# Planning for Bushfire Protection



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Reference: 1287-R 28/06/2020

# Bushfire Risk Assessment Report

In relation to proposed development at:

# No 55 Robertson Road, Scotland Island

In accordance with the requirements of 4.14 of the EP&A Act No 203 Part (1) [b] This Assessment has been prepared and <u>Certified by</u>: Ronald Coffey BPAD – A Certified Practitioner FPAA Cert. No: BPD-PA 09328 Can this proposal comply with AS3959, YES 2018 + the additional construction requirements detailed in section 7.5 of PBP? What is the recommended level of **BAL 12.5** compliance AS3959, 2018? Does this development comply with the **YES** requirements of PBP? Does this development comply with the **YES** Aims and objectives of PBP? Is referral to the NSW RFS required? NO

This assessment confirms that the proposal conforms to the specifications and requirements, that are relevant to the development, of the version (as prescribed by the regulations) of the document entitled Planning for Bushfire Protection prepared by the NSW Fire Service in co-operation with the NSW Department of Planning.

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#### Introduction

The purpose of this report is to determine the category of bushfire attack and subsequent construction standard for the proposed development of alterations and additions at No 55 Robertson Road, Scotland Island.

The site is identified as 'bush fire prone land' for the purposes of Section 146 of the *Environmental Planning and Assessment Act 1979* and the legislative requirements for building on bushfire prone lands are applicable.

The proposed development is an infill development as defined within Chapter 7.1 of Planning for Bushfire Protection 2019 and this report has been prepared in accordance with the requirements of Section 4.14 of the Environment Planning and Assessment Act.

This assessment includes an analysis of the hazard, threat and subsequent risk to the development proposal and provides recommendations that satisfy the Objectives and Performance requirements of the Building Code of Australia, Planning for Bushfire Protection 2019 [PBP] and Australian Standard AS3959, 2018.

# **Summary of Assessment**

- Building construction and design AS3959, 2018 BAL 12.5
- Asset Protection zones Conforms to the requirements of PBP
- Landscaping Conforms to the requirements of PBP
- Access and egress arrangements Conforms to the requirements of PBP
- Water supply and utilities Conforms to the requirements of PBP
- Defendable space Conforms to the requirements of PBP
- Emergency Risk Management Emergency Evacuation Planning has been discussed

# 1) Location

No 55 Robertson Road, Scotland Island Lot 122, DP 12749

LGA – Northern Beaches Council



# 2) Development Proposal and Building Classifications

The proposal is for alterations and additions to an existing class 1A dwelling.

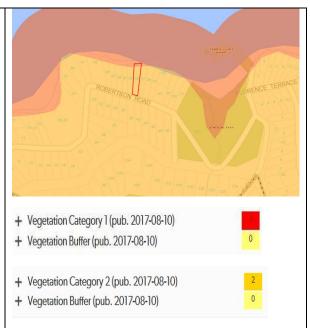
The proposal includes the partial enclosing of the undercroft of the existing dwelling and in terms of protection from bushfire attack is considered an advantage in reducing the risk from ember attack.

# 3) Description of the Subject Property

The development site is a residential lot facing south onto Robertson Road and north onto the foreshore of Pittwater

The following sections 4-8 describe in detail the vegetation, slope, access and egress, availability of water supplies and environmental considerations for the site.

The adjacent image is the bushfire prone land map for the area.



# 4) Classification of the Vegetation on and surrounding the Site

The site is developed and maintained and there is no threat from bushfire attack on the site.



Properties <u>south and west</u> of the subject site are developed and maintained for more than 100m. of the subject site are developed and maintained and there is no threat of bushfire attack from these directions for more than 100m.

<u>90m east</u> of the subject site is an area of bushland that is considered a threat from bushfire attack to the site. With reference to PBP and the bushfire prone land map for the area the classification of vegetation for this hazard is forest.

North: Waterfront

# 5) Assessment of Effective Slope

Effective slope away from the development site:

*North*: No hazard for >100m

South: No hazard for >100m

East: 5-10 degrees downslope

West: No Hazard for >100m

### 6) Access and Egress

The site has direct access Robertson Road and the foreshores of Pittwater. Scotland Island is accessed by regular commuter ferry and personal watercraft from a private jetty and the access and egress for emergency evacuation and fire brigade response appears adequate.

# 7) Adequacy of water supply

Scotland Island does not have reticulated water supply. A council requirement is the provision of a tank or tanks with a minimum capacity of 45,000 litres. This supply, together with direct access to the deep waterfront of Pittwater, is considered appropriate for bush fire protection. The provision of appropriate fittings on at least one water tank and minimum of 3kW (5hp) petrol or diesel-powered pump shall be recommended.

# 8) Environmental Considerations

The scope of this assessment has not been to provide an environmental assessment; however, the subject site is a small residential lot that has been developed for many years and it appears that the proposed development will have no adverse environmental effect.

# 9) Bushfire Risk Assessment

Table 1; Reference PBP Table A1.12.5

Determination of category of bushfire attack for the site and subsequent required building standards

Direction	Distance of	Vegetation	Assessment of	Anticipated	Bushfire
	APZ	Classification	Effective Slope	Radiant heat	Attack Level (BAL)
North	>140m	Developed sites	n/a	-	-
South	>140m	Developed sites	n/a	-	_
East	90m	Forest	5-10 degrees downslope	<12.5kw/m2	BAL 12.5
West	>140m	Developed sites	n/a	-	-

Summary: Based upon the relevant provisions of PBP the anticipated radiant heat attack for the site is <12.5kw/m2 and the subsequent minimum construction standard is BAL 12.5 AS3959, 2018.

# 10) Assessment of the extent to which the construction conforms or deviates from Chapter 7 of 'Planning for Bushfire Protection 2019'

Performance Criteria	Acceptable Solutions	Meets Performance Criteria
The intent may be achieved where:		
In relation to APZ's: - Defendable space is provided - An APZ is provided and maintained for the life of the building.	Defendable space is provided on all sides of the building Asset protection zones are provided partially on site and by adjoining development and public roads.	Yes
In relation to siting and design: Buildings are sited and designed to minimise the risk of bushfire attack.	The siting of the building has been previously determined in accordance with local council requirements and the proposed additions and alterations will not involve a re-siting of the building [no advantage could be gained by recommending a re-siting of the building].	Yes
In relation to construction standards: It is demonstrated that the proposed building can withstand bushfire attack in the form of wind, smoke, embers, radiant heat and flame contact.	Construction standards have been recommended in accordance with the requirements of PBP.	Yes
In relation to access requirements: Safe operational access is provided [and maintained] for emergency services personnel in suppressing a bushfire while residents are seeking to relocate, in advance of a bushfire.	The access and egress to the site appears to be appropriate for evacuation and firefighting [Refer Part 6 of this report).	Yes
In relation to water and utility services:  - Adequate water and electricity services are provided for fire-fighting operations  - gas and electricity services are located so as to not contribute to the risk to a building.	Scotland Island does not have a reticulated water supply; however, tank water and access to the foreshores of Pittwater are available. [Refer to Section 7 of this report] This report shall recommend compliance with PBP 4.1.3 for services including electricity and gas.	Yes
In relation to landscaping: It is designed and managed to minimise flame contact and radiant heat to buildings, and the potential for wind driven embers to cause ignitions.	The development application shall include recommendations that the site is managed to minimise flame contact and radiant heat to the building.	Yes
In relation to Emergency and Evacuation Planning:	The need to formulate an emergency evacuation plan has been discussed and it is advised that the residents should complete a <i>Bush Fire Survival Plan</i> as formulated by the NSW Rural Fire Service.  An emergency evacuation plan is not recommended as a condition of consent.	Yes

# 11) Assessment of the extent to which the construction conforms or deviates from the Aims and Objectives of 'Planning for Bushfire Protection 2019'

Aim	Meets	Comment				
All development on BFPL must satisfy the aim and objectives of PBP.  The aim of PBP is to provide for the protection of human life and minimise impacts on property from the threat of bushfire, while having due regard to development potential, site characteristics and protection of the environment.	Criteria Yes	The threat assessment has determined that the category of bushfire attack for the site is not within the flame zone. Landscaping, defendable space, access and egress, emergency risk management and construction standards are in accordance with the requirements of PBP and the aims of PBP have been achieved				
Objectives	Meets Criteria	Comment				
Afford buildings and their occupants protection from exposure to a bushfire	Yes	The maximum exposure to a bushfire for the area where the development is proposed is <12.5kw/m2.				
Provide a defendable space to be located around buildings	Yes	Defendable space is provided on all sides of the proposed development.				
Provide appropriate separation between a hazard and buildings which, in combination with other measures, prevent the likely fire spread to buildings.	Yes	The entire site is managed as an asset protection zone and appropriate separation has been provided by a combination of the onsite APZ and adjoining developed sites.				
Ensure that appropriate operational access and egress for emergency service personnel and occupants is available	Yes	The site has direct access Robertson Road and the foreshores of Pittwater. Scotland Island is accessed by regular commuter ferry and personal watercraft from a private jetty and the access and egress for emergency evacuation and fire brigade response appears adequate.				
Provide for ongoing management and maintenance of bushfire protection measures	Yes	The entire site where not built on is an APZ and there are no fuel loads to consider.				
Ensure that utility services are adequate to meet the needs of firefighters	Yes	Scotland Island does not have reticulated water supply. A council requirement is the provision of a tank or tanks with a minimum capacity of 45,000 litres. This supply, together with direct access to the deep waterfront of Pittwater, is considered appropriate for bush fire protection. The provision of appropriate fittings on at least one water tank and minimum of 3kW (5hp) petrol or diesel-powered pump shall be recommended.				

### 12) Recommendations

The following recommendations are made for the bushfire protection measures for the proposed residential development of of alterations and additions at No 55 Robertson Road, Scotland Island and are based upon the relevant provisions of the NSW Rural Fire Service guideline entitled *Planning for Bushfire Protection 2019*.

- 1) <u>Construction Standard</u>: The proposed development shall be constructed to a minimum standard of Section 3 [construction general] and Section 5 [BAL 12.5] of AS3959, 2018 'Construction of Buildings in Bushfire Prone Areas' and the additional construction requirements contained within section 7.5, 7.51, 7.52, 7.53 and 7.54 [where applicable] of Planning for Bushfire Protection 2019.
- 2) <u>Electricity and Gas Supplies</u>: As far as practical, new electricity and gas supplies shall be installed in accordance with the requirements of 7.4a of PBP. Note: 7.4a of PBP requires that 'where practical, electrical transmission lines should be underground.'
- 3) <u>Asset Protection Zones</u>: The site is landscaped and managed and there is no continuity of canopy or understory between the subject site and the hazard to the east.
- 4) Emergency and Evacuation Planning: The need to formulate an emergency evacuation plan has been discussed and it is advised that the residents should complete a *Bush Fire Survival Plan* as formulated by the NSW Rural Fire Service.

  An emergency evacuation plan is not recommended as a condition of consent.
- 5) Water Supplies: In recognition that no reticulated water supply exists, the existing water tanks and the direct access to Pittwater shall be considered an appropriate supply of water for protection from bushfire attack. A 35mm Storz fitting and ball or gate valve shall be installed in at least one of the existing tanks and a minimum of 3kW (5hp)
- 6) <u>Fences and Gates</u>: All fences in bushfire prone areas shall be constructed of hardwood or non-combustible material; however, where a fence is within 6m of a building or in areas of BAL29 or greater, they shall be of non-combustible material only. petrol or diesel-powered pump shall be provided.

# 13) Summary

This report consists of a bushfire risk assessment for the proposed residential development of alterations and additions at No 55 Robertson Road, Scotland Island.

The report concludes that the proposed development is on designated bushfire prone land and the legislative requirements for development in bushfire prone areas are applicable.

The proposed development will be constructed to the minimum standards required in accordance with the guidelines of *Planning for Bushfire Protection 2019*.

This report has considered all the elements of bushfire attack and provided the proposed development is constructed in accordance with the recommendations included in section 12 of this report, it is my considered opinion that the development satisfies the Objectives and Performance requirements of the *Building Code of Australia, Planning for Bushfire Protection 2006 and Australian Standard AS3959, 2018.* 

Notwithstanding the precautions adopted, it should always be remembered that bushfires burn under a wide range of conditions and an element of risk, no matter how small always remains, and although the standard is designed to improve the performance of such buildings, there can be no guarantee, because of the variable nature of bushfires, that any one building will withstand bushfire attack on every occasion.

This Report is a Bush Fire Hazard Assessment that provides the required information to assist Local Council and the Rural Fire Service in determining compliance in accordance with Planning for Bushfire Protection and AS 3959, 2019. The Local Council is the Final Consenting Authority and the construction of the building must comply with the recommendations included in the Council's conditions of consent.

Ron Coffey - Bushfire Safety Engineer

Grad I Fire E [Institute of Fire Engineers - 1973]

Grad Cert Fire Safety Engineer [UWS - 2003]

Grad Dip Building in Bushfire Prone Areas [UWS – 2005]

Ass Prof Cert in Expert Evidence in the Land & Environment Court

[UTS - 2005]

Member - Institute of Fire Engineers

Member - Fire Protection Association Australia



Planning for Bushfire Protection Fire Protection Association of Australia BPAD-A Certified Practitioner/Certified Business Certification No BPD-PA09328

0408 220 443

# 14) References Australian Building Codes Board

Building Code of Australia Volumes 1&2 Canprint

# **Australian Building Codes Board [2001]**

Fire Safety Engineering Guidelines Edition 2001 ABCB Canberra

#### **D. Drysdale D. [1998]**

Introduction to Fire Dynamics 2<sup>nd</sup> Edition John Wiley & Sons Ltd

#### NSW Government Environmental Planning and Assessment Act [1979]

Part 79BA – Consultation and development Consent – Certain Bushfire Prone Land NSW Government Printer

#### **Planning NSW**

Planning for Bushfire Protection 2019

A Guide for Councils, Planners, Fire Authorities, Developers and Home Owners This document provides the necessary planning considerations when developing areas for residential use in residential, rural residential, rural and urban areas when development sites are in close proximity to areas likely to be affected by bushfire events and replaces Planning for Bushfire Protection 2001.

This document is essential reading: Download a copy from the RFS website or purchase a copy through the NSW Government Online Shop or phone 9228 6333

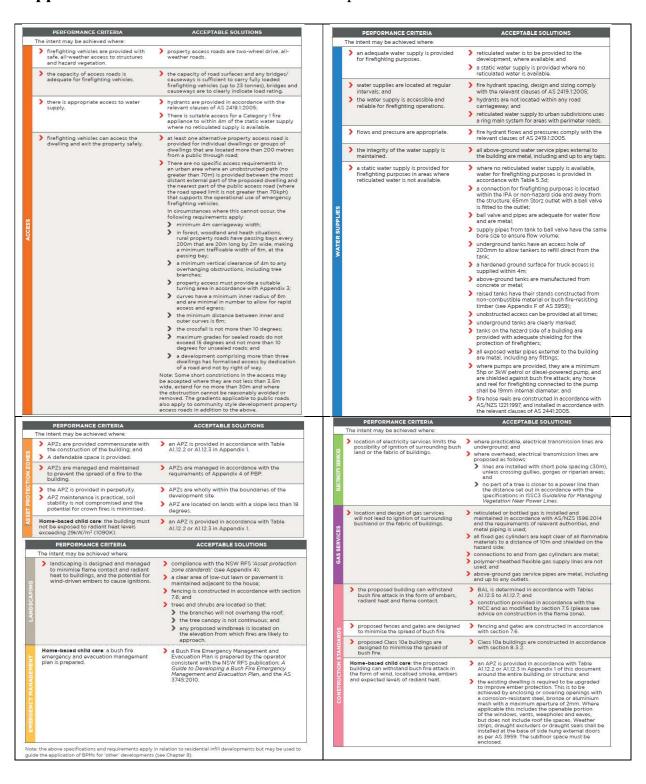
#### Ramsay C & Rudolph L [2003]

Landscape and Building Design for Bushfire Prone Areas CSIRO Publishing

#### Standards Australia [2018]

Australian Standards 3959 Australian Building Code Board

### **Appendix 1:** Performance criteria and acceptable solutions PBP Part 7.4a



#### Appendix 2: 7.5.2 NSW State Variations under G5.2(a)(i) and 3.10.5.0(c)(i) of the NCC

Certain provisions of AS 3959 are varied in NSW based on the findings of the Victorian Bush Fires Royal Commission and bush fire industry research.

The following variations to AS 3959 apply in NSW for the purposes of NSW G5.2(a)(i) of Volume One and NSW 3.10.5.0(c)(i) of Volume Two of the NCC; clause 3.10 of AS 3959 is deleted and any sarking used for BAL-12.5, BAL-19, BAL-29 or BAL-40 shall:

- be non-combustible; or
- comply with AS/NZS 4200.1, be installed on the outside of the frame and have a flammability index of not more than 5 as determined by AS 1530.2; and
- clause 5.2 and 6.2 of AS 3959 is replaced by clause 7.2 of AS 3959, except that any wall enclosing the subfloor space need only comply with the wall requirements for the respective BAL; and
- clause 5.7 and 6.7 of AS 3959 is replaced by clause 7.7 of AS 3959, except that any wall enclosing the subfloor space need only comply with the wall requirements for the respective BAL: and
- fascias and bargeboards, in BAL-40, shall comply with:
- clause 8.4.1(b) of AS 3959; or
- clause 8.6.6 of AS 3959.

The interpretation of this variation is:

<u>Enclosed subfloors</u>: For subfloor supports there are no requirements for supporting posts, columns, stumps, stringers piers and poles for subfloor supports for BAL 12.5 and BAL 19 when the subfloor space is enclosed with a wall that complies with the determined BAL level for the site.

<u>Unenclosed subfloors</u>: For unenclosed subfloor supporting posts, columns, stumps, stringers piers and poles the requirements are upgraded from BAL 12.5 and BAL 19 to BAL 29 level.

<u>Enclosed verandas</u>: There are no requirements for supporting posts, columns, stumps, stringers piers and poles for verandas, decks, steps and landings when the subfloor space is enclosed with a wall that complies with the determined BAL level for the site.

<u>Unenclosed verandas</u>: The requirements for supporting posts, columns, stumps, stringers piers and poles for verandas, decks, steps, and landings are upgraded from BAL 19 and BAL 12.5 to BAL 29 level.

For unenclosed subfloors of the main building or verandas, decks, steps and landings for BAL 12.5, 19 and BAL29 supporting posts, columns, stumps, stringers piers and poles shall be:

- 1. A non-combustible material; or
- 2. A Bushfire resistant timber; or
- 3. A combination of 1 and 2

Acceptable timber species:

Black-butt, Turpentine, Silver Top Ash, Spotted Gum, Red Iron Bark, Kwila, Red River Gum

Sarking: To comply with the NSW State variation any sarking used for BAL 12.5 shall:

- Be Non-combustible; or
- Comply with AS/NZ 4200.1 be installed on the outside of the frame and have a flammability index of not more than 5 as determined by AS1530.2