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Statement of Environmental Effects



Source: Richard Cole Architecture, 2020

Demolition of existing structures and construction of a five-storey shop-top housing development, comprising five (5) residential apartments, three (3) retail premises, basement car parking, associated site and landscaping works and strata subdivision.

231 Whale Beach Road, Whale Beach NSW 2107 Lot B DP316404 Northern Beaches Council April 2020

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1. INTRODUCTION

Tomasy Pty. Ltd. has been engaged to prepare a Statement of Environmental Effects on behalf of the project architects, *Richard Cole Architecture* to accompany a Development Application for the demolition of existing structures and construction of a new five storey shop-top housing development comprising five (5) residential apartments, three (3) retail premises, basement carparking, associated site and landscaping works and strata subdivision. The statement is to be read in conjunction with the submitted architectural plans prepared by the project architect, *Richard Cole Architecture*.

In preparing this document, consideration has been given to the following legislative requirements including:

- Environmental Planning and Assessment Act 1979;
- Environmental Planning and Assessment Regulation 2000;
- State Environmental Planning Policy No. 55 Remediation of Land;
- State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004;
- State Environmental Planning Policy (Coastal Management) 2018;
- State Environmental Planning Policy (Infrastructure) 2007;
- State Environmental Planning Policy No. 65 Design Quality of Residential Apartment Development;
- Pittwater Local Environmental Plan 2014;
- Pittwater 21 Development Control Plan.

The proposed development for a five storey shoptop housing development is a form of urban renewal that will revitalise an existing dilapidated site. The proposed development will enhance the streetscape and provide a more appropriate development for the constraints of the site. The development will provide additional, high quality retail facilities to service the community and activate the Whale Beach locale. The proposed development is of a high-quality contemporary design that will complement the existing buildings while being consistent with the desired future character of the locality.

This Statement of Environmental Effects describes the proposed development having particular regard to the provisions of Section 4.15 of the *Environmental Planning and Assessment Act, 1979* and examines the potential environmental impacts with regards to the relevant sections of the Act, State Policies and relevant requirements of Council's DCP.

The conclusions of the Statement of Environmental Effects are that the proposed development for a shop-top housing development is permissible with Council consent and are consistent with the aims and objectives of the Pittwater LEP 2014 and other relevant controls and policies of Northern Beaches Council.

Accordingly, the development represents a development compatible with the Whale Beach precinct and succeeds on its merits. The Development Application should be supported by Northern Beaches Council, subject to conditions as deemed appropriate.

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2. BACKGROUND INFORMATION

The proposal was the subject of a Pre-Development Application Meeting held on the 7 February 2019 for the proposed shop-top housing development at 231 Whale Beach Road, Whale Beach.

The Pre-Development Application notes have been reviewed and some comments from Northern Beaches Council are as follows:

SPECIFIC ISSUES RAISED BY APPLICANT FOR DISCUSSION

These notes are based on the amended design (referred to as the 'original scheme' by the applicant).

Shop top housing

means one or more dwellings located above ground floor retail premises or business premises. The proposed design includes retail on both the Surf Road and Whale Beach Road ground floor levels. However, due to the steep slope of the site, there are dwellings located at and below the Whale Beach Road retail premises, It is critical that retail premises be maintained on both the Surf Road and Whale Beach Road ground floor levels, in order to meet the definition of shop top housing. Given the very steep slope of the site, having residential dwellings on the eastern side of the development that are at or below the Whale Beach Road level, can be supported. Should a design be lodged with no retail fronting Whale Beach Road, Council would not be in a position to support that proposal.

Overall views on the development

Council is generally supportive of the redevelopment of this site to provide greater amenity for the local community. The amended (i.e. original) scheme is preferred over the plans submitted for the pre-lodgement meeting. However, an extensive redesign is needed to address the issues raised in these notes. Council is keen to continue working with you to see a great development on this site.

Design Changes

Advice for improvements to improve the level of compliance for the design were outlined in the meeting and included opening up the centre of the building to create a breezeway and a physical break. In addition, the need to accommodate the stormwater pipe will require a redesign, to increase the side setback to the southern boundary (the likely location of a new pipe). Further detailed design suggestions can be found in the attached Urban Design comments.

Compliance with DCP and LEP

The amended design has multiple noncompliances with the relevant controls in C2 and D12 of the Pittwater DCP. The development must address all of the C2 controls. Not all D12 controls apply to the site. The list of those that do, are:

- D12.1 Character as viewed from a public place
- D12.3 Building colours and materials
- D12.5 Front building line
- D12.6 Side and rear building line
- D12.11 Fences General
- D12.12 Fences Flora and Fauna Conservation Areas
- D12.14 Scenic Protection Category One Areas

All of these controls must be addressed in the statement of environmental effects, especially where the development does not comply. Justification against the outcomes of the controls must be provided in order for Council to support any variations.

Referral comments

Comments have been provided from a number of Council departments. The full list of departments and comments can be found below. Numerous issues have been raised, that will result in an extensive redesign.

TOMASY PTY LTD **PAGE 4 OF 61** As per the above comments, the applicant has had numerous discussions with the project architects and adjoining neighbours to discuss the project, as submitted at the pre-lodgement meeting. Over the past year they have prepared a revised scheme which takes on board discussions from neighbouring properties and the notes from the pre-lodgement meeting. The applicant and the project architects are confident the new scheme is acceptable and addresses the relevant concerns raised by Council. The proposal is compatible with the area and has been strategically designed considering the substantial site constraints and location.

The project architects have worked with the applicant to make design changes to the plans where relevant and acceptable concerns raised by neighbours were discussed. A list of the meetings and discussion points are listed below from the project architects:

CONSULTATION REGISTER

DATE	ADDRESS / ORGANISATION	CONTACT	CONSULTATION TYPE	ISSUES RAISED / DISCUSSED
07/02/19	Northern Beaches Council	Daniel Milikan	Pre-Lodgement Meeting	Refer to meeting minutes.
05/09/19	Palm Beach Whale Beach Association	Richard West, John Warburton, Bruce James	Meeting	Presented proposal. PBWBA noted priority to preserve views, limit bulk and scale.
30/09/19	233 Whale Beach Road	Robyn Jarvis	Meeting	Discussed proposal, impact on views and privacy.
24/10/19	24 The Strand		Letter	Notification of development. Request to meet to present proposal.
24/10/19	194 Whale Beach Road		Letter	Notification of development. Request to meet to present proposal.
24/10/19	196 Whale Beach Road		Letter	Notification of development. Request to meet to present proposal.
24/10/19	198 Whale Beach Road		Letter	Notification of development. Request to meet to present proposal.
24/10/19	200 Whale Beach Road		Letter	Notification of development. Request to meet to present proposal.
21/11/19	196 Whale Beach Woad		Meeting	Presented proposal. Neighbours expressed priority to retain views, limit height of development.
23/11/19	229 Whale Beach Road	Kazuma & Cate Naito	Meeting	Discussed trees, views and extent of balconies.
08/02/20	229 Whale Beach Road	Kazuma & Cate Naito	Meeting	Discussed trees views and extent of balconies.
12/02/20	229 Whale Beach Road	Cate Naito	Meeting	Landscape architect Discussed replacement of trees, views and extent of screening.
08/03/20	229 Whale Beach Road	Kazuma & Cate Naito	Meeting	Landscape architect Discussed replacement of

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	trees, views and extent of
	screening.

The applicant and the project architects have modified the design of the development over the past year (since the Pre-Lodgement meeting on 7 February 2019) in an endeavour to work with adjoining neighbours and the Whale Beach precinct to ensure there are negligible impacts from the proposed shoptop housing development.

The following changes have been made to the proposal:

- Reduced extent of balconies to level 2 and 3 to ameliorate view impacts to no. 229.
- Additional planter boxes added to level 4 balconies.
- Additional screen planting to northern boundary to improve separation and privacy no. 233.
- Additional landscaping to access ramp to provide more screening to no. 233.

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3. SITE CHARACTERISTICS

The site is legally known as Lot B in DP316404, being 231 Whale Beach Road, Whale Beach. The site is located with dual frontage to both Whale Beach Road and Surf Road.

Topographically, the site is steep in nature with a fall from Whale Beach Road to Surf Road (Sloping West to East).

Immediately to the north of the site is a two-storey residential dwelling and to the south a three-storey residential dwelling. Further to the south adjoining the southern neighbour is a five-storey commercial/community building which houses Whale Beach Surf Lifesaving Club, which also includes Moby Dicks Function Centre. To the east, is a grassed area for the Whale Beach Surf Club patrol members to park vehicles and across the road is Whale Beach. On the west of the site across Whale Beach Road are two-three storey residential dwellings. The character of the immediate locality is predominately residential with a mixture of commercial uses spread along Whale Beach Road and The Strand. Due to the topography of the area, the locality has varying built forms and densities with sites ranging from one-storey to five-storeys.



Source: SIX Maps 2020

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Source: SIX Maps 2020



View from Whale Beach Road. Source: Google Maps October 2019

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View from Whale Beach Road. Source: Google Maps October 2019



View from Surf Road. Source: Google Maps September 2019



View from The Strand. Source: Google Maps September 2019

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4. THE PROPOSAL

The proposal involves the following:

- Demolition of existing building and associated structures on site.
- Construction of a new five-storey shop top housing development (5 residential apartments and 3 retail premises) and 1 basement level of car parking (totaling 21 car parking spaces for retail and residential units).
- The apartment mix comprises the following:
 - Apartment 1 approx. 192sqm
 - Single level three-bedroom apartment
 - Located on Level 1
 - o Apartment 2 approx. 262sqm
 - Split level four-bedroom apartment
 - Located on levels 1 and 2
 - o Apartment 3 approx. 179sqm
 - Single level three-bedroom apartment
 - Located on level 2
 - Apartment 4 approx. 131sqm
 - Single level two-bedroom apartment
 - Located on Level 3
 - o Apartment 5 approx. 260sqm
 - Single level three-bedroom apartment
 - Located on level 4
- The commercial mix comprises the following:
 - o Retail 1 153sqm
 - Located on ground floor with frontage to Surf Road
 - Retail 2 124sqm
 - Located on Level 3 with frontage to Whale Beach Road
 - o Retail 3 50sqm
 - Located on Level 3 with frontage to Whale Beach Road
- Associated site and landscape works.
- Strata subdivision.

4.1 Subdivision Arrangement

The proposed development includes the strata subdivision of the development into eight (8) lots. The proposed strata subdivision will separate the retail tenancies and the residential apartments into individual allotments and allocate parking spaces accordingly to ensure compliance with Council's controls.

The proposed strata subdivision plan was prepared by Rygate Surveyors and is included as part of the submitted documentation.

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5. DEVELOPMENT APPLICATION DOCUMENTATION

The accompanying documentation has been submitted as part of the Development Application:

Document:	Author:
Statement of Environmental Effects	Tomasy Planning
Architectural Plans	Richard Cole Architecture
Architectural Statement and SEPP 65 Report	Richard Cole Architecture
Photomontage	Richard Cole Architecture
Certified Shadow Diagrams	Richard Cole Architecture
3D Model and flythrough	Richard Cole Architecture
Schedule of Colours and Materials	Richard Cole Architecture
Site Analysis Plan	Richard Cole Architecture
Survey Plan	Rygate Surveyors
Draft Plans of Subdivision	Rygate Surveyors
BASIX	Insight Energy
Landscape Plan	Trish Dobson Landscape Architecture
Aboricultural Impact Assessment	Urban Forestry
Access Report	Accessible Building Solutions
BCA Report	MBC – Modern Building Certifiers
Fire Safety Measures	JHA Consulting Engineers
Acoustic Report	JHA Consulting Engineers
Construction Management Plan	Auswide Consulting
Waste Management Plan (ongoing)	Leslie Cassar (applicant)
Geotechnical Report	Douglas Partners
Stormwater Management Plan	Barrenjoey Consulting Engineers
Stormwater Drainage Assets Plan	Barrenjoey Consulting Engineers
Erosion and Sediment Control Plan (part of	Auswide Consulting
CMP)	
Traffic and Parking Report	TEF Consulting
Cost Summary Report	Richard Cole (Richard Cole Architecture)

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6. STATUTORY PLANNING REQUIREMENTS

The statutory planning controls that are relevant to the proposed development are as follows:

- State Environmental Planning Policy No. 55 Remediation of Land;
- State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004;
- State Environmental Planning Policy (Coastal Management) 2018;
- State Environmental Planning Policy (Infrastructure) 2007;
- State Environmental Planning Policy No. 64 Advertising and Signage;
- State Environmental Planning Policy No. 65 Design Quality of Residential Apartment Development;
- Pittwater Local Environmental Plan 2014;
- Pittwater 21 Development Control Plan.

6.1 State Environmental Planning Policy No. 55 – Remediation of Land

State Environmental Planning Policy (SEPP) No. 55 – Remediation of Land is applicable to all land within NSW and aims to promote the remediation of contaminated land and to reduce risk of harm to human health and environment. Clause 7 of the SEPP provisions prescribe that the consent authority must have consideration as to whether the land is contaminated, if the land is contaminated it is satisfied that the land is suitable in its contaminated state and/or if suitable remediation processes are required before the land is used for any proposed uses.

The site has been used as a café and dwelling house for a number of years and it is considered unlikely that the site will require remediation works. Additionally, the site is not identified as being on the list of NSW contaminated sites that have been notified by the NSW Environment Protection Authority (EPA) and has not been identified by Northern Beaches Council as an area for potential contamination.

A site investigation report is not required to be submitted as part of the development application. A Geotechnical Report has been prepared by Douglas Partners. During their investigation there was no identification of any contaminates that would require further investigation.

6.2 State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004

SEPP Building Sustainability Index (BASIX) 2004 is applicable to the subject site. Clause 6 of the SEPP Provisions prescribe that the proposal is deemed to be a 'BASIX affected development' under the *Environmental Planning and Assessment Act 1979* and a BASIX certificate is required to accompany any prospective Development Application for the proposed works.

A BASIX and Nathers Certificate has been prepared by Insight Energy which indicates that the proposed development will satisfy the relevant water and energy reducing targets.

6.3 State Environmental Planning Policy (Infrastructure) 2007

This application does not require a referral to the electricity supply authority as the proposal is not affected by any of the defined clauses with the SEPP.

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6.4 State Environmental Planning Policy (Coastal Management) 2018



Division 4 Coastal use area

14 Development on land within the coastal use area

- (1) Development consent must not be granted to development on land that is within the coastal use area unless the consent authority—
 - (a) has considered whether the proposed development is likely to cause an adverse impact on the following—
 - (i) existing, safe access to and along the foreshore, beach, headland or rock platform for members of the public, including persons with a disability,
 - (ii) overshadowing, wind funnelling and the loss of views from public places to foreshores.
 - (iii) the visual amenity and scenic qualities of the coast, including coastal headlands,
 - (iv) Aboriginal cultural heritage, practices and places,
 - (v) cultural and built environment heritage, and
 - (b) is satisfied that-
 - (i) the development is designed, sited and will be managed to avoid an adverse impact referred to in paragraph (a), or
 - (ii) if that impact cannot be reasonably avoided—the development is designed, sited and will be managed to minimise that impact, or
 - (iii) if that impact cannot be minimised—the development will be managed to mitigate that impact, and
 - (c) has taken into account the surrounding coastal and built environment, and the bulk, scale and size of the proposed development.
- (2) This clause does not apply to land within the Foreshores and Waterways Area within the meaning of Sydney Regional Environmental Plan (Sydney Harbour Catchment) 2005.

Comment: The site is identified as coastal use area in the Coastal Use Area map of SEPP (Costal Management) 2018. The proposed development will have no adverse impact on the existing coastal environment. The proposed development will not adversely impact safe public access to Whale Beach, nor will it negatively impact the viusal amenity and scenic qualities of the immediate locality. Aboriginal Cultural heritage and cultural and built heritage features of the site and surrounding community will not be adversely impacted by the proposed development.

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Division 5 General

15 Development in coastal zone generally—development not to increase risk of coastal hazards

Development consent must not be granted to development on land within the coastal zone unless the consent authority is satisfied that the proposed development is not likely to cause increased risk of coastal hazards on that land or other land.

Comment: The proposed development will not result in an increased risk of coastal hazards on the site or adjoining sites.

16 Development in coastal zone generally—coastal management programs to be considered Development consent must not be granted to development on land within the coastal zone unless the consent authority has taken into consideration the relevant provisions of any certified coastal management program that applies to the land.

Comment: The proposed development will have no adverse impact on the coastal management of Whale Beach or the surrounding community.

17 Other development controls not affected

Subject to clause 7, for the avoidance of doubt, nothing in this Part—

- (a) permits the carrying out of development that is prohibited development under another environmental planning instrument, or
- (b) permits the carrying out of development without development consent where another environmental planning instrument provides that the development may be carried out only with development consent.

Comment: The proposed development is permissible with consent from Northern Beaches Council. A Development Application for all proposed works has been submitted to Northern Beaches Council.

18 Hierarchy of development controls if overlapping

If a single parcel of land is identified by this Policy as being within more than one coastal management area and the development controls of those coastal management areas are inconsistent, the development controls of the highest of the following coastal management areas (set out highest to lowest) prevail to the extent of the inconsistency—

- (a) the coastal wetlands and littoral rainforests area,
- (b) the coastal vulnerability area,
- (c) the coastal environment area,
- (d) the coastal use area.

Comment: The site is identified as being within the coastal use area only.

6.5 State Environmental Planning Policy No. 64 Advertising and Signage

All developments in New South Wales that incorporate signage into the proposal are required to address Schedule 1 – Assessment Criteria of State Environmental Planning Policy No. 64 Advertising and Signage. Schedule 1 is addressed below:

1 Character of the area

Is the proposal compatible with the existing or desired future character of the area or locality in which it is proposed to be located?

Is the proposal consistent with a particular theme for outdoor advertising in the area or locality? The proposed signage is compatible with the contemporary future character of the immediate locality. The proposed signage is minimalistic and will not dominate the building facades.

There is no overriding theme to outdoor advertising signage in the immediate area.

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2 Special areas Does the proposal detract from the amenity or The proposed development will not detract from the natural features of the Whale Beach visual quality of any environmentally sensitive areas, heritage areas, natural or other locality. The proposed signage is integrated conservation areas, open space areas, into the building facades. waterways, rural landscapes or residential areas? 3 Views and vistas Does the proposal obscure or compromise No. The proposal will not dominate the skyline important views? and will not have no adverse impact on views. Does the proposal dominate the skyline and reduce the quality of vistas? Does the proposal respect the viewing rights of other advertisers? 4 Streetscape, setting or landscape Is the scale, proportion and form of the The scale and size of the signage proposed is proposal appropriate for the streetscape, suitable for the wall and awning to which the setting or landscape? signs will be affixed. The proposed signage will Does the proposal contribute to the visual create visual interest and inform residents and interest of the streetscape, setting or visitors of the businesses operating from the landscape? development. Does the proposal reduce clutter by rationalising and simplifying existing The proposed signage does not protrude advertising? above the proposed building and will not Does the proposal screen unsightliness? require ongoing vegetation management. Does the proposal protrude above buildings, structures or tree canopies in the area or The proposed signage does not promote visual locality? clutter. Does the proposal require ongoing vegetation management? 5 Site and Building Is the proposal compatible with the scale, The proposed signage is compatible with the proportion and other characteristics of the site proposed mixed use development and has or building, or both, on which the proposed been carefully designed to complement the signage is to be located? architectural features of the building. Does the proposal respect important features of the site or building, or both? The proposed signage is innovative and Does the proposal show innovation and minimalistic in design so as to not dominate imagination in its relationship to the site or the building design. building, or both? 6 Associated devices and logos with advertisements and advertising structures Have any safety devices, platforms, lighting Not applicable. devices or logos been designed as an integral part of the signage or structure on which it is to be displayed? 7 Illumination Would illumination result in unacceptable Not applicable. glare? Would illumination affect safety for pedestrians, vehicles or aircraft? Would illumination detract from the amenity of any residence or other form of accommodation? Can the intensity of the illumination be adjusted, if necessary? Is the illumination subject to a curfew?

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8 Safety	
Would the proposal reduce the safety for any	The proposed signage will have no adverse
public road?	impact on the safety of pedestrian or vehicular
 Would the proposal reduce the safety for 	movements in or around the building.
pedestrians or bicyclists?	
Would the proposal reduce the safety for	
pedestrians, particularly children, by obscuring	
sightlines from public areas?	

6.6 State Environmental Planning Policy No. 65 Design Quality for Residential Apartment Development

State Environmental Planning Policy No. 65 – Design Quality of Residential Apartment Development is applicable to all within NSW and aims to improve the design quality of residential apartment development through achieving better built form and aesthetics of buildings and of the streetscapes and the public spaces they define. Clause 4 of the SEPP provisions prescribe that this policy is applicable to development for the purposes of a either a residential flat development, shop top housing or mixed use development with a residential accommodation if: (a) the development is for the erection of a new building; (b) the substantial redevelopment or refurbishment of an existing building or (c) the conversion of an existing building and must at least 3 or more storeys or contain at least four or more dwellings.

The proposed development includes the construction of a new five-storey shop top housing development (5 residential apartments and 3 retail premises) and 2 levels of car parking (21 car spaces) on the site and the provisions of the SEPP no. 65 is applicable to the proposed development. Clause 28(2)(b) of the SEPP provisions prescribes that a consent authority is required to take into consideration the design quality of the development when evaluated in accordance with the design quality principles. A design verification statement has been prepared by the project architects, Richard Cole Architecture, which addresses all nine design quality principles including context and neighbourhood character; built form and scale; density; sustainability; landscape; amenity; safety; housing diversity and social interaction and aesthetics.

In addition to the above, Clause 28(2)(c) of the SEPP provisions prescribe that the consent authority must also consider the requirements of the Apartment Design Guide. An assessment of the relevant design criteria of the Apartment Design Guide against the proposed development is outlined below:

Apartment Design Guide:

Section	Apartment Design Guide	Requirement	Proposed	Complies (Y/N)
3D	Communal Open Space	25% of site area	No communal open space provided. Justification provided in 6.5.1 below.	No
3D	Solar Access to Communal Open Space	50% of the area nominated as communal open space for a minimum of two hours between the hours of 9am – 3pm, 21 June.	As depicted above, there is no communal open space provided on site.	N/A
3E	Deep Soil Zones	3m minimum dimension and 7% of site area	Deep soil areas provided with a minimum dimension of 3m. The total deep soil areas equate to 72.1sqm which is 8.5% of the site area.	Yes
3F	Visual Privacy	Setback 6m and 3m for habitable and non-habitable rooms (up to 4 storeys)	A 3m setback is provided. Justification provided in 6.5.2 below.	No
4A	Solar access	70% of apartments for a minimum of two hours between the hours of 9am – 3pm, 21 June. A maximum of 15% of apartments in a building receive no direct sunlight between 9 am and 3 pm at mid winter.	100% of living areas and private open spaces of apartments receive a minimum of 2 hours direct sunlight between 9am and 3pm. No apartments receive no direct sunlight between 9am and 3pm at mid winter.	Yes

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4B	Cross	60% of apartments	100% of proposed apartments are cross ventilated.	Yes
4B	Ventilation Depth of	Maximum depth of cross-through	No apartment depths exceed 18m.	Yes
4C	Apartments Ceiling Heights	apartment 18 metres. 2.7m habitable, 2.4m non-habitable (floor to ceiling height)	All habitable rooms have a ceiling height of 2.7m and all non-habitable rooms have a ceiling height of 2.4m. All GF commercial or mixed use levels have a minimum ceiling	Yes
4D	Apartment Size and Layout	Minimum: Studio 35sqm; 1 bedroom 50sqm; 2 bedroom 70sqm; 3 bedroom 90sqm	height of 3.3m. All proposed apartments exceed the minimum size requirements.	Yes.
4D	Layout	Habitable rooms with a minimum window size of not more than 10% of the floor area of the room.	All habitable rooms have windows which comply with this requirement. The 'home cinema' in apartment 1 and apartment 2 do not have windows and are mechanically ventilated. A 'home cinema' meets the criteria of a space of a specialised nature not occupied frequently or for extended periods.	Yes
4D		Habitable room depths are limited to a maximum of 2.5 x the ceiling height; or Open plan layouts (where the living, dining and kitchen are combined) must have a maximum window depth of 8m	Habitable room ceiling heights are between 2.7m and 3m, requiring maximum depths of 6.75 to 7.5m. Room depths comply with this control.	Yes
4D		Master bedrooms have a minimum area of 10sqm and other bedrooms 9sqm (excluding wardrobe space)	Master bedrooms exceed 10sqm and other bedrooms exceed 9sqm.	Yes
4D		Bedrooms have a minimum area of 3m (excluding wardrobe space)	All bedrooms exceed this width.	Yes
4D		Living rooms or combined living/dining rooms have a minimum width of:	All living rooms exceed this width.	Yes
4D	_	Width of cross-over/cross-through apartments is a minimum of 4m	There are no cross-over/cross-through apartments.	N/A
4E	Private open space and balconies	Dwelling type area depth Studio 4sqm - 1 bed 8sqm 2m 2 bed 10sqm 2m 3+ bed 12sqm 2.4m The minimum balcony depth to be counted as contributing to the balcony area is 1m	Terrace areas and minimum depths significantly exceed the minimum area and depth requirements.	Yes
4E		Ground level apartments have a minimum private open space of 15m and depth of 3m	No apartments provided on ground level.	N/A
4F	Common circulation and spaces	Maximum of 8 apartments off a circulation core	A maximum of 5 apartments are proposed as part of the development.	Yes
4G	Storage	Dwelling Type Storage Size Volume Studio 4m3 1 bed 6m3 2 bed 8m3 3 bed+ 10m3 At least 50% of the storage is to be provided within the apartment	The proposed development provides significantly more than the required storage area within area apartment. Additional storage is located in dedicated storage areas in the basement car parking area. All apartments comply with the minimum storage volume requirements.	Yes

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6.5.1 Communal Open Space (3D)

Clause 3D of the Apartment Design Guide prescribes that the proposed development must provide a minimum of 25% of the site areas as communal open space. The proposed development will provide no communal open space as part of the development.

The site is constrained by a significant slope from west to east toward Whale Beach. The constraints of the site do not allow for at-grade communal open space to be provided on the site, while ensuring compliance with other Apartment Design Guide requirements and providing apartments of a substantial size and quality. In instances where sites are constrained so significantly that communal open space cannot be provided at-grade, rooftop terraces are a common solution. A pre-lodgement meeting was held with Northern Beaches Council prior to the preparation of this report. In this meeting, Council advised that a rooftop terrace was not suitable due to potential privacy, overlooking and noise concerns and the potential impact to the significant views toward Whale Beach that would be obscured.

The proposed development contains five individual apartments, of which all have substantial terraced balconies that will receive a large amount of sunlight. The large private open space areas, combined with the proposed cafes and retail spaces ensure that the residents of this mixed use development have sufficient recreational space.

The site's strategic location, adjacent to Whale Beach and the associated park land and public open space results in limited adverse impact to residents of the proposed mixed use development. Residents will have sufficient private and public open space areas for recreational and relaxation purposes and any potential adverse impacts due to the shortfall in communal open space will be negated by access to public open spaces.

6.5.2 Setbacks (3F)

Clause 3F of the Apartment Design Guide prescribes a 6m setback for habitable rooms and a 3m setback for non-habitable rooms up to four storeys. The development proposes a 3m setback in accordance with Pittwater 21 Development Control Plan. Due to the topographical constraints of the site, combined with the irregular shape of the allotment, compliance with this setback control is unachievable.

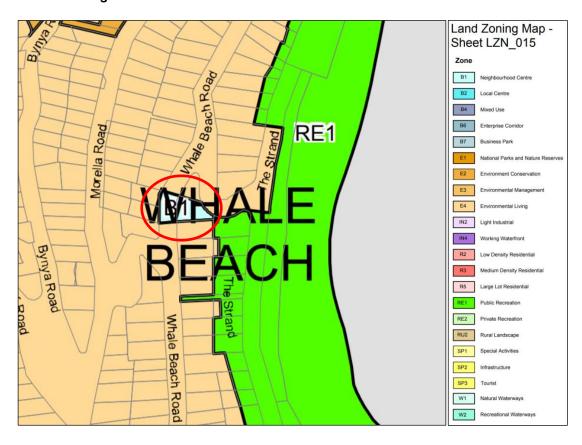
The proposed 3m setback is compliant with Pittwater Development Control Plan and continues to allow for adequate building separation to adjoining properties. The proposed non-compliance with this provision does not result in any adverse overshadowing impacts, visual amenity impacts and does not result in a building of an unreasonable bulk and scale. The proposed 3m setback results in a positive planning outcome for future residents of the development by enabling a central circulation space and void through the centre of the building. The proposed central void contributes to bulk minimisation and enables enhances daylight and cross ventilation through the building, while ensuring there are no negative impacts on neighbouring properties from the non-compliance.

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6.7 Pittwater Local Environmental Plan 2014

The following clauses of the Pittwater Local Environmental Plan 2014 (Pittwater LEP2014) are relevant to the proposed development.

6.6.1 Zoning



The site is zoned B1 Neighbourhood Centre as shown within the zoning maps of the Pittwater LEP2014 and is described as follows:

Zone B1 Neighbourhood Centre

1 Objectives of zone

- To provide a range of small-scale retail, business and community uses that serve the needs of people who live or work in the surrounding neighbourhood.
- To provide healthy, attractive, vibrant and safe neighbourhood centres.

2 Permitted without consent

Home businesses; Home occupations

3 Permitted with consent

Boarding houses; Business premises; Centre-based child care facilities; Community facilities; Environmental protection works; Health consulting rooms; Home-based child care; Home industries; Information and education facilities; Jetties; Kiosks; Markets; Medical centres; Neighbourhood shops; Neighbourhood supermarkets; Oyster aquaculture; Recreation areas; Recreation facilities (indoor); Respite day care centres; Restaurants or cafes; Roads; **Shop top housing**, Shops; Signage; Take away food and drink premises; Tank-based aquaculture; Veterinary hospitals

4 Prohibited

Pond-based aquaculture; Any other development not specified in item 2 or 3

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Comment:

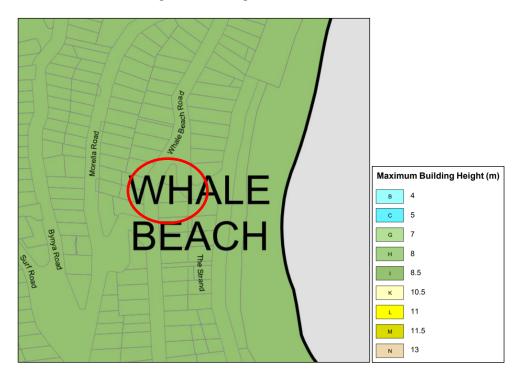
The proposal is for the demolition of the existing building and construction of a new five-storey shop top housing development (5 residential apartments and 3 retail premises) and 2 levels of car parking (21 car spaces) which is a permissible form of development within the B1 Neighbourhood Centre Zone. Shop-top housing development is defined within the Dictionary section of the Pittwater LEP2014 as follows:

shop top housing means one or more dwellings located above ground floor retail premises or business premises.

Note. Shop top housing is a type of **residential accommodation**—see the definition of that term in this Dictionary.

The proposal has been designed to comply with the objectives of the zone including providing a range of small-scale retail premises that will serve the needs of people of who live or work in the surrounding neighbourhood. The proposal will provide a healthy, attractive, vibrant and safe neighbourhood centre which blends in with the existing locality including residential dwellings, small retail premises and the surf lifesaving club with function centre.

6.6.2 Clause 4.3: Height of Buildings



In accordance with the 'Height of Buildings Map' of Pittwater LEP2014, the site has a maximum building height of 8.5m.

4.3 Height of buildings

- (1) The objectives of this clause are as follows—
 - (a) to ensure that any building, by virtue of its height and scale, is consistent with the desired character of the locality,
 - (b) to ensure that buildings are compatible with the height and scale of surrounding and nearby development,
 - (c) to minimise any overshadowing of neighbouring properties,
 - (d) to allow for the reasonable sharing of views,
 - (e) to encourage buildings that are designed to respond sensitively to the natural topography,
 - (f) to minimise the adverse visual impact of development on the natural environment, heritage conservation areas and heritage items.

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- (2) The height of a building on any land is not to exceed the maximum height shown for the land on the <u>Height of Buildings Map</u>.
- (2A) Despite subclause (2), development on land—
 - (a) at or below the flood planning level or identified as "Coastal Erosion/Wave Inundation" on the Coastal Risk Planning Map, and
 - (b) that has a maximum building height of 8.5 metres shown for that land on the <u>Height of</u> Buildings Map,
 - may exceed a height of 8.5 metres, but not be more than 8.0 metres above the flood planning level.
- (2B) Despite subclause (2), development on land—
 - (a) at or below the flood planning level or identified as "Coastal Erosion/Wave Inundation" on the Coastal Risk Planning Map, and
 - (b) that has a maximum building height of 11 metres shown for that land on the <u>Height of Buildings Map</u>,

may exceed a height of 11 metres, but not be more than 10.5 metres above the flood planning level. (2C) Despite subclause (2), development on an area of land shown in Column 1 of the table to this subclause and identified as such on the <u>Height of Buildings Map</u>, may exceed the maximum building height shown on the <u>Height of Buildings Map</u> for that land, if the height of the development is not greater than the height shown opposite that area in Column 2.

	Column 2
Area	Maximum height above the flood planning level
Area 1	11.5 metres
Area 2	$8.5 \ \mathrm{metres}$ on the street frontage and $10.5 \ \mathrm{metres}$ at the rear
Area 3	8.5 metres
Area 4	7.0 metres

- (2D) Despite subclause (2), development on land that has a maximum building height of 8.5 metres shown for that land on the <u>Height of Buildings Map</u> may exceed a height of 8.5 metres, but not be more than 10.0 metres if—
 - (a) the consent authority is satisfied that the portion of the building above the maximum height shown for that land on the <u>Height of Buildings Map</u> is minor, and
 - (b) the objectives of this clause are achieved, and
 - (c) the building footprint is situated on a slope that is in excess of 16.7 degrees (that is, 30%), and
 - (d) the buildings are sited and designed to take into account the slope of the land to minimise the need for cut and fill by designs that allow the building to step down the slope.
- (2E) Despite subclause (2), development for the purposes of shop top housing on land identified as "Area 5" on the <u>Height of Buildings Map</u> may have a height of up to 10 metres if the top floor of the building is setback a minimum of 6 metres from the boundary to the primary street frontage.
- (2F) Despite subclause (2), development on land identified as "Area 6" on the <u>Height of Buildings</u> <u>Map</u> must not exceed 8.5 metres within the area that is 12.5 metres measured from the boundary of any property fronting Orchard Street, Macpherson Street, Warriewood Road or Garden Street.
- (2FA) Despite subclause (2), the maximum height for a secondary dwelling or a rural worker's dwelling in Zone E4 Environmental Living or Zone RU2 Rural Landscape is 5.5 metres if the secondary dwelling or rural worker's dwelling is separate from the principal dwelling.
- (2FB) Despite subclause (2), in the case of a dual occupancy (detached), the maximum height for the dwelling that is furthest back from the primary street frontage of the lot is 5.5 metres. (2G) In this clause—

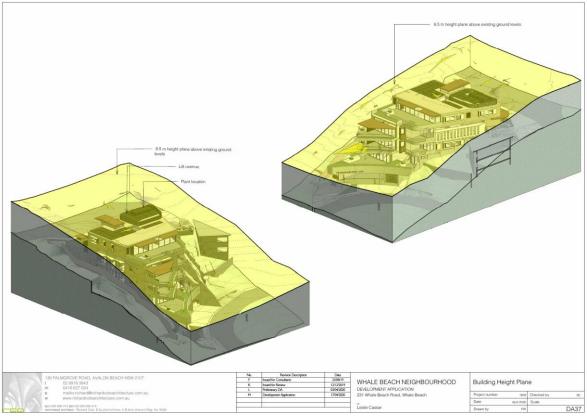
flood planning level means the level of a 1:100 ARI (average recurrent interval) flood event plus 0.5 metres freeboard, or other freeboard determined by an adopted floodplain risk management plan. **floodplain risk management plan** has the same meaning as it has in the Floodplain Development Manual (ISBN 0 7347 5476 0), published in 2005 by the NSW Government.

Comment:

Clause 4.3(2) prescribes that the maximum building height for the site is 8.5m as indicated on the height of buildings map. The proposed development does not exceed the maximum building above ground level existing at any point.

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The site has a significant slope from west to east toward Whale Beach. The proposed development has been designed to respond to this slope as much as possible and present a building that slopes down toward the west and remains compliant with the 8.5m height control. Building height plane plans have been prepared by Richard Cole Architecture to accurately show that there is no breach in the maximum building height control of Pittwater LEP2014. Extracts of the building height plane plans are provided below.



Building Height Plane (DA37). Source: Richard Cole Architecture 2020

6.6.3 Clause 4.5A: Density controls for certain residential accommodation

- (1) The objectives of this clause are as follows—
 - (a) to achieve planned residential density in certain zones,
 - (b) to ensure building density is consistent with the desired character of the locality.
- (2) Development consent must not be granted to development for a purpose specified in Column 1 of the table to this clause on land in the zone shown opposite that development in Column 2 of that table unless the development complies with the density requirements specified in Column 3 of that table.
- (3) This clause does not apply to land in the Warriewood Valley Release Area.
- (4) In this clause—

Warriewood Valley Release Area means the area identified as Warriewood Valley Release Area on the <u>Urban</u> Release Area Map.

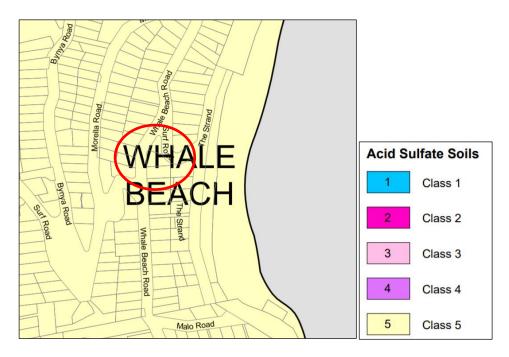
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Column 1	Column 2	Column 3
Specified development	Zone	Density
Attached dwellings	R3 Medium Density Residential	A maximum of 1 dwelling per 200 square metres of site area.
Multi dwelling housing	R3 Medium Density Residential	A maximum of 1 dwelling per 200 square metres of site area.
Residential flat buildings	R3 Medium Density Residential	A maximum of 1 dwelling per 200 square metres of site area.
Semi-detached dwellings	R3 Medium Density Residential	A maximum of 1 dwelling per 200 square metres of site area.
Seniors housing	R3 Medium Density Residential	A maximum of 1 dwelling per 200 square metres of site area.
Serviced apartments	R3 Medium Density Residential	A maximum of 1 dwelling per 200 square metres of site area.
Shop top housing	B1 Neighbourhood Centre	A maximum of 1 dwelling per 150 square metres of site area.

Comment:

The site has a shop top housing density control of a maximum of 1 dwelling per 150sqm of site area. The proposal complies with Clause 4.5A with a site area of 866.30sqm and a proposed five (5) apartments (minimum 750sqm required).

6.6.4 Clause 7.1: Acid Sulfate Soils



In accordance with the 'Acid Sulfate Soils (ASS) Map', the site is identified as containing Class 5 Acid Sulfate Soil Zone.

Clause 7.1(2) specifies that development consent is required for the carrying out of works for the following:

Class of Land	Works:	
5	Works within 500 metres of adjacent Class 1, 2, 3 or 4 land that is below 5	
	metres Australian Height Datum and by which the watertable is likely to be	
	lowered below 1 metre Australian Height Datum on adjacent Class 1, 2, 3 or	
	4 land.	

Comment:

The site is identified as being of Class 5 acid sulphate soil land. Whilst the proposed works are within 500 metres Australian Height Datum of Class 1, 2, 3 or 4 land that is below 5 metres Australian Height Datum, the proposed works do not involve lowering of the existing watertable. The site is located

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within 400m of a Class 1 acid sulphate soils location. However, the Class 1 site is located to the northwest, over a hill and will, therefore, have no impact on the proposed development.

The Geotechnical Report prepared by Douglas Partners provides recommendations for earthworks during construction to ensure there are no adverse impacts from the proposed development.

6.6.5 Clause 7.2 Earthworks

- (1) The objective of this clause is to ensure that earthworks for which development consent is required will not have a detrimental impact on environmental functions and processes, neighbouring uses, cultural or heritage items or features of the surrounding land.
- (2) Development consent is required for earthworks unless—
 - (a) the earthworks are exempt development under this Plan or another applicable environmental planning instrument, or
 - (b) the earthworks are ancillary to development that is permitted without consent under this Plan or to development for which development consent has been given.
- (3) In deciding whether to grant development consent for earthworks (or for development involving ancillary earthworks), the consent authority must consider the following matters—
 - (a) the likely disruption of, or any detrimental effect on, drainage patterns and soil stability in the locality of the development,
 - (b) the effect of the development on the likely future use or redevelopment of the land,
 - (c) the quality of the fill or the soil to be excavated, or both,
 - (d) the effect of the development on the existing and likely amenity of adjoining properties,
 - (e) the source of any fill material and the destination of any excavated material,
 - (f) the likelihood of disturbing relics,
 - (g) the proximity to, and potential for adverse impacts on, any waterway, drinking water catchment or environmentally sensitive area,
 - (h) any appropriate measures proposed to avoid, minimise or mitigate the impacts of the development,
 - (i) the proximity to and potential for adverse impacts on any heritage item, archaeological site or heritage conservation area.
- (4) In this clause—

environmentally sensitive area has the same meaning as environmentally sensitive area for exempt or complying development in clause 3.3.

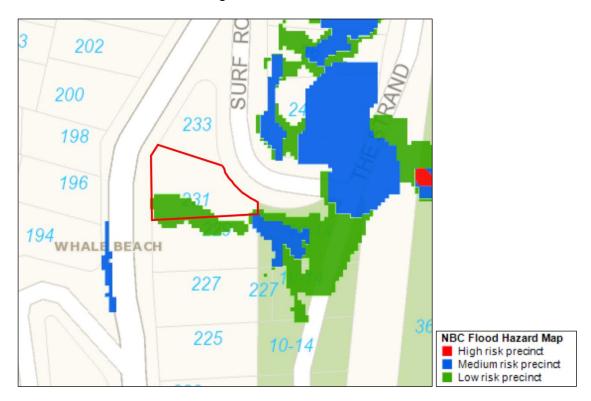
Note. The National Parks and Wildlife Act 1974, particularly section 86, deals with harming Aboriginal objects.

Comment:

A Geotechnical Report has been prepared by Douglas Partners. The report prepared outlines recommendations for ensuring the proposed earthworks will have no detrimental impacts on nieghbouring properties or exiting land uses, will not negatively impact the future use of the site. The proposed works will have no adverse impact on the coastal environment of Whale Beach or the immediate area. Any potential impacts will be mitigated through recommendations expressed throughout the Geotechnical Report.

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6.6.6 Clause 7.3 Flood Planning



7.3 Flood planning

- (1) The objectives of this clause are as follows—
 - (a) to minimise the flood risk to life and property associated with the use of land,
 - (b) to allow development on land that is compatible with the land's flood hazard, taking into account projected changes as a result of climate change,
 - (c) to avoid significant adverse impacts on flood behaviour and the environment.
- (2) This clause applies to land at or below the flood planning level.
- (3) Development consent must not be granted to development on land to which this clause applies unless the consent authority is satisfied that the development—
 - (a) is compatible with the flood hazard of the land, and
 - (b) will not significantly adversely affect flood behaviour resulting in detrimental increases in the potential flood affectation of other development or properties, and
 - (c) incorporates appropriate measures to manage risk to life from flood, and
 - (d) will not significantly adversely affect the environment or cause avoidable erosion, siltation, destruction of riparian vegetation or a reduction in the stability of river banks or watercourses, and
 - (e) is not likely to result in unsustainable social and economic costs to the community as a consequence of flooding.
- (4) A word or expression used in this clause has the same meaning as it has in the Floodplain Development Manual (ISBN 0 7347 5476 0) published by the NSW Government in April 2005, unless it is otherwise defined in this clause.
- (5) In this clause—

flood planning level means the level of a 1:100 ARI (average recurrent interval) flood event plus 0.5 metres freeboard, or other freeboard determined by an adopted floodplain risk management plan.

floodplain risk management plan has the same meaning as it has in the Floodplain Development Manual (ISBN 0 7347 5476 0), published in April 2005 by the NSW Government.

Comment:

Clause 7.3(2) prescribes that the requirements of flood planning is applicable to all land at or below the flood planning level. The objectives of this clause are to minimise the flood risk to life and property associated with the use of land and to allow development on land that is compatible with the land's flood hazard taking into account projected changes as a result of climate change.

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The site is identified as low risk flood prone land due to the location of the existing stormwater facilities. The development proposes the relocation of the existing stormwater facilities and is supported by a Stormwater Asset Relocation Investigation and Report prepared by Barrenjoey Consulting Engineering Pty Ltd. The proposed relocation of the stormwater pipe and control of potential overland flows through no. 231 will substantially reduce the potential for flooding through the site and adjoining sites.

In considering the above, the proposal will comply with the required flood planning requirements as stipulated within Clause 7.3 of Pittwater LEP2014.

6.6.7 Clause 7.7 Geotechnical hazards

- (1) The objectives of this clause are to ensure that development on land susceptible to geotechnical hazards—
 - (a) matches the underlying geotechnical conditions of the land, and
 - (b) is restricted on unsuitable land, and
 - (c) does not endanger life or property.
- (2) This clause applies to land identified as "Geotechnical Hazard H1" and "Geotechnical Hazard H2" on the Geotechnical Hazard Map.
- (3) Before determining a development application for development on land to which this clause applies, the consent authority must consider the following matters to decide whether or not the development takes into account all geotechnical risks—
 - (a) site layout, including access,
 - (b) the development's design and construction methods,
 - (c) the amount of cut and fill that will be required for the development,
 - (d) waste water management, stormwater and drainage across the land,
 - (e) the geotechnical constraints of the site,
 - (f) any appropriate measures proposed to avoid, minimise or mitigate the impacts of the development.
- (4) Development consent must not be granted to development on land to which this clause applies unless—
 - (a) the consent authority is satisfied that the development will appropriately manage waste water, stormwater and drainage across the land so as not to affect the rate, volume and quality of water leaving the land, and
 - (b) the consent authority is satisfied that—
 - (i) the development is designed, sited and will be managed to avoid any geotechnical risk or significant adverse impact on the development and the land surrounding the development, or
 - (ii) if that risk or impact cannot be reasonably avoided—the development is designed, sited and will be managed to minimise that risk or impact, or
 - (iii) if that risk or impact cannot be minimised—the development will be managed to mitigate that risk or impact.

Comment:

A Geotechnical Report has been prepared by Douglas Partners and submitted with this application. The proposed development will not endanger life or land, matches the underlying geotechnical conditions of the land and is suitable for the site at no. 231 Whale Beach Road. Refer to the Geotechnical Report for further details of compliance with Clause 7.7 of Pittwater LEP2014.

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6.6.8 Clause 7.10 Essential services

Development consent must not be granted to development unless the consent authority is satisfied that any of the following services that are essential for the development are available or that adequate arrangements have been made to make them available when required—

- (a) the supply of water,
- (b) the supply of electricity,
- (c) the disposal and management of sewage,
- (d) stormwater drainage or on-site conservation,
- (e) suitable vehicular access.

Comment:

The existing site will be serviced by all relevant essential services. The proposed development includes the relocation of the existing Council stormwater drain to reduce the existing potential flooding impacts and provide for an overall enhanced use of the site. The proposed relocation of the existing stormwater is supported by the following documentation prepared by JHA Consulting Engineers and Barrenjoey Consulting Engineering:

- Stormwater Asset Relocation Investigation and Report.
- Stormwater Concept Plan.
- Whale Beach Rd Stormwater Infrastructure Works.

The proposal also includes the inclusion of a new substation in the south-western corner of the property to supplement the existing electrical infrastructure to the site. JHA Consulting Engineers have completed a preliminary supply assessment and coordination investigations with Energy Australia.

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6.8 Pittwater Development Control Plan 21

In preparing this application, consideration has been given to Pittwater 21DCP. The DCP identifies desired outcomes for the locality as stipulated in Part D12 – Palm Beach Locality.

Set out below are the relevant general controls considered applicable to this application:

	Compliance Table Pittwater 21	Development Control Plan	
Control	Controls	Proposal	Compliance
	Part A: Shaping Develo	pment in Pittwater	
A4 Localities: A4.12 Palm Beach Locality	Desired Character The Palm Beach locality will remain primarily a low-density residential area with dwelling houses in maximum of two storeys in any one place in a landscaped setting, integrated with the landform and landscape. Secondary dwellings can be established in conjunction with another dwelling to encourage additional opportunities for more compact and affordable housing with minimal environmental impact in appropriate locations. Any dual occupancy dwellings will be located on the lowlands and lower slopes that have less tree canopy coverage, species and habitat diversity and fewer other constraints to development. Any medium density housing will be located within and around commercial centres, public transport and community facilities. Retail, community and recreational facilities will serve the community. Future development is to be located so as to be supported by adequate infrastructure, including roads, water and sewerage facilities, and public transport. Future development will maintain a building height limit below the tree canopy and minimise bulk and scale whilst ensuring that future development respects the horizontal massing of the existing built form. Existing and new native vegetation, including canopy trees, will be integrated with the development. Contemporary buildings will utilise facade modulation and/or incorporate shade elements, such as pergolas, verandahs and the like. Building colours and materials will harmonise with the natural environment. Development on slopes will be stepped down or along the slope to integrate with the landform and landscape, and minimise site disturbance. Development will be designed to be safe from hazards. The design, scale and treatment of future development within the commercial centres will reflect a 'seaside-village' character through building design, signage and landscaping, and will reflect principles of good urban design. Landscaping will be incorporated into building design. Outdoor cafe seating will be encouraged. A balance will be achieved	The proposal has been skilfully designed by the project architects to retain the desired character of Whale Beach while accommodating a new development that provides for the area in terms of commercial and residential needs. The development has been designed with regard to adjoining sites and has been stepped to flow with the slope of the land. The proposed development remains compliant with the height controls of Pittwater LEP2014. The proposed development includes commercial uses including a café and additional retail spaces to cater for the needs of the community and activate the area adjacent to Whale Beach, outdoor seating is provided to Whale Beach Road and Surf Road frontages. The proposed development is compliant with relevant height controls and has minimised the bulk and scale of the proposed mixed use development. The site is supported by adequate existing infrastructure, and stormwater management is proposed to be upgraded as required. The materials and finishes of the proposed building will be consistent with the existing buildings in the immediate area and will complement the coastal locality in which it is located. The proposed mixed use building is sufficiently modulated and articulated to reduce any bulk and scale impacts and provide visual interest from Surf Road. The proposed development will not adversely impact public egress to Whale Beach and will enhance and an activate the existing site for public and private use. The site is not an item of heritage significance, nor it is it located in a heritage conservation area.	Complies.

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maintaining the landforms, landscapes and other features of the natural environment, and the development of land. As far as possible, the locally native tree canopy and vegetation will be retained and enhanced to assist development blending into the natural environment, to provide feed trees and undergrowth for koalas and other animals, and to enhance wildlife corridors.

Heritage items and conservation areas indicative of the Guringai Aboriginal people and of early settlement in the locality will be conserved.

Vehicular, pedestrian and cycle access within and through the locality will be maintained and upgraded. The design and construction of roads will manage local traffic needs, minimise harm to people and fauna, and facilitate co-location of services and utilities.

Palm Beach will remain an important link to the offshore communities.

Part B: General Controls

B2: Density Controls

B2.3 Subdivision – Business Zoned Land

Any lot (or lots) to be created by a subdivision of an existing lot (or lots) shall be accessible from a public road or street.

Any lot (or lots) are to be capable of providing for the construction of a building which is safe from hazards, does not unreasonably impact on the natural environment, does not adversely affect heritage, and can be provided with adequate and safe access and services.

The re-subdivision of individual or groups of shops or office units subsequent to development consent may be carried out by any method of subdivision including Strata Subdivision, Community Title Subdivision, or Torrens Title Subdivision. Parking spaces, loading bays, and space for any other purpose forming a part of a sole occupancy unit are to be allocated to the unit. Landscaped areas, access areas and signage not forming part of an individual unit must be included as common property.

The development proposes the strata subdivision of the development into eight (8) individual lots. These lots separate the three (3) commercial tenancies and the five (5) residential apartments proposed and allocates specific parking to each lot.

Common property areas are provided where appropriate.

The strata subdivision of the proposed development will not limit the ability for each lot to access a public road or street.

Complies.

B2.6 Dwelling Density and Subdivision – Shop Top Housing

The commercial/retail component of the development must be a minimum of 25% of the gross floor area of the building. The re-subdivision of individual or groups of dwellings subsequent to development consent may be carried out by any method of subdivision including Strata Subdivision, Community Title Subdivision, or Torrens Title Subdivision. Parking spaces, loading bays, and space for any other purpose forming a part of a sole occupancy unit are to be allocated to the dwelling. Landscaped areas, access areas and signage not forming part of an individual dwelling must be included as common property. Variations

Total GFA: 1304.05sqm Proposed retail GFA: 312.78sqm 23.9%

The proposed retail component of the premises accounts for 23.9% of the total GFA of the premises, resulting in a shortfall of 1.1%.

The commercial viability of the proposed development will not be negatively impacted by the minor noncompliance with this control. The proposal includes large terraced areas for Retail 1 and Retail 3, as well as landscaping on Whale Beach Road that will contribute to the commercial viability of Retail 2.

Minor noncompliance.

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	Where variation is sought to the minimum requirement for commercial floor space, the applicant is required to justify that the commercial viability of the centre will not be affected in the short or long term and that residents can continue to be provided with a full range of services and facilities.	The minor non-compliance will not result in any adverse impacts to residents or commercial tenants, and the community will continue to be provided with a full range of services and facilities. The development will activate the neighbourhood centre and have a positive impact on the surrounding community and for residents of the proposed development.	
	B3: Hazard (Controls	
B3.1 Landslip Hazard	All development on land to which this control applies must comply with the requirements of the Geotechnical Risk Management Policy for Pittwater (see Appendix 5). Development must be designed and constructed to ensure that every reasonable and practical means available is used to remove risk to an acceptable level as defined by the Geotechnical Risk Management Policy for Pittwater (see Appendix 5) for the life of the development. The development must not adversely affect or be adversely affected by geotechnical processes nor must it increase the level of risk for any people, assets and infrastructure in the vicinity due to geotechnical hazards.	A Geotechnical Report has been prepared by Douglas Partners. The Geotechnical Report addresses all relevant controls of the Geotechnical Risk Management Policy for Pittwater. The proposed development will not cause any adverse impact to the site or neighbouring properties. All reasonable and practical measures will be implemented to ensure no negative geotechnical processes occur.	Complies.
B3.6 Contaminated Land and Potentially Contaminated Land	Council shall not consent to the carrying out of any development on land unless it has considered State Environmental Planning Policy No. 55 Remediation of Land. In particular Council shall consider: i) Whether the land is contaminated; and ii) if the land is contaminated, whether the land is suitable in its contaminated state (or will be suitable after remediation) for the purpose for which the development is proposed to be carried out; and iii) if the land requires remediation, whether the land will be remediated before the land is used for that purpose.	A Geotechnical Report has been submitted to accompany the Development Application and will comply with the requirements of SEPP No. 55 (Remediation of Land). The land is not identified as a site that has potential contamination that needs to be considered.	Complies.
B3.11 Flood Prone Land	The purpose of this Part is to guide development in accordance with the objectives and processes set out in the NSW Government's Flood Prone Land Policy as outlined in the NSW Government, Floodplain Development Manual, 2005. Development to which this Part applies must comply with the performance criteria set out in clause 1.1. Form A and A1 (Attachment A of Northern Beaches Council's Guidelines for preparing a Flood Management Report) is to be completed and submitted to Council	The site is identified as land of a partial flood risk. This flood risk is due to the existing stormwater drainage on the site. The development proposes to relocate the existing stormwater pipe. The relocation of the existing stormwater facilities will substantially reduce any potential flooding impacts. Refer to Stormwater documentation prepared by JHA Consulting Engineers and Barrenjoey Consulting Engineers.	Complies.
B3.13 Flood Hazard – Flood Emergency	Areas of the Pittwater LGA potentially impacted by flash flooding or overland flow or lagoon flooding or a combination of	As expressed above, the development proposes the relocation of the existing stormwater facilities and will	Complies.

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Pasnansa	flooding are to ensure development is	substantially decrease the risk of	
Response Planning	flooding are to ensure development is undertaken in a way that is reflective of the flood risk.	substantially decrease the risk of flooding on the site. Furthermore, the site has a significant slow from west to east toward Whale Beach, further reducing any flooding impacts.	
		Refer to Stormwater documentation prepared by JHA Consulting Engineers	
	DE: Motor Mo	and Barrenjoey Consulting Engineers.	
DE 4 Weter	B5: Water Ma		O a service a
B5.1 Water Management Plan	A water management approach must be undertaken on all land subject to development for the effective water management of all water on the site including: i) rainwater ii) stormwater iii) greywater, and iv) wastewater	Stormwater and water management documentation has been prepared by JHA Consulting Engineers and Barrenjoey Consulting Engineers. The submitted documentation addresses the effective water management on the site.	Complies.
B5.10 Stormwater Discharge into Public Drainage System	General All drainage structures and measures are to be designed to be visually unobtrusive and sympathetic with the environment. All outlet connections into watercourses, estuary or lagoons shall be designed according to the design principles in Controlled Activities on Waterfront Land: Guideline for outlet structures on waterfront land (NSW Office of Water, July 2012). A Water Management Plan to a minimum scale of 1:200 including survey contours to AHD must demonstrate the feasibility of the proposed drainage system within the site and connection to a public drainage system. Adequate overflow paths to the public drainage system must be provided to cater for major storm events (up to the 1% AEP storm event) or blockages within the	Stormwater and water management documentation has been prepared by JHA Consulting Engineers and Barrenjoey Consulting Engineers. The submitted documentation addresses the effective water management on the site.	Complies.
	drainage system serving the development. B6: Access an	d Parking	
B6.1: Access	General Requirements	A Traffic and Parking Assessment has	Complies.
Driveways and Works on the Public Road Reserve	Access Driveways include the driveway pavements, gutter crossings, supporting retaining walls, suspended slabs and related structures located on the public road reserve between the road edge and property boundary as illustrated in Appendix 10 -Driveway Profiles. An Access Driveway to the standards as set out below must be provided for:	been prepared by TEF Consulting. This report shows swept paths and other associated plans demonstrating compliance with the relevant Australian Standards. The existing site provides vehicular access to a double garage from Surf Road and a double garage off Whale Beach Road, both to be demolished. The proposal will maintain a total of two cross overs to public roads.	
	 any new development; any alterations and additions where the sum of the additional Gross Floor Area (GFA) of the dwelling exceeds 30 m²; and> where additional car parking spaces and/or garages are proposed. Where there is an existing driveway and the applicant proposes to retain the existing driveway, the applicant will be 	The development proposes vehicular access via Surf Road. Vehicular access from Whale Beach Road was not feasible due to the gradient of the slope of the site. Vehicular Access from Surf Road further enhances the pedestrian activation of the Whale Beach Road frontage and provides a more positive outcome for the local community.	

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	required to demonstrate compliance with	T	1
	this control.		
B6.3: Off-Street	The onsite parking requirements for multi-	A Traffic and Parking Assessment has	Minor non-
Vehicle Parking Requirements	dwelling housing, residential flat buildings and shop top housing is as follows:	been prepared by TEF Consulting.	compliance.
Requirements	and shop top housing is as follows.	Required:	
	1-bedroom dwelling = 1 space per	Apartments (5x 2 or more bedrooms	
	dwelling	each) = 10 car spaces	
	2 or more bedroom dwellings = 2 spaces	Visitors = 2 car spaces Retail (313sqm) = 11 car spaces	
	per dwellings	Tetali (0103qiii) – 11 cai spaces	
		TOTAL = 23 car spaces	
	Retail premises (incl. cafes and restaurants) = 1/30sqm GFA	Dranged:	
	restaurants) – 1/30sqm GFA	Proposed: Apartments = 10 car spaces	
	Adaptable housing in accordance with	Visitors = 2 car spaces	
	control C1.9 of the PDCP21 = 1 space per	Retail = 9 car spaces	
	dwelling	TOTAL = 21 car spaces	
	The provision of parking for people with	TOTAL - 21 car spaces	
	disabilities must be provided at a rate of	The development proposes a shortfall	
	3% of the required parking spaces, excluding parking required for adaptable	of 2 car parking spaces for the retail component of the development. The	
İ	housing housing parking required for adaptable	proposal ensures compliance with the	
		residential car parking requirements.	
	Separate visitor parking is to be provided	But to the constant of the state of	
	at a rate of 1 space per 3 dwellings rounded up.	Due to the constraints of the site, the proposal aims to limit the amount of	
	Tourided up.	excavation proposed as part of the	
	Provision must be made for garbage	development and, hence, not all	
	collection, removalist vanes and emergency vehicles.	parking spaces could be provided.	
	emergency verticles.	The site's proximity to Whale Beach	
		and its location within a residential	
		area means that the majority of	
		patrons will walk to the development. The surrounding area has sufficient	
		car parking from on-street parking and	
		car parking provided at Whale Beach.	
		The proposed minor-non-compliance will have no adverse impact on the	
		functioning of the proposed	
		commercial uses and will have no	
		adverse impact on the immediate area.	
		The Traffic and Parking Assessment	
		concluded that there was an average	
		of 70 vacant car parking spaces	
		throughout the day of vehicular movements surveying. The proposed	
		shortfall of two car parking spaces for	
		retail use within a shop-top housing	
		development will have negligible impact on the surrounding community	
		and the commercial viability of the	
		proposed commercial spaces.	
		Poter to the Treffic and Parking	
		Refer to the Traffic and Parking Assessment Report for further	
		justification of the minor non-	
		compliance and evidence of	
		compliance with other relevant controls.	
B6.7 Transport	Transport and Traffic Planning	A Traffic and Parking Assessment	Complies.
and Traffic		Report has been prepared by TEF	
Management	Where development generates pedestrian, cyclist, traffic and transport requirements	Consulting.	
	in excess of the capacity of the existing	The proposed development will not	
	road and transport network, the capacity	result in a traffic flow that exceeds the	
	of the surrounding public infrastructure	capacity of the existing road network.	
	and transport network is required to be upgraded to at least match the additional		
	appraise to at least materialic additional	<u>I</u>	1

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demands generated by the development.

Any improvement works external to the development site, required to ensure the development complies with this control, must be provided as part of the development at the full cost to the applicant.

All traffic assessments are to be undertaken in accordance with the Roads and Maritime Services *Guidelines for Traffic Generating Developments* or similar guidelines.

All proposed traffic facilities must comply with the Roads and Maritime Services and/or relevant Australian Standards.

An assessment of the impact of traffic generated by the proposed development on the local street system must be undertaken.

Adequate vehicular entrances to and exits from the site are to be provided so that vehicles using those entrances and exits will not endanger persons using adjoining roads

Adequate space is to be provided within the site of the building or development for the loading, unloading or fueling of vehicles, and for the picking up and setting down of passengers.

<u>Traffic and Transport Facilities and Public</u> Utilities Costs

The cost for traffic and transport facilities and adjustment of any utility service is the responsibility of the Applicant.

An assessment of any potential traffic impacts is provided throughout the traffic report. The report concludes that there will be negligible impact from the proposed development and the existing road network is suitable to cater for the minor increase in vehicular traffic.

Loading and unloading and retail waste collection will occur from Whale Beach Road, as existing.

Ground level retail and all residential waste will be collected by a small rigid vehicle adjacent to the entrance into the carparking facilities from Surf

B8: Site Works Management

B8.1 Construction and Demolition Excavation and Landfill

Excavation and landfill on any site that includes the following:

- Excavation greater than 1 metre deep, the edge of which is closer to a site boundary or structure to be retained on the site, than the overall depth of the excavation:
- Any excavation greater than 1.5 metres deep below the existing surface;
- Any excavation that has the potential to destabilize a tree capable of collapsing in a way that any part of the tree could fall onto adjoining structures (proposed or existing) or adjoining property;
- Any landfill greater than 1.0 metres in height; and/or
- Any works that may be affected by geotechnical processes or which may impact on geotechnical processes including but not limited to constructions on sites with low bearing capacity soils,

A Geotechnical Report has been prepared by Douglas Partners and a Construction Management Plan has been prepared by Auswide Consulting.

The abovementioned reports outline management processes to ensure there are no adverse impacts to the site or neighbouring properties during and after the excavation and construction process and the proposal will not result in any landslip and subsidence as a result of excavation.

Complies.

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B8.2	must comply with the requirements of the Geotechnical Risk Management Policy for Pittwater (see Appendix 5) as adopted by Council and details submitted and certified by a Geotechnical Engineer and/or Structural Engineer with the detail design for the Construction Certificate. Erosion and Sediment Management	An erosion and sedimentation control	Complies.
Construction and Demolition - Erosion and Sediment Management	Erosion and sedimentation prevention measures must be installed on all sites to prevent the migration of sediment off the site into any waterway, drainage systems, public reserves, road reserve or adjoining private lands. Erosion and sedimentation prevention measures must be installed in accordance with Managing Urban Stormwater: Soils and Construction (Landcom 2004) on the downstream side of any works undertaken on the boundary of the site or on public lands adjoining the site to prevent the migration of sediment off the site into any waterway, drainage systems, public reserves, road reserve or adjoining private lands. Appropriate devices are to be in place at all times to prevent the migration of sediment off the site.	plan has been addressed as part of the Construction Management Plan prepared by Auswide Consulting. Refer to the CMP for details of compliance with the relevant controls.	outpiles.
B8.3 Construction and Demolition - Waste Minimisation	Waste materials generated through demolition, excavation and construction works is to be minimised by reuse on-site, recycling, or disposal at an appropriate waste facility.	Refer to Construction Management Plan prepared by Auswide Consulting. Waste materials will be recycled and reused where possible and the remaining waste will be disposed of appropriately.	Complies.
B8.4 Construction and Demolition - Site Fencing and Security	All sites are to be protected by site fencing for the duration of the works. Where building construction is undertaken adjacent to the public domain, pedestrian and vehicular facilities are to be protected by a Hoarding in accordance with Section 126(1) of the <i>Roads Act 1993</i> .	The site will remain fenced for the duration of construction. Refer to Construction Management Plan prepared by Auswide Consulting.	Complies.
B8.5 Construction and Demolition - Works in the Public Domain	All works undertaken within the public road reserve must be protected in a manner to ensure pedestrian and vehicular safety at all times. All works undertaken on site or in the public road reserve must make provision for pedestrian and traffic flow and not adverse nuisance. All works undertaken on a site or in the public road reserve must make good any damage or disruption to the public infrastructure.	Refer to Construction Management Plan prepared by Auswide Consutling for details of compliance with this provision.	Complies.
B8.6 Construction and Demolition - Traffic Management Plan	For all development where either excavated materials to be transported from the site or the importation of fill material to the site is 100m³ or greater, a Construction Traffic Management Plan indicating truck movements, and truck routes is to be provided and approved by Council prior to the commencement of works. All transport works must not cause	The Construction Management Plan prepared by Auswide Consulting addresses traffic management during the construction phase. Potential impacts from construction will be mitigated as much as possible through compliance with the CMP prepared.	Complies.
	adverse disruption or nuisance to		

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	adjoining residences, businesses or the street system.		
	<u> </u>		
	Section C Developme C1: Design Criteria for Res		
C1.1 Landscaping	All canopy trees, and a majority (more than 50%) of other vegetation, shall be locally native species. Species selection and area of landscape to be locally native species is determined by extent of existing native vegetation and presence of an Endangered Ecological Community. Note if the land is within an Endangered Ecological Community there will be a Development Control specifically covering the requirements for Landscaping in an Endangered Ecological Community.	The proposal includes only local indigenous canopy trees. Proposed species include: Livistona Australis, Banksia Intergrifolia and banksia Serrata. Refer to landscape plans prepared by Trish Dobson Landscape Architecture for details of species.	Complies.
	In all development a range of low-lying shrubs, medium-high shrubs and canopy trees shall be retained or provided to soften the built form.	The proposal includes a mix of low and medium shrubs and canopy trees along all site boundaries to soften the built form and scale of the building.	Complies.
	At least 2 canopy trees in the front yard and 1 canopy tree in the rear yard are to be provided on site. Where there are existing canopy trees, but no natural tree regeneration, tree species are to planted to ensure that the canopy is retained over the long-term. Where there are no canopy trees the trees to be planted are to be of sufficient scale to immediately add to the tree canopy of Pittwater and soften the built form.	Canopy trees are located within the front setback, side setback and rear setback of the proposed development. The proposal involves the removal of a number of existing mature trees on site. These trees will be replaced with species of a similar size and nature and the resultant landscaping will be an improved aesthetic appearance.	Complies.
	Each tree planted is to have a minimum area of 3 metres x 3 metres and a minimum 8m³ within this area to ensure growth is not restricted.	Complies.	Complies.
	The following soil depths are required in order to be counted as landscaping:	Complies.	Complies.
	The front of buildings (between the front boundary and any built structures) shall be landscaped to screen those buildings from the street as follows: • A planter or landscaped area with minimum dimensions of 4m² for shop top housing developments, • 60% for a single dwelling house, secondary dwelling, rural workers' dwellings, or dual occupancy, and • 50% for all other forms of residential development.	The proposed development for shoptop house includes sufficient landscaping to Whale Beach Road and Surf Road as required. The proposed planting will soften the view of the building from the street and reduce any bulk and scale impacts from the proposed development.	Complies.
	Screening shall be of vegetation (not built items), and shall be calculated when viewed directly onto the site.	Screen planting is provided on all site boundaries.	Complies.
	In bushfire prone areas, species shall be appropriate to the bushfire hazard.	Not applicable.	N/A.
	Landscaping shall not unreasonably obstruct driver and pedestrian visibility	The proposed landscaping will have no adverse impact on pedestrian and vehicular safety and will not impact sightlines.	Complies.
	Development shall provide for the reasonable retention and protection of existing significant trees, especially near	Where possible, vegetation has been retained. Three (3) tress are proposed to be removed as part of the	Complies.

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	property boundaries, and retention of	development. The removal of these	
	natural features such as rock outcrops.	trees is supported by an Arboricultural Report. Any significant vegetation proposed to be removed has been replaced with a similar species of a similar height.	
	Canopy trees are to be located a minimum of 5 metres from existing and proposed built structures, or minimum of 3 metres where pier and beam footings are used.	Complies.	Complies.
	Noxious and undesirable plants must be removed from the site	Undesirable plants will be removed from the site.	Complies.
	For development containing 3 or more dwellings, permanent seating is to be provided in the landscaped area.	Seating areas are provided in the front setback to Whale Beach Road and to Surf Road for use by the retail tenants. An additional permanent seat is provided in the landscaped area of the Surf Road frontage.	Complies.
		The development does not include any communal open space that can be used for seating and recreation areas. To mitigate any potential issues from the lack of communal open space, each apartment contains a large balcony/terrace space.	
	For residential flat buildings and multi dwelling housing, a communal area for children's play is to be provided.	Not applicable.	N/A.
	For shop top housing, a minimum landscaped area of 20% of the site area, or 35m² per dwelling, whichever is the greater, shall be provided.	The development complies with the requirement for 35sqm of landscaped area per dwelling (5x35 = 175sqm). The development proposes 181.4sqm (21.5%) of landscaped area on the site (844sqm).	Complies.
	Above ground gardens are to be incorporated into each dwelling at all levels (other than ground floor).	Each apartment features a large terrace for private use and includes landscaping.	Complies.
	For shop top housing, a minimum 4m² planter or landscaped area is to be provided as a feature at the ground level of the front building facade.	The proposal exceeds the requirement for a landscaped area of minimum of 4sqm.	Complies.
	For shop top housing development landscaping is to be provided at the front and rear of the development.	Landscaping is provided at the front and rear of the proposed development.	Complies.
C1.4 Solar Access	The main private open space of each dwelling and the main private open space of any adjoining dwellings are to receive a minimum of 3 hours of sunlight between 9am and 3pm on June 21st. Windows to the principal living area of the proposal, and windows to the principal living area of adjoining dwellings, are to	The proposed living areas and private open space areas of each apartment in the proposed development will receive a minimum of 2 hours of sunlight between 9am and 3pm on June 21st. The proposed apartment buildings will receive direct sunlight between 8am-11am, achieving the objective of the zone to have 3 hours of direct sunlight.	Complies.
	receive a minimum of 3 hours of sunlight between 9am and 3pm on June 21st (that is, to at least 50% of the glazed area of those windows).		
	Solar collectors for hot water or electricity shall receive at least 6 hours of sunshine between 8.00am and 4.00pm during mid winter.		
	Developments should maximise sunshine to clothes drying areas of the proposed development or adjoining dwellings.		
	The proposal must demonstrate that appropriate solar access is achieved through the application of the Land and		

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	Environment Court planning principle for		
C1.5 Visual Privacy	solar access. Private open space areas including swimming pools and living rooms of proposed and any existing adjoining dwellings are to be protected from direct overlooking within 9 metres by building layout, landscaping, screening devices or greater spatial separation as shown in the diagram below (measured from a height of 1.7 metres above floor level).	The proposed private open space areas and living rooms of the development are sufficiently setback from the adjoining properties to the north and south. The proposal will have no adverse impacts in terms of privacy and overlooking. Privacy screening is provided on the terraced areas. The private open space areas and the primary living areas are orientated toward Whale Beach (east) and are not orientated towards neighbouring properties, further reducing any	Complies.
	Elevated decks and pools, verandahs and balconies should incorporate privacy screens where necessary and should be located at the front or rear of the building. Direct views from an upper level dwelling shall be designed to prevent overlooking of more than 50% of the private open space of a lower level dwelling directly below.	potential overlooking impacts. The terraced areas are located at the rear of the site and includes appropriate screen planting on each terrace and on ground level. The proposed upper level terraces are not able to view more than 50% of a lower level terraced area.	Complies. Complies.
C1.6 Acoustic Privacy	Noise-sensitive rooms, such as bedrooms, should be located away from noise sources, including main roads, parking areas, living areas and communal and private open space areas and the like. Walls and/or ceilings of dwellings that are attached to another dwelling/s shall have a noise transmission rating in accordance with Part F(5) of the Building Code of Australia. (Walls and ceilings of attached dwellings must also comply with the fire rating provisions of the Building Code of Australia). Noise generating plants including pool/spa motors, air conditioning units and the like shall not produce noise levels that exceed 5dBA above the background noise when measured from the nearest property boundary. Developments must comply in all respects with the Protection of the Environment Operations Act 1997, and other relevant legislation.	The development is not located adjacent to a main road or a source of high noise. The design of the proposed apartments is such that the bedrooms are located away from the terraced private open space and the primary living area. The proposed development will comply with all relevant Australian Standards and is supported by an Acoustic Report prepared by JHA Consulting Engineers. The Acoustic Report suggests mitigation and noise control measures to be implemented to ensure compliance with Australian Standards and ensure there are no adverse acoustic amenity impacts.	Complies.
C1.7 Private Open Space	c) All other residential development:- Minimum area of 15% of the floor area of the dwelling (not including the floor area of garages or internal laundries), with no dimension less than 2.5 metres and a grade no steeper than 1 in 10 (10%). Dwellings are to be designed so that private open space is directly accessible from living areas enabling it to function as an extension of internal living areas. Ground floor units are to have a minimum area of private open space of 30sq.m and with no dimension less than 4 metres. Private open space areas are to have good solar orientation (i.e. orientated to the north-east or north-west where	The private open space area proposed for each dwelling is a minimum of 15% of the proposed floor area and has a gradient less than 10%. Due to the curved design of the terraced areas, some areas of the private open space have dimensions less than 2.5m. This is considered acceptable due to the size of the private open space and the modulation and articulation required for a building of this size to reduce the bulk and scale. The curved shape does not result in any unusable space and will not adversely impact residents.	Complies.

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	T	r 	, ,
	possible). Where site or slope constrains this orientation, the private open space area must have access to some direct sunlight throughout the year (see Solar Access and Natural Light). Walled enclosure of private open space is prohibited. Such areas shall not be modified to be incorporated into the dwelling. Private open space areas should include provision of clothes drying facilities, screened from the street or a public place. Shared clothes drying facilities are acceptable. For Shop Top Housing, residential flat buildings and multi dwelling housing, private open space at upper levels in the form of front/rear or internal courtyard balconies and terraces are required. The dimension of the balcony should be sufficient so that the area can be usable for recreational purposes (ie a minimum area of 10m² and a minimum width of 2.4 metres). First floor balconies along the side boundary must be designed to limit overlooking and maintain privacy of adjoining residences. Balconies are prohibited from overhanging public property.	The proposed private open space is located directly adjacent to the primary living area and has views to Whale Beach. The orientation of the private open space areas are toward the view of Whale Beach (east) to enhance visual amenity, solar access requirements will be complied with. Clothes drying facilities are located on the terraced areas of each apartment. No shared facilities are provided. Private terraces are provided for each apartment at the rear of the site toward Surf Road. The terraces are of a sufficient size and shape to be usable for recreational and entertaining purposes and will not result in any overlooking to neighbouring properties. The terraces proposed do not overhang public property.	
C1.9 Adaptable Housing and Accessibility	The design of residential development shall meet the criteria of Australian Standards AS 4299:1995 Adaptable Housing as follows: Shop Top Housing – 20%	Apartment 5 and the lower level of apartment 2 have been designed as adaptable units.	Complies.
C1.10 Building Facades	Building facades to any public place including balconies and carpark entry points must not contain any stormwater, sewer, gas, electrical or communication service pipe or conduit that is visible from the public place. For multi dwelling housing, residential flat buildings or seniors housing and similar development that includes multiple dwellings with multiple letterboxes, where possible mailboxes should be orientated obliquely to the street to reduce visual clutter and the perception of multiple dwellings.	No services will be visible from a public place. Mailboxes will be located adjacent to the main entrance and will not overpower the front façade of the building.	Complies.
C1.12 Waste and Recycling Facilities	All development that is, or includes, demolition and/or construction, must comply with the appropriate sections of the Waste Management Guidelines and all relevant Development Applications must be accompanied by a Waste Management Plan	A Waste Management Plan prepared by the applicant has been prepared using Northern Beaches Council's Waste Management Plan template.	Complies.
C1.15 Storage Facilities	A lockable storage area of minimum 8 cubic metres per dwelling shall be provided. This may form part of a carport or garage.	Storage areas are provided in the basement/car parking areas.	Complies.
C1.18 Car/Vehicle/ Boat Wash Bays	A designated wash bay is to be incorporated on the site where developments have more than ten units.	Not applicable.	N/A.
	The wash bay must be designed and constructed so as to not allow polluted	Not applicable.	N/A

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	waters to enter the starmuster due in and		
	waters to enter the stormwater drain and stormwaters do no enter the sewer.		
C1.23 Eaves	Dwellings shall incorporate eaves on all elevations. Eaves must be a minimum of 450mm in width, excluding any fascia/barge boards and gutters. Variations Council may consider a variation to this control where the development is shop top housing, residential flat buildings or multi dwelling housing. C2: Design Criteria for Bu		Complies.
C2.1 Landscaping	Canopy trees are to be located a minimum of five metres from any footing walls of the	The proposed landscaping includes a diverse range of native plant species of	Complies.
Lanuscaping	actual built structure of the development. Closer proximity can be accommodated through the use of pier and beam footings and will be assessed on a risk to structure basis. A range of ground covers shrubs and trees shall be provided to soften the built form from the street. For bed and breakfast accommodation and rural industry, landscape elements both hard and soft should dominate the built form and be incorporated into the building fabric and design through the use of setback and modulation incorporating such landscape elements. For shop top housing, a planter or landscaped area with minimum area of 4m² is to be provided as a feature at the ground floor of the front building facade. This feature is to be positioned to soften any hard edges of the building including any ramps, podiums or changes in levels. Planter areas are to be a minimum area of 4m² and where canopy trees are proposed a minimum soil volume of 8m³ is required. Provision of available root volume may need to incorporate the use of structural soils. All plant material is to be of a super advanced nature given the difficulty of establishing plant material in heavily used urban areas. Minimum plant sizes are to be as follows:- • Ground covers 5 litre (200) mm pot • Shrubs 35 litre • Trees 400 litre A minimum depth of 500mm of garden mix (ANL Botany Mix or equivalent) must be provided to all garden areas with 150mm hardwood chip mulch to cover all garden areas. Plants are to be arranged and spaced, so that at completion of works, they present as a grown completed landscape. Plant material should be arranged through preorder plant contracts to achieve required advanced sizes. Tree species to include indigenous smaller rainforest and creekline species such as:-	different sizes. The proposed landscaping will be used to provide screen planting and soften the built form of the shoptop housing development. Sufficient landscaped area (exceeding 4sqm) is provided at ground floor level of Whale Beach Road and Surf Road respectively. Sufficient landscaping is provided for the number of proposed apartments. Refer to C1.1 Landscaping for further details of compliance and refer to landscape plans provided for further details of proposed plant species, soil depth and area of landscapes space.	

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- Tristania Laurina Watergum
- Hymenosporous flavum Native Frangipani
- Cupaniopsis arachanoides -Tuckeroo
- Syzigium Jambos Syzigium
- Banksia Intergrifolia/Serrata -Banksia

Tree species selection needs to understand root growth and location and impact upon utility services such as wires/cables/pipes both overhead and underground and generally match the existing character of the street.

All garden areas containing proposed trees are to have root barriers installed to all edges. Such barriers are preferred 100mm thick concrete to a 300 mm depth. All garden areas to include a drip irrigation system based on station timer and be maintained by the proposed strata body of the subject building.

For shop top housing, a minimum landscaped area (at ground floor level) of 20% of the site area, or 35m² per dwelling, whichever is the greater, shall be provided.

In bushfire prone areas, species shall be appropriate to the bushfire hazard.

Noxious and undesirable plants must be removed from the site.

Landscaping is to be provided at the front and rear of shop top housing developments.

C2.2 Safety and Security

There are four Crime Prevention through Environmental Design (CPTED) principles that need to be used in the assessment of development applications to minimise the opportunity for crime they include the following:

1. Surveillance

Building design should allow visitors who approach the front door to be seen without the need to open the door.

Buildings and the public domain are to be designed to allow occupants to overlook public places (streets, parking, open space etc) and communal areas to maximise casual surveillance.

Development design and design of the public domain (including landscaping) is to minimise opportunities for concealment and avoid blind corners.

Adequate lighting must be provided according to the intended use of the development. Lighting must be designed and located so that it minimises the possibility of vandalism or damage. Security lighting must meet Australian Standard AS4282-1997: The control of the obtrusive effects of outdoor lighting.

Surveillance

The proposed development features a communal hallway/walkway in the centre of the site, with entrances into each of the apartment buildings.

Gates will be featured at either end of the walkway with panelling that is able to be seen through to allow for passive surveillance. This gate will be locked for private use after business hours.

The proposed terraces allow residents to overlook the public spaces at the rear of the property to maximise casual surveillance.

The proposed landscaping and overall building design does not allow for concealment or blind corners.

Lighting will be provided in communal spaces, in particular the hallway/walkway and surrounding the commercial areas when not in use. Lighting will meeting the required Australian Standards while not causing any adverse visual impacts to residents or neighbouring properties.

Complies.

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Lighting is to be designed to minimise electricity consumption, and to minimise annoyance to neighbours.

Where provided, public facilities (toilets, telephone, ATMs, etc) are to be located so as to have direct access and to be clearly visible from well-trafficked public spaces.

Design landscaping and materials around dwellings and buildings, so that when it is mature it does not unreasonably restrict views of pathways, parking and open space areas.

2. Access Control

Shared entries must be able to be locked and incorporate an intercom system or the like to allow visitors to gain entry. Building entrances are to be clearly visible from the street, easily identifiable and appropriately lit.

Where provided, pedestrian access through a site and through the public domain is to be clearly defined, signposted, appropriately lit, visible and give direct access to building from parking and other areas likely to be used at night.

The street number of the property is to be clearly identifiable.

Pedestrian access along the street frontage shall not be impeded by landscaping, street furniture or other restrictions.

3. Territorial reinforcement

Walkways and landscaping should be used to delineate site boundaries and direct visitors to the correct entrance and away from private areas.

Where a retail/commercial use and residential dwellings are provided in the same development, separate entries for the different uses are to be provided.

Blank walls along all public places (streets, open space etc) shall be minimised.

4. Space Management

Popular public space is often attractive, well maintained and a well used space. Linked to the principle of territorial reinforcement, space management ensures that space is appropriately utilised and well cared for.

Space management strategies include activity coordination, site cleanliness, rapid repair of vandalism and graffiti, the replacement of burned out pedestrian and car park lighting and the removal or refurbishment of decayed physical elements.

A crime risk assessment is a systematic evaluation of the potential for crime in an area. It provides an indication of both the likely magnitude of crime and likely crime

Access Control

The walkway in the centre of the site will be utilised as a public thoroughfare during business hours and will be locked at night for private use only to ensure the safety of residents. The building entrance will be appropriately lit and identifiable from both street frontages.

The public/private thoroughfare will be appropriately lit and clearly defined. The walkway will be closed for public use after business hours.

The street number of the property will be clearly identifiable.

Pedestrian movement throughout the site has been made a priority throughout the design process.

Territorial Reinforcement

The proposed landscaping will assist in ensuring the boundary of the site is clearly defined and direct public movement through the thoroughfare and around the retail tenancies.

Individual entrances are provided for each retail tenancy and apartment.

The proposal does not include any blank walls.

Space Management

The proposed mixed use development will be appropriately maintained, cleaned and landscaped on a regular basis.

Any graffiti or vandalism will be removed immediately and any lighting or signage will be replaced as needed.

A crime risk assessment is not required for the proposed development. The development is not identified as a contentious use and the site is not located in a area with a high crime rate.

Security Devices

The proposed security gate to close the walkway after business hours will be of an open grille design to allow for passive surveillance and ventilation. The proposed gate will complement the design and character of the existing building.

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C2.3 Awnings	type. The consideration of these dimensions (crime amount and type) will determine the choice and approximate mix of Crime Prevention through Environmental Design (CPTED) strategies. 5. Security Devices Solid roller shutters are not permitted as security devices on shop fronts (windows and doors). Open grille security devices, if considered necessary, are to be unobtrusive and sympathetic to the character of the building and the streetscape, with a minimum transparency of 65%. Continuous footpath awnings should be provided to the street adjoining business development for weather protection for pedestrians. Awnings shall be constructed of any suitable and durable material, excluding glass, Perspex and the like due to heat transmission. Awnings should be compatible in scale and height to adjoining awnings. Awnings are to comply with the relevant adopted Masterplan for the area. Where there is no Masterplan, new buildings shall provide awnings setback 3.5m from the face of the street kerb.	Awnings will be provided along the Whale Beach frontage and at the ground floor level of the Surf Road frontage. The proposed awnings complement the design of the proposed building and are of an appropriate height and scale for the proposed development, and will not impact the proposed landscaping.	Complies.
C.2.5 View Sharing	All new development is to be designed to achieve a reasonable sharing of views available from surrounding and nearby properties. The proposal must demonstrate that view sharing is achieved through the application of the Land and Environment Court's planning principles for view sharing. Where a view may be obstructed, built structures within the setback areas are to maximise visual access through the structure e.g. by the provision of an open structure or transparent building materials. Views are not to be obtained at the expense of native vegetation.	The proposal, as viewed from Whale Beach Road presents as a two storey building 8.5m in height. The site has a substantial slope to the west of approximately 11 metres. This significant gradient continues on the western side of Whale Beach Road. The proposed development, when viewed from Whale Beach Road is of a similar height, bulk and scale as the existing building on the site. The proposed mixed use development is approximately 1m greater in height than the existing building. The significant increase in gradient to the west results in limited, if any, view loss for residents to the west toward Whale Beach. The proposed shoptop housing development is approximately 1m greater in height than the existing building at its highest point. However when compared to the existing building, the bulk of the building has been redistributed to the west. This results in the built form of the building following the topography and stepping down to the east, minimising the impact on views from upslope properties. A site analysis plan (DA22 and DA23) has been prepared by Richard Cole Architecture expressing the primary views from the adjoining properties to	Complies.

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C2.6 Adaptable Housing and Accessibility	Convenient and safe access for all people, including people with a disability, older people, and people with prams, must be provided to and within all buildings to which the general public have access. The siting and design of a building to	the north and south. The development has been designed to retain the existing views from the adjoining properties on either side of the Norfolk Pines on ground level at Whale Beach that block direct ocean views. The principles of Tenacity Consulting v Warringah [2004] NSWLEC 140 will be addressed in Section 7 of this document. The proposed development complies with all relevant Australian Standards for accessible building design. Lifts are provided within the building to allow for continuous accessible	Complies.
	The siting and design of a building to which the general public has access shall comply with Australian Standard AS 1428-2009.1: Design for access and mobility – General requirements for access – New building work, and shall incorporate the following: i. continuous accessible path of travel to all areas that the public or a section of the public is entitled or allowed to enter or use; and ii. walkways, ramps and landings at a reasonable gradient and width, with handrails and kerbs provided on all ramps, and slipresistant materials on all floor surfaces; and iii. accessible toilet facilities, tactile ground surface indicators, effective signage and illumination, and adequate circulation space through passageways and doorways; and iv. carparking for people with a disability.	movement throughout the site, to all levels of the building. Accessible public toilet facilities are provided where required and will be appropriately illuminated and fitted out with handrails and ramps as needed. One (1) disabled car parking space is provided on the ground floor level car park. Access to the site from public roads will be compliant with accessibility requirements. A Building Code of Australia and Access Report demonstrating compliance has been prepared by MBC and Accessible Building Solutions, respectively.	
	This clause applies to development that involves: a. a new building to which the general public has access; b. major alterations and additions to an existing building to which the general public has access; and c. alterations to the shopfront/entrance of an existing building to which the general public has access. Development shall include the design and construction of works in the public domain to ensure accessibility for the full frontage of the site to any public road and to ensure access to the site from the public domain. Development shall include design and construction of the footpath, cycleway, kerb and guttering, drainage facilities, street furniture, street lighting and landscaping and make good the adjacent road and pavement for the full frontage of the site to any public road at full cost to the developer.		

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C2.7 Building Facades	The design and construction shall be in accordance with the Village Streetscape Masterplans. See Section 94 Contributions Plan. Development within areas subject to flooding must provide access on land within private ownership. In this regard ramps must not encroach into the public domain. Building facades to any public place including balconies and carpark entry points must not contain any stormwater, sewer, gas, electrical or communication service pipe or conduit that is visible from the public place.	No services will be visible from a public place.	Complies.
C2.10 Pollution Control	All developments must be designed, constructed, maintained, and operated in a proper and efficient manner to prevent air, water, noise or land pollution. Development and business operation must comply with the Protection of the Environment Operations Act 1997, and any relevant legislation. Compliance with the NSW Environment Protection Authority Industrial Noise Policy (January 2000).	The proposed development will operate in compliance with all relevant legislation and will ensure there is no additional air, water, noise or land pollution produced as part of the operation of the development.	Complies.
C2.11 Signage	Wall sign (painted onto a wall of a building or attached to the wall of a building, not being a sign elsewhere listed in this table) i. shall not extend laterally beyond the wall of the building upon which it is attached; ii. shall not cover any window or architectural projections; iii. shall not have a signage area greater than 4.5sq m; iv. where illuminated, shall not be less than 2.6m above the ground; and v. shall not project more than 300mm from the wall.	The proposal includes a wall sign (Surf Road) and an 'above awning sign' (Whale Beach Road). The proposed wall sign will not extend laterally above the wall in which it is attached and will not cover windows or architectural features of the proposed building. The proposed sign is 1.5sqm (0.3m x 5m) in size and consists of individual lettering featuring the name of a café. The sign will not project more than 300mm from the wall. The proposed above awning sign is not subject to controls under Pittwater DCP. The proposed sign will be 2.01sqm in size (0.3m x 6.7m), with a depth of 50mm. The signage will be of the same copper materiality as the roof and will integrate into the design of the awning.	Complies.
C2.12 Protection of Residential Amenity	Where development adjoins land zoned or used for residential purposes, the following apply: Solar Access The main private open space of each dwelling and the main private open space of any adjoining dwellings are to receive a minimum of 3 hours of sunlight between 9am and 3pm on June 21st. Windows to the principal living area of the proposal, and windows to the principal living area of adjoining dwellings, are to receive a minimum of 3 hours of sunlight between 9am and 3pm on June 21st (that is, to at least 50% of the glazed area of those windows).	Solar Access The private open space of each apartment will receive direct sunlight from 8am to 11am on 21 June. While these hours of direct sunlight are not directly in line with the requirements of this control, the objective of the control to provide 3 hours of direct sunlight is achieved. The constraints of the site limit the options for areas of private open space and principle living areas. Due to the skilful design of the proposed development, the proposal results in a negligible increase in overshadowing on adjoining properties and continues to allow for a minimum of 3 hours of sunlight from 9am to 3pm on 21 June.	Complies.

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Solar collectors for hot water or electricity Dedicated clothes drying areas are shall receive at least 6 hours of sunshine provided for each apartment. between 8.00am and 4.00pm during mid The proposed development will not Developments should maximise sunshine give rise to any privacy or overlooking to clothes drying areas of the proposed impacts. Privacy screens are provided development or adjoining dwellings. on the southern side of the balconies to reduce any potential overlooking and ensure privacy. The existing **Privacy** adjoining dwellings and proposed Private open spaces and living rooms of building are sufficiently separated and proposed and any existing adjoining there will be no privacy impacts from dwellings may be protected from direct the proposed development. overlooking within 9 metres by building layout, landscaping, screening devices or The terraced areas incorporate privacy greater spatial separation as shown in the screens and are located at the rear of diagram below (measured from a height of the property toward Surf Road. The 1.7 metres above floor level). proposed terraces also include screen planting along the boundaries of the Elevated decks, verandahs and balconies balconv. may incorporate privacy screens where necessary and should, where possible, be located at the front or rear of the building. Such areas shall not be modified to be incorporated into the dwelling. Direct views from an upper level dwelling shall be designed to prevent overlooking of more than 50% of the private open space of a lower level dwelling directly below. Direct views of private open space or any habitable room window within 9 metres may be restricted (see diagram below) by: vegetation/landscaping a window sill height 1.7 metres above floor level, or offset windows fixed translucent glazing in any part below 1.7 metres above floor level, or solid translucent screens or perforated panels or trellises which have a maximum of 25% openings C2.16 All existing and proposed utility services All utility services will remain Complies. Undergrounding within the site are to be placed underground or will encapsulated of Utility Services underground or encapsulated within the within the building. building. All existing and proposed utility services to the site, or adjacent to the site within a public road reserve, are to be placed underground for the total frontage of the site to any public road. Design and construction of the undergrounding of utility services is to be at full cost to the developer. C2.20 Public **B)** Development The proposed landscaping includes Complies. Road Reserve street trees to Whale Beach Road, and located outside commercial centres Landscaping and additional planting to Surf Road. The Infrastructure street trees will not obstruct pedestrian Landscaping General - All Development movement and will not result in view Landscaping in the public road reserve is loss for neighbouring properties. to include street trees planted to the road reserve frontage of the development The proposal includes the removal of placed at 6m centres. three substantial trees from the site. The removal of these trees is

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Street trees are to be planted so as not to obstruct the free passage of pedestrians along the road verge and not interfere with existing power lines.

Tree species are to be a minimum 400 litre size with 1m x1m hole and backfilled with planting medium. Trees are to be staked with 2/50mm x 50mm stakes with hessian ties.

All existing trees over 3m in height and native vegetation and trees within the road reserve areas are to be retained where practical. Such trees are to be protected through perimeter 1.8m high temporary fencing during the construction of works.

Selected species are to as per the existing adjacent street trees or native species to the area.

Council encourages the use of local endemic native species according to the list of local native species in Pittwater http://www.pittwater.nsw.gov.au/environment/plants and animals/native plants/species lists

Grassed areas are to be turfed with Couch species (weed free) and even grade to a maximum 4% grade.

- Development up to 1000sq m Gross Floor Area- Landscaping and Infrastructure
 - Development with frontage to a public road reserve requires the design and construction of a footpath 1.5m wide (2.1m wide where a multi-use pathway is required to be installed), kerb and gutter and landscaping for the full width of the development site on the public road reserve frontage to the development.
- Development greater than 1000sq m Gross Floor Area-Landscaping and Infrastructure
 - Development with frontage to a public road reserve requires the design and construction of a footpath 1.5m wide (2.1m wide where a multi-use pathway is required to be installed), kerb and gutter, the making good of the road pavement from the kerb and gutter to the road centre line, street lighting and landscaping for the

supported by an Arborist Report prepared by Urban Forestry.

The chosen plant species are consistent with native plants from the area and will complement the landscaping of neighbouring properties.

The pedestrian path on Whale Beach Road will be replaced and designed to complement the proposed shoptop housing development.

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	full width of the		
	development site on		
	the public road		
	reserve frontage to		
	the development.		
	Making good of the road pavement shall		
	be to the following engineering standard		
	Asphaltic Concrete finish:		
	'		
	 Sub-arterial road: 4 x106 ESA's 		
	 Collector road 2 x106 ESA's 		
	Local road 6 x105 ESA's		
	Access road 1 x105 ESA's		
C2.21 Food	Compliance with Australia New Zealand	The proposed retail premises, likely to	Complies.
Premises Design	Food Standards Code 3.2.3 (Food	be used for cafes, will be constructed	Compileo.
Standards	Premises and Equipment).	to all relevant Australian Standards for	
	, ,	food and drink premises.	
	Compliance with Australia Standard AS	·	
	4674-2004: Construction and fit-out of	Mechanical ventilation systems will be	
	food premises	designed in accordance with relevant	
	Manhardari Van C. C.	Australian Standards and the	
	Mechanical Ventilation systems are to be	recommendations provided in the	
	designed, manufactured, installed, operated and maintained in accordance	Acoustic Report prepared by JHA Consulting Engineers.	
	with:	Consulting Engineers.	
	with.		
	i. Australian Standard AS		
	1668.1:1998 The use of		
	ventilation and air conditioning		
	in buildings Part 1 - Fire and		
	smoke control in		
	multicompartment buildings		
	ii. Australian Standard AS 1668.2:2012 The use of		
	mechanical ventilation and air		
	conditioning in buildings Part 2 -		
	Mechanical ventilation in		
	buildings.		
	Mechanical Ventilators or other air		
	conditioning equipment shall be screened		
	from view from public and private domain		
	to avoid clutter on the side, front and rear		
	walls of development in the Elanora		
	Heights Village Centre.		
	Food businesses must ensure that the		
	premises are provided with the necessary		
	services of water waste disposal, light		
	ventilation, cleaning and personal hygiene		
	facilities, storage space and access to		
	toilets.		
C2.22 Plant,	Where provided, plant and equipment	The proposed plant equipment and lift	Complies.
Equipment Boxes and Lift Over-run	boxes and lift over-runs are to be	overrun has been appropriately	
and Lift Over-run	integrated internally into the design fabric of the built form of the building.	located to reduce any potential impact on existing views and reduce any	
	or the built form of the building.	potential impacts on residents of the	
	Locate and design all noise generating	building.	
	equipment such as mechanical plant		
	rooms, mechanical equipment, air	The plant equipment, located on the	
	conditioning units, mechanical ventilation	roof of apartment 5 is appropriately	
	from car parks, driveway entry shutters,	screened with a materiality that	
	garbage collection areas or similar to	complements the proposed finishes of	
	protect the acoustic privacy of workers,	the building. The screening of the plant	
	residents and neighbours. Variations	equipment is appropriately setback from the front façade of the building	
	Subject to achievement of the outcomes	facing Whale Beach Road.	
	of this control, consideration may be given	The state of the s	
	to the location of plant, equipment boxes		

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and lift over-runs on the roof a building where it can be shown that there will not be a non-compliance with Council's built form controls including building height and building envelope.

Where located on the roof any plant, equipment boxes and lift over-runs are to be adequately screened from view from adjoining properties and the public domain.

The proposed bin storage area is located on the ground floor adjacent to Retail 1. This location is located adjacent to the ground floor car park and is adjacent to the vehicular access to the site from Surf Road.

An acoustic report prepared by JHA Consulting Engineers outlines recommendations for mitigating any potential acoustic impact on residents or neighbouring properties.

Part D: Locality Specific Development Controls D12 Palm Beach Locality

D12.1 Character as viewed from a public place

Buildings which front the street must have a street presence and incorporate design elements (such as roof forms, textures, materials, the arrangement of windows, modulation, spatial separation, landscaping etc) that are compatible with any design themes for the locality. Blank street frontage facades without windows shall not be permitted.

Walls without articulation shall not have a length greater than 8 metres to any street frontage.

Any building facade to a public place must incorporate at least two of the following design features:

- i. entry feature or portico:
- ii. awnings or other features over windows:
- iii. verandahs, balconies or window box treatment to any first floor
- iv. recessing or projecting architectural elements;
- v. open, deep verandahs; or
- vi. verandahs, pergolas or similar features above garage doors.

The bulk and scale of buildings must be minimised.

Garages, carports and other parking structures including hardstand areas must not be the dominant site feature when viewed from a public place. Parking structures should be located behind the front building line, preferably set back further than the primary building, and be no greater in width than 50% of the lot frontage, or 7.5 metres, whichever is the lesser.

Landscaping is to be integrated with the building design to screen the visual impact of the built form. In residential areas, buildings are to give the appearance of being secondary to landscaping and vegetation.

Television antennas, satellite dishes and other telecommunications equipment must be minimised and screened as far as possible from public view.

General service facilities must be located underground.

The proposed development has thoughtfully considered the design elements of the surrounding community and the resultant building is of a contemporary design that is compatible with the buildings in the immediate area.

All facades feature modulation and articulation to create visual interest and reduce the potential impact from the bulk and scale of the proposed building.

The Whale Beach Road and the Surf Road frontage features an awning. The Surf Road frontage has terraces for the retail tenancies and apartments that step down the site, with the slope of the land

Car parking is located in the basement and ground floor levels and will not be visible from a public place.

The proposed landscaping will successfully integrate with the design of the proposed building while being consistent and compatible with the existing landscaping and flora used by sites in the immediate area.

All plant equipment will be screened by design elements that integrate with the building design and will be set back from the front of the building.

All required services will be concealed and will not be able to be viewed from a public place.

Complies.

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	Attempts should be made to conceal all electrical cabling and the like. No conduit or sanitary plumbing is allowed on facades of buildings visible from a public space.		
D12.2 Scenic Protection – General	Development shall minimise any visual impact on the natural environment when viewed from any waterway, road or public reserve.	The development is obscured from view from Whale Beach due to the existing Norfolk Pines. Notwithstanding, the building has been designed to mitigate any potential impacts from the bulk and scale of the building by incorporating sufficient landscaping and stepping the building up the site with the gradient of the land. The shape of the proposed terraced areas for each of the apartments further reduces the visual impact and results in a building that appears as two when viewed from Whale Beach. The building will not appear dominant overpowering when viewed from either frontage.	Complies.
D12.3 Building Colours and Materials	External colours and materials shall be dark and earthy tones Limited use of corporate colours may be permitted within Business zoned land. Finishes are to be of a low reflectivity. Applications in commercial areas shall use the three elements of stone, timber and landscaping as feature elements to any facade presenting to the street.	Refer to DA35 and DA36 for the colours and materials finishes schedule prepared by Richard Cole Architecture. The proposed finishes of the building will utilise greys and earthy tones, with the dark copper roofing being a feature of the building. The dwellings in the immediate area have not utilised dark colours and therefore it would be incompatible to propose a building of completely dark colours. All finishes will be of a low reflectivity to reduce any glare from the proposed building. Timber will also be utilised as a feature of the building, consistent with requirements for buildings in commercial zones.	Complies.
D12.5 Front Building Line	The minimum front building line shall be in accordance with the following table: Land zoned B1 Neighbourhood Centre or B2 Local Centre: 3.5m or established building line, whichever is the greater Built structures, other than driveways, fences and retaining walls are not permitted within the front building setback. Fences shall be setback 3 metres from the front property boundary on land zoned Residential adjoining the western side of lluka Road. Where new streets or accessways are proposed in residential flat buildings and multi dwelling housing, a minimum front setback of 3 metres must be provided between the carriageway and dwellings.	The orange line utilised on all architectural plans prepared by Richard Cole Architecture delineates the required setbacks (and maximum building height) for the development as per the DCP controls. The development proposes a 3.5m setback that is consistent with the DCP control. There is no established building line along Whale Beach Road. The awning for the proposed building is located within the front setback but remains within the boundary of the property and will not dominate the front faced of the proposed building. A zero setback is proposed to Surf Road to the first floor landscaped terraces, which provides an appropriate integration with the levels of the adjacent topography. The	Complies.

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240.00		ground floor walls and higher terraces are setback to the required front boundary setback on this boundary. The street setbacks provide improved public area and amenity to both roads.	
D12.6 Side and Rear Building Line	The minimum side and rear building line for built structures including pools and parking structures, other than driveways, fences and retaining walls, shall be in accordance with the following table: Land zoned B1 Neighbourhood Centre or B2 Local Centre adjoining land zoned R2 Low Density Residential, E4 Environmental Living, RE1 Public Recreation, or E2 Environmental Conservation: 3m along that adjoining side or rear boundary	The development proposes a 3m setback to the side and rear boundaries of the site. A partial encroachment is proposed to the north-western corner of the lot. The site is significantly constrained due to the topography of the site and the irregular shape. Every effort has been made to comply with the setback controls and the requirement for an increased setback as the height increases. The overall building is of an acceptable bulk and scale for the site and will not dominate the streetscape. The extremely minor non-compliances with the side and rear boundary setback does not result in any unreasonable view loss and will have no adverse impacts on neighbouring properties. The minor non-compliance is	Minor non-compliance.
		considered acceptable.	
D12.11 Fences - General	a. Front fences and side fences (within the front building setback) Front fences and side fences (within the front building setback) shall: • not exceed a maximum height of 1 metre above existing ground level, • be compatible with the streetscape character, and • not obstruct views available from the road. Fences are to be constructed of open, see-through, dark-coloured materials. Landscaping is to screen the fence on the road side. Such landscaping is to be trimmed to ensure clear view of pedestrians and vehicles travelling along the roadway, for vehicles and pedestrians exiting the site. Original stone fences or stone fence posts shall be conserved. Front fences and side fences (within the front building setback) on the western side of lluka Road shall be setback 3 metres from the front boundary. Properties fronting Ocean Road (south of Palm Beach Road) may be permitted to construct a front fence consistent with adjoining properties, to a maximum height of 1.8 metres and to be constructed of brushwood or natural timber. Properties fronting the western side of Waratah Road, may be permitted to construct a front fence consistent with adjoining properties, to a maximum height	Walls are required along the side boundaries of the property for both privacy and stability purposes. The walls on the side of the property will be of the same colour and materiality as the primary building material. The proposed walls will not obstruct any views and will be compatible with the proposed building and the streetscape of Whale Beach Road and Surf Road. Screen planting is provided within the side boundary to lessen the appearance of the boundary walls and provide additional privacy for residents of the shop top housing development or neighbouring properties. No fencing or boundary walls are provided on the front or rear boundary due to the proposed use of these areas for outdoor seating for cafes and associated uses. The site is not located in a high flood risk area.	Complies.

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brush wood or natural timber, and to be integrated into the landscaping provided on-site. Any proposed fences in the Sunrise Hill and Florida Road Conservation Areas require development consent and must be compatible with the style and characteristics of fencing from the particular architectural period. b. Rear fences and side fences (to the front building line) Fencing is permitted along the rear and side boundaries (other than within the front building setback) to a maximum height of 1.8 metres. f. Fencing on land on Council's Flood **Hazard Maps** No masonry fences will be permitted on land identified in High Flood Hazard Areas or on land within a Floodway. All fences in High Flood Hazard Areas or within a Floodway are to be constructed in 'open' materials, for the full height of the fence, to allow for the passage of floodwaters through the fence. Corner lots or lots with more than one frontage Provided the outcomes of this clause are achieved. Council may consider allowing a maximum fence height of 1.8 metres and to reduce setbacks based on merits. Provided the outcomes of this control are achieved, where fencing exceeds more than 1m in height and abuts a public road, a boundary setback less than the height of the fence may be considered based on merits. D12.13 Lightweight construction and pier and The topography of the site results in Complies. Construction, beam footings should be used in substantial excavation works and Retaining Walls, environmentally sensitive areas. partial terracing of the site. The Terracing and development is supported by a **Undercroft Areas** Where retaining walls and terracing are Geotechnical Report prepared by visible from a public place, preference is Douglas Partners that supports the given to the use of sandstone or proposed design from a structural sandstone like materials. point of view. In the provision of outdoor entertaining The boundary walls used for privacy areas, preference is given to timber decks and stability are adequately screened rather than cut/fill, retaining walls and/or with landscaping. Landscaping is also terracing. used to screen parts of the building that are required to be excavated -Undercroft areas shall be limited to a such as the ground floor level. maximum height of 3.5 metres. Adequate landscaping shall be provided to screen Appropriate safety measures will be undercroft areas. implemented during and after construction. Where retaining walls (for vehicular access) have been erected on the eastern side of Barrenjoey Road, a consistent treatment needs to be adopted (e.g., cement blocks or sandstone walling), to help lessen the impact of these walls. The area between the wall and the road shall

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	be suitably landscaped to help screen it from view without limiting site lines to the street.		
	Where guardrails have been erected around carparking or roof top structures on the western side of Barrenjoey Road, these should be painted green or brown, with reflector strips used to delineate the edges at night.		
D12.14 Scenic Protection Category One Areas	To achieve the desired future character of the Locality. To preserve and enhance the visual significance of district and local views of Pittwater's natural topographical features such as, ridges, upper slopes and the waterfront. Maintenance and enhancement of the tree canopy. Colours and materials recede into a well vegetated natural environment. To maintain and enhance the natural environment of Pittwater as the predominant feature of the landscape with built form being a secondary component. To preserve and enhance district and local views which reinforce and protect the Pittwater's bushland landscape and urban form to enhance legibility. To encourage view sharing through complimentary siting of buildings, responsive design and well-positioned landscaping. To ensure sites are designed in scale with Pittwater's bushland setting and encourages visual integration and connectivity to natural environment. Development shall minimise any visual impact on the natural environment when	The proposed development achieves the desired future character of the locality. The proposed development complements the topography of the site and is consistent with the design and colour schemes used by other buildings in the immediate area. The proposal involves significant landscaping of the site that will complement the surrounding natural vegetation and eliminate any bulk and scale impacts from the proposed development. The proposed development will be visually integrated into the natural and built environment. The proposal does not result in any unreasonable view loss. Every effort, including numerous discussions with neighbouring properties have been held to ensure adjoining properties do not have any significant issues with the development and views are retained where possible.	Complies.
	impact on the natural environment when viewed from any waterway, road or public reserve.		

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6.9 Northern Beaches Bushfire Prone Land Map



Source: Northern Beaches Council DCP Mapping

The site is not nominated in an area that is identified as bushfire prone land as per the Northern Beaches Bushfire Prone Land map.

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7. SECTION 4.15 EVALUATION

In assessing the development application, the consent authority is required to consider the relevant planning criteria in Section 4.15 (formerly known as Section 79C) of the *Environmental Planning and Assessment Act, 1979*. Section 4.15 is addressed as follows:

7.1 Statutory Policy and Compliance – S4.15(1)(a)

The relevant statutory planning policies have been assessed with respect to all relevant State Environmental Planning Policies; Local Environmental Plans and Development Control Plans, as addressed above within Section 6 of the Statement of Environmental Effects.

The planning provisions that are relevant to the proposed development include the following:

- State Environmental Planning Policy No. 55 Remediation of Land;
- State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004;
- State Environmental Planning Policy (Coastal Management) 2018;
- State Environmental Planning Policy (Infrastructure) 2007;
- State Environmental Planning Policy No. 64 Advertising and Signage;
- State Environmental Planning Policy No. 65 Design Quality of Residential Apartment Development;
- Pittwater Local Environmental Plan 2014;
- Pittwater 21 Development Control Plan.

Refer to Section 6 within this Statement of Environmental Effects for a full assessment of the above planning policies.

7.2 The Natural Environment – \$4.15(1)(b)

The site is not identified as having significant biodiversity. Notwithstanding, the Palm Beach/Whale Beach locality is characterized by large amounts of native vegetation. The proposal involves the removal of three existing mature trees and is supported by Arborist Report Urban Forestry Australia.

The proposed development includes significant landscaping throughout the site to replenish vegetation proposed to be removed and provide vegetation that complements the native vegetation surrounding the site and complement and enhance the architectural features of the proposed building.

The proposed landscaping will result in a positive outcome for the site and replenish the existing landscaping on the site. The proposal will have no adverse impact on the natural environment of the site or the immediate surrounding area.

7.3 The Built Environment – S4.15(1)(b)

Consideration to the built environment to neighbouring buildings and the streetscape of Whale Beach Road and Surf Road is as follows:

7.3.1 Visual Privacy

The proposed development will have no adverse visual privacy impacts. The proposal involves screen planting along the northern and southern boundaries, and includes trees of a substantial height that will assist in ensuring privacy remains between the premises and adjoining properties.

The proposed upper level terraces are the most likely avenue for any potential overlooking issues. The terraces include privacy screening on both sides of the terraces adjoining the neighbouring

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properties. The terraces also include planting to further reduce any potential overlooking in the private open space of neighbouring properties.

Furthermore, the principal living area and the private open space for each apartment are orientated toward the east and not toward the adjoining properties to the north and south. This design, combined with the substantial existing setback of no. 229 Whale Beach Road and no. 233 Whale Beach Road, ensures there will be minimal visual privacy impacts from the construction of the proposed development.

7.3.2 Solar Access

The proposed development is compliant with the Apartment Design Guide requirements for solar access. All apartments receive 2 hours of sunlight to the primary living area and private open space between 9am and 3pm in mid-winter. The proposed cafes will receive ample sunlight, Surf Road in the morning and Whale Beach Road in the afternoon.

Detailed Shadow Diagrams have been prepared by Richard Cole Architecture, depicting the minor increase in overshadowing to neighbouring properties (specifically no. 229). The proposed development will result in a minimal increase in overshadowing to neighbouring properties which are considered acceptable as part of this proposal.

7.3.3 Bulk and Scale

The proposed development will not result in a building of unreasonable bulk and scale impacts. The proposed development, when viewed from Whale Beach Road, presents as a two storey building. A two storey structure of a maximum of 8.5m in height is consistent with the Pittwater LEP controls and the surrounding developments.

The proposed building maintains a compliant 8.5m height limit and steps down with the significant slope of the site. The proposal includes appropriate modulation and articulation of the building, and substantial landscaping to mitigate any potential impacts from the bulk and scale of the building.

The proposed development is compliant with Pittwater DCP controls for setbacks, and solar access and does not result any unreasonable overshadowing impacts to adjoining properties. The proposed development will not dominate the streetscape from Whale Beach Road or Surf Road. The proposal is considered to be of an acceptable bulk and scale for the site.

7.3.4 View Loss

The proposed development will result in a minor view loss for neighbouring properties. A view loss analysis has been prepared by Richard Cole Architecture. The planning principles of Tenacity Consulting v. Warringah Council [140] NSWLEC140 are addressed below.

Step One: The prominent view in the immediate area is to the west, toward Whale Beach. This view is described as a water view without an 'icon'. Views to Whale Beach from any surrounding property affected by this development are partial views and are currently obscured by other structures or the Norfolk Pines directly to the west of no. 231.

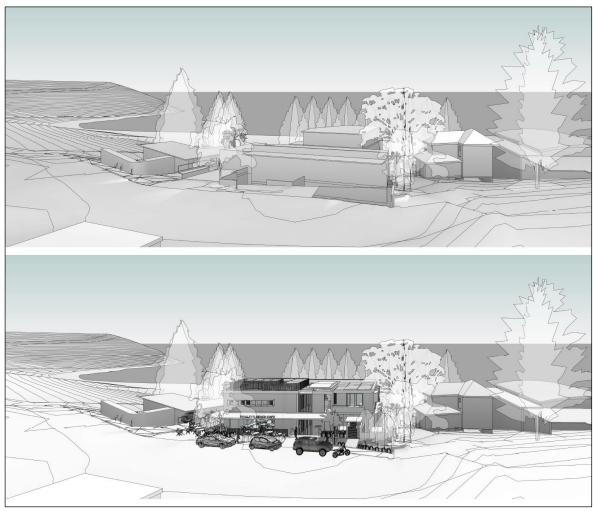
A view analysis by the project architect has been undertaken for no. 194 (south-west), no. 196 (west), no. 198 (north west), no. 200 (north west), no. 229 (south – adjacent) and no. 223 (north – adjacent) Whale Beach Road.

It is concluded that there are minor view loss impacts to no. 194 and no. 196 Whale Beach Road. The remaining properties mentioned are subject to either no view loss impacts or the view from their property has been somewhat improved. Refer to View Analysis plans for further details.

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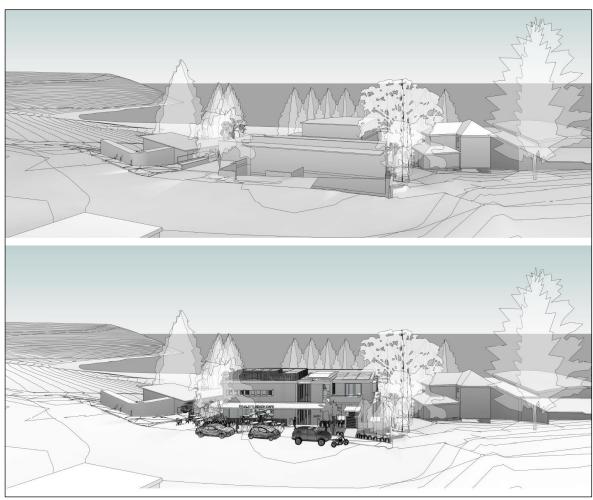
Step Two: The views in question are toward Whale Beach and have been assessed from the upper level balconies and the verandahs of both properties. The views are across Whale Beach Road from the front boundaries of the properties. The views are from a standing position, no sitting views are available from the subject sites.

Step Three: The extent of the view loss impact on both properties is considered minor. Extracts from the view analysis prepared by Richard Cole Architecture are provided below to clearly demonstrate the minor loss of view.

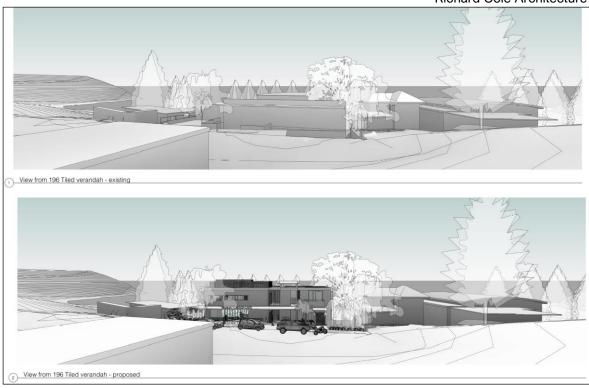


View from no. 194 Whale Beach Road (lower balcony). Top: existing. Bottom: proposed. Source: Richard Cole Architecture

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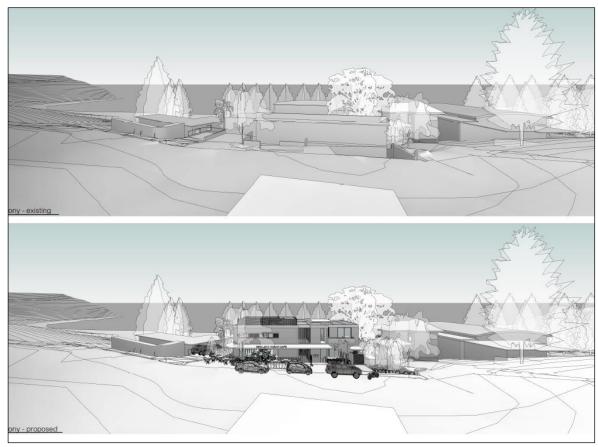


View from no. 194 Whale Beach Road (upper balcony). Top: existing. Bottom: proposed. Source: Richard Cole Architecture



View from no. 196 Whale Beach Road (verandah). Top: existing. Bottom: proposed. Source: Richard Cole Architecture

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View from no. 196 Whale Beach Road (upper balcony). Top: existing. Bottom: proposed. Source: Richard Cole Architecture

As seen in the analysis above, the view loss occurs to views that are already obstructed by other structures or the existing tree lines and are not considered to be important views. Notwithstanding the views are already obstructed, the proposed development results in minimal additional view loss for these properties from their balconies and verandahs.

Step Four: The resultant view loss from the proposed development is considered reasonable. Views over the building to the water and views of the headland are to be retained. The proposed development is compliant with the 8.5m height control for the site and does not propose a building that is of an unreasonable bulk and scale and that is unsightly.

The proposed development has been skillfully designed, through consultation with affected neighbouring properties to ensure there is minimal adverse impacts to existing views from neighbouring properties. The visual amenity of the affected dwellings is not detrimentally impacted, and views toward the north eastern headland are retained. The views affected are obscured by existing vegetation and the proposed development results in view loss of a minor significance.

The minor view loss impacts are considered acceptable under the planning principles of Tenacity Consulting v. Warringah City Council [140] NSWLEC140.

7.3.5 Noise

An Acoustic Report has been prepared by JHA Consulting Engineers and submitted with this application. The report concludes that the proposed uses on the site, including vehicular traffic noise and mechanical ventilation noise are well within the required Australian Standards for noise generation. The report details specific recommendations and requirements in order to achieve compliance and enhance the quality of living for residents of the building, and adjoining properties.

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The existing site contains a café fronting Whale Beach Road; the proposal to include a café of a similar size and an additional small retail premises and will have no adverse impact on neighbouring properties along Whale Beach Road. The café proposed to Surf Road will be located in close proximity to Whale Beach and is not located in close proximity to the adjoining properties to the north and south, or neighbouring properties to the east on the other side of Surf Road.

Therefore, the proposed development will have no adverse acoustic impacts, providing the recommendations provided in the Acoustic Report are adhered to.

7.3.6 Traffic and Parking

A Traffic and Parking Report has been prepared by TEF to support the proposed development. The development proposes a shortfall in two car parking spaces for the retail component of the premises. The proposal ensures compliance with the residential parking controls, including the provision of visitor spaces within the basement and ground floor parking areas.

As demonstrated through the traffic and parking surveys conducted by TEF, there are ample car parking spaces available in the immediate area at Whale Beach and the surrounding residential streets to cater for a shortfall in two car parking spaces. It is also essential to note that it is anticipated the retail components of the premises will be frequented by residents of the development or the residents in the immediate area who will not require car parking spaces.

The Traffic and Parking Report concludes the following:

Conclusions	•	Proposed parking provision
		 Complies with the Council's Development Control Plan requirements for residential car parking provision.
		 Short by two (2) spaces with the Council's Development Control Plan requirements for retail car parking provision, however
		 Ample parking opportunities exist in the surrounding streets to cater for the additional parking demand.
	•	Traffic impacts
		 The additional traffic from the proposed development will be minimal and will have no negative impacts on street network operation
	•	Design of access, car parking and servicing facilities
		 Complies with the relevant Standards
	•	The proposed development is supportable on traffic and parking grounds.

Source: TEF 2020

7.4 Social and Economic Impacts – S.4.15(1)(b)

The proposed development will have a positive social and economic impact to the Whale Beach locality. The proposal will provide three retail units to increase the vibrancy of the community and activate Whale Beach. The proposed development will encourage pedestrian activation and provide a through-site link from Whale Beach Road to Surf Road (during business hours).

The development also proposes to demolish an existing outdated and somewhat dilapidated building, while providing additional housing to the community, in close proximity to recreational areas such as Whale Beach.

The proposed development will provide significant social and economic benefits to the community.

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7.5 Suitability of the site for development – S.4.15(1)(c)

The proposed shoptop housing development is a permissible form of development in the B1 Neighbourhood Centre zone. The site itself is the only parcel of land zoned B1 Neighbourhood Centre in the immediate area. The proposed development is suitable for the site.

7.6 The Public Interest – S.4.15(1)(e)

The proposed development will not contribute to any unreasonable adverse environmental impacts to the neighbouring buildings and will provide additional housing and retail opportunities to a site that is capable of providing this form of mixed-use development.

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8. CONCLUSION

The proposal has been considered under the provisions of Section 4.15 of the Environmental Planning and Assessment Act, 1979 and is considered a development that can be supported by Council and worthy of an approval for the following reasons:

- The proposal complies with the relevant local and state planning policies. The proposal will comply with the applicable Clauses of the Pittwater Local Environmental Plan 2014 and will achieve a high level of consistency with the key planning controls within the Pittwater Development Control Plan 21. Where the proposal does not full comply with a Council control the objectives and intent of the numeric provision is achieved. All relevant State Environmental Planning Policies have been addressed as part of this document.
- The proposal will provide an exceptional residential amenity. The proposed residential apartments are of a large, open-plan design with views to Whale Beach. The site is walking distance from Whale Beach and other recreational areas. The shoptop housing development is generally compliant with the requirements of SEPP No. 65 (Design Quality for Residential Apartment Development) and will receive a high level of amenity to the occupants of the building. 1005 of proposed apartments receive a minimum of 2 hours of solar access to the proposed private open space areas and primary living areas. When considering the local street context, the extreme topographical constraints and the overall design of the development, the building has sensitively and skilfully designed to respond to the site constraints while ensuring there is negligible view loss impacts and no adverse impact surrounding properties.
- The proposal is within the public interest. The development is within the public interest in
 that it will not compromise the environmental amenity to the neighbouring properties and will
 provide additional housing stock to the Northern Beaches Local Government Area. The
 proposal will also provide three additional retail opportunities and enhance and activate the
 Whale Beach locality.

The proposed development will comply with the relevant matters of consideration under Section 4.15 and the development will positively respond to the site conditions and the surrounding built and natural environment. In considering the above, the development should be supported by the Northern Beaches Council.

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