application does comply with the requirements of the State Environmental Planning Policy (Resilience & Hazards) 2021.
	Pittwater LEP 2014 and Pittwater 21 DCP
	Estuarine Hazard Management
	The subject property has also been identified as affected by estuarine wave action and tidal inundation on Council's Estuarine Hazard Mapping. As such, the Estuarine Risk Management Policy for Development in Pittwater (Appendix 7, Pittwater 21 DCP) and the relevant B3.7-B3.10 Estuarine Hazard Controls will apply to any



Internal Referral Body	Comments
	proposed development of the site. The Estuarine Hazard Controls do not apply to Jetties, Bridging Ramps or Pontoons located on the seaward side of the foreshore edge.
	However, development works proposed are located on the seaward side of the foreshore edge on crown lands, below the Mean High Water Mark (MHWM).
	The proposed development is therefore not required to satisfy the relevant estuarine risk management requirements of P21 DCP.
	Development on Foreshore Area
	A large section of the subject property is within the foreshore building line. Part 7, Clause 7.8 –Limited development on foreshore area of the Pittwater LEP 2014 applies for any development within the foreshore area.
	However, development works proposed are located on the seaward side of the foreshore edge on crown lands, below the Mean High Water Mark (MHWM).
	Therefore, the proposed development is not required to satisfy the relevant Clause 7.8 –Limited development on foreshore area of the Pittwater LEP 2014.
	Development seaward of mean high water mark
	Proposed development works are located on crown land below the Mean High Water Mark. Hence, Section D15.12: Development seaward of mean high water mark of the Pittwater 21 DCP applies to proposed development.
	Comment:



Internal Referral Body	Comments
	On internal assessment and as assessed in the submitted Statement of Environmental Effects (SEE) report prepared by Stephen Crosby & Associates Pty. Ltd. dated 23 February 2024, the DA satisfies requirements under the Section D15.12: Development seaward of mean high water mark of the Pittwater 21 DCP. An analysis of the proposal demonstrated that the proposed development will not adversely impact on the visual amenity of the foreshore or water quality or estuarine habitat of the Pittwater waterway.
	The applicant has submitted a Marine Habitat Survey prepared by Waterfront Surveys Australia Pty. Ltd. dated 25 February 2023. The report concluded that the potential impacts on the aquatic ecology are expected to be minimal.
	As such, it is considered that the application does comply, subject to conditions, with the requirements of the Section D15.12: Development seaward of mean high water mark of the Pittwater 21 DCF.
	Waterfront Development
	Proposed development of berthing areas are located on crown land below the Mean High Water Mark. Hence, Section D15.15: Waterfront development, sub-section a) Jetties, ramps and pontoons of the Pittwater 21 DCP applies to proposed development.
	Comment:
	On internal assessment and as assessed in the submitted Statement of Environmental Effects (SEE) report prepared by Stephen Crosby & Associates Pty. Ltd. dated 23 February 2024 and also as assessed in the submitted Marine Habitat Survey prepared by Waterfront Surveys Australia Pty. Ltd. dated 25 February 2023, the DA satisfies requirements, subject to conditions, under the Section D15.15: Waterfront development, sub-section a} Jetties, ramps and pontoons of the Pittwater 21 DCP.
	As such, it is considered that the application does comply with the requirements of the Section D15.15: Waterfront development, sub- section b) Berthing areas of the Pittwater 21 DCP
NECC (Riparian Lands and Creeks)	This application was assessed in consideration of: - Supplied plans and reports; - Coastal Management Act 2016;
I	I I



Internal Referral Body	Comments
	- State Environmental Planning Policy (Resilience and Hazards) 2021;
	<ul> <li>Relevant LEP and DCP clauses; and</li> <li>Northern Beaches Council Water management for development policy.</li> </ul>
	Riparian The site abuts Pittwater estuary and as such proposed development must not significantly impact on the biophysical, hydrological or ecological integrity of Pittwater or the quantity and quality of surface and ground water flows that it receives.
	Sediment Management Sediment and erosion controls must be installed prior to any disturbance of soil on site and maintained until all work is complete and groundcover re-established.
	Seagrass beds A Zostera seagrass bed in the area of the proposed skid ramp and a Posidonia bed further offshore have been identified in the marine ecology report. Recommendations from the Marine Ecology report must be followed to reduce the potential impact of the skid ramp on seagrass beds
Parks, reserves, beaches, foreshore	The proposed development site adjoins Pittwater waterway that is located downslope of the property.
	The proposed development is not detrimental to the landscape character of the adjoining waterway, and as such Parks, Reserves and Foreshores raise no concerns with the development.

External Referral Body	Comments
Ausgrid - SEPP (Transport and Infrastructure) 2021, s2.48	The proposal was referred to Ausgrid who provided a response stating that the proposal is acceptable subject to compliance with the relevant Ausgrid Network Standards and SafeWork NSW Codes of Practice. These recommendations will be included as a condition of consent.
Aboriginal Heritage Office	The proposal was referred to the Aboriginal Heritage Office who provided a response stating that the proposal is acceptable subject to recommendations which will be included as a condition of consent. The Aboriginal Heritage Officer provided the following comment:
	'No sites are recorded in the current development area and the area has been subject to previous disturbance reducing the likelihood of surviving unrecorded Aboriginal sites.
	Given the above, the Aboriginal Heritage Office considers that there are no Aboriginal heritage issues for the proposed development. Should any additional works occur then further review will be



External Referral Body	Comments
	required.
	Under the National Parks and Wildlife Act 1974 (NPW Act) all Aboriginal objects are protected. Should any Aboriginal Cultural Heritage items be uncovered during earthworks, works should cease in the area and the Aboriginal Heritage Office assess the finds. Under Section 89a of the NPW Act should the objects be found to be Aboriginal, Heritage NSW and the Metropolitan Local Aboriginal Land Council (MLALC) should be contacted.'
Integrated Development - DPI Fisheries - Fisheries Management Act, s205 - Marine vegetation—	The proposal was referred to NSW Department of Primary Industries Fisheries (DPI Fisheries) who provided a response on 21 March 2024 stating the following:
regulation of harm	DPI Fisheries has reviewed the proposal in light of those provisions and has no objections, subject to the proponent meeting the General Terms of Approval (GTAs) that follow. As per s.4.47(3) of the Environmental Planning and Assessment Act 1979, any consent issued by Council must be consistent with these GTAs.
	These GTAs have been included as a condition of consent.
Nominated Integrated Development - DCCEEW - Water - Water Management Act 2000, s91 - Controlled	The proposal was referred to Department of Planning and Environment - Water who provided a response on 4 June 2024 stating the following:
Activity Approval for works within 40m of watercourse	The Department of Planning and Environment-Water has reviewed documents for the above development application and considers that, for the purposes of the Water Management Act 2000 (WMAct),the proposed works are exempt from the need to obtain a controlled activity approval and no further assessment by this agency is necessary.
	Therefore, no conditions are recommended or required.

#### **ENVIRONMENTAL PLANNING INSTRUMENTS (EPIs)\***

All, Environmental Planning Instruments (SEPPs and LEPs), Development Controls Plans and Council Policies have been considered in the merit assessment of this application.

In this regard, whilst all provisions of each Environmental Planning Instruments (SEPPs and LEPs), Development Controls Plans and Council Policies have been considered in the assessment, many provisions contained within the document are not relevant or are enacting, definitions and operational provisions which the proposal is considered to be acceptable against.

As such, an assessment is provided against the controls relevant to the merit consideration of the application hereunder.

# State Environmental Planning Policies (SEPPs) and State Regional Environmental Plans (SREPs)

#### SEPP (Sustainable Buildings) 2022



# SEPP (Transport and Infrastructure) 2021

#### <u>Ausgrid</u>

Section 2.48 of Chapter 2 requires the Consent Authority to consider any development application (or an application for modification of consent) for any development carried out:

- within or immediately adjacent to an easement for electricity purposes (whether or not the electricity infrastructure exists).
- immediately adjacent to an electricity substation.
- within 5.0m of an overhead power line.
- includes installation of a swimming pool any part of which is: within 30m of a structure supporting an overhead electricity transmission line and/or within 5.0m of an overhead electricity power line.

#### Comment:

The proposal was referred to Ausgrid who raised no objections, subject to conditions which have been included in the recommendation of this report.

#### SEPP (Resilience and Hazards) 2021

#### Chapter 2 – Coastal Management

The site is subject to Chapter 2 of the SEPP. Accordingly, an assessment under Chapter 2 has been carried out as follows:

## Division 3 Coastal environment area 2.10 Development on land within the coastal environment area

- 1) Development consent must not be granted to development on land that is within the coastal environment area unless the consent authority has considered whether the proposed development is likely to cause an adverse impact on the following:
  - a) the integrity and resilience of the biophysical, hydrological (surface and groundwater) and ecological environment,
  - b) coastal environmental values and natural coastal processes,
  - c) the water quality of the marine estate (within the meaning of the Marine Estate Management Act 2014), in particular, the cumulative impacts of the proposed development on any of the sensitive coastal lakes identified in Schedule 1,
  - d) marine vegetation, native vegetation and fauna and their habitats, undeveloped headlands and rock platforms,
  - e) existing public open space and safe access to and along the foreshore, beach, headland or rock platform for members of the public, including persons with a disability,



- f) Aboriginal cultural heritage, practices and places,
- g) the use of the surf zone.

#### Comment:

The proposed works are located within land identified as "coastal environment area". The proposed works have been reviewed and it is considered that the proposed development will not result in an adverse impact to items listed under Clause 2.10(1)(a-g) inclusive. Furthermore, Council's Coastal Officer, and Riparian Land and Creeks Officer has reviewed the proposal, and are both supportable subject to recommended conditions.

- 2) Development consent must not be granted to development on land to which this clause applies unless the consent authority is satisfied that:
  - a) the development is designed, sited and will be managed to avoid an adverse impact referred to in subsection (1), or
  - b) if that impact cannot be reasonably avoided—the development is designed, sited and will be managed to minimise that impact, or
  - c) if that impact cannot be minimised—the development will be managed to mitigate that impact.

#### Comment:

The proposed works have been designed, sited, and managed to avoid an adverse impacts as detailed under Clause 2.10(1)(a-g) inclusive.

# Division 4 Coastal use area

#### 2.11 Development on land within the coastal use area

- 1) Development consent must not be granted to development on land that is within the coastal use area unless the consent authority:
  - a) has considered whether the proposed development is likely to cause an adverse impact on the following:
    - i) existing, safe access to and along the foreshore, beach, headland or rock
    - ii) platform for members of the public, including persons with a disability,
    - iii) overshadowing, wind funnelling and the loss of views from public places to
    - iv) foreshores,
    - v) the visual amenity and scenic qualities of the coast, including coastal headlands,

Aboriginal cultural heritage, practices and places,

cultural and built environment heritage, and

- b) is satisfied that:
  - i) the development is designed, sited and will be managed to avoid an
  - ii) adverse impact referred to in paragraph (a), or
  - iii) if that impact cannot be reasonably avoided—the development is designed, sited and will be managed to minimise that impact, or if that impact cannot be minimised—the development will be managed to mitigate that impact, and
- c) has taken into account the surrounding coastal and built environment, and the bulk, scale and size of the proposed development.

#### Comment:

The proposed works are located within land identified as "coastal use area". The proposed works are



not likely to cause an adverse impact to items listed under Clause 2.11(1)(a)(i-v) inclusive. The proposed works have been designed, sited, and managed to avoid any unacceptable impacts. Furthermore, the proposal has taken into consideration the surrounding coastal and built environment, bulk, scale and size of the proposed development.

#### **Division 5 General**

# 2.12 Development in coastal zone generally—development not to increase risk of coastal hazards

Development consent must not be granted to development on land within the coastal zone unless the consent authority is satisfied that the proposed development is not likely to cause increased risk of coastal hazards on that land or other land.

#### Comment:

The proposed development is not likely to cause an increased risk of coastal hazards on the land or other land.

#### 2.13 Development in coastal zone generally—coastal management programs to be considered

Development consent must not be granted to development on land within the coastal zone unless the consent authority has taken into consideration the relevant provisions of any certified coastal management program that applies to the land.

#### Comment:

There is no certified coastal management program applicable to the land.

As such, it is considered that the application complies with the requirements of Chapter 2 of the State Environmental Planning Policy (Resilience and Hazards) 2021.

#### Chapter 4 – Remediation of Land

Sub-section 4.6 (1)(a) of Chapter 4 requires the Consent Authority to consider whether land is contaminated. Council records indicate that the subject site has been used for residential purposes for a significant period of time with no prior land uses. In this regard it is considered that the site poses no risk of contamination and therefore, no further consideration is required under sub-section 4.6 (1)(b) and (c) of this Chapter and the land is considered to be suitable for the residential land use.

#### **Pittwater Local Environmental Plan 2014**

Is the development permissible?	Yes	
After consideration of the merits of the proposal, is the development consistent with:		
aims of the LEP?	Yes	
zone objectives of the LEP?	Yes	

#### Principal Development Standards

Standard	Requirement	Proposed	% Variation	Complies
Height of Buildings:	4.0m (above 1.17 AHD)*	0.43m	N/A	Yes

\*Note: Height of buildings measured from 1.17 AHD which is the Highest Astronomical Tide where the structure is located behind the MHWM.



#### Compliance Assessment

Clause	Compliance with Requirements
2.5 Additional permitted uses for particular land	Yes
4.3 Height of buildings	Yes
5.7 Development below mean high water mark	Yes
7.1 Acid sulfate soils	Yes
7.2 Earthworks	Yes
7.6 Biodiversity protection	Yes
7.7 Geotechnical hazards	Yes
7.8 Limited development on foreshore area	N/A

#### **Detailed Assessment**

#### 2.5 Additional permitted uses for particular land

Under Schedule 1 Additional permitted uses of Pittwater Local Environmental Plan 2014 (PLEP 2014) the following applies:

#### 23 Use of certain land in Zone W1 Natural Waterways

(1) This clause applies to land identified as "Area 23" on the Additional Permitted Uses Map.

(2) Development for the purposes of boat sheds, jetties or water recreation structures is permitted with development consent.

#### Comment:

In this instance the proposed development is located in Zone W1 and as such the development for jetties, and water recreation structures is permitted with development consent.

#### **Zone W1 Natural Waterways**

The proposed development is located in land zone W1 Natural Waterways of PLEP 2014.

The location of the proposed works is within "Area 23" of the Additional Permitted Uses Map, and is therefore permitted.

#### 7.1 Acid sulfate soils

Clause 7.1 - 'Acid sulfate soils' requires Council to ensure that development does not disturb, expose or drain acid sulfate soils and cause environmental damage. In this regard, development consent is required for the carrying out of works described on land shown on the Acid Sulfate Soils Map as being of the class specified for those works.

The site is located in an area identified as Acid Sulfate Soil Class 1, as indicated on Council's Acid Sulfate Soils Planning Map.

Any works within a Class 1 acid sulfate soil area are required to be assessed to determine if any impact will occur.



The proposal was referred to Council's Environmental Health (Acid Sulfate Soils) Department who supported the application and noted that 'that the presence of actual or potential Acid Sulfate Soils in this area is low'. The conditions from Council's Environmental Health Department have been included in the recommendation of this report.

In this regard, Council is satisfied that an Acid Sulfate Soil Management Plan (ASSMP) is not considered to be necessary for the development of the site.

#### 7.8 Limited development on foreshore area

Under Clause 7.8(5), the definition of foreshore area is as follows:

Foreshore area means the land between the foreshore building line and the mean high water mark of the nearest natural waterbody shown on the Foreshore Building Line Map.

In this instance, the proposed works are not located in the foreshore area, and therefore this clause does not apply.

#### Pittwater 21 Development Control Plan

#### **Built Form Controls**

There are no Built Form Controls relevant to this proposed development.

#### Compliance Assessment

Clause	Compliance with Requirements	Consistency Aims/Objectives
A1.7 Considerations before consent is granted	Yes	Yes
A4.1 Avalon Beach Locality	Yes	Yes
B1.3 Heritage Conservation - General	Yes	Yes
B1.4 Aboriginal Heritage Significance	Yes	Yes
B3.1 Landslip Hazard	Yes	Yes
B3.7 Estuarine Hazard - Low density residential	Yes	Yes
B4.16 Seagrass Conservation	Yes	Yes
B4.19 Estuarine Habitat	Yes	Yes
B5.13 Development on Waterfront Land	Yes	Yes
B8.1 Construction and Demolition - Excavation and Landfill	Yes	Yes
B8.3 Construction and Demolition - Waste Minimisation	Yes	Yes
B8.5 Construction and Demolition - Works in the Public Domain	Yes	Yes
D1.1 Character as viewed from a public place	Yes	Yes
D1.20 Scenic Protection Category One Areas	Yes	Yes
D15.11 Waterfront lighting	Yes	Yes
D15.12 Development seaward of mean high water mark	Yes	Yes



Clause	Compliance with Requirements	Consistency Aims/Objectives
D15.13 Lateral limits to development seaward of mean high water mark	Yes	Yes
D15.14 Minimum frontage for waterfront development	Yes	Yes
D15.15 Waterfront development	Yes	Yes
D15.19 Dredging	Yes	Yes

#### **Detailed Assessment**

#### D15.12 Development seaward of mean high water mark

Clause 15.12 Development seaward of mean high water mark of Pittwater 21 Development Control Plan stipulates the following:

Only structures associated either with the accommodation, servicing or provision of access to boats shall be permitted seaward of mean high water mark.

#### Comment:

The proposal includes a skid/boat ramp that is located seaward of the mean high water mark. In this instance the proposal is compliant as the structures located seaward of the mean high water mark are for the provision of access to boats. The proposal includes a referral response from Department of Primary Industries Fisheries that is supportable of the proposal. This referral response has been included as a recommended condition of consent.

#### D15.15 Waterfront development

#### Description of non-compliance

The proposed development includes the construction of a skid ramp adjacent to the existing jetty.

While skid ramps are generally not favoured, the clause allows for a variation to this requirement, stating that Council may consider skid ramps where structures are unlikely to detract from the visual character of the foreshore, will not affect marine vegetation and will not restrict public foreshore access.

The proposed skid ramp will not obstruct public foreshore access and is not considered to have an adverse or unreasonable visual impact when viewed from the Pittwater Waterway. The proposal has been reviewed by Council's Coastal Officer who have raised no objection to the works and associated impacts to the surrounding natural environment. The application is supported by a response from the DPI Fisheries identifying no adverse impact upon the key fish habitats (subject to conditions).

#### Merit consideration

With regard to the consideration for a variation, the development is considered against the underlying outcomes of the control as follows:

Waterfront development does not have an adverse impact on the water quality and estuarine habitat of *Pittwater*.

Comment:



The proposed waterfront development is accompanied by a Marine Report that has been reviewed by Council's Coast Officer, Riparian Land and Creek Officer, and Biodiversity Officer. It is considered that the proposal will not result in an adverse impact on the water quality, and estuarine habitat of Pittwater, subject to the recommended conditions provided by the relevant internal officers.

Public access along the foreshore is not restricted.

#### Comment:

The existing public access along the foreshore is not restricted as a result of the proposed development.

Waterfront development does not encroach on navigation channels or adversely affect the use of ferries and service vessels or use of the waterway by adjoining landowners.

#### Comment:

The siting of the proposal does not encroach upon any navigation channels and will not impact upon the use of the waterway by adjoining landowners. The proposal has been reviewed by Transport for New South Wales, who provided a referral response that stipulates there are no navigational concerns regarding the proposal.

Structures blend with the natural environment.

Comment:

The proposal will appropriately blend with the surrounding natural environment.

Structures are not detrimental to the visual quality, water quality or estuarine habitat of the Pittwater Waterway.

#### Comment:

The proposal will be visually consistent and comparable with surrounding waterfront development. It is considered the proposed development will not be detrimental to the visual quality, water quality or estuarine habitat of the Pittwater Waterway, subject to conditions included in the recommendation of this report.

To promote a mix of commercial waterfront development for the accommodation of boats, their repair and maintenance, and for organised waterfront development.

#### Comment:

The proposal is not a commercial waterfront development. This outcome is therefore not applicable.

Waterfront development which does not comply with the outcomes of this clause are removed.

#### Comment:

As demonstrated above, the proposed waterfront development complies with the outcomes of this clause and is considered to be both appropriate and acceptable.

Having regard to the above assessments, it is concluded that the proposed development is consistent with the relevant outcomes of the P21DCP and the objectives specified in s1.3 of the Environmental Planning and Assessment Act, 1979. Accordingly, this assessment finds that the proposal is supported, in this particular circumstance.



### D15.19 Dredging

There is no proposed dredging under this application, and as such the proposal is compliant with the control.

#### THREATENED SPECIES, POPULATIONS OR ECOLOGICAL COMMUNITIES

The proposal will not significantly affect threatened species, populations or ecological communities, or their habitats.

#### **CRIME PREVENTION THROUGH ENVIRONMENTAL DESIGN**

The proposal is consistent with the principles of Crime Prevention Through Environmental Design.

#### POLICY CONTROLS

#### Northern Beaches Section 7.12 Contributions Plan 2022

As the estimated cost of works is less than \$100,001.00 the policy is not applicable to the assessment of this application.

#### CONCLUSION

The site has been inspected and the application assessed having regard to all documentation submitted by the applicant and the provisions of:

- Environmental Planning and Assessment Act 1979;
- Environmental Planning and Assessment Regulation 2021;
- All relevant and draft Environmental Planning Instruments;
- Pittwater Local Environment Plan;
- Pittwater Development Control Plan; and
- Codes and Policies of Council.

This assessment has taken into consideration the submitted plans, Statement of Environmental Effects, all other documentation supporting the application and public submissions, and does not result in any unreasonable impacts on surrounding, adjoining, adjacent and nearby properties subject to the conditions contained within the recommendation.

In consideration of the proposal and the merit consideration of the development, the proposal is considered to be:

- Consistent with the objectives of the DCP
- Consistent with the zone objectives of the LEP
- Consistent with the aims of the LEP
- Consistent with the objectives of the relevant EPIs
- Consistent with the objects of the Environmental Planning and Assessment Act 1979

It is considered that the proposed development satisfies the appropriate controls and that all



processes and assessments have been satisfactorily addressed.

#### RECOMMENDATION

THAT Council as the consent authority grant Development Consent to DA2024/0177 for Demolition and construction of boat skid/ramp on land at Lot 9 DP 17704, 24 Cabarita Road, AVALON BEACH, Lot LIC 631604, 24 Cabarita Road, AVALON BEACH, subject to the conditions printed below:

#### Terms and Reasons for Conditions

Under section 88(1)(c) of the EP&A Regulation, the consent authority must provide the terms of all conditions and reasons for imposing the conditions other than the conditions prescribed under section 4.17(11) of the EP&A Act. The terms of the conditions and reasons are set out below.

# **GENERAL CONDITIONS**

#### 1. Approved Plans and Supporting Documentation

Development must be carried out in accordance with the following approved plans (stamped by Council) and supporting documentation, except where the conditions of this consent expressly require otherwise.

Approved Plans				
	Revision Number	Plan Title	Drawn By	Date of Plan
2082- DA01	A	Site Plan and Section	Stephen Crosby & Associates	11.03.2024

Approved Reports and Docume			
Document Title	Version Number	Prepared By	Date of Document
Waste Management Plan	-	Stephen Crosby & Associates	23.02.2024
Marine Habitat Survey	-	Waterfront Surveys Australia	25.02.2023

In the event of any inconsistency between the approved plans, reports and documentation, the approved plans prevail.

In the event of any inconsistency between the approved plans and a condition of this consent, the condition prevails.

Reason: To ensure all parties are aware of the approved plans and supporting documentation that applies to the development.

2. Compliance with Other Department, Authority or Service Requirements

The development must be carried out in compliance with all recommendations and



requirements, excluding general advice, within the following:

Other Department, Authority or Service	EDMS Reference	Dated
Ausgrid	Ausgrid Referral Response	04.03.2024
Aboriginal Heritage Office	Referral - Aboriginal Heritage Office	04.03.2024
NSW Department of Planning, Housing and Infrastructure - Crown Lands & Public Spaces	Owners Consent - DPI Crown Lands	20.02.2024
NSW Department of Primary Industries - Fisheries	DPI Fisheries Referral Response	21.03.2024

(NOTE: For a copy of the above referenced document/s, please see Application Tracking on Council's website <u>www.northernbeaches.nsw.gov.au</u>)

Reason: To ensure the work is carried out in accordance with the determination and the statutory requirements of other departments, authorities or bodies.

#### 3. **Prescribed Conditions**

- (a) All building works must be carried out in accordance with the requirements of the Building Code of Australia (BCA).
- (b) BASIX affected development must comply with the schedule of BASIX commitments specified within the submitted BASIX Certificate (demonstrated compliance upon plans/specifications is required prior to the issue of the Construction Certificate);
- (c) A sign must be erected in a prominent position on any site on which building work, subdivision work or demolition work is being carried out:
  - (i) showing the name, address and telephone number of the Principal Certifier for the work, and
  - (ii) showing the name of the principal contractor (if any) for any building work and a telephone number on which that person may be contacted outside working hours, and
  - (iii) stating that unauthorised entry to the work site is prohibited.

Any such sign is to be maintained while the building work, subdivision work or demolition work is being carried out, but must be removed when the work has been completed.

- (d) Residential building work within the meaning of the Home Building Act 1989 must not be carried out unless the Principal Certifier for the development to which the work relates (not being the Council) has given the Council written notice of the following information:
  - (i) in the case of work for which a principal contractor is required to be appointed:
    - A. the name and licence number of the principal contractor, and
    - B. the name of the insurer by which the work is insured under Part 6 of that Act,
  - (ii) in the case of work to be done by an owner-builder:
    - A. the name of the owner-builder, and
    - B. if the owner-builder is required to hold an owner-builder permit under that Act, the number of the owner-builder permit.



If arrangements for doing the residential building work are changed while the work is in progress so that the information notified under becomes out of date, further work must not be carried out unless the Principal Certifier for the development to which the work relates (not being the Council) has given the Council written notice of the updated information.

- (e) Development that involves an excavation that extends below the level of the base of the footings of a building on adjoining land, the person having the benefit of the development consent must, at the person's own expense:
  - (i) protect and support the adjoining premises from possible damage from the excavation, and
  - (ii) where necessary, underpin the adjoining premises to prevent any such damage.
  - (iii) must, at least 7 days before excavating below the level of the base of the footings of a building on an adjoining allotment of land, give notice of intention to do so to the owner of the adjoining allotment of land and furnish particulars of the excavation to the owner of the building being erected or demolished.
  - (iv) the owner of the adjoining allotment of land is not liable for any part of the cost of work carried out for the purposes of this clause, whether carried out on the allotment of land being excavated or on the adjoining allotment of land.

In this clause, allotment of land includes a public road and any other public place.

Reason: Legislative requirement.

#### 4. General Requirements

- (a) Unless authorised by Council:
  - Building construction and delivery of material hours are restricted to:
    - 7.00 am to 5.00 pm inclusive Monday to Friday,
    - 8.00 am to 1.00 pm inclusive on Saturday,
    - No work on Sundays and Public Holidays.

Demolition and excavation works are restricted to:

• 8.00 am to 5.00 pm Monday to Friday only.

(Excavation work includes the use of any excavation machinery and the use of jackhammers, rock breakers, excavators, loaders and the like, regardless of whether the activities disturb or alter the natural state of the existing ground stratum or are breaking up/removing materials from the site).

- (b) Construction certificate plans are to be in accordance with all finished levels identified on approved plans. Notes attached to plans indicating tolerances to levels are not approved.
- (c) Should any asbestos be uncovered on site, its demolition and removal must be carried out in accordance with WorkCover requirements and the relevant Australian Standards.
- (d) At all times after the submission of the Notice of Commencement to Council, a copy of the Development Consent and Construction Certificate is to remain onsite at all times until the issue of an Occupation Certificate. The consent shall be available for perusal of any Authorised Officer.
- (e) Where demolition works have been completed and new construction works have not commenced within 4 weeks of the completion of the demolition works that area



affected by the demolition works shall be fully stabilised and the site must be maintained in a safe and clean state until such time as new construction works commence.

- (f) Onsite toilet facilities (being either connected to the sewer or an accredited sewer management facility) for workers are to be provided for construction sites at a rate of 1 per 20 persons.
- (g) Prior to the release of the Construction Certificate, payment of the following is required:
  - Long Service Levy Payment should be made to Service NSW (online or in person) or alternatively to Northern Beaches Council in person at a Customer Service Centre. Payment is not required where the value of the works is less than \$250,000. The Long Service Levy is calculated on 0.25% of the building and construction work. The levy rate and level in which it applies is subject to legislative change. The applicable fee at the time of payment of the Long Service Levy will apply.
  - ii) Section 7.11 or Section 7.12 Contributions Plan Payment must be made to Northern Beaches Council. Where the subject land to which the development is proposed is subject to either a Section 7.11 or 7.12 Contributions Plan, any contribution to which the development is liable under the respective plan that applies is to be paid to Council. The outstanding contribution will be indexed at time of payment in accordance with the relevant Contributions Plan.
  - iii) Housing and Productivity Contribution Payment must be made on the NSW
     Planning Portal for development to which this contribution applies. The amount payable is subject to indexation at the time of payment.
- (h) The applicant shall bear the cost of all works associated with the development that occurs on Council's property.
- (i) No skip bins, building materials, demolition or excavation waste of any nature, and no hoist, plant or machinery (crane, concrete pump or lift) shall be placed on Council's footpaths, roadways, parks or grass verges without Council Approval.
- (j) Demolition materials and builders' wastes are to be removed to approved waste/recycling centres.
- (k) No trees or native shrubs or understorey vegetation on public property (footpaths, roads, reserves, etc.), on the land to be developed, or within adjoining properties, shall be removed or damaged during excavation or construction unless specifically approved in this consent including for the erection of any fences, hoardings or other temporary works.
- (I) Prior to the commencement of any development onsite for:
  - i) Building/s that are to be erected
  - ii) Building/s that are situated in the immediate vicinity of a public place and is dangerous to persons or property on or in the public place
  - iii) Building/s that are to be demolished
  - iv) For any work/s that is to be carried out
  - v) For any work/s that is to be demolished

The person responsible for the development site is to erect or install on or around the development area such temporary structures or appliances (wholly within the development site) as are necessary to protect persons or property and to prevent unauthorised access to the site in order for the land or premises to be maintained in a safe or healthy condition. Upon completion of the development, such temporary structures or appliances are to be removed within 7 days.



- (m) A "Road Opening Permit" must be obtained from Council, and all appropriate charges paid, prior to commencement of any work on Council property. The owner/applicant shall be responsible for all public utilities and services in the area of the work, shall notify all relevant Authorities, and bear all costs associated with any repairs and/or adjustments as those Authorities may deem necessary.
- (n) The works must comply with the relevant Ausgrid Network Standards and SafeWork NSW Codes of Practice.
- (o) Requirements for new swimming pools/spas or existing swimming pools/spas affected by building works.
  - (1) Child resistant fencing is to be provided to any swimming pool or lockable cover to any spa containing water and is to be consistent with the following;

Relevant legislative requirements and relevant Australian Standards (including but not limited) to:

- (i) Swimming Pools Act 1992
- (ii) Swimming Pools Amendment Act 2009
- (iii) Swimming Pools Regulation 2018
- (iv) Australian Standard AS1926 Swimming Pool Safety
- (v) Australian Standard AS1926.1 Part 1: Safety barriers for swimming pools
- (vi) Australian Standard AS1926.2 Part 2: Location of safety barriers for swimming pools.
- (2) A 'KEEP WATCH' pool safety and aquatic based emergency sign, issued by Royal Life Saving is to be displayed in a prominent position within the pool/spa area.
- (3) Filter backwash waters shall be conveyed to the Sydney Water sewerage system in sewered areas or managed on-site in unsewered areas in a manner that does not cause pollution, erosion or run off, is separate from the irrigation area for any wastewater system and is separate from any onsite stormwater management system.
- (4) Swimming pools and spas must be registered with the Division of Local Government.

Reason: To ensure that works do not interfere with reasonable amenity expectations of residents and the community.

# FEES / CHARGES / CONTRIBUTIONS

#### 5. Security Bond

A bond (determined from cost of works) of \$2,000 and an inspection fee in accordance with Council's Fees and Charges paid as security are required to ensure the rectification of any damage that may occur to the Council infrastructure contained within the road reserve adjoining the site as a result of construction or the transportation of materials and equipment to and from the development site.

An inspection fee in accordance with Council adopted fees and charges (at the time of payment) is payable for each kerb inspection as determined by Council (minimum (1) one inspection).



All bonds and fees shall be deposited with Council prior to Construction Certificate or demolition work commencing, and details demonstrating payment are to be submitted to the Certifier prior to the issue of the Construction Certificate.

To process the inspection fee and bond payment a Bond Lodgement Form must be completed with the payments (a copy of the form is attached to this consent and alternatively a copy is located on Council's website at www.northernbeaches.nsw.gov.au).

Reason: To ensure adequate protection of Council's infrastructure.

# **BUILDING WORK – BEFORE ISSUE OF A CONSTRUCTION CERTIFICATE**

#### 6. No Clearing of Vegetation

Unless otherwise exempt, no vegetation is to be cleared prior to issue of a Construction Certificate.

Details demonstrating compliance are to be submitted to the Principal Certifier prior to issue of Construction Certificate.

Reason: To protect native vegetation.

#### 7. Estuarine Hazard Design Requirements

All development or activities must be designed and constructed such that they will not increase the level of risk from estuarine processes for any people, assets or infrastructure in surrounding properties; they will not adversely affect estuarine processes; they will not be adversely affected by estuarine processes.

Reason: To minimise risks associated with coastal hazards for development in an estuarine environment.

#### 8. Lawful Authority to Use and Occupy Crown Land or Waterway

An executed licence agreement from the relevant NSW government agency governing the use and occupation of Crown land in accordance with Condition #5 of the Crown Land's letter of landowner's consent dated 20 February 2024, is required to be obtained prior to the issue of a construction certificate. Evidence demonstrating compliance is to be provided to the certifying authority for approval.

Reason: To ensure that lawful authority under the Crown Land Management Act 2016 to use and occupy Crown land or waterway is obtained before construction commences.

#### 9. Works requiring permits from the DPI - Fisheries

A letter dated 4 April 2023 from the DPI Fisheries, a division of NSW Department of Primary Industries indicated that the works may require a Section 201, for dredging and reclamation for the works to remove the slipway and 205 permit to harm marine vegetation, for the skid ramp construction.

Reason: Permits outline control measures to minimise the impacts from construction and operation of the asset.



# DURING BUILDING WORK

#### 10. Requirement to notify about new Acid Sulfate Soils evidence

Any new information revealed during excavation works that has the potential to alter previous conclusions about Acid Sulfate Soils shall be immediately notified to the Council and the Principal Certifier and a report be obtained from a suitably qualified person. Any recommendations provided by the report are to be complied with during works.

Reason: To protect the environment.

#### 11. Wildlife Protection

If construction activity associated with this development results in injury or displacement of a native mammal, bird, reptile or amphibian, a licensed wildlife rescue and rehabilitation organisation must be contacted for advice.

Reason: To protect native wildlife.

#### 12. Aquatic environment protection

Environmental safeguards are to be used during construction to protect the aquatic environment. Appropriate methods must be installed and secured to ensure damage to the aquatic environment is minimised. Actions and recommendations of the aquatic/marine ecology report must be followed.

Reason: To protect the aquatic environment.

# 13. Use of equipment and vessels in the vicinity of seagrass

No equipment is to be placed on any seagrass beds.

Inshore infrastructure for mooring vessels and plant must be used where suitable. Where mooring lines or cables are required, they shall be suitably buoyed prior to laying and kept buoyed once laid to prevent cable drag or swing damage (scalping). Where this is impractical, contractors should use a floating rope.

Vessels must have adequate clearance over seagrass beds, including allowance for tidal movement, swell/wind wave heights and vessel propulsion.

Reason: Protection of seagrass.

#### 14. Waste Management During Development

The reuse, recycling or disposal of waste during works must be done generally in accordance with the Waste Management Plan for this development.

Details demonstrating compliance must be submitted to the Principal Certifier.

Reason: To ensure demolition and construction waste is recycled or reused and to limit landfill.

# **BEFORE ISSUE OF THE OCCUPATION CERTIFICATE**

#### 15. Waste Management Confirmation

Prior to the issue of an Occupation Certificate, evidence / documentation must be submitted to the Principal Certifier that all waste material from the development site arising from demolition and/or construction works has been appropriately recycled, reused or disposed of generally in



accordance with the approved Waste Management Plan.

Reason: To ensure demolition and construction waste is recycled or reused and to limit landfill.

In signing this report, I declare that I do not have a Conflict of Interest.

Signed

Junon forgerson

Simon Ferguson Tuor, Planner

The application is determined on 11/07/2024, under the delegated authority of:

Bech

Steven Findlay, Manager Development Assessments