

# **DEVELOPMENT APPLICATION ASSESSMENT REPORT**

Application Number:	DA2022/0260	
Responsible Officer:	Megan Surtees	
Land to be developed (Address):	Lot 1 DP 589286, 50 A Pacific Parade MANLY NSW 2095	
Proposed Development:	Alterations and additions to a dwelling house including new driveway	
Zoning:	Manly LEP2013 - Land zoned R1 General Residential	
Development Permissible:	Yes	
Existing Use Rights:	No	
Consent Authority:	Northern Beaches Council	
Land and Environment Court Action:	No	
Owner:	Claire Dominique Magee Niall Oliver Magee	
Applicant:	Christopher Jordan Architecture & Design	
Application Lodged:	04/03/2022	
Integrated Development:	No	
Designated Development:	No	
State Reporting Category:	Residential - Alterations and additions	
Notified:	14/03/2022 to 28/03/2022	
Advertised:	Not Advertised	
Submissions Received:	0	
Clause 4.6 Variation:	Nil	
Recommendation:	Approval	
Estimated Cost of Works:	\$ 7,000.00	
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## PROPOSED DEVELOPMENT IN DETAIL

This application seeks consent for alterations and additions to a residential semi-detached dwelling, pursuant to the *Manly Local Environmental Plan (MLEP) 2014*, including the following:

- Removal of deck at the front boundary, as well as associated landscaping,
- Removal of one (1) street tree,
- New vehicle crossover, driveway and off-street parking space for one (1) car,
- Replace existing front fence, which will include vehicular access and pedestrian gate,
- Relocation of timber posts to support awning above.

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# **ASSESSMENT INTRODUCTION**

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared (the subject of this report) taking into account all relevant provisions of the Environmental Planning and Assessment Act 1979, and the associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon the subject site and adjoining, surrounding and nearby properties;
- Notification to adjoining and surrounding properties, advertisement (where required) and referral
  to relevant internal and external bodies in accordance with the Act, Regulations and relevant
  Development Control Plan;
- A review and consideration of all submissions made by the public and community interest groups in relation to the application;
- A review and consideration of all documentation provided with the application (up to the time of determination);
- A review and consideration of all referral comments provided by the relevant Council Officers, State Government Authorities/Agencies and Federal Government Authorities/Agencies on the proposal.

#### SUMMARY OF ASSESSMENT ISSUES

Manly Local Environmental Plan 2013 - 6.1 Acid sulfate soils

Manly Development Control Plan - 4.1.4 Setbacks (front, side and rear) and Building Separation

Manly Development Control Plan - 4.1.5 Open Space and Landscaping

Manly Development Control Plan - 4.1.6 Parking, Vehicular Access and Loading (Including Bicycle Facilities)

Manly Development Control Plan - 4.1.10 Fencing

Manly Development Control Plan - Schedule 3 - Part A1 - Parking Rates and Requirements for Vehicles

#### SITE DESCRIPTION

Property Description:	Lot 1 DP 589286 , 50 A Pacific Parade MANLY NSW 2095		
Detailed Site Description:	The site consists of one (1) allotment located on the northern side of Pacific Parade.		
	The site is irregular in shape with a frontage of 6.19m along Pacific Parade and a depth of 36.57m. The site has a surveyed area of 201.2m2.		
	The site is located within the R1 General Residential zone and accommodates an existing two (2) storey residential semi-detached dwelling.		
	The front of the site contains 1 x 4m tree with 1 x 7m tree located within the road reserve.		
	Detailed Description of Adjoining/Surrounding  Development		

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Adjoining and surrounding development is characterised by similar two (2) storey residential dwelling houses.

Map:



#### SITE HISTORY

The land has been used for residential purposes for an extended period of time. A search of Council's records has revealed the following relevant history:

- **DA0304/2003.** A development application as submitted to Manly Council seeking consent for alterations and additions to a residential semi-detached dwelling, including a first floor addition and two (2) awnings sited to the existing dwelling. This application was approved, subject to conditions, on 27 October 2003.
- DA2020/0139. A development application was submitted to Northern Beaches Council seeking consent for alterations and additions to a dwelling house. This application was approved, subject to conditions, on 22 June 2020.

## **ENVIRONMENTAL PLANNING AND ASSESSMENT ACT, 1979 (EPAA)**

The relevant matters for consideration under the Environmental Planning and Assessment Act, 1979, are:

Section 4.15 Matters for Consideration	Comments
Section 4.15 (1) (a)(i) – Provisions of any environmental planning instrument	See discussion on "Environmental Planning Instruments" in this report.
of any draft environmental planning instrument	Draft State Environmental Planning Policy (Remediation of Land) seeks to replace the existing SEPP No. 55 (Remediation of Land). Public consultation on the draft policy was completed on 13 April 2018. The subject site has been used for residential purposes for

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Section 4.15 Matters for Consideration	Comments			
	an extended period of time. The proposed development retains the residential use of the site, and is not considered a contamination risk.			
Section 4.15 (1) (a)(iii) – Provisions of any development control plan	Manly Development Control Plan applies to this proposal.			
Section 4.15 (1) (a)(iiia) – Provisions of any planning agreement	None applicable.			
Section 4.15 (1) (a)(iv) – Provisions of the Environmental Planning and Assessment Regulation 2000 (EP&A Regulation 2000)	Division 8A of the EP&A Regulation 2000 requires the consent authority to consider "Prescribed conditions" of development consent. These matters have been addressed via a condition of consent.  Clause 50(1A) of the EP&A Regulation 2000 requires the submission of a design verification certificate from the building designer at lodgement of the development application. This clause			
	is not relevant to this application.  Clauses 54 and 109 of the EP&A Regulation 2000 allow Council to request additional information. No additional information was requested in this case.			
	<u>Clause 92</u> of the EP&A Regulation 2000 requires the consent authority to consider AS 2601 - 1991: The Demolition of Structures. These matters have been addressed via a condition of consent.			
	<u>Clauses 93 and/or 94</u> of the EP&A Regulation 2000 requires the consent authority to consider the upgrading of a building (including fire safety upgrade of development). This clause is not relevant to this application.			
	Clause 98 of the EP&A Regulation 2000 requires the consent authority to consider insurance requirements under the Home Building Act 1989. This matter has been addressed via a condition of consent.  Clause 98 of the EP&A Regulation 2000 requires the consent authority to consider the provisions of the Building Code of Australia (BCA). This matter has been addressed via a condition of consent.			
	<u>Clause 143A</u> of the EP&A Regulation 2000 requires the submission of a design verification certificate from the building designer prior to the issue of a Construction Certificate. This clause is not relevant to this application.			
Section 4.15 (1) (b) – the likely impacts of the development, including environmental impacts	(i) Environmental Impact The environmental impacts of the proposed development on the natural and built environment are addressed under the			

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Section 4.15 Matters for Consideration	Comments
on the natural and built environment and social and economic impacts in the locality	Manly Development Control Plan section in this report.  (ii) Social Impact The proposed development will not have a detrimental social impact in the locality considering the character of the proposal.  (iii) Economic Impact The proposed development will not have a detrimental economic impact on the locality considering the nature of the existing and proposed land use.
Section 4.15 (1) (c) – the suitability of the site for the development	The site is considered suitable for the proposed development.
Section 4.15 (1) (d) – any submissions made in accordance with the EPA Act or EPA Regs	See discussion on "Notification & Submissions Received" in this report.
Section 4.15 (1) (e) – the public interest	No matters have arisen in this assessment that would justify the refusal of the application in the public interest.

#### **EXISTING USE RIGHTS**

Existing Use Rights are not applicable to this application.

#### **BUSHFIRE PRONE LAND**

The site is not classified as bush fire prone land.

#### **NOTIFICATION & SUBMISSIONS RECEIVED**

The subject development application has been publicly exhibited from 14/03/2022 to 28/03/2022 in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2000 and the Community Participation Plan.

As a result of the public exhibition of the application Council received no submissions.

#### **REFERRALS**

Internal Referral Body	Comments
Landscape Officer	The development application is for the construction of a new crossover and driveway into the property.
	To achieve the proposal the following works are required: removal of deck at front boundary and associated landscaping; removal of 1 street tree; new driveway and off street car parking space for 1 car; new front fence to replace existing, new vehicular and pedestrian gate; and relocation of timber posts supporting existing awning above.
	Existing Landscape Heritage Brushbox street trees, item 1191, within the road are located on Pacific Parade. One street trees identified as

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Internal Referral Body	Comments			
	Tuckeroo is directly fronting the property within the road verge, and one Native Hibiscus is located in close proximity to the proposed works and fronts 50 Pacific Parade. Either of these street trees are not part of the Heritage listing.			
	The existing Tuckeroo fronting the property at 50A Pacific Parade is located within the footprint of the proposed crossover and driveway, and as such if the application is approved, the retention of the Tuckeroo is not possible, and a Arboricultural Impact Assessment is submitted recommending the removal of the Tuckeroo fronting the property at 50A Pacific Parade.			
	The Statement of Environmental Effects contends that the removal of the existing Tuckeroo street tree will allow the adjoining Native Hibiscus street tree to flourish with the removal of the Tuckeroo as canopy overcrowding is removed therefore. Council are of the view that the canopy of the Native Hibiscus is not impacted. The Tuckeroo exists with a high canopy and the canopy loss shall be offset with at least a small native tree replacement, and this is additionally recommended in the Arboricultural Impact Assessment, and conditions shall be imposed.			
NECC (Development Engineering)	Development Engineering has no objection to the application subject to the following condition of consent.			
NECC (Stormwater and Floodplain Engineering – Flood risk)	The proposed DA involves a new driveway and generally complies with the flood controls in the LEP and DCP.			
Strategic and Place Planning	HERITAGE COMMENTS			
(Heritage Officer)	Discussion of reason for referral			
	The proposal has been referred to Heritage as it adjoins two heritage items:			
	Item I2 - All stone kerbs - Along Pacific Parade			
	<u>Item I191 - Street trees - Pacific Parade</u>			
	Details of heritage items affected			
	Details of the item as contained within the Manly inventory are as follows:			
	Item I2 - All Stone kerbs Statement of significance: Stone kerbs are heritage listed. Physical description: Sandstone kerbing to streets relating to paving and kerbing of streets in the nineteenth century. Mostly located within Manly Village area and adjacent lower slopes of Eastern Hill and Fairlight.			
	Item I191 - Street trees			

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Internal Referral Body	Comments			
	Statement of significance: Listed for its aesthetic importance to the streetscape.  Physical description: Avenue planting of mixed tree species planted in carriageway.  Species include Port Jackson Fig, Brush Box and Camphor Laurel.			
	Other relevant heritage listings			
	Sydney Regional Environmental Plan (Sydney Harbour Catchment) 2005	No		
	Australian Heritage Register NSW State Heritage	No No		
	Register  National Trust of Aust	No		
	(NSW) Register  RAIA Register of 20th  Century Buildings of	No		
	Significance Other	N/A		
	Consideration of Applica	ition		
	The proposal seeks consent for the construction of a new driveway and off street parking, including the removal of the existing deck and relocation of the existing posts at the street frontage, the removal of a street tree and the replacement of the existing solid fence with a white timber picket fence. The existing building is not a heritage item nor is it within a conservation area, but it adjoins heritage listed street trees. The proposed location of the new driveway crossover requires the removal of a street tree which is not identified as part of the listing. It is noted that the existing kerb is not sandstone, therefore, the proposal will not affect any heritage listed stone kers and gutters.  It is noted in the submitted SEE that; "The relocation of the posts will be in similar locations to neighbouring 50 Pacific Parade – one at the corner and another beside the driveway.", Heritage recommends to have a symmetrical approach for the location of the posts.			
	works are similar to the the listed heritage items heritage grounds. It is no	adjoining , the pro oted that	ached residence and the proposed g semi and do not physically affect posal is considered acceptable on tree protection conditions have upe and Heritage supports those	
	Therefore, Heritage rais requires no further cond		ejections on heritage grounds and	

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Internal Referral Body	Comments				
	Consider against the provisions of CL5.10 of Manly LEP 2013. Is a Conservation Management Plan (CMP) Required? No Has a CMP been provided? No Is a Heritage Impact Statement required? No Has a Heritage Impact Statement been provided? No				
	Further Comments  COMPLETED BY: Oya Guner, Heritage Advisor  DATE: 23 March 2022				

External Referral Body	Comments
	The proposal was referred to Ausgrid. No response has been received within the 21 day statutory period and therefore, it is assumed that no objections are raised and no conditions are recommended.

## **ENVIRONMENTAL PLANNING INSTRUMENTS (EPIs)\***

All, Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the merit assessment of this application.

In this regard, whilst all provisions of each Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the assessment, many provisions contained within the document are not relevant or are enacting, definitions and operational provisions which the proposal is considered to be acceptable against.

As such, an assessment is provided against the controls relevant to the merit consideration of the application hereunder.

# State Environmental Planning Policies (SEPPs) and State Regional Environmental Plans (SREPs)

## SEPP 55 - Remediation of Land

Clause 7 (1) (a) of SEPP 55 requires the Consent Authority to consider whether land is contaminated. Council records indicate that the subject site has been used for residential purposes for a significant period of time with no prior land uses. In this regard it is considered that the site poses no risk of contamination and therefore, no further consideration is required under Clause 7 (1) (b) and (c) of SEPP 55 and the land is considered to be suitable for the residential land use.

## SEPP (Infrastructure) 2007

#### Ausgrid

Clause 45 of the SEPP requires the Consent Authority to consider any development application (or an

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application for modification of consent) for any development carried out:

- within or immediately adjacent to an easement for electricity purposes (whether or not the electricity infrastructure exists).
- immediately adjacent to an electricity substation.
- within 5.0m of an overhead power line.
- includes installation of a swimming pool any part of which is: within 30m of a structure supporting an overhead electricity transmission line and/or within 5.0m of an overhead electricity power line.

## Comment:

The proposal was referred to Ausgrid. No response has been received within the 21 day statutory period and therefore, it is assumed that no objections are raised and no conditions are recommended.

## SEPP (Coastal Management) 2018

The subject site is partially located within the Coastal Environment Area under the *Coastal Management SEPP 2018*, in the rear northern portion of the site. The proposed development is sited in the front southern portion of the site. As such, the development is unlikely to give rise to any unreasonable impacts upon the coastal environment area, and thus a referral to Council's Coast and Catchments Officer, nor an assessment of the proposal against the requirements and objectives of Clause 13 Coastal Environment Area, is not required in this instance.

#### Manly Local Environmental Plan 2013

Is the development permissible?	Yes	
After consideration of the merits of the proposal, is the development consistent with:		
aims of the LEP?	Yes	
zone objectives of the LEP?	Yes	

#### Principal Development Standards

Standard	Requirement	Proposed	% Variation	Complies
Height of Buildings:	8.5m	Timber posts: 2.94m Front fence: 1.5m	N/A N/A	Yes Yes
Floor Space Ratio	FSR: 0.6:1	No change	N/A	N/A

# **Compliance Assessment**

Clause	Compliance with Requirements
4.3 Height of buildings	Yes
5.21 Flood planning	Yes
6.1 Acid sulfate soils	Yes
6.2 Earthworks	Yes

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Clause	Compliance with Requirements
6.4 Stormwater management	Yes
6.8 Landslide risk	Yes

# **Detailed Assessment**

## 6.1 Acid sulfate soils

The subject site is predominantly located within Class 4 of the Acid Sulfate Soils mapping. Based on the extent of works under this development application, development consent is not required, specifically relating to the acid sulfate soils of the site, nor is an Acid Sulfate Soils Management Plan required to be submitted to Council for this development application.

# **Manly Development Control Plan**

## **Built Form Controls**

Built Form Controls - Site Area: 201.2m <sup>2</sup>	Requirement	Proposed	% Variation*	Complies
4.1.4.1 Street Front Setbacks	Prevailing building line	Consistent with prevailing setback	N/A	Yes
4.1.4.2 Side Setbacks and Secondary Street Frontages	0.9 (based on wall height)	Timber posts: 0.8m	11%	No
4.1.5.1 Minimum Residential Total Open Space Requirements Residential Open Space Area: OS3	Open space 55% (110.66m <sup>2</sup> ) of site area	62.7m <sup>2</sup> (31.16%) (approx.)	43.3%	No
4.1.5.2 Landscaped Area	Landscaped area 35% (38.73m <sup>2</sup> ) of open space	49.5m <sup>2</sup> (44.73%) (approx.)	N/A	Yes
4.1.6.1 Parking Design and the Location of Garages, Carports or Hardstand Areas	Maximum 50% of frontage up to maximum 6.2m	3.01m	N/A	Yes
Schedule 3 Parking and Access	Dwelling 2 spaces	1 space	50%	No

# Compliance Assessment

Clause	Compliance with Requirements	Consistency Aims/Objectives
3.1 Streetscapes and Townscapes	Yes	Yes
3.1.1 Streetscape (Residential areas)	Yes	Yes
3.3.2 Preservation of Trees or Bushland Vegetation	Yes	Yes
3.4 Amenity (Views, Overshadowing, Overlooking /Privacy, Noise)	Yes	Yes
3.4.1 Sunlight Access and Overshadowing	Yes	Yes
3.4.2 Privacy and Security	Yes	Yes

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Clause	Compliance with Requirements	Consistency Aims/Objectives
3.4.3 Maintenance of Views	Yes	Yes
3.5 Sustainability - (Greenhouse Energy Efficiency, Thermal Performance, and Water Sensitive Urban Design)	Yes	Yes
3.5.1 Solar Access	Yes	Yes
3.7 Stormwater Management	Yes	Yes
3.8 Waste Management	Yes	Yes
3.10 Safety and Security	Yes	Yes
4.1 Residential Development Controls	Yes	Yes
4.1.4 Setbacks (front, side and rear) and Building Separation	No	Yes
4.1.5 Open Space and Landscaping	No	Yes
4.1.6 Parking, Vehicular Access and Loading (Including Bicycle Facilities)	Yes	Yes
4.1.10 Fencing	Yes	Yes
4.4.2 Alterations and Additions	Yes	Yes
4.4.4.2 Awning supported from the ground	Yes	Yes
5 Special Character Areas and Sites	Yes	Yes
5.4.3 Flood Prone Land	Yes	Yes
Schedule 1 – Maps accompanying the DCP	Yes	Yes
Schedule 3 - Part A1 - Parking Rates and Requirements for Vehicles	No	Yes

## **Detailed Assessment**

## 4.1.4 Setbacks (front, side and rear) and Building Separation

## Description of non-compliance

## 4.1.4.2 Side setbacks and secondary street frontages

This control requires development to be setback from the side boundaries based upon the proposed wall height. As there is no 'wall' proposed, the height of the proposed poles will be used to ascertain the side setback requirement. The height of the poles are proposed at 2.95m. As such, the side setback requirement is 0.9m. The side setbacks to the timber posts are 0.8m to both the eastern and western side boundaries. This presents a variation of 11%.

#### Merit consideration:

With regard to the consideration for a variation, the development is considered against the underlying Objectives of the Control as follows:

Objective 1) To maintain and enhance the existing streetscape including the desired spatial proportions of the street, the street edge and the landscape character of the street.

# Comment:

Off-street parking arrangements along Pacific Parade are indicated by hardstand spaces, carports

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and/or garages within the front setback area due to the site constraints of the allotments. The proposed development maintains this consistent streetscape character. As such, Council is satisfied the proposed development maintains and enhances the existing streetscape.

Objective 2) To ensure and enhance local amenity by:

- providing privacy;
- providing equitable access to light, sunshine and air movement; and
- facilitating view sharing and maintaining adequate space between buildings to limit impacts on views and vistas from private and public spaces.
- defining and adding character to the streetscape including the provision of adequate space between buildings to create a rhythm or pattern of spaces; and
- facilitating safe and adequate traffic conditions including levels of visibility around corner lots at the street intersection.

## Comment:

Due to the open-style nature of the proposed development, there is unlikely to be any unreasonable adverse amenity impacts to adjoining residential allotments, nor to the existing streetscape.

Objective 3) To promote flexibility in the siting of buildings.

#### Comment:

The proposed development will allow flexibility throughout the site.

Objective 4) To enhance and maintain natural features by:

- accommodating planting, including deep soil zones, vegetation consolidated across sites, native vegetation and native trees;
- ensuring the nature of development does not unduly detract from the context of the site and particularly in relation to the nature of any adjoining Open Space lands and National Parks; and
- ensuring the provisions of State Environmental Planning Policy No 19 Urban Bushland are satisfied.

## Comment:

Notwithstanding the removal of one (1) street tree, the proposed development will generally retain natural features on the site.

Objective 5) To assist in appropriate bush fire asset protection zones.

## Comment:

The subject site is not located within bush fire prone land.

Notwithstanding the very minor non-compliance, the proposed development meets the underlying objectives of this control. In this instance, the variation can be supported on its merits.

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## 4.1.5 Open Space and Landscaping

#### Description of non-compliance

## 4.1.5.1 Minimum Residential Total Open Space Requirements

The subject site is within Area OS3. As such, this requires at least 55% (110.66m²) of the site area to be allocated as total open space, with 35% (38.73m²) of this as landscaped open space. The proposed development will result in a total open space of approximately 31.16% (or 62.7m²). This presents a variation of 43.3%. In this instance, a merit consideration of the variation is conducted below.

It must be noted that the proposed development achieves compliance with the landscaped are requirement of this control.

### Merit consideration:

With regard to the consideration for a variation, the development is considered against the underlying Objectives of the Control as follows:

Objective 1) To retain and augment important landscape features and vegetation including remnant populations of native flora and fauna.

## Comment:

The landscaping of the streetscape is listed as a heritage area. Council's Heritage Officer has reviewed the proposed development, with particular reference to the proposed removal of the street tree. From a heritage perspective, the removal of this street tree is acceptable. Within the allotment boundaries, however, no significant vegetation is proposed for removal.

Objective 2) To maximise soft landscaped areas and open space at ground level, encourage appropriate tree planting and the maintenance of existing vegetation and bushland.

## Comment:

While the proposed hardstand space will remove a small amount of soft landscape area, the retention of the soft landscaping in the rear yard will allow for appropriate tree planting, as well as for the maintenance of the existing vegetation and canopy trees.

Objective 3) To maintain and enhance the amenity (including sunlight, privacy and views) of the site, the streetscape and the surrounding area.

## Comment:

The amenity of the site, streetscape and surrounding properties will be maintained as a result of the proposed development.

Objective 4) To maximise water infiltration on-site with porous landscaped areas and surfaces and minimise stormwater runoff.

#### Comment:

The proposed development achieves compliance with the minimum landscaped area requirements, and as such water infiltration to the water table and the minimisation of stormwater runoff is achieved as a result of the proposed development.

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Objective 5) To minimise the spread of weeds and the degradation of private and public open space.

## Comment:

The proposed development does not involve landscape planting. As such, the possibility to spread weeds is minimal.

Objective 6) To maximise wildlife habitat and the potential for wildlife corridors.

## Comment:

The retention of on-site vegetation will allow for wildlife habitat, and potential wildlife corridors, are maximised.

Notwithstanding the numerical non-compliance to the total open space requirement, the proposed development can meet the underlying objectives of this control. Council, in this instance, can support the proposed variation.

## 4.1.6 Parking, Vehicular Access and Loading (Including Bicycle Facilities)

## Description of non-compliance

**4.1.6.4 Vehicular Access (a)** requires all vehicles to enter and leave the site in a forward direction. Due to the narrow nature of the subject site, it would be impossible for vehicles to enter and/or leave the site in a forward direction. As such, a merit consideration of this variation is conducted below.

## Merit consideration:

With regard to the consideration for a variation, the development is considered against the underlying Objectives of the Control as follows:

Objective 1) To provide accessible and adequate parking on site relative to the type of development and the locality for all users (residents, visitors or employees).

## Comment:

Generally, allotments along Pacific Parade, and in surrounding streets, cannot accommodate more than one (1) off-street parking space within the front setback area of the allotment. In this instance, Council is satisfied the provision of at least one (1) off-street parking space will provide for accessible and adequate on-site parking that is commensurate with the type of development and locality.

Objective 2) To reduce the demand for on-street parking and identify where exceptions to onsite parking requirements may be considered in certain circumstances.

#### Comment:

The proposed development will provide one (1) off-street parking space, which subsequently reduces the need for on-street by parking one (1) vehicle.

Objective 3) To ensure that the location and design of driveways, parking spaces and other vehicular access areas are efficient, safe, convenient and are integrated into the design of the development to

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minimise their visual impact in the streetscape.

#### Comment:

The proposed location of the new vehicle crossover, driveway and hardstand parking space is acceptable. Council is satisfied it will provide efficient, safe, convenient access to the site. The visual aesthetic of the proposed development is commensurate with parking arrangements and fencing of other dwellings along Pacific Parade. As such, the integration of the proposed development to the subject site and streetscape is acceptable.

Objective 4) To ensure that the layout of parking spaces limits the amount of site excavation in order to avoid site instability and the interruption to ground water flows.

#### Comment:

Council's Development Engineer has reviewed the proposed development and no issues were raised. The hardstand space is not likely to require substantial excavation works, therefore there is minimal interruption to ground water flows.

Objective 5) To ensure the width and number of footpath crossings is minimised.

## Comment:

Council's Development Engineer has reviewed the proposed development and is satisfied with the proposed vehicle crossover, and subsequent footpath crossing.

Objective 6) To integrate access, parking and landscaping; to limit the amount of impervious surfaces and to provide screening of internal accesses from public view as far as practicable through appropriate landscape treatment.

## Comment:

While the proposed hardstand space will be forward of the building line, it is commensurate with the offstreet parking arrangements of dwellings along Pacific Parade. The proposed development also includes the provision of a 1.5m high front fence. The front fence will appropriately screen internal accesses from public view.

Objective 7) To encourage the use of public transport by limiting onsite parking provision in Centres that are well serviced by public transport and by encouraging bicycle use to limit traffic congestion and promote clean air.

## Comment:

This objective is not relevant to the residential nature of the subject site.

Notwithstanding the proposal's inability to facilitate vehicles entering/exiting in a forward facing movement, the proposed development meets the underlying objectives of this control. As such, the variation can be supported, on its merits.

#### 4.1.10 Fencing

The proposed front fence has a maximum height of 1.5m. While technically numerically non-compliant

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to the 1.0m maximum height requirement of this control, the design of the fence will be partially transparent more than what is required to permit a variation of the maximum height (being 30% transparent above the 1.0m height). Based on the varying designs and heights of front fences (brick, picket, retaining wall and hedging) along Pacific Parade, Council is satisfied the proposed fence will be an acceptable addition to the streetscape of Pacific Parade.

### Schedule 3 - Part A1 - Parking Rates and Requirements for Vehicles

For a dwelling houses, semi-detached and secondary dwellings, this schedule requires the provision of two (2) off-street parking spaces. The proposed development will result in one (1) off-street parking space. While numerically non-compliant, it is an improvement to the existing off-street parking arrangement, which is nil. Council is satisfied that the proposed off-street parking is acceptable and that the request for a reduced off-street parking space can be supported, in this instance.

## THREATENED SPECIES, POPULATIONS OR ECOLOGICAL COMMUNITIES

The proposal will not significantly affect threatened species, populations or ecological communities, or their habitats.

#### CRIME PREVENTION THROUGH ENVIRONMENTAL DESIGN

The proposal is consistent with the principles of Crime Prevention Through Environmental Design.

#### **POLICY CONTROLS**

#### Northern Beaches Section 7.12 Contributions Plan 2021

As the estimated cost of works is less than \$100,001.00 the policy is not applicable to the assessment of this application.

#### CONCLUSION

The site has been inspected and the application assessed having regard to all documentation submitted by the applicant and the provisions of:

- Environmental Planning and Assessment Act 1979;
- Environmental Planning and Assessment Regulation 2000;
- All relevant and draft Environmental Planning Instruments;
- Manly Local Environment Plan;
- Manly Development Control Plan; and
- Codes and Policies of Council.

This assessment has taken into consideration the submitted plans, Statement of Environmental Effects, all other documentation supporting the application and public submissions, and does not result in any unreasonable impacts on surrounding, adjoining, adjacent and nearby properties subject to the conditions contained within the recommendation.

In consideration of the proposal and the merit consideration of the development, the proposal is considered to be:

- Consistent with the objectives of the DCP
- Consistent with the zone objectives of the LEP

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- Consistent with the aims of the LEP
- Consistent with the objectives of the relevant EPIs
- Consistent with the objects of the Environmental Planning and Assessment Act 1979

It is considered that the proposed development satisfies the appropriate controls and that all processes and assessments have been satisfactorily addressed.

#### RECOMMENDATION

THAT Council as the consent authority grant Development Consent to DA2022/0260 for Alterations and additions to a dwelling house including new driveway on land at Lot 1 DP 589286, 50 A Pacific Parade, MANLY, subject to the conditions printed below:

# **DEVELOPMENT CONSENT OPERATIONAL CONDITIONS**

## 1. Approved Plans and Supporting Documentation

The development must be carried out in compliance (except as amended by any other condition of consent) with the following:

## a) Approved Plans

Architectural Plans - Endorsed with Council's stamp			
Drawing No.	Dated	Prepared By	
01 (Rev A) - Driveway Plan, New Driveway	18/02/2022	Christopher Jordan Architecture and Design	
02 (Rev A) - South Elevation, New Driveway	18/02/2022	Christopher Jordan Architecture and Design	

Reports / Documentation – All recommendations and requirements contained within:		
Report No. / Page No. / Section No.	Dated	Prepared By
Arboricultural Impact Assessment	1 October 2021	Hugh The Arborist

- b) Any plans and / or documentation submitted to satisfy the Conditions of this consent.
- c) The development is to be undertaken generally in accordance with the following:

Waste Management Plan			
Drawing No/Title.	Dated	Prepared By	
Waste management plan	Not dated	Christopher Jordan Architecture and Design	

In the event of any inconsistency between conditions of this consent and the drawings/documents referred to above, the conditions of this consent will prevail.

Reason: To ensure the work is carried out in accordance with the determination of Council and approved plans.

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#### 2. **Prescribed Conditions**

- (a) All building works must be carried out in accordance with the requirements of the Building Code of Australia (BCA).
- (b) BASIX affected development must comply with the schedule of BASIX commitments specified within the submitted BASIX Certificate (demonstrated compliance upon plans/specifications is required prior to the issue of the Construction Certificate);
- (c) A sign must be erected in a prominent position on any site on which building work, subdivision work or demolition work is being carried out:
  - (i) showing the name, address and telephone number of the Principal Certifying Authority for the work, and
  - (ii) showing the name of the principal contractor (if any) for any building work and a telephone number on which that person may be contacted outside working hours, and
  - (iii) stating that unauthorised entry to the work site is prohibited.

Any such sign is to be maintained while the building work, subdivision work or demolition work is being carried out, but must be removed when the work has been completed.

- (d) Residential building work within the meaning of the Home Building Act 1989 must not be carried out unless the Principal Certifying Authority for the development to which the work relates (not being the Council) has given the Council written notice of the following information:
  - (i) in the case of work for which a principal contractor is required to be appointed:
    - A. the name and licence number of the principal contractor, and
    - B. the name of the insurer by which the work is insured under Part 6 of that Act,
  - (ii) in the case of work to be done by an owner-builder:
    - A. the name of the owner-builder, and
    - B. if the owner-builder is required to hold an owner-builder permit under that Act, the number of the owner-builder permit.

If arrangements for doing the residential building work are changed while the work is in progress so that the information notified under becomes out of date, further work must not be carried out unless the Principal Certifying Authority for the development to which the work relates (not being the Council) has given the Council written notice of the updated information.

- (e) Development that involves an excavation that extends below the level of the base of the footings of a building on adjoining land, the person having the benefit of the development consent must, at the person's own expense:
  - (i) protect and support the adjoining premises from possible damage from the excavation, and
  - (ii) where necessary, underpin the adjoining premises to prevent any such damage.
  - (iii) must, at least 7 days before excavating below the level of the base of the footings of a building on an adjoining allotment of land, give notice of intention to do so to the owner of the adjoining allotment of land and furnish particulars of the excavation to the owner of the building being erected or demolished.
  - (iv) the owner of the adjoining allotment of land is not liable for any part of the cost of work carried out for the purposes of this clause, whether carried out on the

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allotment of land being excavated or on the adjoining allotment of land.

In this clause, allotment of land includes a public road and any other public place.

Reason: Legislative requirement.

### 3. **General Requirements**

(a) Unless authorised by Council:Building construction and delivery of material hours are restricted to:

- 7.00 am to 5.00 pm inclusive Monday to Friday,
- 8.00 am to 1.00 pm inclusive on Saturday,
- No work on Sundays and Public Holidays.

Demolition and excavation works are restricted to:

8.00 am to 5.00 pm Monday to Friday only.

(Excavation work includes the use of any excavation machinery and the use of jackhammers, rock breakers, excavators, loaders and the like, regardless of whether the activities disturb or alter the natural state of the existing ground stratum or are breaking up/removing materials from the site).

- (b) Should any asbestos be uncovered on site, its demolition and removal must be carried out in accordance with WorkCover requirements and the relevant Australian Standards.
- (c) At all times after the submission the Notice of Commencement to Council, a copy of the Development Consent and Construction Certificate is to remain onsite at all times until the issue of a final Occupation Certificate. The consent shall be available for perusal of any Authorised Officer.
- (d) Where demolition works have been completed and new construction works have not commenced within 4 weeks of the completion of the demolition works that area affected by the demolition works shall be fully stabilised and the site must be maintained in a safe and clean state until such time as new construction works commence.
- (e) Onsite toilet facilities (being either connected to the sewer or an accredited sewer management facility) for workers are to be provided for construction sites at a rate of 1 per 20 persons.
- (f) Prior to the release of the Construction Certificate, payment of the Long Service Levy is required. This payment can be made at Council or to the Long Services Payments Corporation. Payment is not required where the value of the works is less than \$25,000. The Long Service Levy is calculated on 0.35% of the building and construction work. The levy rate and level in which it applies is subject to legislative change. The applicable fee at the time of payment of the Long Service Levy will apply.
- (g) The applicant shall bear the cost of all works associated with the development that occurs on Council's property.
- (h) No skip bins, building materials, demolition or excavation waste of any nature, and no hoist, plant or machinery (crane, concrete pump or lift) shall be placed on Council's footpaths, roadways, parks or grass verges without Council Approval.
- (i) Demolition materials and builders' wastes are to be removed to approved waste/recycling centres.

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- (j) No trees or native shrubs or understorey vegetation on public property (footpaths, roads, reserves, etc.) or on the land to be developed shall be removed or damaged during construction unless specifically approved in this consent including for the erection of any fences, hoardings or other temporary works.
- (k) Prior to the commencement of any development onsite for:
  - i) Building/s that are to be erected
  - ii) Building/s that are situated in the immediate vicinity of a public place and is dangerous to persons or property on or in the public place
  - iii) Building/s that are to be demolished
  - iv) For any work/s that is to be carried out
  - v) For any work/s that is to be demolished

The person responsible for the development site is to erect or install on or around the development area such temporary structures or appliances (wholly within the development site) as are necessary to protect persons or property and to prevent unauthorised access to the site in order for the land or premises to be maintained in a safe or healthy condition. Upon completion of the development, such temporary structures or appliances are to be removed within 7 days.

- (I) A "Road Opening Permit" must be obtained from Council, and all appropriate charges paid, prior to commencement of any work on Council property. The owner/applicant shall be responsible for all public utilities and services in the area of the work, shall notify all relevant Authorities, and bear all costs associated with any repairs and/or adjustments as those Authorities may deem necessary.
- (m) The works must comply with the relevant Ausgrid Network Standards and SafeWork NSW Codes of Practice.
- (n) Requirements for new swimming pools/spas or existing swimming pools/spas affected by building works.
  - (1) Child resistant fencing is to be provided to any swimming pool or lockable cover to any spa containing water and is to be consistent with the following;

Relevant legislative requirements and relevant Australian Standards (including but not limited) to:

- (i) Swimming Pools Act 1992
- (ii) Swimming Pools Amendment Act 2009
- (iii) Swimming Pools Regulation 2018
- (iv) Australian Standard AS1926 Swimming Pool Safety
- (v) Australian Standard AS1926.1 Part 1: Safety barriers for swimming pools
- (vi) Australian Standard AS1926.2 Part 2: Location of safety barriers for swimming pools.
- (2) A 'KEEP WATCH' pool safety and aquatic based emergency sign, issued by Royal Life Saving is to be displayed in a prominent position within the pool/spa area.
- (3) Filter backwash waters shall be conveyed to the Sydney Water sewerage system in sewered areas or managed on-site in unsewered areas in a manner that does not cause pollution, erosion or run off, is separate from the irrigation area for any wastewater system and is separate from any onsite stormwater management system.
- (4) Swimming pools and spas must be registered with the Division of Local

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#### Government.

Reason: To ensure that works do not interfere with reasonable amenity expectations of residents and the community.

# FEES / CHARGES / CONTRIBUTIONS

### 4. Security Bond

A bond (determined from cost of works) of \$1,000 and an inspection fee in accordance with Council's Fees and Charges paid as security are required to ensure the rectification of any damage that may occur to the Council infrastructure contained within the road reserve adjoining the site as a result of construction or the transportation of materials and equipment to and from the development site.

An inspection fee in accordance with Council adopted fees and charges (at the time of payment) is payable for each kerb inspection as determined by Council (minimum (1) one inspection).

All bonds and fees shall be deposited with Council prior to Construction Certificate or demolition work commencing, and details demonstrating payment are to be submitted to the Certifying Authority prior to the issue of the Construction Certificate.

To process the inspection fee and bond payment a Bond Lodgement Form must be completed with the payments (a copy of the form is attached to this consent and alternatively a copy is located on Council's website at www.northernbeaches.nsw.gov.au).

Reason: To ensure adequate protection of Council's infrastructure.

# CONDITIONS TO BE SATISFIED PRIOR TO THE ISSUE OF THE CONSTRUCTION CERTIFICATE

#### 5. **Flooding**

In order to protect property and occupants from flood risk the following is required:

#### Flood Effects Caused by Development – A2

There is to be no filling of the land or any other reduction of the available flood storage which results in a net loss of storage below the 1% AEP flood depth of 200mm.

#### Building Components and Structural Soundness – B1

All new development below the Flood Planning Level of shall be designed and constructed as flood compatible buildings in accordance with Reducing Vulnerability of Buildings to Flood Damage: Guidance on Building in Flood Prone Areas, Hawkesbury-Nepean Floodplain Management Steering Committee (2006).

# Building Components and Structural Soundness - B3

All new electrical equipment, power points, wiring, fuel lines, sewerage systems or any other service pipes and connections must be waterproofed and/or located above the Flood Planning Level (depth of 500mm above natural ground level).

# Fencing – F1

New fencing (including pool fencing, boundary fencing, balcony balustrades and accessway balustrades) shall be open to allow for the unimpeded movement of flood waters. It must be

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designed with a minimum of 50% open area from the natural ground level up to the 1% AEP flood depth (200mm above natural ground level). Openings should be a minimum of 75mm x 75mm.

## Storage of Goods – G1

Storage areas for hazardous or potentially polluting materials shall not be located below the Flood Planning Level unless adequately protected from floodwaters in accordance with industry standards.

Details demonstrating compliance are to be submitted to the Certifying Authority prior to the issue of the Construction Certificate.

Reason: To reduce the impact of flooding and flood liability on owners and occupiers of floodprone property and reduce public and private losses in accordance with Council and NSW Government policy.

## 6. **Boundary Identification Survey**

A boundary identification survey, prepared by a Registered Surveyor, is to be prepared in respect of the subject site.

The plans submitted for the Construction Certificate are to accurately reflect the property boundaries as shown on the boundary identification survey, with setbacks between the property boundaries and the approved works consistent with those nominated on the Approved Plans of this consent.

Details demonstrating compliance are to be submitted to the Certifying Authority prior to the issue of any Construction Certificate.

Reason: To ensure all approved works are constructed within the subject site and in a manner anticipated by the development consent.

## 7. Vehicle Crossings Application

The Applicant is to submit an application for driveway levels with Council in accordance with Section 138 of the Roads Act 1993. The fee associated with the assessment and approval of the application is to be in accordance with Council's Fee and Charges.

An approval is to be submitted to the Certifying Authority prior to the issue of the Construction Certificate.

Reason: To facilitate suitable vehicular access to private property.

## 8. Compliance with Standards

The development is required to be carried out in accordance with all relevant Australian Standards.

Details demonstrating compliance with the relevant Australian Standard are to be submitted to the Certifying Authority prior to the issue of the Construction Certificate.

Reason: To ensure the development is constructed in accordance with appropriate standards.

# CONDITIONS THAT MUST BE ADDRESSED PRIOR TO ANY COMMENCEMENT

#### 9. Tree Removal Within the Road Reserve

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This consent approves the removal of the following street tree within the road reserve verge (as recommended in the Arboricultural Impact Assessment):

i) Tuckeroo (Cupaniopsis anacardioides) fronting 50A Pacific Parade, subject to a street tree replacement.

Removal of the approved tree/s in the road reserve shall only be undertaken by a Council approved tree contractor. Details of currently approved tree contractors can be obtained from Northern Beaches Council's Trees Services Section prior to removal.

Reason: Public liability.

# CONDITIONS TO BE COMPLIED WITH DURING DEMOLITION AND BUILDING WORK

### 10. Tree and Vegetation Protection

- a) Existing trees and vegetation shall be retained and protected, including:
- i) all trees and vegetation within the site,
- ii) all trees and vegetation located on adjoining properties,
- iii) all road reserve trees and vegetation, except unless otherwise approved.
- b) Tree protection shall be undertaken as follows:
- i) tree protection shall be in accordance with Australian Standard 4970-2009 Protection of Trees on Development Sites, including the provision of temporary fencing to protect existing trees within 5 metres of development,
- ii) existing ground levels shall be maintained within the tree protection zone of trees to be retained, unless authorised by an Arborist with minimum AQF Level 5 in arboriculture,
- iii) removal of existing tree roots at or >25mm ( $\emptyset$ ) diameter is not permitted without consultation with an Arborist with minimum AQF Level 5 in arboriculture,
- iv) no excavated material, building material storage, site facilities, nor landscape materials are to be placed within the canopy dripline of trees and other vegetation required to be retained,
- v) structures are to bridge tree roots at or >25mm ( $\emptyset$ ) diameter unless directed by an Arborist with minimum AQF Level 5 in arboriculture on site,
- vi) excavation for stormwater lines and all other utility services is not permitted within the tree protection zone, without consultation with an Arborist with minimum AQF Level 5 in arboriculture including advice on root protection measures,
- vii) should either or all of v) or vi) occur during site establishment and construction works, an Arborist with minimum AQF Level 5 in arboriculture shall provide recommendations for tree protection measures. Details including photographic evidence of works undertaken shall be submitted by the Arborist to the Certifying Authority.
- viii) any temporary access to, or location of scaffolding within the tree protection zone of a protected tree or any other tree to be retained during the construction works is to be undertaken using the protection measures specified in sections 4.5.3 and 4.5.6 of Australian Standard 4970-2009 Protection of Trees on Development Sites,
- ix) the activities listed in section 4.2 of Australian Standard 4970-2009 Protection of Trees on Development Sites shall not occur within the tree protection zone of any tree on the lot or any tree on an adjoining site,
- x) tree pruning from within the site to enable approved works shall not exceed 10% of any tree canopy, and shall be in accordance with Australian Standard 4373-2007 Pruning of Amenity Trees
- xi) the tree protection measures specified in this clause must: i) be in place before work commences on the site, and ii) be maintained in good condition during the construction period, and iii) remain in place for the duration of the construction works.
- c) Tree protection shall specifically be undertaken in accordance with the recommendations in

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the Arboricultural Impact Assessment, and in particular as listed in the following sections:

- i) section 8 Conclusions
- ii) section 10 Recommendations
- iii) section 11 Arboricultural Work Method Statement and Tree Protection Requirements
- iv) section 12 Hold Points

The Certifying Authority must ensure that:

- d) The arboricultural works listed in c) are undertaken and certified by an Arborist as complaint to the recommendations of the Arboricultural Impact Assessment.
- e) The activities listed in section 4.2 of Australian Standard 4970-2009 Protection of Trees on Development Sites, do not occur within the tree protection zone of any tree, and any temporary access to, or location of scaffolding within the tree protection zone of a protected tree, or any other tree to be retained on the site during the construction, is undertaken using the protection measures specified in sections 4.5.3 and 4.5.6 of that standard.

Note: All street trees within the road verge and trees within private property are protected under Northern Beaches Council development control plans, except where Council's written consent for removal has been obtained. The felling, lopping, topping, ringbarking, or removal of any tree (s) is prohibited.

Reason: Tree and vegetation protection.

#### 11. Road Reserve

The applicant shall ensure the public footways and roadways adjacent to the site are maintained in a safe condition at all times during the course of the work.

Reason: Public safety.

#### 12. Installation and Maintenance of Sediment Control

Prior to any works commencing on site, including demolition, sediment and erosion controls must be installed in accordance with Landcom's 'Managing Urban Stormwater: Soils and Construction' (2004). Techniques used for erosion and sediment control on site are to be adequately maintained and monitored at all times, particularly after periods of rain, and shall remain in proper operation until all development activities have been completed and the site is sufficiently stabilised with vegetation.

Reason: To protect the surrounding environment from the effects of sedimentation and erosion from the site.

## 13. Vehicle Crossings

The Applicant is to construct one vehicle crossing 3 metres wide in accordance with Northern Beaches Council Drawing No A4-3330/ 1 N and the driveway levels application approval. An Authorised Vehicle Crossing Contractor shall construct the vehicle crossing and associated works within the road reserve in plain concrete. All redundant laybacks and crossings are to be restored to footpath/grass. Prior to the pouring of concrete, the vehicle crossing is to be inspected by Council and a satisfactory "Vehicle Crossing Inspection" card issued.

A copy of the vehicle crossing inspection form is to be submitted to the Principal Certifying Authority.

Reason: To facilitate suitable vehicular access to private property.

## 14. Waste Management During Development

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The reuse, recycling or disposal of waste during works must be done generally in accordance with the Waste Management Plan for this development.

Details demonstrating compliance must be submitted to the Principal Certifying Authority.

Reason: To ensure demolition and construction waste is recycled or reused and to limit landfill.

# CONDITIONS WHICH MUST BE COMPLIED WITH PRIOR TO THE ISSUE OF THE OCCUPATION CERTIFICATE

## 15. Replacement Street Tree Planting

One (1) Tristaniopsis laurina 'Luscious' street tree shall be planted in accordance with the following:

- i) planting shall shall be a minimum pre-ordered 100 litre container and at least 2 metres in height with a minimum 50mm caliper, and shall meet the requirements of Natspec Specifying Trees
- ii) installed into a prepared planting hole  $1m \times 1m \times 600mm$  depth, backfilled with a sandy loam mix or approved similar, mulched to 75mm depth minimum and maintained including a four post and top and mid rail timber tree guard and watered until established,
- iii) the street tree shall be located to be generally centralised within the road verge, between the proposed driveway edge and the powerpole, and between the path and the kerb.

Details demonstrating compliance are to be submitted to the Principal Certifying Authority prior to the issue of any Occupation Certificate.

Reason: To maintain streetscape amenity.

In signing this report, I declare that I do not have a Conflict of Interest.

**Signed** 

Megan Surtees, Planner

The application is determined on 01/04/2022, under the delegated authority of:

Phil Lane, Acting Development Assessment Manager

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