

DEVELOPMENT APPLICATION ASSESSMENT REPORT

Application Number:	DA2021/0039
Responsible Officer:	Jordan Davies
Land to be developed (Address):	Lot 47 DP 12749, 7 Richard Road SCOTLAND ISLAND NSW 2105
Proposed Development:	Alterations and additions to a dwelling house
Zoning:	E3 Environmental Management
Development Permissible:	Yes
Existing Use Rights:	No
Consent Authority:	Northern Beaches Council
Land and Environment Court Action:	No
Owner:	Christiaan Jacobus Richter
Applicant:	Stephen Crosby & Associates

Application Lodged:	27/01/2021	
Integrated Development:	No	
Designated Development:	No	
State Reporting Category:	Residential - Alterations and additions	
Notified:	04/02/2021 to 18/02/2021	
Advertised:	Not Advertised	
Submissions Received:	1	
Clause 4.6 Variation:	Nil	
Recommendation:	Approval	

	Estimated Cost of Works:	\$ 913,000.00
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PROPOSED DEVELOPMENT IN DETAIL

The proposed development is for alterations and additions to an existing dwelling. Specifically, the proposal consists of:

- Addition of two bedrooms, deck, shed and timber walkway at the northern end of the existing dwelling
- Extension of deck at the southern end of the dwelling
- In-fill of the subfloor area to create study, bathroom, bedroom and ensuite;
- Tree removal to facilitate the development in accordance with the arborist report.

ASSESSMENT INTRODUCTION

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:



- An assessment report and recommendation has been prepared (the subject of this report) taking into account all relevant provisions of the Environmental Planning and Assessment Act 1979, and the associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon the subject site and adjoining, surrounding and nearby properties;
- Notification to adjoining and surrounding properties, advertisement (where required) and referral to relevant internal and external bodies in accordance with the Act, Regulations and relevant Development Control Plan;
- A review and consideration of all submissions made by the public and community interest groups in relation to the application;
- A review and consideration of all documentation provided with the application (up to the time of determination);
- A review and consideration of all referral comments provided by the relevant Council Officers, State Government Authorities/Agencies and Federal Government Authorities/Agencies on the proposal.

SUMMARY OF ASSESSMENT ISSUES

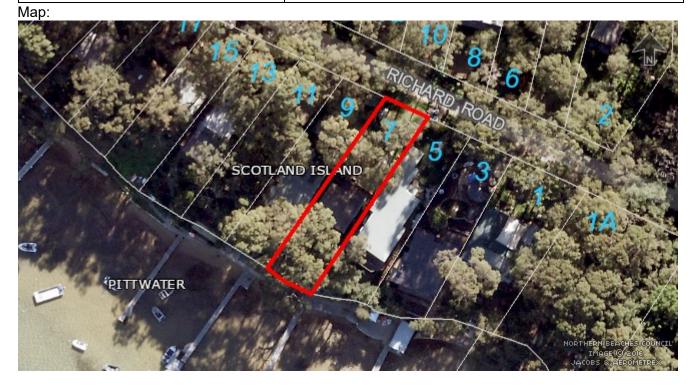
Pittwater Local Environmental Plan 2014 - 4.6 Exceptions to development standards Pittwater 21 Development Control Plan - D8.6 Side and rear building line

SITE DESCRIPTION

Lot 47 DP 12749 , 7 Richard Road SCOTLAND ISLAND NSW 2105
The subject site consists of one (1) allotment located on the southern side of Richard Road and the northern side of the Pittwater Waterway.
The site is regular in shape with a frontage of 12.19m along Richard Road and a depth of 54m. The site has a surveyed area of 682.9m ² .
The site is located within the E3 Environmental Management zone and accommodates an elevated, single level dwelling.
The site has a moderate slope from the northern boundary to the southern boundary, down to the Pittwater. The site is serviced by a shared jetty.
The site has a number of locally native trees of varied health, including Spotted Gum Trees within the northern half of the site.
Detailed Description of Adjoining/Surrounding Development
Adjoining and surrounding development is characterised by detached one and two storey dwellings, boatsheds and



jettys. The surrounding area has a distinct landscaped setting, with buildings beneath the tree canopy level.



SITE HISTORY

A search of Council's records has revealed that there are no recent or relevant applications for this site.

The land has been used for residential purposes for an extended period of time.

Application History

Council requested that the applicant amend the side setback to a minimum of 1m from the western boundary and increased the setback to the deck adjoining the eastern boundary to 1m. The applicant provided these amendments. As the changes reduced the development footprint, re notification was not required.

ENVIRONMENTAL PLANNING AND ASSESSMENT ACT, 1979 (EPAA)

The relevant matters for consideration under the Environmental Planning and Assessment Act, 1979, are:

Section 4.15 Matters for Consideration'	Comments
Section 4.15 (1) (a)(i) – Provisions of any environmental planning instrument	See discussion on "Environmental Planning Instruments" in this report.
Section 4.15 (1) (a)(ii) – Provisions of any draft environmental planning instrument	Draft State Environmental Planning Policy (Remediation of Land) seeks to replace the existing SEPP No. 55 (Remediation of Land). Public consultation on the draft policy was completed on 13 April 2018. The subject site has been used for residential purposes for an extended period of time. The proposed development retains the residential use of the site, and is not



Comments
considered a contamination risk.
Pittwater 21 Development Control Plan applies to this proposal.
None applicable.
<u>Division 8A</u> of the EP&A Regulation 2000 requires the consent authority to consider "Prescribed conditions" of development consent. These matters have been addressed via a condition of consent.
<u>Clause 50(1A)</u> of the EP&A Regulation 2000 requires the submission of a design verification certificate from the building designer at lodgement of the development application. This clause is not relevant to this application.
<u>Clauses 54 and 109</u> of the EP&A Regulation 2000 allow Council to request additional information. No additional information was requested in this case.
<u>Clause 92</u> of the EP&A Regulation 2000 requires the consent authority to consider AS 2601 - 1991: The Demolition of Structures. This matter has been addressed via a condition of consent.
<u>Clauses 93 and/or 94</u> of the EP&A Regulation 2000 requires the consent authority to consider the upgrading of a building (including fire safety upgrade of development). This clause is not relevant to this application.
<u>Clause 98</u> of the EP&A Regulation 2000 requires the consent authority to consider insurance requirements under the Home Building Act 1989. This matter has been addressed via a condition of consent.
<u>Clause 98</u> of the EP&A Regulation 2000 requires the consent authority to consider the provisions of the Building Code of Australia (BCA). This matter has been addressed via a condition of consent.
<u>Clause 143A</u> of the EP&A Regulation 2000 requires the submission of a design verification certificate from the building designer prior to the issue of a Construction Certificate. This clause is not relevant to this application.
 (i) Environmental Impact The environmental impacts of the proposed development on the natural and built environment are addressed under the Pittwater 21 Development Control Plan section in this report.



Section 4.15 Matters for Consideration'	Comments
the locality	(ii) Social Impact The proposed development will not have a detrimental social impact in the locality considering the character of the proposal.
	(iii) Economic Impact The proposed development will not have a detrimental economic impact on the locality considering the nature of the existing and proposed land use.
Section 4.15 (1) (c) – the suitability of the site for the development	The site is considered suitable for the proposed development.
Section 4.15 (1) (d) – any submissions made in accordance with the EPA Act or EPA Regs	See discussion on "Notification & Submissions Received" in this report.
Section 4.15 (1) (e) – the public interest	No matters have arisen in this assessment that would justify the refusal of the application in the public interest.

EXISTING USE RIGHTS

Existing Use Rights are not applicable to this application.

BUSHFIRE PRONE LAND

The site is classified as bush fire prone land. Section 4.14 of the Environmental Planning and Assessment Act 1979 requires Council to be satisfied that the development conforms to the specifications and requirements of the version (as prescribed by the regulations) of the document entitled Planning for Bush Fire Protection.

A Bush Fire Report was submitted with the application that included a certificate (prepared by Ronald Coffey, dated 30/11/2020) stating that the development conforms to the relevant specifications and requirements within Planning for Bush Fire Protection. The recommendations of the Bush Fire Report have been included as conditions of consent.

NOTIFICATION & SUBMISSIONS RECEIVED

The subject development application has been publicly exhibited from 04/02/2021 to 18/02/2021 in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2000 and the Community Participation Plan.

As a result of the public exhibition process council is in receipt of 1 submission/s from:

Name:	Address:
Withheld Withheld	AVALON BEACH NSW 2107
Withheld Withheld	CHURCH POINT NSW 2105

The following issues were raised in the submissions and each have been addressed below:



- Objection to the new rear addition which will overlook the rear yard of the property to the west. The addition will block natural light to the rear yard of the property to the west.
- The addition should be placed on the other side, against the eastern boundary (reverse the design).

The matters raised within the submissions are addressed as follows:

• Objection to the new rear addition which will overlook the rear yard of the property to the west. The addition will block natural light to the rear yard of the property to the west. <u>Comment:</u>

The rear addition consisting of two bedrooms is single storey, low scale roof and minimum 2.4m height floor to ceiling spaces. The structure is cut into the slope of the land and will not have unreasonable visual prominence, bulk and scale for the site. The structure maintains the existing 1m side setback which discussed in detail later in this report.

The two windows facing the western boundary have a 1.5m sill height which allows reasonable privacy to be maintained. The single storey structure will cast a minor shadow during the morning period, however solar access will be maintained from 12 o'clock onward and solar access received in accordance with the Pittwater DCP.

Overall, the size and scale of the addition is considered reasonable in the context of the site and no unreasonable amenity impacts will be generated as a result.

• The addition should be placed on the other side, against the eastern boundary (reverse the design).

Comment:

As there are no unreasonable impacts generated by this proposal, this is not a reasonable request and the current design can be supported in the current form.

REFERRALS

Internal Referral Body	Comments
Environmental Health (unsewered lands)	General Comments
	Environmental Health has been requested provide comment on this proposal for "Alterations and additions to a dwelling house" in relation to the proposed installation a residential wastewater treatment system. The type of system proposed is a secondary treatment system (aerated wastewater treatment system - AWTS) coupled with a subsurface dispersal system. This system is intended to replace an existing septic tank (to be
	decommissioned) and will, in conjunction with the new system, make use of two existing absorption trenches. The report titled "Report On Investigation and Assessment for the Siting of a Proposed Effluent management System, at LT 47 DP 12749, No. 7 Richard Road, Scotland Island" number Ref No. 201209 and dated December 2020 by Blue Mountains Geological and



Internal Referral Body	Comments
	Environmental Services Ptd Ltd has been included with the application documentation. The report identifies a number of constraints of the land which result in certain technical non-compliances with respect to buffer distances. Accordingly, it is accepted that the location of the site provides challenges in relation to compliance with standards. The report also identifies that the location and condition of the existing absorption trenches are approximate and based on anecdotal evidence. Clarification was sought from the author of the report in regards to the use of the existing and proposed land application areas. The advice received from the author suggested that it would be the responsibility of the waste water system installer to allow for alternating between both land application areas by the use of a auto indexing vale that would allow for distribution of waste to be divided between the existing trenches and the proposed land application area. Accordingly, the proposal for the wastewater is considered acceptable subject to appropriate conditions of consent being imposed. Recommendation APPROVAL - subject to conditions
Landscape Officer	The development application is for alterations and additions to the
	existing dwelling. Council's Landscape Referral is assessed against the Pittwater Local Environment Plan clause E3 zone Environmental Management, and the following Pittwater 21 DCP Controls: • B4.22 Preservation of Trees and Bushland Vegetation • C1.1 Landscaping • D8 Lower Western Foreshores and Scotland Island Locality The site is located in the E3 Environmental Management zone, requiring development to provide for residential development of a low density and scale integrated with the landform and landscape, that is not visually prominent, and that retains and enhances riparian and foreshore vegetation and wildlife corridors, as objectives of the zone, amongst other objectives. The development proposal requires the removal of three native trees with an additional tree in poor health also recommended for removal. A Arboricultural Impact Statement is provided to justify removal based on impact from development. The Arboricultural Impact Statement provides numbering references for tree to be retained and those to be removed. Five existing Spotted Gum trees are proposed for retention and conditions of consent shall be imposed for tree protection measures. It is noted that tree numbering on other plans are not consistent with



Internal Referral Body	Comments
	those in the Arboricultural Impact Statement, which shall be ustilised as the reference document for existing trees to be retained and removed.
	Should the application be approved, the site provides sufficient area to accommodate the replacement of all four trees to be removed, and thus satisfy the character intent of the E3 Environmental Management zone and clause C1.1 Landscaping. Tree replacement shall be imposed as a condition of consent.
NECC (Bushland and Biodiversity)	Council's Natural Environment Unit - Biodiversity referral team have reviewed the application for consistency against the relevant environmental legislation and controls, including:
	Biodiversity Conservation Act 2016 (BC Act)
	• Pittwater and Wagstaffe Spotted Gum Forest in the Sydney Basin Bioregion - endangered ecological community
	State Environmental Planning Policy (Coastal Management)
	Coastal Environment Area
	Pittwater Local Environmental Plan (PLEP)
	7.6 Biodiversity Protection
	Pittwater Development Control Plan (PDCP)
	B4.7 Pittwater Spotted Gum Forest - Endangered Ecological Community
	The application seeks to remove 3 Spotted Gum (<i>Corymbia maculata</i>), including Tree 7 to facilitate the development, and Tree 6 & 9 due to poor health (Syncarpia 2020). Tree 8, described as in " <i>fair health & condition & of poor form, with a short SULE & moderate health & condition rating. This tree could potentially be retained in the short term, with minor relocation of shed a minimum 1m towards rear of property". In preference Tree 8 is to be retained, unless an AQ5 Arboriculturalist determines it must be removed for safety concerns.</i>
	All trees removed are to be replaced with advanced plantings of the same species (Spotted Gum) in an appropriate location elsewhere within the property in accordance with the recommendations of Syncarpia (2020) and PDCP B4.7. Subject to conditions the Bushland and Biodiversity referral team find the application to be consistent against relevant environmental controls.
NECC (Coast and Catchments)	The application has been assessed in consideration of the Coastal Management Act 2016, State Environmental Planning Policy (Coastal Management) 2018 and has also been assessed against requirements of the Pittwater LEP 2014 and Pittwater 21 DCP.



Internal Referral Body	Comments
	Coastal Management Act 2016 The subject site has been identified as being within the coastal zone and therefore <i>Coastal Management Act 2016</i> is applicable to the proposed development.
	The proposed development is in line with the objects, as set out under Clause 3 of the <i>Coastal Management Act 2016.</i>
	State Environmental Planning Policy (Coastal Management) 2018
	The subject land has been included on the 'Coastal Environment Area' and 'Coastal Use Area' maps under the State Environmental Planning Policy (Coastal Management) 2018 (CM SEPP). Hence, Clauses 13, 14 and 15 of the CM SEPP apply for this DA.
	Comment:
	On internal assessment and as assessed in the submitted Statement of Environmental Effects (SEE) report prepared by Stephen Crosby & Associates Pty. Ltd. dated 13 January 2021, the DA satisfies requirements under clauses 13, 14 and 15 of the CM SEPP. As such, it is considered that the application does comply with the requirements of the State Environmental Planning Policy (Coastal Management) 2018.
	Pittwater LEP 2014 and Pittwater 21 DCP
	Estuarine Risk Management
	The subject property has also been identified as affected by estuarine wave action and tidal inundation on Council's Estuarine Hazard Mapping. As such, the Estuarine Risk Management Policy for Development in Pittwater (Appendix 7, Pittwater 21 DCP) and the relevant B3.7 Estuarine Hazard Controls will apply to any proposed development of the site.
	As the proposed developments are located above the adopted estuarine planning level (EPL), the proposed development is therefore not required to satisfy the relevant estuarine risk management requirements of P21 DCP.
	Development on Foreshore Area



Internal Referral Body	Comments
	However, a large section of the subject property is within the foreshore building line. Part 7, Clause 7.8 –Limited development on foreshore area of the Pittwater LEP 2014 applies for any development within the foreshore area.
	The DA proposes extension of existing deck and proposed basement deck where an area of 2.9m2 at leach levels protrude into the foreshore area. A Section 4.6 variation request has been submitted.
	The DA satisfies the objectives and requirements of Part 7, Clause 7.8 of the Pittwater LEP 2014.
NECC (Riparian Lands and Creeks)	This application has been assessed against relevant legislation for the protection of waterways.
	The applicant is required to implement standard sediment and erosion controls which must be maintained throughout the life of the works. Additionally due to the increase in impervious surfaces the applicant is required to install water quality device such as a sediment arrestor pit. The geotechnical report noted there was no interception of groundwater during investigations however if it is encountered during development works must cease and the applicant is to ensure compliance with the applied conditions.
	With these conditions it is considered unlikely that the proposed application will have an adverse impact on the integrity and resilience of the biophysical, ecological and hydrological environment. It is therefore recommended for approval subject to conditions.

External Referral Body	Comments
	The Aboriginal Heritage Office has reivewed the proposed development and has raised no concerns regarding the impact to aboriginal heritage on the land and there are no known aboriginal heritage items within the site. A condition has been recommended for unexpected finds.

ENVIRONMENTAL PLANNING INSTRUMENTS (EPIs)*

All, Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the merit assessment of this application.

In this regard, whilst all provisions of each Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the assessment,



many provisions contained within the document are not relevant or are enacting, definitions and operational provisions which the proposal is considered to be acceptable against.

As such, an assessment is provided against the controls relevant to the merit consideration of the application hereunder.

State Environmental Planning Policies (SEPPs) and State Regional Environmental Plans (SREPs)

SEPP 55 - Remediation of Land

Clause 7 (1) (a) of SEPP 55 requires the Consent Authority to consider whether land is contaminated. Council records indicate that the subject site has been used for residential purposes for a significant period of time with no prior land uses. In this regard it is considered that the site poses no risk of contamination and therefore, no further consideration is required under Clause 7 (1) (b) and (c) of SEPP 55 and the land is considered to be suitable for the residential land use.

SEPP (Building Sustainability Index: BASIX) 2004

A BASIX certificate has been submitted with the application (see Certificate No.A402360 dated 11 January 2021).

A condition has been included in the recommendation of this report requiring compliance with the commitments indicated in the BASIX Certificate.

SEPP (Coastal Management) 2018

The site is subject to SEPP Coastal Management (2018). Accordingly, an assessment under the SEPP has been carried out as follows:

10 Development on certain land within coastal wetlands and littoral rainforests area

- (1) The following may be carried out on land identified as "coastal wetlands" or "littoral rainforest" on the Coastal Wetlands and Littoral Rainforests Area Map only with development consent:
 - (a) the clearing of native vegetation within the meaning of Part 5A of the Local Land Services Act 2013,
 - (b) the harm of marine vegetation within the meaning of Division 4 of Part 7 of the Fisheries Management Act 1994,
 - (c) the carrying out of any of the following:
 - (i) earthworks (including the depositing of material on land),
 - (ii) constructing a levee,
 - (iii) draining the land,
 - (iv) environmental protection works,
 - (d) any other development.

Comment:

Not within coastal wetlands or littoral rainforest area.

11 Development on land in proximity to coastal wetlands or littoral rainforest



- (1) Development consent must not be granted to development on land identified as "proximity area for coastal wetlands" or "proximity area for littoral rainforest" on the Coastal Wetlands and Littoral Rainforests Area Map unless the consent authority is satisfied that the proposed development will not significantly impact on:
 - (a) the biophysical, hydrological or ecological integrity of the adjacent coastal wetland or littoral rainforest, or
 - (b) the quantity and quality of surface and ground water flows to and from the adjacent coastal wetland or littoral rainforest.

Comment:

Not within coastal wetlands or littoral rainforest proximity area.

12 Development on land within the coastal vulnerability area

Development consent must not be granted to development on land that is within the area identified as "coastal vulnerability area" on the Coastal Vulnerability Area Map unless the consent authority is satisfied that:

- (a) if the proposed development comprises the erection of a building or works—the building or works are engineered to withstand current and projected coastal hazards for the design life of the building or works, and
- (b) the proposed development:
 - *(i) is not likely to alter coastal processes to the detriment of the natural environment or other land, and*
 - (ii) is not likely to reduce the public amenity, access to and use of any beach, foreshore, rock platform or headland adjacent to the proposed development, and
 - *(iii) incorporates appropriate measures to manage risk to life and public safety from coastal hazards, and*
- (c) measures

are in place to ensure that there are appropriate responses to, and management of. anticipated coastal processes and current and future coastal hazards.

Comment:



Not within coastal vulnerability area.

13 Development on land within the coastal environment area

- (1) Development consent must not be granted to development on land that is within the coastal environment area unless the consent authority has considered whether the proposed development is likely to cause an adverse impact on the following:
 - (a) the integrity and resilience of the biophysical, hydrological (surface and groundwater) and ecological environment,
 - (b) coastal environmental values and natural coastal processes,
 - (c) the water quality of the marine estate (within the meaning of the Marine Estate Management Act 2014), in particular, the cumulative impacts of the proposed development on any of the sensitive coastal lakes identified in Schedule 1,
 - (d) marine vegetation, native vegetation and fauna and their habitats, undeveloped headlands and rock platforms,
 - (e) existing public open space and safe access to and along the foreshore, beach, headland or rock platform for members of the public, including persons with a disability,
 - (f) Aboriginal cultural heritage, practices and places,
 - (g) the use of the surf zone.

Comment:

The proposed development is not considered to have an adverse environmental impact upon the matters listed (a)-(g). The tree removal is considered reasonable to facilitate the site improvements and replacement planting can be accommodated within the site with unreasonable impacts.

- (2) Development consent must not be granted to development on land to which this clause applies unless the consent authority is satisfied that:
 - (a) the development is designed, sited and will be managed to avoid an adverse impact referred to in subclause (1), or
 - (b) if that impact cannot be reasonably avoided—the development is designed, sited and will be managed to minimise that impact, or
 - (c) if that impact cannot be minimised—the development will be managed to mitigate that impact.

Comment:

The development has been designed and sited to minimise impact and allow of reasonable replacement planting of removed trees to allow the development to occur.

14 Development on land within the coastal use area

(1)

(a) has considered whether the proposed development is likely to cause an adverse impact on the following:

(i) existing, safe access to and along the foreshore, beach, headland or rock platform for members of the public, including persons with a disability,

(ii) overshadowing, wind funnelling and the loss of views from public places to foreshores,

(iii) the visual amenity and scenic qualities of the coast, including coastal headlands,



- (iv) Aboriginal cultural heritage, practices and places,
- (v) cultural and built environment heritage, and
- (b) is satisfied that:
 - (i) the development is designed, sited and will be managed to avoid an adverse impact referred to in paragraph (a), or

(ii) if that impact cannot be reasonably avoided—the development is designed, sited and will be managed to minimise that impact, or

(iii) if that impact cannot be minimised—the development will be managed to mitigate that impact, and

(c) has taken into account the surrounding coastal and built environment, and the bulk, scale and size of the proposed development.

Comment:

The proposed development does not impede safe access along the foreshore area, with foreshore access maintained for the public. The proposal does not cause unreasonable overshadowing of the foreshore area. The visual quality of the coastal area is maintained, with the proposed new deck offering a facade consistent with surrounds. There is no impact to known aboriginal heritage. The proposal has been designed to reasonably avoid impact.

As such, it is considered that the application complies with the requirements of the State Environmental Planning Policy (Coastal Management) 2018.

15 Development in coastal zone generally—development not to increase risk of coastal hazards

Development consent must not be granted to development on land within the coastal zone unless the consent authority is satisfied that the proposed development is not likely to cause increased risk of coastal hazards on that land or other land.

Comment:

The development does not increase coastal hazards.

Pittwater Local Environmental Plan 2014

Is the development permissible?	Yes
After consideration of the merits of the proposal, is the development consistent with:	
aims of the LEP?	Yes
zone objectives of the LEP?	Yes

Principal Development Standards

Standard	Requirement	Proposed	% Variation	Complies
Height of Buildings:	8.5m	5.5m	N/A	Yes

Compliance Assessment

Compliance with Requirements
Yes



Clause	Compliance with Requirements
4.3 Height of buildings	Yes
4.6 Exceptions to development standards	Yes
5.7 Development below mean high water mark	Yes
7.2 Earthworks	Yes
7.6 Biodiversity protection	Yes
7.7 Geotechnical hazards	Yes
7.8 Limited development on foreshore area	No
7.10 Essential services	Yes

Detailed Assessment

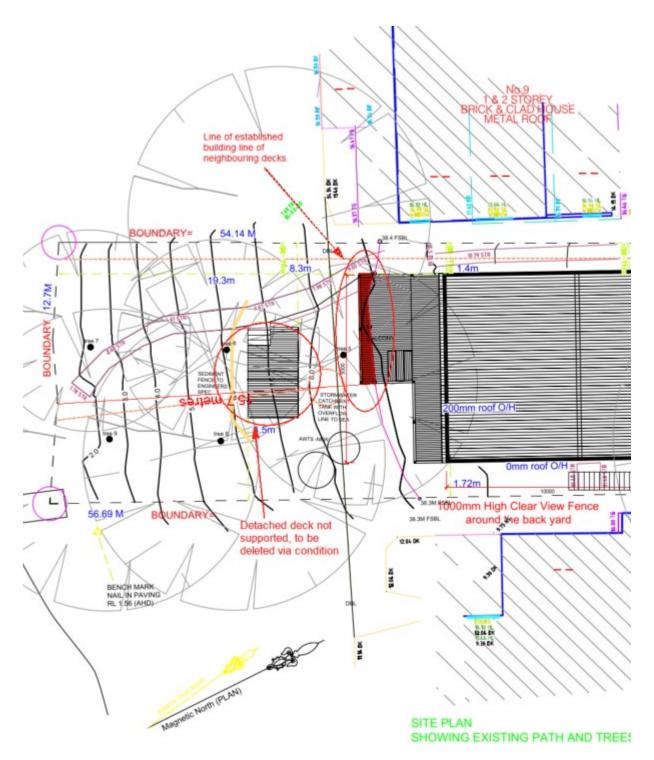
4.6 Exceptions to development standards

Description of non-compliance:

Development standard:	7.8 Limited Development in foreshore area (Foreshore Building Line)
Requirement:	15.7m foreshore area
Proposed:	0.65m encroachment
Percentage variation to requirement:	4%

The proposed development involves a minor encroachment into the foreshore building line area. This is due to the proposed deck extension and the extent of the encroachment is shown below. It is noted the additional separate deck/landing to the south of the deck adjoining the dwelling is not supported and a condition is recommended to remove this deck. The applicant's Clause 4.6 Variation request did not address this detached decking area, therefore it cannot be considered under this Clause 4.6 request.





Assessment of request to vary a development standard:

The following assessment of the variation to foreshore building line development standard, has taken into consideration the recent judgement contained within *Initial Action Pty Ltd v Woollahra Municipal Council* [2018] NSWLEC 118, Baron Corporation Pty Limited v Council of the City of Sydney [2019] NSWLEC 61, and Rebel/MH Neutral Bay Pty Limited v North Sydney Council [2019] NSWCA 130.

Clause 4.6 Exceptions to development standards:

- (1) The objectives of this clause are as follows:
- (a) to provide an appropriate degree of flexibility in applying certain development standards to particular



development,

(b) to achieve better outcomes for and from development by allowing flexibility in particular circumstances.

(2) Development consent may, subject to this clause, be granted for development even though the development would contravene a development standard imposed by this or any other environmental planning instrument. However, this clause does not apply to a development standard that is expressly excluded from the operation of this clause.

Comment:

Foreshore Building Line development standard is not expressly excluded from the operation of this clause.

(3) Development consent must not be granted for development that contravenes a development standard unless the consent authority has considered a written request from the applicant that seeks to justify the contravention of the development standard by demonstrating:

(a) that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and

(b) that there are sufficient environmental planning grounds to justify contravening the development standard.

(4) Development consent must not be granted for development that contravenes a development standard unless:

(a) the consent authority is satisfied that:

(i) the applicant's written request has adequately addressed the matters required to be demonstrated by subclause (3), and

(ii) the proposed development will be in the public interest because it is consistent with the objectives of the particular standard and the objectives for development within the zone in which the development is proposed to be carried out, and

(b) the concurrence of the Secretary has been obtained.

Clause 4.6 (4)(a)(i) (Justification) assessment:

Clause 4.6 (4)(a)(i) requires the consent authority to be satisfied that the applicant's written request, seeking to justify the contravention of the development standard, has adequately addressed the matters required to be demonstrated by cl 4.6(3). There are two separate matters for consideration contained within cl 4.6(3) and these are addressed as follows:

(a) that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and

Comment:

The Applicant's written request (attached to this report as an Appendix) has demonstrated that the objectives of the development standard are achieved, notwithstanding the non-compliance with the development standard.

In doing so, the Applicant's written request has adequately demonstrated that compliance with the development standard is unreasonable or unnecessary in the circumstances of this case as required by cl 4.6(3)(a).

(b) that there are sufficient environmental planning grounds to justify contravening the development



standard.

Comment:

In the matter of Initial Action Pty Ltd v Woollahra Municipal Council [2018] NSWLEC 118, Preston CJ provides the following guidance (para 23) to inform the consent authority's finding that the applicant's written request has adequately demonstrated that there are sufficient environmental planning grounds to justify contravening the development standard:

'As to the second matter required by cl 4.6(3)(b), the grounds relied on by the applicant in the written request under cl 4.6 must be "environmental planning grounds" by their nature: see Four2Five Pty Ltd v Ashfield Council [2015] NSWLEC 90 at [26]. The adjectival phrase "environmental planning" is not defined, but would refer to grounds that relate to the subject matter, scope and purpose of the EPA Act, including the objects in s 1.3 of the EPA Act.'

s 1.3 of the EPA Act reads as follows:

1.3 Objects of Act(cf previous s 5)

The objects of this Act are as follows:

(a) to promote the social and economic welfare of the community and a better environment by the proper management, development and conservation of the State's natural and other resources,
(b) to facilitate ecologically sustainable development by integrating relevant economic, environmental and social considerations in decision-making about environmental planning and assessment,

(c) to promote the orderly and economic use and development of land,

(d) to promote the delivery and maintenance of affordable housing,

(e) to protect the environment, including the conservation of threatened and other species of native animals and plants, ecological communities and their habitats,

(f) to promote the sustainable management of built and cultural heritage (including Aboriginal cultural heritage),

(g) to promote good design and amenity of the built environment,

(h) to promote the proper construction and maintenance of buildings, including the protection of the health and safety of their occupants,

(i) to promote the sharing of the responsibility for environmental planning and assessment between the different levels of government in the State,

(j) to provide increased opportunity for community participation in environmental planning and assessment.

The applicants written request argues, in part:

(a) Development consent can be granted for an extension to an existing dwelling where the site makes it appropriate to do so. In this case the proposed deck additions are behind the neighbouring dwellings' decks in terms of their waterfront views, and below the subject dwelling's existing waterfront deck, preserving the water views of the existing and neighbouring dwellings on either side. Outdoor recreation facilities such as the decks can be permitted in the foreshore area.

(3) (a) the site is zoned for individual dwellings and this addition shall provide a good family dwelling with usable outdoor areas overlooking Pittwater.

(b) the appearance of the dwelling from the waterway would be largely unchangedas the additional decking is in front of the current dwelling. There is no impact on indigenous vegetation with no trees required to be removed for the proposed works.

(c)(i) the works will not create pollution or siltation of the waterway when in use. Sediment fences shall be installed above the MHWM during the course of the works to ensure excavated material doesn't wash from the site.

(ii) there will be no adverse impacts on the marine habitat, and minimal impact on the fauna and flora



on the site as the works are in an area devoid of native vegetation. No wetlands exist in the immediate area.

(iii) There will be no adverse impact on drainage patterns, the works are largely in front of, and downhill of, the existing dwelling with little overground water present.

(iv) there is no remnant riparian vegetation in the area of the proposed works.

(d) public access along the waterfront would remain unaltered as a result of the proposed works.

(e) there will be no change to the opportunities for continuous public access along the waterfront as the works are entirely on freehold land over 15m from the MHWM.

(f) the proposal will not compromise the natural or aesthetic significance of the land. The development is entirely in scale and character with other waterfront dwellings in the area.

(g) the proposed decking is consistent with neighbouring waterfront decks. The existing native screen trees will further minimise any visual impact from the waterway.

(*h*) sea level rise as a result of climate change is not considered to be an issue here as the floor level of the proposed lower floor and decking is a minimum of 9.9m AHD, well above Council's inundation level (EPLA) for the site.

(4) (a) the proposal will have no effect on foreshore access as the works are set well back on freehold land.

(b) there is no open space in the immediate area apart from the waterway.

(c) there is no need to provide public access over this residential site.

(d) public access is generally not required by Council on freehold land on Scotland Island.

(e) the proposal is entirely similar to, and in character with, neighbouring cottages on the waterfront of Scotland Island.

The proposed decking extends 0.4m to 0.65m into the foreshore area and 2.6m beyond the footprint of the existing dwelling's waterfront decking. No native vegetation is impacted by the proposal. The proposed development is of good design that will reasonably protect and improve the amenity of the subject site, and surrounding built environment, therefore satisfying the requirement that the proposal, protecting the views of both adjoining neighbours and improving the water view access for the occupants of the site meets the planning requirements. The minor development on the foreshore area is in the public interest.

The objectives of the standard are achieved notwithstanding non-compliance with the standard. The objectives of the standard are:

(1)(a) to ensure that development in the foreshore area will not impact on natural foreshore processes or affect the significance and amenity of the area,

(b) to ensure continuous public access along the foreshore area and to the waterway.

The assertions made by the applicant in regards to the request are generally agreed with, namely, that the development promotes good design and amenity of the built environment. The deck sits in line with the established building line of the adjoining two properties and will not have a visual impact on the built environment or have an amenity impact on the neighbouring properties. Strict compliance would be unreasonable and unnecessary in the circumstances of the case.

In this regard, the applicant's written request has demonstrated that the proposed development is an orderly and economic use and development of the land, and that the structure is of a good design that will reasonably protect and improve the amenity of the surrounding built environment, therefore satisfying cls 1.3 (c) and (g) of the EPA Act.

Therefore, the applicant's written request has adequately demonstrated that there are sufficient environmental planning grounds to justify contravening the development standard as required by cl 4.6 (3)(b).

Therefore, Council is satisfied that the applicant's written request has adequately addressed the



matters required to be demonstrated by cl 4.6(3).

Clause 4.6 (4)(a)(ii) (Public Interest) assessment:

cl 4.6 (4)(a)(ii) requires the consent authority to be satisfied that:

(ii) the proposed development will be in the public interest because it is consistent with the objectives of the particular standard and the objectives for development within the zone in which the development is proposed to be carried out

Comment:

In considering whether or not the proposed development will be in the public interest, consideration must be given to the underlying objectives of the Foreshore Building Line development standard and the objectives of the E3 Environmental Management zone. An assessment against these objectives is provided below.

Objectives of development standard

CLAUSE 7.8 - Limited Development on foreshore area

The underlying objectives of the standard, pursuant to Clause 7.8 – 'Limited development on foreshore area' of the PLEP 2014 are:

(1) The objectives of this clause are as follows:

(a) to ensure that development in the foreshore area will not impact on natural foreshore processes or affect the significance and amenity of the area,

Comment:

The works are located well above the mean high water mark and do not impact the natural foreshore processes. The two adjoining buildings have decks at the same alignment of the proposed deck, thus not resulting a building form that affects the significant of the area of further create a visual impact for the foreshore area. The amenity of the area is maintained, with the slight deck extension no inconsistent with the surrounding buildings which front the waterway and take advantage of the views overlooking the Pittwater.

The proposal is consistent with this objective.

(b) to ensure continuous public access along the foreshore area and to the waterway.

Comment:

A grass, free from obstruction area is maintained between the dwelling and mean high water mark. Continuous public access along and to the water way is maintained, therefore, the development is consistent with this objective.

(3) Development consent must not be granted under this clause unless the consent authority is satisfied that:

- (c) the development will not cause environmental harm such as-
 - (i) pollution or siltation of the waterway, or



(ii) an adverse effect on surrounding uses, marine habitat, wetland areas, fauna and flora habitats, or

(iii) an adverse effect on drainage patterns, or

(iv) the removal or disturbance of remnant riparian vegetation, and

(d) the development will not cause congestion or generate conflict between people using open space areas or the waterway, and

(e) opportunities to provide continuous public access along the foreshore and to the waterway will not be compromised, and

(f) any historic, scientific, cultural, social, archaeological, architectural, natural or aesthetic significance of the land on which the development is to be carried out and of surrounding land will be maintained, and

(g) in the case of development for the alteration or rebuilding of an existing building wholly or partly in the foreshore area, the alteration or rebuilding will not have an adverse impact on the amenity or aesthetic appearance of the foreshore, and

(*h*) sea level rise, coastal erosion and recession, or change of flooding patterns as a result of climate change, have been considered.

Comment: The proposed development does not impact access along the foreshore area, impact any area of cultural significant or aesthetic appearance. Council's biodiversity team are satisfied the development will not have detrimental impact to the foreshore environment or aquatic environment, being located well above the MHWM. Council is satisfied that the matters within (a)-(h) have adequately been addressed and therefore development consent may be granted.

(4) In deciding whether to grant consent for development in the foreshore area, the consent authority must consider whether and to what extent the development would encourage the following—

(a) continuous public access to and along the foreshore through or adjacent to the proposed development,

(b) public access to link with existing or proposed open space,

(c) public access to be secured by appropriate covenants, agreements or other instruments registered on the title to land,

- (d) public access to be located above mean high water mark,
- (e) the reinforcing of the foreshore character and respect for existing environmental conditions.

<u>Comment:</u> The minor encroachment of the deck does not impede public access to the foreshore area or along the foreshore area. The location of the deck aligns with the two adjoining properties and has no further impact on foreshore access.

Zone objectives

The underlying objectives of the E3 Environmental Management zone are:

• To protect, manage and restore areas with special ecological, scientific, cultural or aesthetic values.



<u>Comment:</u> The proposed foreshore encroachment does not require the removal of any trees or significant vegetation within the foreshore area. The aesthetic value of the area is maintained due to the consistent building alignment being maintained with the two neighbouring properties decks. The development does not have a detrimental impact to the waterway which has special significance for the area, with the works set back from the MHWM and sufficent separation to not visually impose upon the foreshore area.

• To provide for a limited range of development that does not have an adverse effect on those values.

<u>Comment:</u> The proposal is for alterations to a dwelling house, of modest scale that does not impact the aesthetic and visual qualities of the foreshore area. The proposed development is typical for the area and not considered excessive for the site.

• To provide for residential development of a low density and scale integrated with the landform and landscape, and not visually prominent.

<u>Comment:</u> The building maintains a two storey appearance as viewed from the water way, which is consistent with the surrounding properties. The development makes use of an existing under-croft area to maintain the height of the building, whilst providing the usable floor area for the residents. The building maintains the general height and scale and is not visually prominent in the context of the surrounding development fronting the foreshore.

• To encourage development that retains and enhances riparian and foreshore vegetation and wildlife corridors.

<u>Comment:</u> The proposal retains the majority of significant trees upon the site, with no direct impact to trees as a result of the foreshore area encroachment. No foreshore vegetation is required to be removed to facilitate the deck at the southern end of the dwelling. Some tree removal is required in the northern part of the site to facilitate the single storey addition, however, Council's biodiversity and landscape team have confirmed this will not result in an unreasonable impact and sufficient area is available within the site for replacement planting of like species.

• To ensure the continued viability of ecological communities and threatened species.

<u>Comment:</u> The proposal allows sufficient landscape area for replacement planting throughout the site, with the majority of significant trees maintained within the site. Council's biodiversity and landscape team have reviewed the proposal and are satisfied there will not be an unreasonable impact and the tree removal can be offset by replacement planting within the site.

Conclusion:

For the reasons detailed above, the proposal is considered to be consistent with the objectives of the E3 Environmental Management zone.

Clause 4.6 (4)(b) (Concurrence of the Secretary) assessment:

cl. 4.6(4)(b) requires the concurrence of the Secretary to be obtained in order for development consent to be granted.



Planning Circular PS 18-003 dated 21 February 2018, as issued by the NSW Department of Planning, advises that the concurrence of the Secretary may be assumed for exceptions to development standards under environmental planning instruments that adopt Clause 4.6 of the Standard Instrument. In this regard, given the consistency of the variation to the objectives of the zone, the concurrence of the Secretary for the variation to the Foreshore Building Line Development Standard is assumed by the delegate of Council as the development contravenes a numerical standard by less than or equal to 10%.

Pittwater 21 Development Control Plan

Built Form Control	Requirement	Proposed	% Variation*	Complies
Front building line	6.5m - North	6.5m	N/A	Yes
Rear building line	Foreshore Building Line	No	N/A	See Detailed comments under Clause 4.6 assessment
Side building line	2.5m - East	1m	60%	No
	1m - West	1m	N/A	Yes
Building envelope	3.5m	Within	N/A	Yes
	3.5m	Within	N/A	Yes
Landscaped area	70% (max 30% built upon)	70%* *including 6% permitted allowable variation	N/A	Yes * With permitted variation including decks and walkway

Built Form Controls

***Note:** The percentage variation is calculated on the *overall* numerical variation (ie: for Landscaped area - Divide the proposed area by the numerical requirement then multiply the proposed area by 100 to equal X, then 100 minus X will equal the percentage variation. Example: 38/40 x 100 = 95 then 100 - 95 = 5% variation)

Compliance Assessment

Clause	Compliance with Requirements	Consistency Aims/Objectives
A1.7 Considerations before consent is granted	Yes	Yes
A4.8 Lower Western Foreshores and Scotland Island Locality	Yes	Yes
B1.3 Heritage Conservation - General	Yes	Yes
B1.4 Aboriginal Heritage Significance	Yes	Yes
B3.1 Landslip Hazard	Yes	Yes
B3.6 Contaminated Land and Potentially Contaminated Land	Yes	Yes
B4.7 Pittwater Spotted Gum Forest - Endangered Ecological Community	Yes	Yes
B4.15 Saltmarsh Endangered Ecological Community	Yes	Yes
B4.19 Estuarine Habitat	Yes	Yes
B5.13 Development on Waterfront Land	Yes	Yes
B5.15 Stormwater	Yes	Yes



Clause	Compliance with Requirements	Consistency Aims/Objectives
B8.1 Construction and Demolition - Excavation and Landfill	Yes	Yes
B8.3 Construction and Demolition - Waste Minimisation	Yes	Yes
B8.4 Construction and Demolition - Site Fencing and Security	Yes	Yes
C1.1 Landscaping	Yes	Yes
C1.2 Safety and Security	Yes	Yes
C1.3 View Sharing	Yes	Yes
C1.4 Solar Access	Yes	Yes
C1.5 Visual Privacy	Yes	Yes
C1.6 Acoustic Privacy	Yes	Yes
C1.7 Private Open Space	Yes	Yes
C1.12 Waste and Recycling Facilities	Yes	Yes
C1.13 Pollution Control	Yes	Yes
C1.14 Separately Accessible Structures	Yes	Yes
C1.23 Eaves	Yes	Yes
D8.1 Character as viewed from a public place	Yes	Yes
D8.3 Building colours and materials	Yes	Yes
D8.5 Front building line	Yes	Yes
D8.6 Side and rear building line	No	Yes
D8.8 Building envelope	Yes	Yes
D8.9 Landscaped Area	Yes	Yes
D8.11 Construction, Retaining walls, terracing and undercroft areas	Yes	Yes
D8.13 Stormwater overflow	Yes	Yes
D8.15 Site disturbance	Yes	Yes
D8.16 Scenic Protection Category One Areas	Yes	Yes
D15.12 Development seaward of mean high water mark	Yes	Yes

Detailed Assessment

D8.6 Side and rear building line

DCP Control

The DCP requires side setbacks of 1m and 2.5m. The proposed additional bedrooms provide a setback of 1m to the western boundary and between 1.7m and 1m to the eastern boundary.

The DCP contains a variation clause which allows existing setbacks to be maintained for alterations and additions, where it is demonstrated the outcomes of the control are achieved notwithstanding the numerical non-compliance.

Merit Assessment

An assessment against the objectives of the control is carried out below:



To achieve the desired future character of the Locality. (S)

<u>Comment:</u> The proposed additions are low scale, with the rear addition maintaining single storey building form. The building sit below the canopy tree level and provide generous front and rear setback areas, consistent with the surrounds.

The bulk and scale of the built form is minimised. (En, S)

<u>Comment</u>: The rear addition is single storey and the new floor area within the existing footprint is provided within the undercroft area of the house. This maintains the existing height of the building and the overall building bulk is minimised.

Equitable preservation of views and vistas to and/or from public/private places. (S)

<u>Comment:</u> The proposal does results in a reasonable view sharing outcome with no unreasonable view impacts.

To encourage view sharing through complimentary siting of buildings, responsive design and wellpositioned landscaping.

Comment: No view impact.

To ensure a reasonable level of privacy, amenity and solar access is provided within the development site and maintained to residential properties. (En, S)

<u>Comment:</u> The building does not add addition fist floor bulk, with the new floor provided within the undercroft and the new bedrooms single storey only with a flat roof. There are no unreasonable overlooking impacts form the development and solar access is maintained for adjoining properties in accordance with the DCP.

Substantial landscaping, a mature tree canopy and an attractive streetscape. (En, S)

<u>Comment:</u> Canopy trees are maintained where possible, with replacement planting able to be provided throughout the site.

Flexibility in the siting of buildings and access. (En, S)

Comment: Access is maintained around the building by virtue of the setbacks.

Vegetation is retained and enhanced to visually reduce the built form. (En)

<u>Comment:</u> Significant canopy trees are maintained as viewed waterway to reduce the prominence of the building form.

To ensure a landscaped buffer between commercial and residential zones is established. (En, S)

Comment: Not applicable.

The proposed development achieves the outcomes of the control and therefore, maintenance of the existing side setbacks as a result of the additions are considered reasonable in this particular circumstance.

THREATENED SPECIES, POPULATIONS OR ECOLOGICAL COMMUNITIES



The proposal will not significantly affect threatened species, populations or ecological communities, or their habitats.

CRIME PREVENTION THROUGH ENVIRONMENTAL DESIGN

The proposal is consistent with the principles of Crime Prevention Through Environmental Design.

POLICY CONTROLS

Northern Beaches Section 7.12 Contributions Plan 2019

The proposal is subject to the application of Northern Beaches Section 7.12 Contributions Plan 2019.

A monetary contribution of \$9,130 is required for the provision of new and augmented public infrastructure. The contribution is calculated as 1% of the total development cost of \$913,000.

CONCLUSION

The site has been inspected and the application assessed having regard to all documentation submitted by the applicant and the provisions of:

- Environmental Planning and Assessment Act 1979;
- Environmental Planning and Assessment Regulation 2000;
- All relevant and draft Environmental Planning Instruments;
- Pittwater Local Environment Plan;
- Pittwater Development Control Plan; and
- Codes and Policies of Council.

This assessment has taken into consideration the submitted plans, Statement of Environmental Effects, all other documentation supporting the application and public submissions, and does not result in any unreasonable impacts on surrounding, adjoining, adjacent and nearby properties subject to the conditions contained within the recommendation.

In consideration of the proposal and the merit consideration of the development, the proposal is considered to be:

- Consistent with the objectives of the DCP
- Consistent with the zone objectives of the LEP
- Consistent with the aims of the LEP
- Consistent with the objectives of the relevant EPIs
- Consistent with the objects of the Environmental Planning and Assessment Act 1979

It is considered that the proposed development satisfies the appropriate controls and that all processes and assessments have been satisfactorily addressed.

RECOMMENDATION

THAT Council as the consent authority grant Development Consent to DA2021/0039 for Alterations and additions to a dwelling house on land at Lot 47 DP 12749, 7 Richard Road, SCOTLAND ISLAND, subject to the conditions printed below:



DEVELOPMENT CONSENT OPERATIONAL CONDITIONS

1. Approved Plans and Supporting Documentation

The development must be carried out in compliance (except as amended by any other condition of consent) with the following:

a) Approved Plans

Architectural Plans - Endorsed with Council's stamp			
Drawing No.	Dated	Prepared By	
101/GA/1.1 - Rev 8	10 March 2021	Richter Projects	
101/GA/2.2 - Rev 8	10 March 2021	Richter Projects	
101/GA/2.2 - Rev 8	10 March 2021	Richter Projects	
101/GA/4.1 - Rev 8	10 March 2021	Richter Projects	
101/GA/4.1 - Rev 8	10 March 2021	Richter Projects	
101/GA/4.2 - Rev 8	10 March 2021	Richter Projects	
Exterior Schedule of Finishes	31 December 2021	Applicant	

Reports / Documentation – All recommendations and requirements contained within:

Report No. / Page No. / Section No.	Dated	Prepared By	
BASIX Certificate No. A402360	11 January 2021	Stephen Crosby and Associates	
Bushfire Risk Assessment, Ref 1423	30 November 2020	Ronald Coffey	
Geotechnical Assessment Ref AG20321	10 December 2020	Ascent Geotechnical	
Tree Assessment	December 2020	Julia Stanton	
INVESTIGATION AND ASSESSMENT FOR THE SITING OF A PROPOSED EFFLUENT MANAGEMENT SYSTEM, Ref 201209	December 2020	Blue Mountains Geological and Environmental Services	

b) Any plans and / or documentation submitted to satisfy the Deferred Commencement Conditions of this consent as approved in writing by Council.

c) Any plans and / or documentation submitted to satisfy the Conditions of this consent.

In the event of any inconsistency between conditions of this consent and the drawings/documents referred to above, the conditions of this consent will prevail.

Reason: To ensure the work is carried out in accordance with the determination of Council and



approved plans.

2. **Prescribed Conditions**

- (a) All building works must be carried out in accordance with the requirements of the Building Code of Australia (BCA).
- (b) BASIX affected development must comply with the schedule of BASIX commitments specified within the submitted BASIX Certificate (demonstrated compliance upon plans/specifications is required prior to the issue of the Construction Certificate);
- (c) A sign must be erected in a prominent position on any site on which building work, subdivision work or demolition work is being carried out:
 - (i) showing the name, address and telephone number of the Principal Certifying Authority for the work, and
 - (ii) showing the name of the principal contractor (if any) for any building work and a telephone number on which that person may be contacted outside working hours, and
 - (iii) stating that unauthorised entry to the work site is prohibited.

Any such sign is to be maintained while the building work, subdivision work or demolition work is being carried out, but must be removed when the work has been completed.

- (d) Residential building work within the meaning of the Home Building Act 1989 must not be carried out unless the Principal Certifying Authority for the development to which the work relates (not being the Council) has given the Council written notice of the following information:
 - (i) in the case of work for which a principal contractor is required to be appointed:
 - A. the name and licence number of the principal contractor, and
 - B. the name of the insurer by which the work is insured under Part 6 of that Act,
 - (ii) in the case of work to be done by an owner-builder:
 - A. the name of the owner-builder, and
 - B. if the owner-builder is required to hold an owner-builder permit under that Act, the number of the owner-builder permit.

If arrangements for doing the residential building work are changed while the work is in progress so that the information notified under becomes out of date, further work must not be carried out unless the Principal Certifying Authority for the development to which the work relates (not being the Council) has given the Council written notice of the updated information.

- (e) Development that involves an excavation that extends below the level of the base of the footings of a building on adjoining land, the person having the benefit of the development consent must, at the person's own expense:
 - (i) protect and support the adjoining premises from possible damage from the excavation, and
 - (ii) where necessary, underpin the adjoining premises to prevent any such damage.
 - (iii) must, at least 7 days before excavating below the level of the base of the footings of a building on an adjoining allotment of land, give notice of intention to do so to the owner of the adjoining allotment of land and furnish particulars of the excavation to the owner of the building being erected or demolished.
 - (iv) the owner of the adjoining allotment of land is not liable for any part of the cost of work carried out for the purposes of this clause, whether carried out on the



allotment of land being excavated or on the adjoining allotment of land.

In this clause, allotment of land includes a public road and any other public place.

Reason: Legislative requirement.

3. General Requirements

- (a) Unless authorised by Council: Building construction and delivery of material hours are restricted to:
 - 7.00 am to 5.00 pm inclusive Monday to Friday,
 - 8.00 am to 1.00 pm inclusive on Saturday,
 - No work on Sundays and Public Holidays.

Demolition and excavation works are restricted to:

• 8.00 am to 5.00 pm Monday to Friday only.

(Excavation work includes the use of any excavation machinery and the use of jackhammers, rock breakers, excavators, loaders and the like, regardless of whether the activities disturb or alter the natural state of the existing ground stratum or are breaking up/removing materials from the site).

- (b) Should any asbestos be uncovered on site, its demolition and removal must be carried out in accordance with WorkCover requirements and the relevant Australian Standards.
- (c) At all times after the submission the Notice of Commencement to Council, a copy of the Development Consent and Construction Certificate is to remain onsite at all times until the issue of a final Occupation Certificate. The consent shall be available for perusal of any Authorised Officer.
- (d) Where demolition works have been completed and new construction works have not commenced within 4 weeks of the completion of the demolition works that area affected by the demolition works shall be fully stabilised and the site must be maintained in a safe and clean state until such time as new construction works commence.
- (e) Onsite toilet facilities (being either connected to the sewer or an accredited sewer management facility) for workers are to be provided for construction sites at a rate of 1 per 20 persons.
- (f) Prior to the release of the Construction Certificate, payment of the Long Service Levy is required. This payment can be made at Council or to the Long Services Payments Corporation. Payment is not required where the value of the works is less than \$25,000. The Long Service Levy is calculated on 0.35% of the building and construction work. The levy rate and level in which it applies is subject to legislative change. The applicable fee at the time of payment of the Long Service Levy will apply.
- (g) The applicant shall bear the cost of all works associated with the development that occurs on Council's property.
- (h) No skip bins, building materials, demolition or excavation waste of any nature, and no hoist, plant or machinery (crane, concrete pump or lift) shall be placed on Council's footpaths, roadways, parks or grass verges without Council Approval.
- (i) Demolition materials and builders' wastes are to be removed to approved waste/recycling centres.



- (j) No trees or native shrubs or understorey vegetation on public property (footpaths, roads, reserves, etc.) or on the land to be developed shall be removed or damaged during construction unless specifically approved in this consent including for the erection of any fences, hoardings or other temporary works.
- (k) Prior to the commencement of any development onsite for:
 - i) Building/s that are to be erected
 - ii) Building/s that are situated in the immediate vicinity of a public place and is dangerous to persons or property on or in the public place
 - iii) Building/s that are to be demolished
 - iv) For any work/s that is to be carried out
 - v) For any work/s that is to be demolished

The person responsible for the development site is to erect or install on or around the development area such temporary structures or appliances (wholly within the development site) as are necessary to protect persons or property and to prevent unauthorised access to the site in order for the land or premises to be maintained in a safe or healthy condition. Upon completion of the development, such temporary structures or appliances are to be removed within 7 days.

- (I) A "Road Opening Permit" must be obtained from Council, and all appropriate charges paid, prior to commencement of any work on Council property. The owner/applicant shall be responsible for all public utilities and services in the area of the work, shall notify all relevant Authorities, and bear all costs associated with any repairs and/or adjustments as those Authorities may deem necessary.
- (m) The works must comply with the relevant Ausgrid Network Standards and SafeWork NSW Codes of Practice.
- (n) Requirements for new swimming pools/spas or existing swimming pools/spas affected by building works.
 - (1) Child resistant fencing is to be provided to any swimming pool or lockable cover to any spa containing water and is to be consistent with the following;

Relevant legislative requirements and relevant Australian Standards (including but not limited) to:

- (i) Swimming Pools Act 1992
- (ii) Swimming Pools Amendment Act 2009
- (iii) Swimming Pools Regulation 2018
- (iv) Australian Standard AS1926 Swimming Pool Safety
- (v) Australian Standard AS1926.1 Part 1: Safety barriers for swimming pools
- (vi) Australian Standard AS1926.2 Part 2: Location of safety barriers for swimming pools.
- (2) A 'KEEP WATCH' pool safety and aquatic based emergency sign, issued by Royal Life Saving is to be displayed in a prominent position within the pool/spa area.
- (3) Filter backwash waters shall be conveyed to the Sydney Water sewerage system in sewered areas or managed on-site in unsewered areas in a manner that does not cause pollution, erosion or run off, is separate from the irrigation area for any wastewater system and is separate from any onsite stormwater management system.
- (4) Swimming pools and spas must be registered with the Division of Local



Government.

Reason: To ensure that works do not interfere with reasonable amenity expectations of residents and the community.

FEES / CHARGES / CONTRIBUTIONS

4. Policy Controls

Northern Beaches 7.12 Contributions Plan 2019

A monetary contribution of \$9,130.00 is payable to Northern Beaches Council for the provision of local infrastructure and services pursuant to section 7.12 of the Environmental Planning & Assessment Act 1979 and the Northern Beaches Section 7.12 Contributions Plan 2019. The monetary contribution is based on a development cost of \$913,000.00.

The monetary contribution is to be paid prior to the issue of the first Construction Certificate or Subdivision Certificate whichever occurs first, or prior to the issue of the Subdivision Certificate where no Construction Certificate is required. If the monetary contribution (total or in part) remains unpaid after the financial quarter that the development consent is issued, the amount unpaid (whether it be the full cash contribution or part thereof) will be adjusted on a quarterly basis in accordance with the applicable Consumer Price Index. If this situation applies, the cash contribution payable for this development will be the total unpaid monetary contribution as adjusted.

The proponent shall provide to the Certifying Authority written evidence (receipt/s) from Council that the total monetary contribution has been paid.

The Northern Beaches Section 7.12 Contributions Plan 2019 may be inspected at 725 Pittwater Rd, Dee Why and at Council's Customer Service Centres or alternatively, on Council's website at www.northernbeaches.nsw.gov.au

This fee must be paid prior to the issue of the Construction Certificate. Details demonstrating compliance are to be submitted to the Principal Certifying Authority.

Reason: To provide for contributions in accordance with the Contribution Plan to fund the provision of new or augmented local infrastructure and services.

5. Security Bond

A bond (determined from cost of works) of \$2,000 and an inspection fee in accordance with Council's Fees and Charges paid as security are required to ensure the rectification of any damage that may occur to the Council infrastructure contained within the road reserve adjoining the site as a result of construction or the transportation of materials and equipment to and from the development site.

An inspection fee in accordance with Council adopted fees and charges (at the time of payment) is payable for each kerb inspection as determined by Council (minimum (1) one inspection).

All bonds and fees shall be deposited with Council prior to Construction Certificate or demolition work commencing, and details demonstrating payment are to be submitted to the Certifying Authority prior to the issue of the Construction Certificate.



To process the inspection fee and bond payment a Bond Lodgement Form must be completed with the payments (a copy of the form is attached to this consent and alternatively a copy is located on Council's website at www.northernbeaches.nsw.gov.au).

Reason: To ensure adequate protection of Council's infrastructure.

CONDITIONS TO BE SATISFIED PRIOR TO THE ISSUE OF THE CONSTRUCTION CERTIFICATE

6. Water Quality Management

The applicant must install a filtration device (such as a sediment control pit or absorption trench) that captures organic matter and coarse sediments prior to discharge of stormwater from the land. All stormwater treatment measures must make provision for convenient and safe regular inspection, periodic cleaning, and maintenance.

Details demonstrating compliance are to be submitted to the Certifying Authority for approval prior to the issue of the Construction Certificate.

Reason: Protection of the receiving environment.

7. Amendments to the approved plans

The following amendments are to be made to the approved plans:

• Deletion of the free standing deck to the south of the dwelling within the foreshore area.

Details demonstrating compliance are to be submitted to the Certifying Authority prior to the issue of the construction certificate.

Reason: To ensure development minimises unreasonable impacts upon surrounding land.

8. **Boundary Identification Survey**

A boundary identification survey, prepared by a Registered Surveyor, is to be prepared in respect of the subject site.

The plans submitted for the Construction Certificate are to accurately reflect the property boundaries as shown on the boundary identification survey, with setbacks between the property boundaries and the approved works consistent with those nominated on the Approved Plans of this consent.

Details demonstrating compliance are to be submitted to the Certifying Authority prior to the issue of any Construction Certificate.

Reason: To ensure all approved works are constructed within the subject site and in a manner anticipated by the development consent.

9. Compliance with Standards

The development is required to be carried out in accordance with all relevant Australian Standards.

Details demonstrating compliance with the relevant Australian Standard are to be submitted to the Certifying Authority prior to the issue of the Construction Certificate.

Reason: To ensure the development is constructed in accordance with appropriate standards.



CONDITIONS THAT MUST BE ADDRESSED PRIOR TO ANY COMMENCEMENT

10. Tree Removal Within the Property

This consent approves the removal of the following tree(s) within the property (as recommended in the Arboricultural Impact Assessment):

i) tree 6 - Spotted Gum, subject to tree replacement

- ii) tree 7- Spotted Gum, subject to tree replacement
- iii) tree 8- Spotted Gum, subject to tree replacement
- iv) tree 9 Spotted Gum, subject to tree replacement
- Note: Exempt Species as listed in the Development Control Plan or the Arboricultural Impact Assessment do not require Council consent for removal.

Reason: To enable authorised building works.

11. **Dead or Injured Wildlife**

If construction activity associated with this development results in injury or death of a native mammal, bird, reptile or amphibian, a registered wildlife rescue and rehabilitation organisation must be contacted for advice.

Reason: To protect native wildlife.

12. Installation and Maintenance of Sediment and Erosion Control

Sediment and erosion controls must be installed in accordance with Landcom's 'Managing Urban Stormwater: Soils and Construction' (2004).

Techniques used for erosion and sediment control on site are to be adequately maintained and monitored at all times, particularly after periods of rain, and shall remain in proper operation until all development activities have been completed and the site is sufficiently stabilised with vegetation.

Reason: To protect the surrounding environment from the effects of sedimentation and erosion from the site.

13. Installation and Maintenance of Sediment and Erosion Control

Sediment and erosion controls must be installed in accordance with Landcom's 'Managing Urban Stormwater: Soils and Construction' (2004). Techniques used for erosion and sediment control on site are to be adequately maintained and monitored at all times, particularly after periods of rain, and shall remain in proper operation until all development activities have been completed and the site is sufficiently stabilised with vegetation.

Reason: To protect the surrounding environment from the effects of sedimentation and erosion from the site

CONDITIONS TO BE COMPLIED WITH DURING DEMOLITION AND BUILDING WORK

14. **Tree and Vegetation Protection**

- a) Existing trees and vegetation shall be retained and protected including:
 - i) all trees and vegetation within the site not approved for removal, excluding exempt trees and vegetation under the relevant planning instruments of legislation,



- ii) all trees and vegetation located on adjoining properties,
- iii) all road reserve trees and vegetation.
- b) Tree protection shall be undertaken as follows:
 - i) tree protection shall be in accordance with Australian Standard 4970-2009 Protection of Trees on Development Sites including the provision of temporary fencing to protect existing trees within 5 metres of development,
 - ii) existing ground levels shall be maintained within the tree protection zone of trees to be retained unless authorised by an Arborist with minimum AQF Level 5 in arboriculture,
 - iii) removal of existing tree roots at or >25mm (Ø) diameter is not permitted without consultation with an Arborist with minimum AQF Level 5 in arboriculture,
 - iv) no excavated material, building material storage, site facilities, nor landscape materials are to be placed within the canopy dripline of trees and other vegetation required to be retained,
 - v) structures are to bridge tree roots at or >25mm (Ø) diameter unless directed by an Arborist with minimum AQF Level 5 in arboriculture on site,
 - vi) excavation for stormwater lines and all other utility services is not permitted within the tree protection zone without consultation with an Arborist with minimum AQF Level 5 in arboriculture including advice on root protection measures,
 - vii) should either or all of v), vi) and vii) occur during site establishment and construction works, an Arborist with minimum AQF Level 5 in arboriculture shall provide recommendations for tree protection measures. Details including photographic evidence of works undertaken shall be submitted by the Arborist to the Certifying Authority,
 - viii) any temporary access to or location of scaffolding within the tree protection zone of a protected tree or any other tree to be retained during the construction works is to be undertaken using the protection measures specified in sections 4.5.3 and 4.5.6 of Australian Standard 4970-2009 Protection of Trees on Development Sites,
 - ix) the activities listed in section 4.2 of Australian Standard 4970-2009 Protection of Trees on Development Sites shall not occur within the tree protection zone of any tree on the lot or any tree on an adjoining site,
 - tree pruning from within the site to enable approved works shall not exceed 10% of any tree canopy and shall be in accordance with Australian Standard 4373-2007 Pruning of Amenity Trees,
 - xi) the tree protection measures specified in this clause must: i) be in place before work commences on the site, and ii) be maintained in good condition during the construction period, and iii) remain in place for the duration of the construction works.
- c) Tree protection shall specifically be undertaken in accordance with the recommendations in the Arboricultural Impact Assessment as listed in the following sections:
 - i) section 6.0 Tree and Vegetation Protection and Management Recommendations
 - ii) section 7.0 Conclusions



The Certifying Authority must ensure that:

- d) The arboricultural works listed in c) are undertaken and certified by an Arborist as complaint to the recommendations of the Arboricultural Impact Assessment.
- e) The activities listed in section 4.2 of Australian Standard 4970-2009 Protection of Trees on Development Sites do not occur within the tree protection zone of any tree and any temporary access to or location of scaffolding within the tree protection zone of a protected tree or any other tree to be retained on the site during the construction is undertaken using the protection measures specified in sections 4.5.3 and 4.5.6 of that standard.
- Note: All street trees within the road verge and trees within private property are protected under Northern Beaches Council development control plans except where Council's written consent for removal has been obtained. The felling, lopping, topping, ringbarking or removal of any tree(s) is prohibited.

Reason: Tree and vegetation protection.

15. **Dewatering management**

Tailwater (surface water and rainwater): Please contact catchment@northernbeaches.nsw.gov.au for advice on Council's water quality requirements for a single instance of dewatering tailwater that collects in an excavation during works. A dewatering permit application must be made for expected multiple instances or continuous dewatering of tailwater.

Groundwater: A permit from Council is required for any dewatering of groundwater. An application for interference with an aquifer is required to the Natural Resources Access Regulator. Contact catchment@northernbeaches.nsw.gov.au for more information about permits.

The groundwater/tailwater to be discharged must be compliant with the General Terms of Approval/Controlled Activity permit issued by WaterNSW (if applicable), Landcom's 'Managing Urban Stormwater: Soils and Construction' (2004) (Blue Book), Council's Compliance and Enforcement Policy and legislation including Protection of the Environment Operations Act 1997 and Contaminated Lands Act 1997.

All approvals, water discharges and monitoring results are to be documented and kept on site. Copies of all records shall be provided to the appropriate regulatory authority, including Council, upon request.

Reason: Protection of the receiving environment and groundwater resources.

16. Aboriginal Heritage

If in undertaking excavations or works any Aboriginal site or object is, or is thought to have been found, all works are to cease immediately and the applicant is to contact the Aboriginal Heritage Officer for Northern Beaches Council, and the Cultural Heritage Division of the Department of Environment and Climate Change (DECC).

Any work to a site that is discovered to be the location of an Aboriginal object, within the meaning of the National Parks and Wildlife Act 1974, requires a permit from the Director of the DECC.



Reason: Aboriginal Heritage Protection. (DACAHE01)

CONDITIONS WHICH MUST BE COMPLIED WITH PRIOR TO THE ISSUE OF THE OCCUPATION CERTIFICATE

17. **Required Tree Planting**

Trees shall be planted in accordance with the following:

i) four (4) Corymbia maculata (Spotted Gum) shall be planted in close proximity to existing trees approved for removal,

ii) tree planting shall be located within a 9m² deep soil area wholly within the site and be located a minimum of 3 metres from existing and proposed buildings and other trees,

iii) tree planting shall be located to minimise significant impacts on neighbours in terms of blocking winter sunlight or where the proposed tree location may impact upon significant views, iv) all tree planting shall be maintained until establishment through a watering a fertilising program.

Details demonstrating compliance are to be submitted to the Principal Certifying Authority prior to the issue of any Occupation Certificate.

Reason: To maintain environmental amenity.

18. Replacement of Canopy Trees

At least 3 Spotted Gum (*Corymbia maculata*) are to be planted on site to replace protected trees approved for removal. Species are to have a minimum mature height of 8.5m and be consistent with Council's Native Gardening Guide. Plantings are to be sourced from a local nursery, and to be of advanced stock (preferably 200mm).

Tree plantings are to be retained for the life of the development and/or for their safe natural life. Trees that die or are removed must be replaced with another locally native canopy tree.

Replacement plantings are to be certified as being completed in accordance with these conditions of consent by a qualified landscape architect, and details submitted to the Principal Certifying Authority prior to issue of any Occupation Certificate.

Reason: To establish appropriate native landscaping.

19. No Weeds Imported On To The Site

No Priority or environmental weeds are to be imported on to the site prior to or during construction works.

Details demonstrating compliance are to be submitted to the Principal Certifying Authority prior to issue of any Occupation Certificate.

Reason: To reduce the risk of site works contributing to spread of Priority and environmental weeds.

20. Waste Water System

Prior to the issuing of any interim / final occupation certificate, a copy of a s68 (Local Government Act 1993) approval to operate the Waste Water System, and the waste water system must be activated and effectively operating to the satisfaction of the Principal Certifying Authority.

Details demonstrating compliance are to be submitted to the Principal Certifying Authority.



Reason: To ensure the premises a maintained in an appropriate manner in perpetuity.

21. Existing Septic Tanks to be Decommissioned

The existing septic tanks are to be decommissioned in accordance with the requirements of NSW Health "Advisory Note 3 - Destruction, Removal or Reuse of Septic Tanks, Collection Wells, Aerated Wastewater Treatment Systems (AWTS) and other Sewage Management Facilities (SMF)"

Reason: To ensure removal of redundant systems and promote public health.

ON-GOING CONDITIONS THAT MUST BE COMPLIED WITH AT ALL TIMES

22. Protection of Habitat Features

All natural landscape features, including any rock outcrops, native vegetation, soil and/or watercourses, are to remain undisturbed except where affected by necessary works detailed on approved plans.

Reason: To protect wildlife habitat.

23. Maintenance of Stormwater Treatment Measures

Stormwater treatment measures must be maintained at all times in accordance with manufacturer's specifications and as necessary to achieve the required stormwater quality targets for the development.

Reason: Protection of the receiving environment.

24. Compliance with Wastewater Report

The wastewater system is to be installed, operated and maintained in compliance with the report titled "Investigation and assessment for the siting of a proposed effluent management system at lot 47 SP 12749, No. 7 Richard Road, Scotland Island"" reference No. 201209 dated December 2020 by Blue Mountains Geological and Environmental Services Pty Ltd.

Reason: To ensure compliance with legislation and maintain the health of the occupants and surrounding properties.

25. Land Application Area Stress or Failure

If any of the previous Land Application Areas (absorption trenches) show signs of stress or failure, an appropriately qualified person shall be engaged to prepare a report providing recommendations on how the areas shall be managed to ensure ongoing proper disposal that does not present a risk to human health. The recommendations of any report shall be implemented as a requirement of this condition.

Reason: To preserve the health of persons.

26. Construction and use of Shed/Workshop

The shed/workshop is not to be constructed with any internal plumbing fixtures or provisions and is not to be used for the purpose of residential accommodation or any other form of habitable room.

Reason: To ensure compliance with legislation

27. General Foreshore Matters

DA2021/0039



Unless in accordance with the approved works the Consent holder must ensure that: a) No materials or cleared vegetation that may obstruct flow or cause damage to the foreshore are left within the coastal foreshore area.

b) All drainage works must not obstruct flow of water within the coastal waters. Drain discharge points are stabilised to prevent erosion. Any excavation must not result in diversion of any foreshore bank instability or damage to native vegetation.

c) The foreshore is graded to enable the unimpeded flow of water and retaining structures result in a stable foreshore banks.

d) Any vegetation or other material removed from the area of operations shall be disposed of lawfully. Burning of the material is not permitted.

e) The foreshore is to function as an ecological system and as such, all works, access, roads, recreational areas, service easements and any other non-ecologically functioning work or activity are to be located beyond the foreshore other than provided by the consent.

Reason: Environmental protection, monitoring and enhancement of the foreshore.

CONDITIONS THAT MUST BE COMPLIED WITH PRIOR TO THE ISSUE OF ANY STRATA SUBDIVISION OR SUBDIVISION CERTIFICATE

28. Works as Executed Drawings - Stormwater Treatment Measures

Works as Executed Drawings for the stormwater treatment measures must be prepared in accordance with Council's Guideline for Preparing Works as Executed Data for Council Stormwater Assets.

The drawings shall be submitted to the Principal Certifying Authority prior to the release of the Occupation Certificate.

Reason: Protection of the receiving environment.

In signing this report, I declare that I do not have a Conflict of Interest.

Signed

Wayer

Jordan Davies, Planner

The application is determined on 16/03/2021, under the delegated authority of:

Lashta Haidari, Acting Development Assessment Manager