

Application Number:

DEVELOPMENT APPLICATION ASSESSMENT REPORT

Responsible Officer:	Grace Facer
,	Lot 1 DP 234788, 1 Prince Charles Road FRENCHS
	FOREST NSW 2086

DA2022/0825

Proposed Development:

Alterations and additions to a dwelling house

Warringah LEP2011 - Land zoned R2 Low Density
Residential

Pevelopment Permissible:

Yes

Existing Use Rights: No

Consent Authority: Northern Beaches Council
Land and Environment Court Action: No

Owner: Stephen Peers Bariol Gillian Bariol

Applicant: Immaculate Homes

Application Lodged:	20/06/2022
Integrated Development:	No
Designated Development:	No
State Reporting Category:	Residential - Alterations and additions
Notified:	29/06/2022 to 13/07/2022
Advertised:	Not Advertised
Submissions Received:	1
Clause 4.6 Variation:	Nil
Recommendation:	Approval

PROPOSED DEVELOPMENT IN DETAIL

The proposed development comprises of the following works:

Ground Floor

- Internal alterations including removal of the coat cupboard, linen cupboard and part of bedroom 2 to create a new stairwell to access the proposed first floor
- Removal of the existing skylight over the bathroom

First Floor

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Construction of a first floor addition consisting of a master bedroom with ensuite and walk-in robe, and a master retreat area with direct access to a small balcony to the south-western corner

ASSESSMENT INTRODUCTION

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared (the subject of this report) taking into account all relevant provisions of the Environmental Planning and Assessment Act 1979, and the associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon the subject site and adjoining, surrounding and nearby properties;
- Notification to adjoining and surrounding properties, advertisement (where required) and referral to relevant internal and external bodies in accordance with the Act, Regulations and relevant Development Control Plan:
- A review and consideration of all submissions made by the public and community interest groups in relation to the application;
- A review and consideration of all documentation provided with the application (up to the time of determination);
- A review and consideration of all referral comments provided by the relevant Council Officers, State Government Authorities/Agencies and Federal Government Authorities/Agencies on the proposal.

SUMMARY OF ASSESSMENT ISSUES

Warringah Local Environmental Plan 2011 - 6.4 Development on sloping land Warringah Development Control Plan - B1 Wall Heights

Warringah Development Control Plan - B7 Front Boundary Setbacks

Warringah Development Control Plan - D7 Views

SITE DESCRIPTION

Property Description:	Lot 1 DP 234788 , 1 Prince Charles Road FRENCHS FOREST NSW 2086
Detailed Site Description:	The subject site consists of one (1) allotment located on the western side of Prince Charles Road. The site is located at the end of Prince Charles Road, and the property is accessible by a private concrete driveway that leads down from Prince Charles Road to a locked gate that allows access to the water pipe line.
	The site is wedge-shaped with a frontage of 32.7m along Prince Charles Road and the private driveway, and has a maximum depth of 35.575m. The site has a surveyed area of 698.7m ² .
	The site is located within the R2 Low Density

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Residential zone from WLEP2011 and accommodates a single storey dwelling house with an attached double garage located under the southern end of the dwelling. The site to the rear of the dwelling contains a timber deck and detached timber gazebo.

The site's topography slopes from the north to south, with a cross fall of approximately 8 metres, and slopes from the rear north-eastern corner to the south-western corner, with a cross fall of approximately 5 metres.

The site contains garden beds, lawn areas, tree and rock outcrops. The property is located in a bushfire prone area and is in an Area B Landslip Area. There are no details of any threatened species on the subject site.

Detailed Description of Adjoining/Surrounding Development

Adjoining and surrounding development is characterised by one and two storey dwelling houses of varying architectural style and design. To the south of the subject site is a water pipeline which adjoins the natural bushland that runs down into the valley.





SITE HISTORY

A search of Council's records has revealed that there are no recent or relevant applications for this site.

The land has been used for residential purposes for an extended period of time.

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ENVIRONMENTAL PLANNING AND ASSESSMENT ACT, 1979 (EPAA)

The relevant matters for consideration under the Environmental Planning and Assessment Act, 1979, are:

are:			
Section 4.15 Matters for Consideration	Comments		
Section 4.15 (1) (a)(i) – Provisions of any environmental planning instrument	See discussion on "Environmental Planning Instruments" in this report.		
Section 4.15 (1) (a)(ii) – Provisions of any draft environmental planning instrument	There are no current draft environmental planning instruments.		
Section 4.15 (1) (a)(iii) – Provisions of any development control plan	Warringah Development Control Plan 2011 applies to this proposal.		
Section 4.15 (1) (a)(iiia) – Provisions of any planning agreement	None applicable.		
Section 4.15 (1) (a)(iv) – Provisions of the Environmental Planning and Assessment Regulation 2021 (EP&A Regulation 2021)	Part 4, Division 2 of the EP&A Regulation 2021 requires the consent authority to consider "Prescribed conditions" of development consent. These matters have been addressed via a condition of consent.		
	Clause 29 of the EP&A Regulation 2021 requires the submission of a design verification certificate from the building designer at lodgement of the development application. This clause is not relevant to this application.		
	Clauses 36 and 94 of the EP&A Regulation 2021 allow Council to request additional information. No additional information was requested in this case.		
	Clause 61 of the EP&A Regulation 2021 requires the consent authority to consider AS 2601 - 1991: The Demolition of Structures. This matter has been addressed via a condition of consent.		
	Clauses 62 and/or 64 of the EP&A Regulation 2021 requires the consent authority to consider the upgrading of a building (including fire safety upgrade of development). This clause is not relevant to this application.		
	Clause 69 of the EP&A Regulation 2021 requires the consent authority to consider insurance requirements under the Home Building Act 1989. This matter has been addressed via a condition of consent.		
	Clause 69 of the EP&A Regulation 2021 requires the consent authority to consider the provisions of the Building Code of Australia (BCA). This matter has been addressed via a condition of consent.		
Section 4.15 (1) (b) – the likely impacts of the development, including environmental impacts on the natural and built	(i) Environmental Impact The environmental impacts of the proposed development on the natural and built environment are addressed under		

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Section 4.15 Matters for Consideration	Comments
environment and social and economic impacts in the locality	the Warringah Development Control Plan 2011 section in this report.
	(ii) Social Impact The proposed development will not have a detrimental social impact in the locality considering the character of the proposal.
	(iii) Economic Impact The proposed development will not have a detrimental economic impact on the locality considering the nature of the existing and proposed land use.
Section 4.15 (1) (c) – the suitability of the site for the development	The site is considered suitable for the proposed development.
Section 4.15 (1) (d) – any submissions made in accordance with the EPA Act or EPA Regs	See discussion on "Notification & Submissions Received" in this report.
Section 4.15 (1) (e) – the public interest	No matters have arisen in this assessment that would justify the refusal of the application in the public interest.

EXISTING USE RIGHTS

Existing Use Rights are not applicable to this application.

BUSHFIRE PRONE LAND

The site is classified as bush fire prone land. Section 4.14 of the Environmental Planning and Assessment Act 1979 requires Council to be satisfied that the development conforms to the specifications and requirements of the version (as prescribed by the regulations) of the document entitled Planning for Bush Fire Protection.

A Bush Fire Report was submitted with the application that included a certificate (prepared by Building Code & Bushfire Hazard Solutions Pty Limited, dated 29 April 2022) stating that the development conforms to the relevant specifications and requirements within Planning for Bush Fire Protection. The recommendations of the Bush Fire Report have been included as conditions of consent.

NOTIFICATION & SUBMISSIONS RECEIVED

The subject development application has been publicly exhibited from 29/06/2022 to 13/07/2022 in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2000 and the Community Participation Plan.

As a result of the public exhibition process council is in receipt of 1 submission/s from:

Name:	Address:
Carolyn Margaret Garrett	3 Prince Charles Road FRENCHS FOREST NSW 2086

The following issues were raised in the submissions:

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- Views
- Glare and Reflection
- Air Pollution

The above issues are addressed as follows:

Views

The submission raised concerns that the extensive valley views, which can be seen from No.3 Prince Charles Road, will be lost and replaced by the first floor addition.

Comment:

A view loss assessment has been conducted and is further detailed in section D7 Views of this report. The development has been considered against the underlying objectives of the D7 Views control from the DCP. It is concluded that the proposed development provides for the reasonable sharing of views and is therefore consistent with the relevant objectives of WDCP and the objectives specified in section 5(a) of the Environmental Planning and Assessment Act, 1979.

Glare and Reflection

The submission raised concerns that "the new roof will be pitched and expansive, which will radiate heat and glare in the summer months".

Comment:

The proposed skillion style roof with a roof pitch of 6 degrees is deemed to be the most appropriate design to minimise the visual impact of the development. Furthermore, this concern has been addressed via a condition of consent (External Finishes to Roof) to ensure that the roof is a suitable colour and material to ensure that excessive glare or reflectivity nuisance does not occur as a result of the development.

Air Pollution

The submission raised concerns that the existing chimney causes smoke to waft up and enter within the property at No.3 Prince Charles Rd. The soot accumulates under the eaves and has to be removed periodically by the occupant of the adjoining property.

Comment:

The existing fire place and chimney are proposed to be removed as part of the proposed works as the first floor addition will be constructed directly above.

REFERRALS

External Referral Body	Comments
	The proposal was referred to Ausgrid who provided a response stating that the proposal is acceptable subject to compliance with the relevant Ausgrid Network Standards and SafeWork NSW Codes of

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External Referral Body	Comments
	Practice. These recommendations will be included as a condition of consent.
NSW Rural Fire Service – local branch (s4.14 EPAA)	The proposal was referred to NSW Rural Fire Service who provided a response stating that the proposal is acceptable subject to recommendations that will be included as a condition of consent.
Aboriginal Heritage Office	The proposal was referred to the Aboriginal Heritage Officer who raised no objections to the development application, subject to conditions as recommended.

ENVIRONMENTAL PLANNING INSTRUMENTS (EPIs)*

All, Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the merit assessment of this application.

In this regard, whilst all provisions of each Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the assessment, many provisions contained within the document are not relevant or are enacting, definitions and operational provisions which the proposal is considered to be acceptable against.

As such, an assessment is provided against the controls relevant to the merit consideration of the application hereunder.

State Environmental Planning Policies (SEPPs) and State Regional Environmental Plans (SREPs)

SEPP (Building Sustainability Index: BASIX) 2004

A BASIX certificate has been submitted with the application (see Certificate No.A459047, dated 11 May 2022).

A condition has been included in the recommendation of this report requiring compliance with the commitments indicated in the BASIX Certificate.

SEPP (Transport and Infrastructure) 2021

Ausgrid

Section 2.48 of Chapter 2 requires the Consent Authority to consider any development application (or an application for modification of consent) for any development carried out:

- within or immediately adjacent to an easement for electricity purposes (whether or not the electricity infrastructure exists).
- immediately adjacent to an electricity substation.
- within 5.0m of an overhead power line.
- includes installation of a swimming pool any part of which is: within 30m of a structure supporting an overhead electricity transmission line and/or within 5.0m of an overhead electricity power line.

Comment:

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The proposal was referred to Ausgrid who raised no objections, subject to conditions which have been included in the recommendation of this report.

SEPP (Resilience and Hazards) 2021

Sub-section 4.6 (1)(a) of Chapter 4 requires the Consent Authority to consider whether land is contaminated. Council records indicate that the subject site has been used for residential purposes for a significant period of time with no prior land uses. In this regard it is considered that the site poses no risk of contamination and therefore, no further consideration is required under sub-section 4.6 (1)(b) and (c) of this Chapter and the land is considered to be suitable for the residential land use.

Warringah Local Environmental Plan 2011

Is the development permissible?	Yes	
After consideration of the merits of the proposal, is the development consistent with:		
aims of the LEP?	Yes	
zone objectives of the LEP?	Yes	

Principal Development Standards

Standard	Requirement	Proposed	% Variation	Complies
Height of Buildings:	8.5m	8.5m	-	Yes

Compliance Assessment

Clause	Compliance with Requirements
2.7 Demolition requires consent	Yes
4.3 Height of buildings	Yes
6.4 Development on sloping land	Yes

Detailed Assessment

6.4 Development on sloping land

Under this clause, development consent must not be granted to development on land to which this clause applies unless the consent authority is satisfied that:

(a) the application for development has been assessed for the risk associated with landslides in relation to both property and life, and

<u>Comment</u>: The applicant has submitted a Geotechnical Assessment Report prepared by a suitably qualified geotechnical expert. This report concludes that the proposed development is acceptable from a geotechnical perspective and therefore, Council is satisfied that the development has been assessed for the risk associated with landslides in relation to both property and life.

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(b) the development will not cause significant detrimental impacts because of stormwater discharge from the development site, and

<u>Comment</u>: The applicant has submitted a Geotechnical Assessment Report prepared by a suitably qualified geotechnical expert. This report concludes that the proposed development is acceptable from a geotechnical perspective.

(c) the development will not impact on or affect the existing subsurface flow conditions.

<u>Comment</u>: The applicant has submitted a Geotechnical Assessment Report prepared by a suitably qualified geotechnical expert. This report concludes that the proposed development is acceptable from a geotechnical perspective.

Warringah Development Control Plan

Built Form Controls

Built Form Control	Requirement	Proposed	% Variation*	Complies
B1 Wall height	7.2m	8m (south-west corner)	11.11% (0.8m)	No
B3 Side Boundary Envelope	4m	Within Envelope	-	Yes
	4m	Within Envelope	-	Yes
B5 Side Boundary Setbacks	0.9m (South)	2m	-	Yes
	0.9m (North)	7.5m	-	Yes
B7 Front Boundary Setbacks	6.5m	3.5m (Unaltered)	46.15% (3m)	No
B9 Rear Boundary Setbacks	6m	14.1m	-	Yes
D1 Landscaped Open Space (LOS) and	40%	50.97%	-	Yes
Bushland Setting	(279.48m ²)	(356.13m ²)		

Compliance Assessment

Clause	Compliance with Requirements	Consistency Aims/Objectives
A.5 Objectives	Yes	Yes
B1 Wall Heights	No	Yes
B3 Side Boundary Envelope	Yes	Yes
B5 Side Boundary Setbacks	Yes	Yes
B7 Front Boundary Setbacks	No	Yes
B9 Rear Boundary Setbacks	Yes	Yes
C2 Traffic, Access and Safety	Yes	Yes
C3 Parking Facilities	Yes	Yes
C4 Stormwater	Yes	Yes
C7 Excavation and Landfill	Yes	Yes
C8 Demolition and Construction	Yes	Yes
C9 Waste Management	Yes	Yes
D1 Landscaped Open Space and Bushland Setting	Yes	Yes

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Clause	Compliance with Requirements	Consistency Aims/Objectives
D2 Private Open Space	Yes	Yes
D3 Noise	Yes	Yes
D6 Access to Sunlight	Yes	Yes
D7 Views	Yes	Yes
D8 Privacy	Yes	Yes
D9 Building Bulk	Yes	Yes
D10 Building Colours and Materials	Yes	Yes
D11 Roofs	Yes	Yes
D12 Glare and Reflection	Yes	Yes
D14 Site Facilities	Yes	Yes
D20 Safety and Security	Yes	Yes
D21 Provision and Location of Utility Services	Yes	Yes
D22 Conservation of Energy and Water	Yes	Yes
E1 Preservation of Trees or Bushland Vegetation	Yes	Yes
E2 Prescribed Vegetation	Yes	Yes
E6 Retaining unique environmental features	Yes	Yes
E10 Landslip Risk	Yes	Yes

Detailed Assessment

B1 Wall Heights

Description of non-compliance

Clause B1 Wall Heights stipulates that walls are not to exceed 7.2m from ground level (existing) to the underside of the ceiling on the uppermost floor of the building (excluding habitable areas wholly located within a roof space). The proposal results in a numerical non-compliance to the control on the development's south-western corner, which has a wall height of 8.2m, resulting in a variation of 11.11% (0.8m).

Notably, the proposed wall heights on the north-eastern corner, north-western corner and south-western corner result in full compliance to the control.

Merit consideration:

With regard to the consideration for a variation, the development is considered against the underlying Objectives of the Control as follows:

 To minimise the visual impact of development when viewed from adjoining properties, streets, waterways and land zoned for public recreation purposes.

Comment:

The non-compliant wall height occurs on the south-western corner, which is situated at the lowest topographic point on Prince Charles Road. As the overall structure height of the first floor addition will only be 1.47m above street level, notwithstanding the numerical non-compliance to

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the control, the proposed development is not anticipated to have any adverse impact on the visual quality of the streetscape when viewed from public and private places.

• To ensure development is generally beneath the existing tree canopy level

Comment:

Due to the topography of the site, the development will occur well beneath the existing tree canopy level. The subject site adjoins bushland along the east, south and south-western boundaries, which further reduces the visual impact of the proposed development.

To provide a reasonable sharing of views to and from public and private properties.

Comment:

The proposed first floor additional is well setback from the adjoining property No.3 Prince Charles Road lower ground floor level, and is also sited well back from the property No.4 Jonathan Place that adjoins the site's western boundary. Notably there are no adjoining properties along the site's southern and eastern boundaries. In this regard, a reasonable sharing of views is considered to be retained.

• To minimise the impact of development on adjoining or nearby properties.

Comment:

The site's location at the end of Prince Charles Road is well setback from nearby and adjoining properties in the locality, and therefore the overall dwelling is not anticipated to compromise the openness of the streetscape.

To ensure that development responds to site topography and to discourage excavation
of the natural landform.

Comment:

The subject site contains rock outcrops on the uphill and downhill sides of the house, which are proposed to be maintained as the first floor addition will not involve any excavation works. Given the steep topography of the site, the development's design is considered appropriate despite the non-compliance to the control.

To provide sufficient scope for innovative roof pitch and variation in roof design.

Comment:

The proposed roof colour and material will be similar to the roof on the existing dwelling to ensure visual continuity. The proposed first floor roof is a skillion roof style with a pitch of 6 degrees to minimise the overall building bulk and scale. Therefore, the roof pitch and design compliments and enhances the streetscape.

Having regard to the above assessment, it is concluded that the proposed development is consistent with the aims and objectives of WLEP 2011 and WDCP and the objectives specified in s1.3 of the Environmental Planning and Assessment Act, 1979. Accordingly, this assessment finds that the proposal is supported, in this particular circumstance.

B7 Front Boundary Setbacks

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Description of non-compliance

Under Clause B7 Front Boundary Setbacks, the minimum front setback requirement is 6.5m. The first floor addition will be setback 3.85m from the south-eastern corner adjoining Prince Charles Road. Notably, the existing dwelling is setback 3.5m from the front building line, therefore the proposed development will not result in a further encroachment into the site's frontage.

Merit consideration:

With regard to the consideration for a variation, the development is considered against the underlying Objectives of the Control as follows:

To create a sense of openness.

Comment:

The proposed first floor addition will result in a split-level dwelling, increasing the sense of openness of the design, as a portion of the existing dwelling's singe-storey height will be maintained. Due to the steep topography of the site, the site had been excavated and constructed below the street level to accommodate the existing dwelling. Therefore the non-compliance to the front boundary setback is not visually prominent when viewed from the public domain.

• To maintain the visual continuity and pattern of buildings and landscape elements.

Comment:

As the existing dwelling's front setback already results in a breach to the minimum front boundary setback control, the existing visual continuity and pattern of buildings and landscape elements will be maintained. In this regard, the numerical non-compliance to the control is not anticipated to have any adverse impacts on the streetscape or adjoining properties.

To protect and enhance the visual quality of streetscapes and public spaces.

Comment:

The subject site is the last property on the cul-de-sac and is located on the down slope of the road toward the bushland. The front boundary setback non-compliance occurs along the portion of the site that adjoins a private laneway. Directly opposite this portion of the front building line is bushland, thus the breached minimum setback does not dominate the streetscape.

To achieve reasonable view sharing.

Comment:

The proposed first floor roof ridge level is only 1.47m above the subject site's road level, which enables reasonable view sharing from both private and public spaces within the locality.

Having regard to the above assessment, it is concluded that the proposed development is consistent with the relevant objectives of WLEP 2011 / WDCP and the objectives specified in s1.3 of the Environmental Planning and Assessment Act, 1979. Accordingly, this assessment finds that the proposal is supported, in this particular circumstance.

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D7 Views

Merit consideration

With regard to the consideration for a variation, the development is considered against the underlying Objectives of the Control as follows:

To allow for the reasonable sharing of views.

Comment:

In determining the extent of potential view loss to adjoining and nearby properties, the four (4) planning principles outlined within the Land and Environment Court Case of *Tenacity Consulting Pty Ltd vs Warringah Council (2004) NSWLEC 140*, are applied to the proposal.

1. Nature of the views affected

"The first step is the assessment of the views to be affected. Water views are valued more highly than land views. Iconic views (e.g. of the Opera House, the Harbour Bridge or North Head) are valued more highly than views without icons. Whole views are valued more highly than partial views, e.g. a water view in which the interface between land and water is visible is more valuable than one in which it is obscured".

Comment to Principle 1:

The views affected are district views of the valley located within the Lady Davidson Reserve, Forestville and Fitzpatrick Avenue Reserve, Frenchs Forest. These views are shared but principally affect the property of No.3 Prince Charles Road, to the north, where the view southwards is at a direct and broad angle, but overlooks the side boundary and across the existing roof of No.1 Prince Charles Road. Views from other surrounding properties are less affected as the site is a corner Lot and other adjacent properties have different view corridors. A site inspection was made from within No.3 Prince Charles Road and in the vicinity of the site to evaluate the broad views available. A written objection to view loss has been made from only No.3 Prince Charles Road. A general assessment of the possible views affected and the general relationship as to what those views available are, is identified as a 'district view'. Therefore, the general focal interest is southwards with the broad valley and bush hinterland. Other properties adjacent the site and to the rear, also have views especially from the upper floor level, and view sharing is easier maintained from particular angles. These surrounding properties are either higher on the broad slope or have a broad view southwards or no significant views due to being single storey and views may be obscured by surrounding trees and buildings.

2. What part of the affected property are the views obtained

"The second step is to consider from what part of the property the views are obtained. For example the protection of views across side boundaries is more difficult than the protection of views from front and rear boundaries. In addition, whether the view is enjoyed from a standing or sitting position may also be relevant. Sitting views are more difficult to protect than standing views. The expectation to retain side views and sitting views is often unrealistic".

Comment to Principle 2:

District views are obtained from a standing position and sitting position in the living room and adjoining balcony of No.3 Prince Charles Road, as well as from a standing position in the kitchen. The living room has large floor to ceiling windows and a glass door to the balcony, while

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the kitchen has south-facing windows that overlook the site at present. In general, views are partly or substantially obscured already at ground level due to existing buildings and from other structures such as fencing, hedges, and trees / vegetation. The view to the south is common to dwellings in the street in-so-far as many are configured to capitalise on the southerly outlook, not necessarily a street outlook. The views are across a side boundary and through the side windows of the kitchen and living room of No.3 Prince Charles Road.

Photographs of the views are as follows:



Photo 1: The view from the kitchen of No.3 Prince Charles Road, looking south across the side boundary from a standing position.

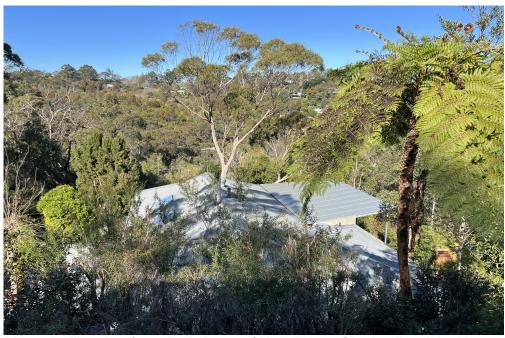


Photo 2: The view from the balcony of No.3 Prince Charles Road, looking south across the side

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boundary from a standing position.

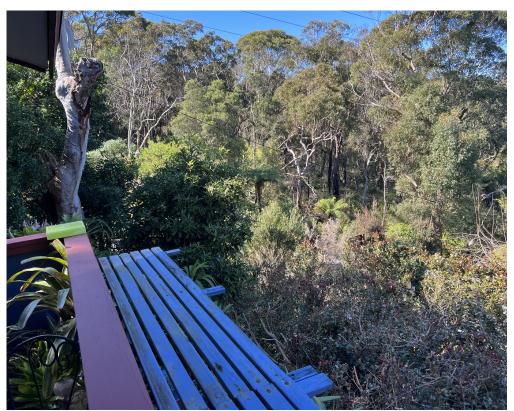


Photo 3: The view from the balcony of No.3 Prince Charles Road, looking east across the side boundary from a standing position.



Photo 4: The view from the balcony of No.3 Prince Charles Road, looking west across the side boundary from a standing position.

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Photo 5: The view from the living room of No.3 Prince Charles Road, looking south across the side boundary from a sitting position.



Photo 6: The view from the lower ground level of No.3 Prince Charles Road, looking south across the side boundary. This view is obscured due to fencing and heavy vegetation.

3. Extent of impact

"The third step is to assess the extent of the impact. This should be done for the whole of the property, not just for the view that is affected. The impact on views from living areas is more significant than from bedrooms or service areas (though views from kitchens are highly valued

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because people spend so much time in them). The impact may be assessed quantitatively, but in many cases this can be meaningless. For example, it is unhelpful to say that the view loss is 20% if it includes one of the sails of the Opera House. It is usually more useful to assess the view loss qualitatively as negligible, minor, moderate, severe or devastating".

Comment to Principle 3:

The subject proposal is to be built over the existing building footprint and extending the building profile to within the current view line. Views affected are mostly the southern district outlook and obscure the topography of the Valley. View lines from the lower ground floor are not assessed in detail due to this space being screened by fencing and tress / vegetation. The views can change with respect to a particular standing position, however they are principally confined to the living room and kitchen of No.3 Prince Charles Road. The views are not weighted as strongly as a more prominent beach or coastal headland interface. Overall the view impacts are assessed as **moderate** from the living room of No.3 Prince Charles Road. As noted in the planning principle, views over the side boundary are more difficult to protect than those from a front and rear boundary and the expectation to maintain sitting views are even more difficult to retain. However, it is considered that approximately more than 50% of the view of the valley will be retained along the southern boundary, and views towards the south-west and south-east will be unaffected by the proposed development.

4. Reasonableness of the proposal that is causing the impact

"The fourth step is to assess the reasonableness of the proposal that is causing the impact. A development that complies with all planning controls would be considered more reasonable than one that breaches them. Where an impact on views arises as a result of non-compliance with one or more planning controls, even a moderate impact may be considered unreasonable. With a complying proposal, the question should be asked whether a more skilful design could provide the applicant with the same development potential and amenity and reduce the impact on the views of neighbours. If the answer to that question is no, then the view impact of a complying development would probably be considered acceptable and the view sharing reasonable."

Comment to Principle 4:

With the new first floor addition, the elements of the proposal causing the view impact is the wall plane and roof lines of the bedroom areas and bathroom in the upper floor that will rise above the existing ridge line of the existing dwelling on No.1 Prince Charles Road. Notably, the development is compliant with the Building Height Standard of 8.5m. Furthermore, the extensive northern side boundary setback and rear setback provide larger view lines for adjoining and affected properties.

The question of a more skilful design has been considered in a close analysis of the plans, and consequently the existing design of the proposal is deemed appropriate given the constraints of the site's topography and corner lot setting. The proposed development results in a numerical non-compliance to the wall height control of 8m in the south-western corner, where a maximum of 7.2m is permitted. Notwithstanding the variation to the control, the proposed wall heights are considered acceptable for the reasons detailed in the section of this report relation to Clause B1 Wall Heights of the WDCP2011, and also considering the breach only occurs on one corner (south-west) due to the site's steep slope.

On balance it is recognised that both No.1 Prince Charles Road and No.3 Prince Charles Road demonstrate the reasonable exercising of development potential versus maintaining amenity that is affected by the constraints of a corner site. Therefore, the view impact is considered to be supportable.

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• To encourage innovative design solutions to improve the urban environment.

Comment:

The proposed roof is of a contemporary style, and the opportunity to maintain some view sharing is achieved as the first floor addition does not occur along the entire length of the existing dwelling. Furthermore, the proposed first floor roof is a skillion roof style with a pitch of 6 degrees to minimise the overall building bulk and scale. Due to the topography of the site, the existing dwelling ridge level is below the cul-de-sac street level, thus together with the design of the proposed first floor structure, the overall dwelling will not be seen as a dominant structure within the streetscape. Therefore, the design innovatively responds to the natural and built form of the environment and will improve the amenity of the urban environment.

• To ensure existing canopy trees have priority over views.

Comment:

The proposal does not involve the removal of any existing canopy trees.

Having regard to the above assessment, it is concluded that the proposed development is consistent with the relevant objectives of WDCP and the objectives specified in section 5(a) of the Environmental Planning and Assessment Act, 1979. Accordingly, this assessment finds that the proposal is supported subject to conditions, in this particular circumstance.

THREATENED SPECIES, POPULATIONS OR ECOLOGICAL COMMUNITIES

The proposal will not significantly affect threatened species, populations or ecological communities, or their habitats.

CRIME PREVENTION THROUGH ENVIRONMENTAL DESIGN

The proposal is consistent with the principles of Crime Prevention Through Environmental Design.

POLICY CONTROLS

Northern Beaches Section 7.12 Contributions Plan 2022

The proposal is subject to the application of Northern Beaches Section 7.12 Contributions Plan 2022.

A monetary contribution of \$5,252 is required for the provision of new and augmented public infrastructure. The contribution is calculated as 1% of the total development cost of \$525,217.

CONCLUSION

The site has been inspected and the application assessed having regard to all documentation submitted by the applicant and the provisions of:

- Environmental Planning and Assessment Act 1979;
- Environmental Planning and Assessment Regulation 2000;
- All relevant and draft Environmental Planning Instruments;
- Warringah Local Environment Plan;
- Warringah Development Control Plan; and
- Codes and Policies of Council.

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This assessment has taken into consideration the submitted plans, Statement of Environmental Effects, all other documentation supporting the application and public submissions, and does not result in any unreasonable impacts on surrounding, adjoining, adjacent and nearby properties subject to the conditions contained within the recommendation.

In consideration of the proposal and the merit consideration of the development, the proposal is considered to be:

- Consistent with the objectives of the DCP
- Consistent with the zone objectives of the LEP
- Consistent with the aims of the LEP
- Consistent with the objectives of the relevant EPIs
- Consistent with the objects of the Environmental Planning and Assessment Act 1979

It is considered that the proposed development satisfies the appropriate controls and that all processes and assessments have been satisfactorily addressed.

RECOMMENDATION

THAT Council as the consent authority grant Development Consent to DA2022/0825 for Alterations and additions to a dwelling house on land at Lot 1 DP 234788, 1 Prince Charles Road, FRENCHS FOREST, subject to the conditions printed below:

DEVELOPMENT CONSENT OPERATIONAL CONDITIONS

1. Approved Plans and Supporting Documentation

The development must be carried out in compliance with the endorsed stamped plans and documentation listed below, except as amended by any other condition of consent:

a) Approved Plans

Architectural Plans - Endorsed with Council's stamp			
Drawing No.	Dated	Prepared By	
Existing Plans (Lower Floor, Ground Floor and Roof Layout Plans) - Revision B Drawing No.DA-03	October 2021	Immaculate Homes	
Survey & Existing Site Analysis Plan - Revision B Drawing No.DA-01	October 2021	Immaculate Homes	
Existing Elevations (Eastern, Northern, Southern and Western) - Revision B Drawing No.DA-04	October 2021	Immaculate Homes	
Proposed Elevations (Eastern, Southern, Northern and Western) & Section (A-A) - Revision B Drawing No.DA-06	October 2021	Immaculate Homes	
Proposed Plans (Ground Floor and First Floor) - Revision B Drawing No.DA-05	October 2021	Immaculate Homes	

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Proposed Roof Layout - Revision B	October 2021	Immaculate Homes
Drawing No.DA-07		

Reports / Documentation – All recommendations and requirements contained within:		
Report No. / Page No. / Section No.	Dated	Prepared By
BASIX Certificate No.A459047	11 May 2022	Silman Building Pty Ltd
Geotechnical Report	10 May 2022	White Geotechnical Group
Bushfire Assessment Report	29 April 2022	Building Code & Bushfire Hazard Solutions Pty Limited

- b) Any plans and / or documentation submitted to satisfy the Conditions of this consent.
- c) The development is to be undertaken generally in accordance with the following:

Waste Management Plan		
Drawing No/Title.	Dated	Prepared By
Waste Management Plan	12 May 2022	Immaculate Homes

In the event of any inconsistency between conditions of this consent and the drawings/documents referred to above, the conditions of this consent will prevail.

Reason: To ensure the work is carried out in accordance with the determination of Council and approved plans.

2. Compliance with Other Department, Authority or Service Requirements

The development must be carried out in compliance with all recommendations and requirements, excluding general advice, within the following:

Other Department, Authority or Service	EDMS Reference	Dated
Ausgrid	Ausgrid Referral Response	1 July 2022
NSW Rural Fire Service	RFS Referral Response	14 July 2022

(NOTE: For a copy of the above referenced document/s, please see Application Tracking on Council's website www.northernbeaches.nsw.gov.au)

Reason: To ensure the work is carried out in accordance with the determination and the statutory requirements of other departments, authorities or bodies.

3. **Prescribed Conditions**

- (a) All building works must be carried out in accordance with the requirements of the Building Code of Australia (BCA).
- (b) BASIX affected development must comply with the schedule of BASIX commitments specified within the submitted BASIX Certificate (demonstrated compliance upon

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plans/specifications is required prior to the issue of the Construction Certificate);

- (c) A sign must be erected in a prominent position on any site on which building work, subdivision work or demolition work is being carried out:
 - (i) showing the name, address and telephone number of the Principal Certifying Authority for the work, and
 - (ii) showing the name of the principal contractor (if any) for any building work and a telephone number on which that person may be contacted outside working hours, and
 - (iii) stating that unauthorised entry to the work site is prohibited.

Any such sign is to be maintained while the building work, subdivision work or demolition work is being carried out, but must be removed when the work has been completed.

- (d) Residential building work within the meaning of the Home Building Act 1989 must not be carried out unless the Principal Certifying Authority for the development to which the work relates (not being the Council) has given the Council written notice of the following information:
 - (i) in the case of work for which a principal contractor is required to be appointed:
 - A. the name and licence number of the principal contractor, and
 - B. the name of the insurer by which the work is insured under Part 6 of that Act.
 - (ii) in the case of work to be done by an owner-builder:
 - A. the name of the owner-builder, and
 - B. if the owner-builder is required to hold an owner-builder permit under that Act, the number of the owner-builder permit.

If arrangements for doing the residential building work are changed while the work is in progress so that the information notified under becomes out of date, further work must not be carried out unless the Principal Certifying Authority for the development to which the work relates (not being the Council) has given the Council written notice of the updated information.

- (e) Development that involves an excavation that extends below the level of the base of the footings of a building on adjoining land, the person having the benefit of the development consent must, at the person's own expense:
 - (i) protect and support the adjoining premises from possible damage from the excavation, and
 - (ii) where necessary, underpin the adjoining premises to prevent any such damage.
 - (iii) must, at least 7 days before excavating below the level of the base of the footings of a building on an adjoining allotment of land, give notice of intention to do so to the owner of the adjoining allotment of land and furnish particulars of the excavation to the owner of the building being erected or demolished.
 - (iv) the owner of the adjoining allotment of land is not liable for any part of the cost of work carried out for the purposes of this clause, whether carried out on the allotment of land being excavated or on the adjoining allotment of land.

In this clause, allotment of land includes a public road and any other public place.

Reason: Legislative requirement.

4. General Requirements

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- (a) Unless authorised by Council:Building construction and delivery of material hours are restricted to:
 - 7.00 am to 5.00 pm inclusive Monday to Friday,
 - 8.00 am to 1.00 pm inclusive on Saturday,
 - No work on Sundays and Public Holidays.

Demolition and excavation works are restricted to:

8.00 am to 5.00 pm Monday to Friday only.

(Excavation work includes the use of any excavation machinery and the use of jackhammers, rock breakers, excavators, loaders and the like, regardless of whether the activities disturb or alter the natural state of the existing ground stratum or are breaking up/removing materials from the site).

- (b) Should any asbestos be uncovered on site, its demolition and removal must be carried out in accordance with WorkCover requirements and the relevant Australian Standards.
- (c) At all times after the submission the Notice of Commencement to Council, a copy of the Development Consent and Construction Certificate is to remain onsite at all times until the issue of a final Occupation Certificate. The consent shall be available for perusal of any Authorised Officer.
- (d) Where demolition works have been completed and new construction works have not commenced within 4 weeks of the completion of the demolition works that area affected by the demolition works shall be fully stabilised and the site must be maintained in a safe and clean state until such time as new construction works commence.
- (e) Onsite toilet facilities (being either connected to the sewer or an accredited sewer management facility) for workers are to be provided for construction sites at a rate of 1 per 20 persons.
- (f) Prior to the release of the Construction Certificate, payment of the Long Service Levy is required. This payment can be made at Council or to the Long Services Payments Corporation. Payment is not required where the value of the works is less than \$25,000. The Long Service Levy is calculated on 0.35% of the building and construction work. The levy rate and level in which it applies is subject to legislative change. The applicable fee at the time of payment of the Long Service Levy will apply.
- (g) The applicant shall bear the cost of all works associated with the development that occurs on Council's property.
- (h) No skip bins, building materials, demolition or excavation waste of any nature, and no hoist, plant or machinery (crane, concrete pump or lift) shall be placed on Council's footpaths, roadways, parks or grass verges without Council Approval.
- (i) Demolition materials and builders' wastes are to be removed to approved waste/recycling centres.
- (j) No trees or native shrubs or understorey vegetation on public property (footpaths, roads, reserves, etc.) or on the land to be developed shall be removed or damaged during construction unless specifically approved in this consent including for the erection of any fences, hoardings or other temporary works.
- (k) Prior to the commencement of any development onsite for:
 - i) Building/s that are to be erected

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- ii) Building/s that are situated in the immediate vicinity of a public place and is dangerous to persons or property on or in the public place
- iii) Building/s that are to be demolished
- iv) For any work/s that is to be carried out
- v) For any work/s that is to be demolished

The person responsible for the development site is to erect or install on or around the development area such temporary structures or appliances (wholly within the development site) as are necessary to protect persons or property and to prevent unauthorised access to the site in order for the land or premises to be maintained in a safe or healthy condition. Upon completion of the development, such temporary structures or appliances are to be removed within 7 days.

- (I) A "Road Opening Permit" must be obtained from Council, and all appropriate charges paid, prior to commencement of any work on Council property. The owner/applicant shall be responsible for all public utilities and services in the area of the work, shall notify all relevant Authorities, and bear all costs associated with any repairs and/or adjustments as those Authorities may deem necessary.
- (m) The works must comply with the relevant Ausgrid Network Standards and SafeWork NSW Codes of Practice.
- (n) Requirements for new swimming pools/spas or existing swimming pools/spas affected by building works.
 - (1) Child resistant fencing is to be provided to any swimming pool or lockable cover to any spa containing water and is to be consistent with the following;

Relevant legislative requirements and relevant Australian Standards (including but not limited) to:

- (i) Swimming Pools Act 1992
- (ii) Swimming Pools Amendment Act 2009
- (iii) Swimming Pools Regulation 2018
- (iv) Australian Standard AS1926 Swimming Pool Safety
- (v) Australian Standard AS1926.1 Part 1: Safety barriers for swimming pools
- (vi) Australian Standard AS1926.2 Part 2: Location of safety barriers for swimming pools.
- (2) A 'KEEP WATCH' pool safety and aquatic based emergency sign, issued by Royal Life Saving is to be displayed in a prominent position within the pool/spa area.
- (3) Filter backwash waters shall be conveyed to the Sydney Water sewerage system in sewered areas or managed on-site in unsewered areas in a manner that does not cause pollution, erosion or run off, is separate from the irrigation area for any wastewater system and is separate from any onsite stormwater management system.
- (4) Swimming pools and spas must be registered with the Division of Local Government.

Reason: To ensure that works do not interfere with reasonable amenity expectations of residents and the community.

FEES / CHARGES / CONTRIBUTIONS

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5. **Policy Controls**

Northern Beaches 7.12 Contributions Plan 2021

A monetary contribution of \$5,252.17 is payable to Northern Beaches Council for the provision of local infrastructure and services pursuant to section 7.12 of the Environmental Planning & Assessment Act 1979 and the Northern Beaches Section 7.12 Contributions Plan 2021. The monetary contribution is based on a development cost of \$525,217.00.

The monetary contribution is to be paid prior to the issue of the first Construction Certificate or Subdivision Certificate whichever occurs first, or prior to the issue of the Subdivision Certificate where no Construction Certificate is required. If the monetary contribution (total or in part) remains unpaid after the financial quarter that the development consent is issued, the amount unpaid (whether it be the full cash contribution or part thereof) will be adjusted on a quarterly basis in accordance with the applicable Consumer Price Index. If this situation applies, the cash contribution payable for this development will be the total unpaid monetary contribution as adjusted.

The proponent shall provide to the Certifying Authority written evidence (receipt/s) from Council that the total monetary contribution has been paid.

The Northern Beaches Section 7.12 Contributions Plan 2021 may be inspected at 725 Pittwater Rd, Dee Why and at Council's Customer Service Centres or alternatively, on Council's website at www.northernbeaches.nsw.gov.au

This fee must be paid prior to the issue of the Construction Certificate. Details demonstrating compliance are to be submitted to the Principal Certifying Authority.

Reason: To provide for contributions in accordance with the Contribution Plan to fund the provision of new or augmented local infrastructure and services.

6. Security Bond

A bond (determined from cost of works) of \$2,000 and an inspection fee in accordance with Council's Fees and Charges paid as security are required to ensure the rectification of any damage that may occur to the Council infrastructure contained within the road reserve adjoining the site as a result of construction or the transportation of materials and equipment to and from the development site.

An inspection fee in accordance with Council adopted fees and charges (at the time of payment) is payable for each kerb inspection as determined by Council (minimum (1) one inspection).

All bonds and fees shall be deposited with Council prior to Construction Certificate or demolition work commencing, and details demonstrating payment are to be submitted to the Certifying Authority prior to the issue of the Construction Certificate.

To process the inspection fee and bond payment a Bond Lodgement Form must be completed with the payments (a copy of the form is attached to this consent and alternatively a copy is located on Council's website at www.northernbeaches.nsw.gov.au).

Reason: To ensure adequate protection of Council's infrastructure.

CONDITIONS TO BE SATISFIED PRIOR TO THE ISSUE OF THE CONSTRUCTION CERTIFICATE

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7. Stormwater Drainage Disposal

The stormwater drainage systems for the development are to be designed, installed and maintained in accordance with Council's Water Management for Development Policy.

All stormwater drainage systems must comply with the requirements of Council's Water Management for Development Policy. Any recommendations identified within a Geotechnical Report relevant to the development are to be incorporated into the design of the stormwater drainage system. Details demonstrating compliance from a qualified and practising Civil Engineer and where relevant a Geotechnical Engineer must be submitted to and approved by the Certifying Authority prior to the issue of a Construction Certificate.

When the proposed discharge point for the development in this consent cannot strictly comply with the Water Management for Development Policy, the Applicant must apply to verify the proposed discharge point by gaining Council approval via a Stormwater Drainage Application. Council approval must be provided to the Certifying Authority prior to the issue of a Construction Certificate when a Stormwater Drainage Application is required. The Stormwater Drainage Application form can be found on Council's website.

Compliance with this condition must not result in variations to the approved development or additional tree removal.

Reason: To ensure satisfactory management of stormwater.

8. Geotechnical Report Recommendations have been Incorporated into Designs and Structural Plans

The recommendations of the risk assessment required to manage the hazards as identified in the Geotechnical Report referenced in Condition 1 of this consent are to be incorporated into the construction plans.

Details demonstrating compliance are to be submitted to the Principal Certifying Authority prior to the issue of the Construction Certificate.

Reason: To ensure geotechnical risk is mitigated appropriately.

9. Compliance with Standards

The development is required to be carried out in accordance with all relevant Australian Standards.

Details demonstrating compliance with the relevant Australian Standard are to be submitted to the Certifying Authority prior to the issue of the Construction Certificate.

Reason: To ensure the development is constructed in accordance with appropriate standards.

10. External Finishes to Roof

The external finish to the roof shall have a medium to dark range in order to minimise solar reflections to neighbouring properties. Any roof with a metallic steel finish is not permitted.

Details demonstrating compliance are to be submitted to the Certifying Authority prior to the issue of the Construction Certificate.

Reason: To ensure that excessive glare or reflectivity nuisance does not occur as a result of the development.

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11. Waste Management Plan

A Waste Management Plan must be prepared for this development. The Plan must be in accordance with the Development Control Plan.

Details demonstrating compliance must be provided to the Certifying Authority prior to the issue of the Construction Certificate.

Reason: To ensure that any demolition and construction waste, including excavated material, is reused, recycled or disposed of in an environmentally friendly manner.

CONDITIONS TO BE COMPLIED WITH DURING DEMOLITION AND BUILDING WORK

12. **Geotechnical Requirements**

All recommendations (if any) included in the Geotechnical Report referenced in Condition 1 of this consent are required to be complied with during works.

Reason: To ensure geotechnical risk is mitigated appropriately.

13. Survey Certificate

A survey certificate prepared by a Registered Surveyor is to be provided demonstrating all perimeter walls columns and or other structural elements, floor levels and the finished roof/ridge height are in accordance with the approved plans.

Details demonstrating compliance are to be submitted to the Principal Certifying Authority.

Reason: To demonstrate the proposal complies with the approved plans.

14. Waste Management During Development

The reuse, recycling or disposal of waste during works must be done generally in accordance with the Waste Management Plan for this development.

Details demonstrating compliance must be submitted to the Principal Certifying Authority.

Reason: To ensure demolition and construction waste is recycled or reused and to limit landfill.

15. **Aboriginal Heritage**

If in undertaking excavations or works any Aboriginal site or object is, or is thought to have been found, all works are to cease immediately and the applicant is to contact the Aboriginal Heritage Officer for Northern Beaches Council, and the Cultural Heritage Division of the Department of Environment and Climate Change (DECC).

Any work to a site that is discovered to be the location of an Aboriginal object, within the meaning of the National Parks and Wildlife Act 1974, requires a permit from the Director of the DECC.

Reason: Aboriginal Heritage Protection.

CONDITIONS WHICH MUST BE COMPLIED WITH PRIOR TO THE ISSUE OF THE OCCUPATION CERTIFICATE

16. Stormwater Drainage Disposal Certification

Certification from an appropriately qualified and practising Civil Engineer demonstrating the

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stormwater drainage systems have been designed and installed in accordance with the requirements of Council's Water Management for Development Policy and where relevant a Geotechnical Engineer shall be provided to the Certifying Authority prior to the issue of an Occupation Certificate, and;

If any on site stormwater detention system is installed the Applicant shall lodge the Legal Documents Authorisation Application with Council.

The application is to include the completed request forms (NSW Land Registry standard forms 13PC and/or 13RPA) and a copy of the Works-as-Executed plan (details overdrawn on a copy of the approved drainage plan), hydraulic engineers' certification. A guide to the process and associated Legal Document Authorisation Application form can be found on Council's website The Applicant shall create on the Title a positive covenant in respect to the ongoing maintenance and restriction as to user over the on-site stormwater detention system within this development consent.

The terms of the positive covenant and restriction are to be prepared to Council's standard requirements at the applicant's expense and endorsed by Northern Beaches Council's delegate prior to lodgement with the NSW Land Registry Services. Northern Beaches Council shall be nominated as the party to release, vary or modify such covenant. A copy of the certificate of title demonstrating the creation of the positive covenant and restriction as to user for the on-site stormwater detention system is to be submitted.

Details demonstrating compliance are to be submitted to the Principal Certifying Authority prior to the issue of final Occupation Certificate.

Reason: To ensure satisfactory management of stormwater.

17. Geotechnical Certification Prior to Occupation Certificate

A Geotechnical Engineer or Engineering Geologist is to provide written confirmation that they have inspected the site during construction or reviewed information relating to the construction and that they are satisfied that development referred to in the development consent has been constructed in accordance with the intent of the Geotechnical Report referenced in Condition 1 of this consent.

Written certification is to be provided to the Certifying Authority prior to the issue of the occupation certificate.

Reason: To ensure geotechnical risk is mitigated appropriately.

18. Removal of All Temporary Structures/Material and Construction Rubbish

Once construction has been completed all silt and sediment fences, silt, rubbish, building debris, straw bales and temporary fences are to be removed from the site.

Details demonstrating compliance are to be submitted to the Principal Certifying Authority prior to the issue of any interim / final Occupation Certificate.

Reason: To ensure bushland management.

19. Waste Management Confirmation

Prior to the issue of a Final Occupation Certificate, evidence / documentation must be submitted to the Principal Certifying Authority that all waste material from the development site arising from demolition and/or construction works has been appropriately recycled, reused or disposed of generally in accordance with the approved Waste Management Plan.

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Reason: To ensure demolition and construction waste is recycled or reused and to limit landfill.

ON-GOING CONDITIONS THAT MUST BE COMPLIED WITH AT ALL TIMES

20. Geotechnical Recommendations

Any ongoing recommendations of the risk assessment required to manage the hazards identified in the Geotechnical Report referenced in Condition 1 of this consent are to me maintained and adhered to for the life of the development.

Reason: To ensure geotechnical risk is mitigated appropriately.

In signing this report, I declare that I do not have a Conflict of Interest.

Signed

Grace Facer, Planner

The application is determined on 04/08/2022, under the delegated authority of:

Rodney Piggott, Manager Development Assessments

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