

DEVELOPMENT APPLICATION ASSESSMENT REPORT

Application Number:	DA2018/0883	
Responsible Officer:	Thomas Prosser	
Land to be developed (Address):	Lot 1 DP 1170245, 0 Wharves And Jetties MANLY NSW 2095	
Proposed Development:	Use of premises as a restaurant, fit-out and signage	
Zoning:		
Development Permissible:	Yes	
Existing Use Rights:	No	
Consent Authority:	Northern Beaches Council	
Land and Environment Court Action:	No	
Owner:	Roads & Maritime Services TMG Developments Pty Ltd	
Applicant:	Betty's Burgers & Concrete Co.	
Application lodged:	28/05/2018	
Integrated Development:	Yes	
Designated Development:	No	
State Reporting Category:	Commercial/Retail/Office	
Notified:	01/06/2018 to 06/07/2018	
Advertised:	02/06/2018	
Submissions Received:	0	
Recommendation:	Approval	
	'	
Estimated Cost of Works:	\$ 628,000.00	

ASSESSMENT INTRODUCTION

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared (the subject of this report) taking into account all relevant provisions of the Environmental Planning and Assessment Act 1979, and the associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon the subject site and adjoining, surrounding and nearby properties;
- Notification to adjoining and surrounding properties, advertisement (where required) and referral
 to relevant internal and external bodies in accordance with the Act, Regulations and relevant
 Development Control Plan;
- A review and consideration of all submissions made by the public and community interest groups in relation to the application;

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- A review and consideration of all documentation provided with the application (up to the time of determination);
- A review and consideration of all referral comments provided by the relevant Council Officers, State Government Authorities/Agencies and Federal Government Authorities/Agencies on the proposal.

SUMMARY OF ASSESSMENT ISSUES

Manly Local Environmental Plan 2013 - 6.21 Noise impacts—licensed premises
Manly Development Control Plan - 4.2.4 Car parking, Vehicular Access and Loading Controls for all
LEP Business Zones including B6 Enterprise Corridor

SITE DESCRIPTION

Property Description:	Lot 1 DP 1170245 , 0 Wharves And Jetties MANLY NSW 2095
Detailed Site Description:	The site is in the W2- Environment Protection zone under the Sydney Harbour Regional Environmental Plan (SREP).
	The subject site is legally described as Lot 1 in Deposited Plan 1170245 and is commonly known as Manly Wharf. The site is located within Manly Cove and is located at the junction of East Esplanade and West Esplanade, Manly.
	The proposed site within the Wharf is known as Shop 6 and Shop 7.
	The area of the site where the proposed development is located is within the boundaries defined as the Manly Wharf Lease Line and the line of the Mean High Water Mark. This site has an estimated area of 13,405m2.
	The site is oriented east west with the northern and southern boundaries fronting the western and eastern promenades, and Manly Cove respectively.
	The development site is limited to the eastern wing of Manly Wharf. The eastern wing currently accommodates a single retail level and first floor accommodating centre management offices. The existing eastern wing has frontage to Manly Cove and a curved entry at the north-eastern corner for the Manly Wharf Hotel.
	A single basement level sits below the Wharf deck level and is accessed from East Esplanade This level includes vehicle parking and loading facilities.
	The site has multiple pedestrian accesses from the street as well as from the Ferry terminal.
	The Wharf is surrounded by sheltered marine environment. The surrounding waters and nearby harbour foreshore is

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known to provide habitat for Little Penguins and posses other marine ecology including seagrass beds.

Opposite the site to the west is Manly Corso. The Corso is a wide open promenade and public open space between Manly Beach and Many Wharf and provides street furniture, public art and a focal point for the Manly Town Centre. Commercial uses including shops, offices, restaurants, cafes, licensed premises and services and amenities dominate the frontages of The Corso. The scale of development along The Corso is varied between two (2) to four (4) storeys.

The uses opposite the site along East Esplanade are dominated by mixed use developments mainly consisting of ground floor commercial uses such as shops, offices, restaurants and cafes with residential above. Some of the building along East Esplanade consist primarily of multistorey commercial developments. The scale of development along East Esplanade is predominately between three (3) to six (6) storeys.

The uses opposite the site along West Esplanade are dominated by mixed use developments mainly consisting of ground floor commercial uses such as shops, offices, restaurants and cafes with residential above. The scale of development along East Esplanade is predominately between three (3) to eight (8) storeys.



SITE HISTORY

Shop 6 at Manly Wharf has the following recent consents:

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- DA183/2008 for shop fitout and internal seating are of Nandos Chicken Shop approved on 26/08/2008.
- Section 96(2) for DA283/2008 to remove conditions ANS01 and ANS03 was approved on 18/09/2008.

PROPOSED DEVELOPMENT IN DETAIL

The proposal is for alterations and additions to and use of the premises as a licensed restaurant including the following:

- Hours of Operation of 9am to 12am Monday to Sunday.
- Maximum Staff number on site of 20
- Maximum of 65 Patrons
- Removal of walls, doors, roller shutters.
- Fit out including new windows, bifold doors, blockwork walls, a new cool room, kitchen, dining area, back areas, office and seating.
- Signage as follows:
- "-2110mm (W) x 830mm (H) LED Betty's Burgers sign to external shopfront.
- -1900mm (W) x 750mm (H) neon Betty's Burgers sign to wharf pedestrian walkway shopfront in front of wall graphic.
- -820mm (W) x 323mm (H) neon Betty's Burgers sign to window fronting wharf pedestrian walkway.
- -1900mm (W) x 750mm (H) neon Betty's Burgers sign to wharf pedestrian walkway shopfront in front of wall graphic.
- -Existing blade signage to refaced with new Betty's Burgers graphic."

In consideration of the application a review of (but not limited) documents as provided by the applicant in support of the application was taken into account detail provided within Attachment C.

ENVIRONMENTAL PLANNING AND ASSESSMENT ACT, 1979 (EPAA)

The relevant matters for consideration under the Environmental Planning and Assessment Act, 1979, are:

Section 4.15 Matters for Consideration'	Comments
Section 4.15 (1) (a)(i) – Provisions of any environmental planning instrument	See discussion on "Environmental Planning Instruments" in this report.
Section 4.15 (1) (a)(ii) – Provisions of any draft environmental planning instrument	None applicable.
Section 4.15 (1) (a)(iii) – Provisions of any development control plan	Manly Development Control Plan applies to this proposal.
Section 4.15 (1) (a)(iiia) – Provisions of any planning agreement	None applicable.
Section 4.15 (1) (a)(iv) – Provisions of the Environmental Planning and Assessment Regulation 2000 (EP&A Regulation 2000)	<u>Division 8A</u> of the EP&A Regulation 2000 requires the consent authority to consider "Prescribed conditions" of development consent. These matters have been addressed via a condition of consent.

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Section 4.15 Matters for Consideration'	Comments
	Clause 50(1A) of the EP&A Regulation 2000 requires the submission of a design verification certificate from the building designer at lodgement of the development application. This clause is not relevant to this application.
	Clauses 54 and 109 of the EP&A Regulation 2000, Council requested additional information and has therefore considered the number of days taken in this assessment in light of this clause within the Regulations. No additional information was requested.
	Clause 92 of the EP&A Regulation 2000 requires the consent authority to consider AS 2601 - 1991: The Demolition of Structures. This matter has been addressed via a condition of consent.
	Clauses 93 and/or 94 of the EP&A Regulation 2000 requires the consent authority to consider the upgrading of a building (including fire safety upgrade of development). This clause is not relevant to this application.
	Clause 98 of the EP&A Regulation 2000 requires the consent authority to consider insurance requirements under the Home Building Act 1989. This clause is not relevant to this application.
	Clause 98 of the EP&A Regulation 2000 requires the consent authority to consider the provisions of the Building Code of Australia (BCA). This matter has been addressed via a condition of consent.
	Clause 143A of the EP&A Regulation 2000 requires the submission of a design verification certificate from the building designer prior to the issue of a Construction Certificate. This clause is not relevant to this application.
Section 4.15 (1) (b) – the likely impacts of the development, including environmental impacts on the natural and built environment and social and economic impacts in the locality	(i) Environmental Impact The environmental impacts of the proposed development on the natural and built environment are addressed under the Manly Development Control Plan section in this report.
	(ii) Social Impact The proposed development will not have a detrimental social impact in the locality considering the character of the proposal.
	(iii) Economic Impact The proposed development will not have a detrimental economic impact on the locality considering the nature of the existing and proposed land use.
Section 4.15 (1) (c) – the suitability of the	The site is considered suitable for the proposed

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Section 4.15 Matters for Consideration'	Comments
site for the development	development.
Section 4.15 (1) (d) – any submissions made in accordance with the EPA Act or EPA Regs	See discussion on "Notification & Submissions Received" in this report.
Section 4.15 (1) (e) – the public interest	No matters have arisen in this assessment that would justify the refusal of the application in the public interest.

EXISTING USE RIGHTS

Existing Use Rights are not applicable to this application.

NOTIFICATION & SUBMISSIONS RECEIVED

The subject development application has been publicly exhibited in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2000 and the relevant Development Control Plan.

As a result of the public exhibition of the application Council received no submissions.

MEDIATION

No requests for mediation have been made in relation to this application.

REFERRALS

Internal Referral Body	Comments	
Building Assessment - Fire and Disability upgrades	The application has been investigated with respect to aspects relevant to the Building Certification and Fire Safety Department. There are no objections to approval of the development. Note: The proposed development may not comply with some requirements of the BCA. Issues such as these however may be determined at Construction Certificate stage.	
Environmental Health (Food		
Premises, Skin Pen.)	Was sufficient documentation provided appropriate for referral?	YES
	Are the reports undertaken by a suitably qualified consultant?	YES
	 Have you considered the following? Review Statement of Environmental Effects, consider ongoing use: Food Premises, use AS 4674 and Food Standards Code and BCA (re ventilation and toilets). Consider location of mechanical ventilation (AS 1668) and grease traps 	YES

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Internal Referral Body	Comments	
	- Backpackers/Boarding House, use Public Health Act and Local Gov Regulations and BCA Mortuary, use Local Gov Regulations - Skin penetration acupuncture, tattoo, beauty salon, use Local Gov Regulations - Public pool, use Public Health Act - Childcare, use AS 4674 (kitchen) and BCA toilets • Consider waste disposal. All new food shops should have waste stored in rooms. • Consider impact of noise, hours of operation, outdoor seating, location of equipment, times of deliveries, noise management plans, acoustic reports etc. • Shop top housing must have separate waste storage for residential and commercial. EH&P don't look at residential waste areas or collection.	
	General Comments No objections to this proposal subject to the reco	ommended
	Recommendation	APPROVAL - subject to conditions
	Comments completed by: Mary Shimon Date:5 June 2018	
Strategic and Place Planning (Heritage Officer)	ng ADDITIONAL COMMENT 24/08/2018 Further to a review of determination by NSW OEH under NSW Heritage Act, NOTE THAT NSW OEH CONDITIONED APPROVAL SO AS TO N APPROVE HIGH BAR AND PLANTERS. This condition (along with all other NSW OEH conditions) should be part of any eventual determination of this DA. Kind Regards Zoran Popovic heritage adviser	
	ORIGINAL COMMENTS: Further to a review of available documents and a The application is an Integrated DA, thus a "presins" Heritage Act 1977, i.e. requires approvals to	cribed DA" under the

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Internal Referral Body	Comments
	Note that in case of any inconsistency in assessment under EPA Act (Local council) and the Heritage Act (NSW OEH), in heritage matters the assessment under the Heritage Act will prevail to the extent of the inconsistency (refer to NSW Heritage Act, Clause 68 – Consistency of approvals: "An approval given by a consent authority to a prescribed application is, to the extent of any inconsistency with the Heritage Council's determination of the application, void.")
	Therefore, we will have to include NSW OEH opinions in the assessment process and assess the proposal in concurrence with the NSW OEH.
	The following additional information is required to fully assess the impact of the current proposal: - determination by NSW OEH under NSW Heritage Act.
	Please re-refer this application upon receiving the requested additional information.
	Kind Regards Zoran Popovic Heritage Advisor
Waste Officer	Council's Waste officer has no objection to the proposal, subject to conditions.

External Referral Body	Comments
Ausgrid: (SEPP Infra.)	The proposal was referred to Ausgrid. No response has been received within the 21 day statutory period and therefore, it is assumed that no objections are raised and no conditions are recommended.
Nominated Integrated Development – NSW Office of Environment and Heritage	A letter (RefDOC18/366365) is provided by the Heritage Council of New South Wales which granted approval for the works subject to conditions. This letter has been attached a condition of this consent. As such, the conditions in this letter form part of the consent.

ENVIRONMENTAL PLANNING INSTRUMENTS (EPIS)*

All, Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the merit assessment of this application.

In this regard, whilst all provisions of each Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the assessment, many provisions contained within the document are not relevant or are enacting, definitions and operational provisions which the proposal is considered to be acceptable against.

As such, an assessment is provided against the controls relevant to the merit consideration of the application hereunder.

State Environmental Planning Policies (SEPPs) and State Regional Environmental Plans

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(SREPs)

SEPP 64 - Advertising and Signage

Clauses 8 and 13 of SEPP 64 require Council to determine consistency with the objectives stipulated under Clause 3(1)(a) of the aforementioned SEPP and to assess the proposal against the assessment criteria of Schedule 1.

The objectives of the policy aim to ensure that the proposed signage is compatible with the desired amenity and visual character of the locality, provides effective communication and is of high quality having regards to both design and finishes.

In accordance with the provisions stipulated under Schedule 1 of SEPP 64, the following assessment is provided:

Matters for Consideration	Comment	Complies
1. Character of the area Is the proposal compatible with the existing or desired future character of the area or locality in which it is proposed to be located?	The proposed signage is compatible with the existing and desired future character of the Manly Wharf given. This is a result of the spacing between signage and further shown by the support from Councils Heritage officer and the Heritage Council of New South Wales officer (subject to conditions).	YES
Is the proposal consistent with a particular theme for outdoor advertising in the area or locality?	The Manly Wharf and surrounding area has signage associated with business and retail premises. Given the size of proposed area, the amount and extent of signs are generally consistent with this area.	YES
2. Special areas Does the proposal detract from the amenity or visual quality of any environmentally sensitive areas, heritage areas, natural or other conservation areas, open space areas, waterways, rural landscapes or residential areas?	The proposal is within the Manly Wharf which is a state listed heritage item. Councils Heritage officer provided no objection to the application. The Heritage Council of New South Wales also provided support of the application.	YES
3. Views and vistas Does the proposal obscure or compromise important views?	The proposal is within the existing Manly Wharf building envelope and would not have any unreasonable impact on views or vistas.	YES
Does the proposal dominate the skyline and reduce the quality of vistas?	The proposal is within the existing Manly Wharf building envelope and would not have any unreasonable impact on vistas relating to the skyline.	YES
Does the proposal respect the viewing rights of other advertisers?	The proposal minimises obrtusion of signage to respect viewing rights of other advertisers.	YES
4. Streetscape, setting or landscape Is the scale, proportion and form of the proposal appropriate for the streetscape, setting or landscape?	Given the context of this part of Manly wharf (various retail uses), the proposed scale proportion and form of signage is appropriate.	YES
Does the proposal contribute to the visual interest of the streetscape,	The proposed signage provides colour to the front of the Wharf which assists in providing visual	YES

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setting or landscape?	interest.	
Does the proposal reduce clutter by rationalising and simplifying existing advertising?	The proposal utilises existing blade signage to reduce potential clutter.	YES
Does the proposal screen unsightliness?	No, the minimised scale and adequate spacing ensures there would not be unsightliness.	YES
Does the proposal protrude above buildings, structures or tree canopies in the area or locality?	No.	YES
5. Site and building Is the proposal compatible with the scale, proportion and other characteristics of the site or building, or both, on which the proposed signage is to be located?	Given the context of this part of Manly wharf (various retail uses), the proposed scale proportion and form of signage is appropriate.	YES
Does the proposal respect important features of the site or building, or both?	The scale and design of signage respects the heritage values of the site shown by support from relevant heritage officers.	YES
Does the proposal show innovation and imagination in its relationship to the site or building, or both?	The varied signage shows innovation and imagination in relation to the site and building.	YES
6. Associated devices and logos with advertisements and advertising structures Have any safety devices, platforms, lighting devices or logos been designed as an integral part of the signage or structure on which it is to be displayed?	N/A	YES.
7. Illumination Would illumination result in unacceptable glare, affect safety for pedestrians, vehicles or aircraft, detract from the amenity of any residence or other form of accommodation?	Yes, the physical separation to surrounding uses ensures the illuminated signs would be appropriate.	YES
Can the intensity of the illumination be adjusted, if necessary?	Yes, the signs can be turned off.	YES
Is the illumination subject to a curfew?	The hours of operation for the premises are 9am- 12am.	YES
8. Safety Would the proposal reduce the safety for any public road, pedestrians or bicyclists?	No.	YES
Would the proposal reduce the safety for pedestrians, particularly children, by obscuring sightlines from public areas?	No.	YES

Accordingly, the proposed signage is considered to be of a scale and design suitable for the locality. The proposal is therefore deemed to be consistent with the provisions of the SEPP and its underlying

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objectives.

SEPP (Infrastructure) 2007

Ausgrid

Clause 45 of the SEPP requires the Consent Authority to consider any development application (or an application for modification of consent) for any development carried out:

- within or immediately adjacent to an easement for electricity purposes (whether or not the electricity infrastructure exists).
- immediately adjacent to an electricity substation.
- within 5.0m of an overhead power line.
- includes installation of a swimming pool any part of which is: within 30m of a structure supporting an overhead electricity transmission line and/or within 5.0m of an overhead electricity power line.

Comment:

The proposal was referred to Ausgrid. No response has been received within the 21 day statutory period and therefore, it is assumed that no objections are raised and no conditions are recommended.

Sydney Regional Environmental Plan (Sydney Harbour Catchment) 2005

The proposed works are located in Zone No W2 Environment Protection under the Sydney Regional Environmental Plan (Sydney Harbour Catchment) 2005.

The objectives of this zone are as follows:

- (a) to protect the natural and cultural values of waters in this zone,
- (b) to prevent damage or the possibility of longer term detrimental impacts to the natural and cultural values of waters in this zone and adjoining foreshores,
- (c) to give preference to enhancing and rehabilitating the natural and cultural values of waters in this zone and adjoining foreshores,
- (d) to provide for the long-term management of the natural and cultural values of waters in this zone and adjoining foreshores.

Comment:

The proposed building alterations and use of a premises are of a scale and extent that would ensure consistency with these objectives, subject to conditions.

The subject property is located within the Foreshores and Waterways Area therefore the provisions of this plan apply to this development.

An assessment of the proposal against Clause 2(2) (aims of the SREP), Clause 14 (nominated planning principles), Clause 23 (relating to maintenance of a working harbour), Clause 24 (relating to interrelationship of waterway and foreshore uses), Clause 25 (relating to foreshore and waterways scenic quality) and Clause 26 (relating to maintenance, protection and enhancement of views). The proposal is considered to be consistent with the above provisions of the SREP. Given the scale of the proposed modification and the works proposed referral to the Foreshores and Waterways Planning and Development Advisory Committee was not considered necessary.

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SEPP (Coastal Management) 2018

The site is subject to SEPP Coastal Management (2018). Accordingly, an assessment under the SEPP has been carried out as follows:

13 Development on land within the coastal environment area

- (1) Development consent must not be granted to development on land that is within the coastal environment area unless the consent authority has considered whether the proposed development is likely to cause an adverse impact on the following:
 - (a) the integrity and resilience of the biophysical, hydrological (surface and groundwater) and ecological environment,
 - (b) coastal environmental values and natural coastal processes,
 - (c) the water quality of the marine estate (within the meaning of the Marine Estate Management Act 2014), in particular, the cumulative impacts of the proposed development on any of the sensitive coastal lakes identified in Schedule 1,
 - (d) marine vegetation, native vegetation and fauna and their habitats, undeveloped headlands and rock platforms,
 - (e) existing public open space and safe access to and along the foreshore, beach, headland or rock platform for members of the public, including persons with a disability,
 - (f) Aboriginal cultural heritage, practices and places,
 - (g) the use of the surf zone.

Comment:

The proposal is for alterations within the Manly Wharf and is unlikely to cause an adverse impact on the above.

- (2) Development consent must not be granted to development on land to which this clause applies unless the consent authority is satisfied that:
 - (a) the development is designed, sited and will be managed to avoid an adverse impact referred to in subclause (1), or
 - (b) if that impact cannot be reasonably avoided—the development is designed, sited and will be managed to minimise that impact, or
 - (c) if that impact cannot be minimised—the development will be managed to mitigate that impact.

Comment:

The proposed works and premises are located within the approved envelope and as such, impact is reasonably minimised and avoided.

14 Development on land within the coastal use area

(1)

(a) has considered whether the proposed development is likely to cause an adverse

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impact on the following:

- (i) existing, safe access to and along the foreshore, beach, headland or rock platform for members of the public, including persons with a disability,
- (ii) overshadowing, wind funnelling and the loss of views from public places to foreshores,
- (iii) the visual amenity and scenic qualities of the coast, including coastal headlands,
- (iv) Aboriginal cultural heritage, practices and places,
- (v) cultural and built environment heritage, and
- (b) is satisfied that:
 - (i) the development is designed, sited and will be managed to avoid an adverse impact referred to in paragraph (a), or
 - (ii) if that impact cannot be reasonably avoided—the development is designed, sited and will be managed to minimise that impact, or
 - (iii) if that impact cannot be minimised—the development will be managed to mitigate that impact, and
- (c) has taken into account the surrounding coastal and built environment, and the bulk, scale and size of the proposed development.

Comment:

The works and premises are within an existing structure (Manly Wharf). As such, the proposal is unlikely to cause adverse impact to the above.

As such, it is considered that the application does comply with the requirements of the State Environmental Planning Policy (Coastal Management) 2018.

Manly Local Environmental Plan 2013

Is the development permissible?	Yes	
After consideration of the merits of the proposal, is the development consistent with:		
aims of the LEP?	Yes	
zone objectives of the LEP?	Yes	

Principal Development Standards

Manly Wharf is located outside the land application map for the Manly LEP 2013.

The proposal is in Zone W2- Environment Protection for under the the Sydney Regional Environmental Plan (Sydney Harbour Catchment) 2005.

The proposed development is land / water interface development under the Sydney Regional Environmental Plan (Sydney Harbour Catchment) 2005 and in accordance with clause 5 Council is the consent authority.

The subject site is located in Zone W2 Environmental Protection under SREP (Sydney Harbour Catchment), 2005.

The proposed development is not listed as a permissible use within clause 18 and as a result an assessment pursuant to clause 18(2) is necessary to consider the permissibility of the development

Clause 18(2) states the following:

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- "(2) Despite subclause (1), development not referred to in the Table to this clause may be carried out with development consent, but only if the consent authority is satisfied that the development:
- (a) is not inconsistent with the aims of this plan or the objectives of the zone in which it is proposed to be carried out, and
- (b) is not inconsistent with any other environmental planning instrument that applies to the land, and
- (c) will not otherwise have any adverse impacts."

With regard to the above, the assessment is the proposed modification is acceptable given it is consistent with surrounding uses and maintains consistency with the zone objectives. As such the development is permissible with development consent.

Compliance Assessment

Clause	Compliance with Requirements
2.1 Land use zones	Yes
2.2 Zoning of land to which Plan applies	Yes
5.10 Heritage conservation	Yes
6.12 Essential services	Yes
6.21 Noise impacts—licensed premises	Yes

Detailed Assessment

6.21 Noise impacts—licensed premises

The proposed site is well separated from residential use as the are no residential uses within the subject site of the Manly Wharf and there is a 'town square' and main street (East Esplanade) between the site and the nearest residential uses. Along with being located adjacent to a B2 -Local Centre business zone and having restricted hours of operation, the use would therefore provide an acceptable acoustical circumstance given the context of the site, subject to conditions.

Manly Development Control Plan

Compliance Assessment

	_	Consistency Aims/Objectives
3.2 Heritage Considerations	Yes	Yes
4.2.4 Car parking, Vehicular Access and Loading Controls for all LEP Business Zones including B6 Enterprise Corridor	No	Yes

Detailed Assessment

4.2.4 Car parking, Vehicular Access and Loading Controls for all LEP Business Zones including B6 Enterprise Corridor

Given the lack of opportunity to provide new parking at the location of the proposed premises on site and the extent of the existing underground car parking. The existing parking situation is appropriate of the proposed use. Additionally, the proposed premises is in close vicinity to public transport including a bus station and ferry terminal and the following exceptions for parking requirements under Clause 4.2.4.1 of the Manly DCP are met:

"(i) where it can be demonstrated that particular activities in mixed use developments have car parking

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demands which peak at different times;

(ii) where visitors are likely to use more than one facility per trip;

(iii) considering available car parking in the surrounding area, except in relation to Manly Town Centre where more particular exceptions are provided at paragraph 4.2.5.4 of this plan".

THREATENED SPECIES, POPULATIONS OR ECOLOGICAL COMMUNITIES

The proposal will not significantly effect threatened species, populations or ecological communities, or their habitats.

CRIME PREVENTION THROUGH ENVIRONMENTAL DESIGN

The proposal is consistent with the principles of Crime Prevention Through Environmental Design.

POLICY CONTROLS

Manly Section 94 Development Contributions Plan

S94 Contributions are not applicable to this application.

CONCLUSION

The site has been inspected and the application assessed having regard to all documentation submitted by the applicant and the provisions of:

- Environmental Planning and Assessment Act 1979;
- Environmental Planning and Assessment Regulation 2000;
- All relevant and draft Environmental Planning Instruments;
- Manly Local Environment Plan;
- Manly Development Control Plan; and
- Codes and Policies of Council.

This assessment has taken into consideration the submitted plans, Statement of Environmental Effects, all other documentation supporting the application and public submissions, and does not result in any unreasonable impacts on surrounding, adjoining, adjacent and nearby properties subject to the conditions contained within the recommendation.

In consideration of the proposal and the merit consideration of the development, the proposal is considered to be:

- Consistent with the objectives of the DCP
- Consistent with the zone objectives of the LEP
- Consistent with the aims of the LEP
- Consistent with the objectives of the relevant EPIs
- Consistent with the objects of the Environmental Planning and Assessment Act 1979

It is considered that the proposed development satisfies the appropriate controls and that all processes and assessments have been satisfactorily addressed.

RECOMMENDATION

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THAT Council as the consent authority grant Development Consent to DA2018/0883 for Use of premises as a restaurant, fit-out and signage on land at Lot 1 DP 1170245, 0 Wharves And Jetties, MANLY, subject to the conditions printed below:

DEVELOPMENT CONSENT OPERATIONAL CONDITIONS

1. Approved Plans and Supporting Documentation

The development must be carried out in compliance (except as amended by any other condition of consent) with the following:

a) Approved Plans

Architectural Plans - Endorsed with Council's stamp				
Dated	Prepared By			
23.02.2018	Paul Kelly Design			
23.02.2018	Paul Kelly Design			
23.02.2018	Paul Kelly Design			
23.02.2018	Paul Kelly Design			
23.02.2018	Paul Kelly Design			
23.02.2018	Paul Kelly Design			
23.02.2018	Paul Kelly Design			
	Dated 23.02.2018 23.02.2018 23.02.2018 23.02.2018 23.02.2018 23.02.2018			

Reports / Documentation – All conditions, recommendations and requirements contained within:			
Report No. / Page No. / Section No.	Dated	Prepared By	
Letter from Heritage Council of New South Wales	21/08/2018	Katrina Stankowski (As a delegate of the Heritage Council of New South Wales)	

b) Any plans and / or documentation submitted to satisfy the Conditions of this consent.

In the event of any inconsistency between conditions of this consent and the drawings/documents referred to above, the conditions of this consent will prevail.

Reason: To ensure the work is carried out in accordance with the determination of Council and approved plans. (DACPLB01)

2. Prescribed conditions (Demolition):

- (a) A sign must be erected in a prominent position on any site on which building work, subdivision work or demolition work is being carried out:
 - (i) showing the name of the principal contractor (if any) for any building work and a telephone number on which that person may be contacted outside working hours, and

(ii) stating that unauthorised entry to the work site is prohibited.

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Any such sign is to be maintained while the building work, subdivision work or demolition work is being carried out, but must be removed when the work has been completed.

- (b) Residential building work within the meaning of the Home Building Act 1989 must not be carried out unless the Principal Certifying Authority for the development to which the work relates (not being the Council) has given the Council written notice of the following information:
 - (i) in the case of work for which a principal contractor is required to be appointed:
 - A. the name and licence number of the principal contractor, and
 - B. the name of the insurer by which the work is insured under Part 6 of that Act,
 - (ii) in the case of work to be done by an owner-builder:
 - A. the name of the owner-builder, and
 - B. if the owner-builder is required to hold an owner-builder permit under that Act, the number of the owner-builder permit.

If arrangements for doing the residential building work are changed while the work is in progress so that the information notified under becomes out of date, further work must not be carried out unless the Principal Certifying Authority for the development to which the work relates (not being the Council) has given the Council written notice of the updated information.

- (c) Development that involves an excavation that extends below the level of the base of the footings of a building on adjoining land, the person having the benefit of the development consent must, at the person's own expense:
 - (i) protect and support the adjoining premises from possible damage from the excavation, and
 - (ii) where necessary, underpin the adjoining premises to prevent any such damage.
 - (iii) must, at least 7 days before excavating below the level of the base of the footings of a building on an adjoining allotment of land, give notice of intention to do so to the owner of the adjoining allotment of land and furnish particulars of the excavation to the owner of the building being erected or demolished.
 - (iv) the owner of the adjoining allotment of land is not liable for any part of the cost of work carried out for the purposes of this clause, whether carried out on the allotment of land being excavated or on the adjoining allotment of land.

Reason: Legislative Requirement (DACPLB09)

3. Prescribed Conditions

- (a) All building works must be carried out in accordance with the requirements of the Building Code of Australia (BCA).
- (b) BASIX affected development must comply with the schedule of BASIX commitments specified within the submitted BASIX Certificate (demonstrated compliance upon plans/specifications is required prior to the issue of the Construction Certificate);
- (c) A sign must be erected in a prominent position on any site on which building work, subdivision work or demolition work is being carried out:
 - (i) showing the name, address and telephone number of the Principal Certifying Authority for the work, and
 - (ii) showing the name of the principal contractor (if any) for any building work and a telephone number on which that person may be contacted outside working hours, and
 - (iii) stating that unauthorised entry to the work site is prohibited.

Any such sign is to be maintained while the building work, subdivision work or demolition work is being carried out, but must be removed when the work has been completed.

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- (d) Residential building work within the meaning of the Home Building Act 1989 must not be carried out unless the Principal Certifying Authority for the development to which the work relates (not being the Council) has given the Council written notice of the following information:
 - (i) in the case of work for which a principal contractor is required to be appointed:
 - A. the name and licence number of the principal contractor, and
 - B. the name of the insurer by which the work is insured under Part 6 of that Act,
 - (ii) in the case of work to be done by an owner-builder:
 - A. the name of the owner-builder, and
 - B. if the owner-builder is required to hold an owner-builder permit under that Act, the number of the owner-builder permit.

If arrangements for doing the residential building work are changed while the work is in progress so that the information notified under becomes out of date, further work must not be carried out unless the Principal Certifying Authority for the development to which the work relates (not being the Council) has given the Council written notice of the updated information.

- (e) Development that involves an excavation that extends below the level of the base of the footings of a building on adjoining land, the person having the benefit of the development consent must, at the person's own expense:
 - (i) protect and support the adjoining premises from possible damage from the excavation, and
 - (ii) where necessary, underpin the adjoining premises to prevent any such damage.
 - (iii) must, at least 7 days before excavating below the level of the base of the footings of a building on an adjoining allotment of land, give notice of intention to do so to the owner of the adjoining allotment of land and furnish particulars of the excavation to the owner of the building being erected or demolished.
 - (iv) the owner of the adjoining allotment of land is not liable for any part of the cost of work carried out for the purposes of this clause, whether carried out on the allotment of land being excavated or on the adjoining allotment of land.

In this clause, allotment of land includes a public road and any other public place.

Reason: Legislative Requirement (DACPLB09)

4. General requirements (Demolition):

(a) Unless authorised by Council:

Demolition and excavation works are restricted to:

8.00 am to 5.00 pm Monday to Friday only.

(Excavation work includes the use of any excavation machinery and the use of jackhammers, rock breakers, excavators, loaders and the like, regardless of whether the activities disturb or alter the natural state of the existing ground stratum or are breaking up/removing materials from the site).

(b) At all times after the submission a Notice of Commencement to Council, a copy of the Development Consent is to remain onsite at all times until completion of demolition works. The consent shall be available for perusal of any Authorised Officer.

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- (c) Where demolition works have been completed and new construction works have not commenced within 4 weeks of the completion of the demolition works that area affected by the demolition works shall be fully stabilised and the site must be maintained in a safe and clean state until such time as new construction works commence.
- (d) Onsite toilet facilities (being either connected to the sewer or an accredited sewer management facility) for workers are to be provided for construction sites at a rate of 1 per 20 persons.
- (e) The applicant shall bear the cost of all works that occur on Council's property.
- (f) No building, demolition, excavation or material of any nature shall be placed on Council's footpaths, roadways, parks or grass verges without Council Approval.
- (g) Demolition materials and builders' wastes are to be removed to approved waste/recycling centres.
- (h) All sound producing plant, equipment, machinery or fittings will not exceed more than 5dB(A) above the background level when measured from any property boundary and will comply with the Environment Protection Authority's NSW Industrial Noise Policy.)
- (i) No trees or native shrubs or understorey vegetation on public property (footpaths, roads, reserves, etc.) or on the land to be developed shall be removed or damaged during construction unless specifically approved in this consent including for the erection of any fences, hoardings or other temporary works.

Reason: To ensure that works do not interfere with reasonable amenity expectations of residents and the community. (DACPLB10)

5. **General Requirements**

- (a) Unless authorised by Council:
 Building construction and delivery of material hours are restricted to:
 - 7.00 am to 5.00 pm inclusive Monday to Friday,
 - 8.00 am to 1.00 pm inclusive on Saturday,
 - No work on Sundays and Public Holidays.

Demolition and excavation works are restricted to:

8.00 am to 5.00 pm Monday to Friday only.

(Excavation work includes the use of any excavation machinery and the use of jackhammers, rock breakers, excavators, loaders and the like, regardless of whether the activities disturb or alter the natural state of the existing ground stratum or are breaking up/removing materials from the site).

- (b) At all times after the submission the Notice of Commencement to Council, a copy of the Development Consent and Construction Certificate is to remain onsite at all times until the issue of a final Occupation Certificate. The consent shall be available for perusal of any Authorised Officer.
- (c) Where demolition works have been completed and new construction works have not

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commenced within 4 weeks of the completion of the demolition works that area affected by the demolition works shall be fully stabilised and the site must be maintained in a safe and clean state until such time as new construction works commence.

- (d) Onsite toilet facilities (being either connected to the sewer or an accredited sewer management facility) for workers are to be provided for construction sites at a rate of 1 per 20 persons.
- (e) Prior to the release of the Construction Certificate, payment of the Long Service Levy is required. This payment can be made at Council or to the Long Services Payments Corporation. Payment is not required where the value of the works is less than \$25,000. The Long Service Levy is calculated on 0.35% of the building and construction work. The levy rate and level in which it applies is subject to legislative change. The applicable fee at the time of payment of the Long Service Levy will apply.
- (f) The applicant shall bear the cost of all works associated with the development that occurs on Council's property.
- (g) No building, demolition, excavation or material of any nature and no hoist, plant and machinery (crane, concrete pump or lift) shall be placed on Council's footpaths, roadways, parks or grass verges without Council Approval.
- (h) Demolition materials and builders' wastes are to be removed to approved waste/recycling centres.
- (i) No trees or native shrubs or understorey vegetation on public property (footpaths, roads, reserves, etc.) or on the land to be developed shall be removed or damaged during construction unless specifically approved in this consent including for the erection of any fences, hoardings or other temporary works.
- (j) Prior to the commencement of any development onsite for:
 - i) Building/s that are to be erected
 - ii) Building/s that are situated in the immediate vicinity of a public place and is dangerous to persons or property on or in the public place
 - iii) Building/s that are to be demolished
 - iv) For any work/s that is to be carried out
 - v) For any work/s that is to be demolished

The person responsible for the development site is to erect or install on or around the development area such temporary structures or appliances (wholly within the development site) as are necessary to protect persons or property and to prevent unauthorised access to the site in order for the land or premises to be maintained in a safe or healthy condition. Upon completion of the development, such temporary structures or appliances are to be removed within 7 days.

- (k) Requirements for new swimming pools/spas or existing swimming pools/spas affected by building works.
 - (1) Child resistant fencing is to be provided to any swimming pool or lockable cover to any spa containing water and is to be consistent with the following;

Relevant legislative requirements and relevant Australian Standards (including but not limited) to:

- (i) Swimming Pools Act 1992
- (ii) Swimming Pools Amendment Act 2009
- (iii) Swimming Pools Regulation 2008
- (iv) Australian Standard AS1926 Swimming Pool Safety

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- (v) Australian Standard AS1926.1 Part 1: Safety barriers for swimming pools
- (vi) Australian Standard AS1926.2 Part 2: Location of safety barriers for swimming pools.
- (2) A 'KEEP WATCH' pool safety and aquatic based emergency sign, issued by Royal Life Saving is to be displayed in a prominent position within the pool/spa area.
- (3) Filter backwash waters shall be conveyed to the Sydney Water sewerage system in sewered areas or managed on-site in unsewered areas in a manner that does not cause pollution, erosion or run off, is separate from the irrigation area for any wastewater system and is separate from any onsite stormwater management system.
- (4) Swimming pools and spas must be registered with the Division of Local Government.

Reason: To ensure that works do not interfere with reasonable amenity expectations of residents and the community. (DACPLB10)

FEES / CHARGES / CONTRIBUTIONS

6. Security Bond

A bond (determined from cost of works) of \$2,000 and an inspection fee in accordance with Council's Fees and Charges paid as security to ensure the rectification of any damage that may occur to the Council infrastructure contained within the road reserve adjoining the site as a result of construction or the transportation of materials and equipment to and from the development site.

An inspection fee in accordance with Council adopted fees and charges (at the time of payment) is payable for each kerb inspection as determined by Council (minimum (1) one inspection).

All bonds and fees shall be deposited with Council prior to Construction Certificate or demolition work commencing, details demonstrating payment are to be submitted to the Certifying Authority prior to the issue of the Construction Certificate.

To process the inspection fee and bond payment a Bond Lodgement Form must be completed with the payments (a copy of the form is attached to this consent and alternatively a copy is located on Council's website at www.northernbeaches.nsw.gov.au).

Reason: To ensure adequate protection of Council's infrastructure.

CONDITIONS TO BE SATISFIED PRIOR TO THE ISSUE OF THE CONSTRUCTION CERTIFICATE

7. Waste storage area

Applicant is to provide dedicated space within the site for the adequate storage of waste bins. As guidance, for every 100 square metre of restaurant space, the applicant is to provide 460L of garbage and 490L of recycling per day.

The waste bin area must be accessible by a waste collector to service the bins. The bins are not to be presented on public land or visible from the street.

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Reason: Ensure adequate space and provision for waste generated from the business (DACHECPCC1)

8. Plans of Kitchen Design, construction and fit out

Prior to any Construction Certificate (CC) being issued, detailed plans that demonstrate compliance with Standard 3.2.3 of the Australian and New Zealand Food Standards Code, the Food Act 2003 and Australian Standard AS 4674 'Design, construction and fit out of food premises', must be submitted to and approved by the Certifying Authority. These plans are to be prepared by a suitably qualified person.

The plans must detail adequate provision for storage including separate storage of food, equipment, chemicals and personal belongings.

Reason: To ensure that the Food premise complies with the design construction and fit-out requirements.

9. Kitchen Design, construction and fit out of food premises

The construction fit-out and finishes of the food premises must comply with Standard 3.2.3 of the Australian and New Zealand Food Standards Code, the Food Act 2003 and Australian Standard AS 4674 'Design, construction and fit out of food premises'. Prior to any Occupation Certificate (OC) being issued certification is to be provided by a suitably qualified person that the fit-out complies with the above requirement.

Reason: To ensure that the kitchen complies with the design requirements.

10. **Deletion of Planters and High bar**

The proposed high bar and planters are to be deleted form this consent. Details notating compliance are to be provided prior to the issue of Construction Certificate.

Reason: To ensure Construction Certificate documents are consistent with the requirements in the letter from the Heritage of NSW, ensuring an appropriate outcome for heritage significance. (DACPLCPCC1)

CONDITIONS TO BE COMPLIED WITH DURING DEMOLITION AND BUILDING WORK

11. Waste/Recycling Requirements (Waste Plan Submitted)

During demolition and/or construction the proposal/works shall be generally consistent with the submitted Waste Management Plan

Reason: To ensure waste is minimised and adequate and appropriate waste and recycling facilities are provided. (DACWTE01)

CONDITIONS WHICH MUST BE COMPLIED WITH PRIOR TO THE ISSUE OF THE OCCUPATION CERTIFICATE

12. Registration of Food Business

The food business must be registered with the Appropriate Regulatory Authority, prior to Occupation Certificate being issued.

Reason: Food premises are required to be registered with the Appropriate Regulatory Authority.

13. Fire Safety Matters

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At the completion of all works, a Fire Safety Certificate will need to be prepared which references all the Essential Fire Safety Measures applicable and the relative standards of Performance (as per Schedule of Fire Safety Measures). This certificate must be prominently displayed in the building and copies must be sent to Council and the NSW Fire Brigade.

Details demonstrating compliance are to be submitted to the Certifying Authority prior to the issue of the Interim / Final Occupation Certificate.

Each year the Owners must send to the Council and the NSW Fire Brigade an annual Fire Safety Statement which confirms that all the Essential Fire Safety Measures continue to perform to the original design standard.

Reason: Statutory requirement under Part 9 Division 4 & 5 of the Environmental Planning and Assessment Regulation 2000. (DACPLF07)

14. Waste/Recycling Compliance Documentation

Evidence of disposal for recycling from the construction/demolition works shall be submitted to the Certifying Authority prior to the issue of any interim / final Occupation Certificate.

Reason: To ensure waste is minimised and recycled. (DACWTF02)

ON-GOING CONDITIONS THAT MUST BE COMPLIED WITH AT ALL TIMES

15. **Servicing of bins**

The bins must be serviced from within the property and must not be presented on public land at any time. The bins within the property must not be visible from the street.

The applicant is to ensure there are separate bins for garbage and recycling to promote recycling and waste minimisation. No waste generated on site from any commercial operation is to be placed in public place bins.

The applicant is to adhere to Council's single use plastic policy where applicable.

Reason: Public amenity, litter minimisation and waste reduction (DACHEGOG1)

16. **Public Address Systems**

The use of amplified sound equipment and public address systems is not permitted, unless located entirely within the shop and used in such a manner that the noise cannot be heard in any habitable room of any residential premises

External sound amplification equipment or loud speakers must not be used for the announcement, broadcast, playing of music (including live music) or similar purposes.

Reason: To ensure compliance with legislation and to protect public health and amenity. (DACHPGOG1)

17. Patron Noise

Patron noise must be controlled so as not to disturb or intrude upon the surrounding residential community.

The Licensee or Manager on duty must ensure that the behaviour of patrons entering and leaving the premises does not detrimentally affect the amenity of the neighbourhood. The management is responsible for the control of noise, loitering and litter generated by patrons of the premises and shall ensure that people leave the premises and area in an orderly manner.

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Noise arising from patrons located within the grounds of the premises whether indoors, in the courtyard or within any approved outdoor dining area must not be audible within any residential habitable room at any time.

Reason: To minimise noise disturbance to neighbouring residential properties. (DACHPGOG2)

18. **Amenity**

The implementation of this development shall not adversely affect the amenity of the neighbourhood or interfere unreasonably with the comfort or repose of a person who is outside the premises by reason of the emission or discharge of noise, fumes, vapour, odour, steam, soot, ash, dust, waste water, waste products, grit, oil or other harmful products.

Reason: To ensure the surrounding area and people within the neighbourhood are not affected adversely and to ensure compliance with the Protection of the Environment Operations Act 1997 (DACHPGOG3)

19. **Hours of Operation**

The hours of operation are to be restricted to:

Monday to Sunday – 9am-12am.

Upon expiration of the permitted hours, all service (and entertainment) shall immediately cease, no patrons shall be permitted entry and all customers on the premises shall be required to leave within the following 30 minutes.

Reason: Information to ensure that amenity of the surrounding locality is maintained. (DACPLG08)

20. Commercial Waste Collection

Waste and recyclable material, generated by this premises, must not be collected between the hours of 7am and 8:00pm weekdays and 8:00pm weekends and public holidays.

Reason: To ensure the acoustic amenity of surrounding properties. (DACPLG24)

In signing this report, I declare that I do not have a Conflict of Interest.

Signed

Thomas Prosser, Planner

The application is determined on //, under the delegated authority of:

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Rodney Piggott, Manager Development Assessments

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ATTACHMENT A

Notification Plan

Title

Date

2018/324375

Plan - Notification

28/05/2018

ATTACHMENT B

Notification Document

Title

Date

2018/329603

Notification Map

30/05/2018

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ATTACHMENT C

Reference Number Document	Date
Z018/324373 Report - Waste Management Plan	20/04/2018
Z018/324369 Report - Heritage Impact Statement - Manly What	arf 20/04/2018
2018/324370 Report - Plan of Management	20/04/2018
Z018/324368 Report - Concept Design Perspectives	20/04/2018
Z018/324358 Cost Summary Report	20/04/2018
2018/324366 Report - Statement of Environmental Effects	20/04/2018
2018/324356 ASIC Extract	03/05/2018
2018/324365 RMS Permission to Lodge Fact Sheet	22/05/2018
<u>V</u> 2018/324361 Cover Letter	22/05/2018
DA2018/0883 Manly Wharf Retail Wharves And Jetties MANLY NSW 2095 - Development Application - Use	28/05/2018
2018/324375 Plan - Notification	28/05/2018
2018/324377 Plans - Master Set	28/05/2018
2018/324352 Development Application Form	28/05/2018
2018/324354 Applicant Details	28/05/2018
DA Acknowledgement Letter - Betty's Burgers & Concrete Co.	28/05/2018
Development Application Advertising Document Betty's Burgers & Concrete Co.	- 28/05/2018
Dillding Assessment - Fire and Disability upgrad Assessment Referral - DA2018/0883 - 0 Wharve And Jetties MANLY NSW 2095	
2018/330314 Environmental Health (Food Premises, Skin Pen Assessment Referral - DA2018/0883 - 0 Wharve And Jetties MANLY NSW 2095	•
2018/324677 Waste Referral Response	28/05/2018
2018/329414 ARP Notification Map	30/05/2018
DA Acknowledgement Letter (integrated) - Betty' Burgers & Concrete Co.	s 30/05/2018
2018/329579 Referral - Integrated Cheque Letter - NSW Office Environment and Heritage (Heritage Branch)	e of 30/05/2018
2018/329603 Notification Map	30/05/2018
2018/329858 Notification Letter Integrated Dev Heritage - 391	30/05/2018
2018/333987 Building Assessment Referral Response	31/05/2018
2018/334078 Heritage Referral Response	31/05/2018

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2 018/346387	Environmental Health Referral Response - commercial use	06/06/2018
2018/430912	DA2018/0883- Wharves and Jetties	09/07/2018
2018/525012	RE: DA2018/0883 - Betty's Burgers Notification Sign-99 Year Lease	17/08/2018
2018/533177	IDA Response - DA2018/0883 Manly Wharf - Use and fit-out of Shops 6 and 7 as a licenced restaurant Betty's Burgers - Heritage Council NSW	21/08/2018
<u>P</u> 2018/539854	Heritage Referral Response	24/08/2018
2 018/540765	Foreshore building line- Test document for customer enquiry- DELETE	24/08/2018
<u>F</u> 2018/551216	Assessment Report	29/08/2018

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