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## **Flood Management Report**

1-5 Rickard Road, North Narrabeen, NSW 2101

Prepared for: Gartner Trovato Architects Document no: NA231656

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#### Revisions

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#### 1 Introduction

ACOR Consultants Pty Ltd (ACOR) has been engaged to undertake a Flood Management Report in accordance with the development controls outlined in Pittwater DCP Clause B3.11 for the proposed development of shop-top housing at 1-5 Rickard Street, North Narrabeen.

In the preparation of this report, ACOR has relied upon certain data and information contained within the following documents:

- Architectural drawings prepared by Gartner Trovato Architects (July 2024) refer to Annexure A Proposed Architectural Plans
- Site Survey prepared by Stutchbury Jaques Pty Ltd (10 Aug 2023) refer to Annexure B
- Pre-lodgement Meeting Notes prepared by Northern Beaches Council (07 Sept 2023) refer to Annexure C
- Comprehensive Flood Information Report prepared by Northern Beaches Council (05 June 2024) refer to Annexure D
- Flood Risk Assessment and Flood Emergency Response Plan (FERP) prepared by Martens Consulting Engineers (8 April 2024) – refer to Annexure E
- Pittwater 21 Development Control Plan (P21 DCP, 2004)
- Pittwater Local Environmental Plan (2014)
- Narrabeen Lagoon Flood Study prepared by BMT WBM Pty Ltd (Sep 2013)
- Ingleside, Elanora and Warriewood Overland Flow Flood Study prepared by WMA Water (June 2019)
- Northern Beaches Council Flood Hazard Map (<u>Northern Beaches Mapping (nb-icongis.azurewebsites.net</u>))
- Northern Beaches Council Guidelines for Development on Flood Prone Land (Guidelines for development on flood prone land | Northern Beaches Council (nsw.gov.au))

The purpose of this report is to support a development application (DA) for the proposed development and provide Northern Beaches Council with sufficient information to determine potential impacts on the proposed development located within the flood-affected land and assess the proposed development in compliance with Council requirements.

#### 2 Site

The three land parcels are legally known as Lot 7 DP16212, Lot 8 DP16212 and Lot 9 DP13212, located within E1: Local Centre.

The site is bounded by Rickard Road to the North, Minarto Lane to the East, and residential and commercial properties to the South and West.

The site is a developed site, currently consisting of three lots and three low-rise free standing residential dwellings, in medium and high risk flood hazard precincts.





Figure 1: Existing Site - Areial Image and Locality (SIX Maps)

The proposed development is categorised as "residential" development use. It will involve the demolition of the existing structures on the site, the construction of a shop-top housing building, with a ground-floor parking level, a commercial/retail level and two residential levels, totalling to four storeys. The development will also include a sub-floor flood zone to allow flood waters to flow through the lot (refer to Annexure A).

This report will assess the flood impact of the proposed development on the site, noting the proposed sub-floor flood zone for flood storage and document management strategies to minimis the risks associated with flooding.

#### **3** Flood Characteristics

The site is located within the wider Narrabeen Lagoon catchment. The entire site will be inundated during the 1% AEP and PMF events from flooding dominated by Narrabeen Lagoon.

A Comprehensive flood information report was obtained from the Northern Beaches Council for the proposed development, which provides flood data based on two previous flood studies: Narrabeen Lagoon Flood Study (BMT WBM, 2013) and Ingleside, Elanora and Warriewood Overland Flow Flood Study (WMA Water, 2019).

A summary of key data from the Council flood information report has been provided in Table 1.

Table 1: Council Flood Information Report Summary

| Flood Information                   | Site Details |
|-------------------------------------|--------------|
| 1% AEP Flood Level                  | 3.03 m AHD   |
| 1% AEP (Climate Change) Flood Level | 3.90 m AHD   |
| PMF Flood Level                     | 4.90 m AHD   |
| FPL with climate change             | 4.40 m AHD   |



| Flood Information          | Site Details                             |
|----------------------------|--|
| Flood Risk Precinct        | Medium Risk Precinct, High Risk Precinct |
| Flood Life Hazard Category | H5                                       |
| 1% AEP Hydraulic Category  | Flood Storage                            |

Based on two previous flood studies and Council's flood information report, the flood characteristics around the site have been identified as below:

#### 3.1 1% AEP Flood Level and Flooding with Climate Change

The 1% AEP Narrabeen Lagoon catchment rainfall event (9-hour duration) produces a maximum water level of 3.03 m AHD, causing inundation of the site by a depth up to 0.93 m with a maximum velocity of 0.46 m/s.

The 1% AEP with climate change event, which includes additional 30% rainfall intensity and 0.9 m sea level rise, produces a maximum water level of **3.90 m AHD**, causing inundation depth up to 1.80 m.

#### 3.2 PMF Level

The PMF Narrabeen Lagoon catchment rainfall event (5-hour duration) produces a maximum water level of 4.90 m AHD, causing inundation depth up to 2.80 m with a maximum velocity of 1.14 m/s.

#### 3.3 Flood Planning Level

P21DCP Control B3.12 applies as the development is identified as an "intensification of development", which requires consideration of climate change impacts.

A freeboard of 0.5 m has been adopted. The flood planning level (FPL) should be set at 1% AEP climate change flood level plus 0.5 m freeboard, resulting in **4.40 m AHD**.

#### 3.4 Flood Risk Precinct

The site has been assessed as Medium and High Risk Precincts.

Specifically Lot 7 is assessed as High Risk Precinct while Lots 8 and 9 are assessed as High Risk Precinct with partial areas as Medium Risk Precinct.



Figure 2: Flood Risk Precinct (Source: Northern Beaches Council Flood Hazard Map)



#### 3.5 Flood Life Hazard Category

The flood life hazard category within the site is H5, therefore flood emergency response plan is required. Detailed emergency response plan is provided in Section 4.5.



#### MAP F: FLOOD LIFE HAZARD CATEGORY IN PMF

Figure 3: Flood Life Hazard Category (extracted from Northern Beaches Council Flood Information Report)

#### 3.6 Hydraulic Category

The '1% AEP Flood Hydraulic Category Extent Map" has shown the entire site is located within Flood Storage.



#### MAP C: 1% AEP FLOOD HYDRAULIC CATEGORY EXTENT

Figure 4: Hydraulic Category (extracted from Northern Beaches Council Flood Information Report)



### 4 Flood Planning Requirements

The site is subject to the provision of the Pittwater 21 DCP Clause B3.11: Flood Prone Land and B3.12 Climate Change.

According to Pittwater 21 DCP Clause b3.11, controls relate to category below apply to "Residential Use" within Medium and High Risk Precincts (Refer to Figure 5).

- A. Flood Effects Caused by Development
- B. Building Components & Structural Soundness
- C. Floor Levels
- D. Car parking
- E. Emergency Response
- F. Fencing
- G. Storage of Goods
- H. Pools

|   |   | Medium Flood Risk Precinct   |                                  |                                  |  |                              |   |   | High Flood Ris               | k Precinct         | -                                |  |                              |
|---|---|------------------------------|----------------------------------|----------------------------------|--|------------------------------|---|---|------------------------------|--------------------|----------------------------------|--|------------------------------|
|   |   | Vulnerable &<br>Critical Use | Residential<br>Use               | Business<br>& Industrial<br>Use  | Recreational &<br>Environmental<br>Use | Subdivision &<br>Civil Works |   |   | Vulnerable &<br>Critical Use | Residential<br>Use | Business<br>& Industrial<br>Use  | Recreational &<br>Environmental<br>Use | Subdivision &<br>Civil Works |
| A | Flood effects<br>caused by<br>Development | A1<br>A2                     | A1<br>A2                         | A1<br>A2                         | A1<br>A2                               | A1<br>A2                     | A | Flood effects<br>caused by<br>Development | A1<br>A2                     | A1<br>A2           | A1<br>A2                         | A1<br>A2                               | A1<br>A2                     |
| В | Building<br>Components &<br>Structural    | B1<br>52<br>53               | B1<br>B2<br>B3                   | B1<br>B2<br>B3                   | B1<br>B2<br>B3                         |                              | в | Building<br>Components &<br>Structural    | B1<br>B2<br>B3               | B1<br>B2<br>B3     | B1<br>B2<br>B3                   | B1<br>B2<br>B3                         |                              |
| C | Floor Levels                              | C2<br>C3                     | C1<br>C3<br>C4<br>C6             | C1<br>C3<br>C4<br>C6<br>C7       | C3                                     | Ċ5                           | c | Floor Levels                              | C2<br>C3                     | 8222               | 03282                            | C3                                     | C5                           |
| D | Car Parking                               | D1<br>D2<br>D3<br>D4<br>D7   | D1<br>D2<br>D3<br>D4<br>D5<br>D6 | 01<br>02<br>03<br>04<br>05<br>06 | D1<br>D2<br>D3<br>D4<br>D5<br>D6       | D1                           | D | Car Parking                               | D1<br>D2<br>D3<br>D4<br>D7   | D1 D2 D3 D6 D6 D6  | D1<br>D2<br>D3<br>D4<br>D5<br>D5 | D1<br>D2<br>D3<br>D4<br>D5<br>D6       | D1                           |
| E | Emergency<br>Response                     | E1<br>E2                     | E1                               | E1                               | E1                                     | E3                           | E | Emergency<br>Response                     | E1<br>E2                     | E1                 | E1                               | E1                                     | E3                           |
| F | Fencing                                   | F1                           | F1                               | F1                               | F1                                     | F1                           | F | Fencing                                   | F1                           | F1                 | F1                               | F1                                     | F1                           |
| G | Storage of<br>Goods                       | G1                           | G1                               | GI                               | G1                                     |                              | G | Storage of<br>Goods                       | G1                           | G1                 | G1                               | G1                                     |                              |
| н | Pools                                     | H1                           | HI                               | H1                               | H1                                     | H1                           | н | Pools                                     | H1                           | ्रमा<br>ामा        | H1                               | H1                                     | H1                           |

| Figure 5: D  | CP Develo | oment Contr | ol Matrix. |
|--------------|-----------|-------------|------------|
| - igaio 0. E |           |             | or maan.   |

#### 4.1 Flood Effects Caused by Development

#### Control A1:

Development shall not be approved unless it can be demonstrated in a Flood Management Report that it has been designed and can be constructed so that in all events up to the 1% AEP event:

- a) There are no adverse impacts on flood levels or velocities caused by alterations to the flood conveyance; and
- b) There are no adverse impacts on surrounding properties; and
- c) It is sited to minimise exposure to flood hazard.

## Major developments and developments likely to have a significant impact on the PMF flood regime will need to demonstrate that there are no adverse impacts in the Probable Maximum Flood.

The flood affectation of the site is not increased or made worse by the proposed development, in fact, the flood storage of the site will be increased by 161.84 m<sup>3</sup>.



#### 4.1.1 Pre-developed Flood Storage

The 1% AEP maximum water level within the site is RL 3.03 m, causing inundation of the site by an average depth of 0.93 m.

A total flood-affected area (blue hatch in Figure 6) is calculated to be approximately 837.67 m<sup>2</sup>. With a conservative assumption that the entire flood-affected area depth is governed by the maximum inundation depth of 0.93 m, the pre-developed flood storage accounts for **779.03 m<sup>3</sup>**.

Considering the 1% AEP with climate change event, the site will be inundated with a maximum depth of 1.80 m, and the pre-developed flood storage will be 1507.81 m<sup>3</sup>.



Figure 6: Pre-developed Flood-affected Area

#### 4.1.2 Post-developed Flood Storage

In the proposed development, the 1% AEP flood waters (with climate change) are anticipated to enter the site and temporarily store in the sub-floor flood zone and ground floor carpark.

The proposed level of the sub-floor flood zone is at RL 2.10, similar to the existing ground level, while the proposed ground-floor parking level is at RL 3.03. Assuming a 200 mm carpark pavement thickness, the sub-floor flood zone depth will be 0.73 m.



In Figure 7, the area of sub-floor flood zone, external landscaping and footpath is 1288.87 m<sup>2</sup>, providing flood storage of 940.87 m<sup>3</sup> which is an increment of 161.84 m<sup>3</sup> of flood storage on site as compared to the existing condition.



Figure 7: Post-developed Sub-Floor Flood-affected Area

Hence, the flood affectation of the site is not increased or made worse by the proposed development due to increasing flood storage and it will not create an increment in the flood level outside the site since the flood storage has not been compromised compared to the existing condition.

#### Control A2:

Development shall not be approved unless it can be demonstrated in a Flood Management Report that in AEP event there is no flood all events up to the 1% net loss of storage. Consideration may be given for exempting the volume of standard piers from flood storage calculations. If Compensatory Works are proposed to balance the loss of flood storage from the development, the Flood Management Report shall include detailed calculations to demonstrate how this is achieved.

Considering the net increase of flood storage by 161.84 m<sup>3</sup> compared to the existing scenario, as explained above, the compensatory measure in the form of sub-floor void space adopted in the design assures there is no net loss of flood storage. Therefore, the development meets control A2



#### 4.2 Building Components and Structural Soundness

#### Control B1:

#### All buildings shall be designed and constructed with flood compatible materials in accordance with "Reducing Vulnerability of Buildings to Flood Damage: Guidance on Building in Flood Prone Areas", Hawkesbury-Nepean Floodplain Management Steering Committee (2006).

The proposed development shall be constructed from flood compatible materials to elevation 4.40 m AHD (FPL) which will rely on adoption of the material based on the extensive guidance on flood compatible building materials and methods provided in 'Reducing Vulnerability of Buildings to Flood Damage: Guidance on Building in Flood Prone Areas' (HNFMSC 2006).

#### Control B2:

All new development must be designed and constructed to ensure structural integrity up to the Flood Planning Level, taking into account the forces of floodwater, wave action, flowing water with debris, buoyancy and immersion. Where shelter-in-place refuge is required, the structural integrity for the refuge is to be up to the Probable Maximum Flood level. Structural certification shall be provided confirming the above.

The proposed building is to be constructed to withstand the loads imposed by the 4.40 m AHD, including hydrostatic, hydrodynamic, buoyancy and debris impact forces. The structural design should be certified by a practicing Structural Engineer with relevant experience designing structures on flood prone lands. The certificate will be furnished prior to the CC stage of the development.

#### Control B3:

All new electrical equipment, power points, wiring, fuel lines, sewerage systems or any other service pipes and connections must be waterproofed and/or located above the Flood Planning Level. All existing electrical equipment and power points located below the Flood Planning Level within the subject structure must have residual current devices installed that turn off all electricity supply to the property when flood waters are detected.

Connection to mains power supply, including metering equipment should be located above 4.40 m AHD. All electrical wiring, switches and outlets should, where possible be located above 4.40 m AHD. Earth core leakage systems or safety switches are to be installed. All wiring, connections and conduit below 4.40m AHD should be suitable for submergence in water. Conduits shall be installed so they will be self-draining in the event of flooding.

Heating and air-conditioning systems, including fuel supply and ducting, should be installed above 4.40 m AHD. Where this is not possible, they should be installed in such a manner as to minimise damage from submersion. This may be achieved through measures such as access for cleaning and draining of water after flood events, manually operated cut off valves for fuel supply lines and ducts, securely fastening heating equipment and fuel storage tanks to prevent buoyancy and movement and venting of fuel supply tanks at an elevation of 4.40 m AHD.

#### 4.3 Floor Levels

#### Control C1:

#### New floor levels within the development shall be at or above the Flood Planning Level.

A summary of proposed floor levels from architectural drawings and prescriptive control levels has been provided in Table 2.

Table 2: Building Levels and Prescriptive Control Levels



| Floor                | Adopted FFL (m AHD) | Prescriptive Level | Level (m AHD) |
|----------------------|---------------------|--------------------|---------------|
| Sub-floor Flood Zone | 2.10                | N/A                | N/A           |
| Ground Floor Carpark | 3.03                | 1% AEP             | 3.03          |
| Commercial/ Retail   | 6.03                | FPL                | 4.40          |
| Residential Levels   | ≥ 9.63              | FPL                | 4.40          |

Level 1 and residential levels are above the FPL (1% AEP climate change flood level plus 0.5 m freeboard).

Although the ground floor carpark is below the FPL, it is set at 1% AEP level which complies with controls D1-6 outlined in Section 4.4.

#### Control C3:

All new development must be designed and constructed so as not to impede the floodway or flood conveyance on the site, as well as ensuring no net loss of flood storage in all events up to the 1% AEP event.

For suspended pier/pile footings:

- a) The underfloor area of the dwelling below the 1% AEP flood level is to be designed and constructed to allow clear passage of floodwaters, taking into account the potential for small openings to block; and
- b) At least 50% of the perimeter of the underfloor area is of an open design from the natural ground level up to the 1% AEP flood level; and It is sited to minimise exposure to flood hazard.
- c) No solid areas of the perimeter of the underfloor area would be permitted in a floodway

The site is located within Flood Storage during the 1% AEP event.

The pre-developed flood-affected area in Figure 6 is approximately 837.67 m<sup>2</sup>. In the proposed development, the flood storage area will be increased by incorporating a sub-floor flood zone with an area of 949 m<sup>2</sup>. The flood storage of site is 940.87 m<sup>3</sup>

The total blockage offered by the walls and columns in the proposed building footprint at sub-floor void level (indicated by red lines in the figure below) measures to a total length of 65.12 m which is 46.95% of the total building perimeter of 138.67 m. This justifies the development provides opening of more than 50% to the perimeter of the building for the floodwater to pass through.





Figure 8: Blocked walls at the perimeter of Sub-Floor Area

Hence, the flood conveyance on the site will be improved and have no net loss of flood storage in all events up to the 1% AEP event.

#### Control C4:

A one-off addition or alteration below the Flood Planning Level of less than 30 square metres (in total, including walls) may be considered only where:

- a) It is an extension to an existing room; and
- b) The Flood Planning Level is incompatible with the floor levels of the existing room; and
- c) Out of the 30 square metres, not more than 10 square metres is below the 1% AEP flood level.

This control will not be permitted if this provision has previously been utilised since the making of this Plan.

The structure must be floodproofed to the Flood Planning Level, and the Flood Management Report must demonstrate that there is no net loss of flood storage in all events up to the 1% AEP event.

The proposed building levels are above FPL, so Control C4 is not applicable.



#### Control C6:

Consideration may be given to the retention of an existing floor level below the Flood Planning Level when undertaking a first floor addition provided that:

- a) it is not located within a floodway; and
- b) the original foundations are sufficient to support the proposed final structure above them. The Flood Management Report must include photos and the structural certification required as per Control B2 must consider whether the existing foundations are adequate or should be replaced; and
- c) none of the structural supports/framing of existing external walls of are to be removed unless the building is to be extended in that location; and
- d) the ground floor is floodproofed.

The proposed building levels are above FPL, so Control C6 is not applicable.

#### 4.4 Car Parking

#### Controls D1:

#### Open carpark areas and carports shall not be located within a floodway.

No proposed open carpark areas and carports, and the proposed enclosed carpark or garage on the ground floor is located above the 1% AEP flood level.

Therefore, control D1 is not applicable.

#### Controls D2:

The lowest floor level of open carparks and carports shall be constructed no lower than the natural ground levels, unless it can be shown that the carpark or carport is free draining with a grade greater than 1% and that flood depths are not increased.

There are no carports and carparks proposed below the 1% AEP level. The proposed level of the enclosed carpark is 3.03 m AHD, above the 1% AEP flood level.

Control D2 is not applicable.

#### Controls D3:

Carports must be of open design, with at least 2 sides completely open such that flow is not obstructed up to the 1% AEP flood level. Otherwise it will be considered to be enclosed.

## When undertaking a like-for-like replacement and the existing garage/carport is located on the street boundary and ramping is infeasible, consideration may be given for dry floodproofing up to the 1% AEP flood level.

The carpark is enclosed and proposed above the 1% AEP flood level and hence does not obstruct the flood water.

Furthermore, incorporating of an open sub-floor space below the Ground floor carpark level with more than 50% of the perimeter open for floodwater to convey, the development has improved flood storage and conveyance through the site.



#### Controls D4:

# Where there is more than 300mm depth of flooding in a car park or carport during a 1% AEP flood event, vehicle barriers or restraints are to be provided to prevent floating vehicles leaving the site. Protection must be provided for all events up to the 1% AEP flood event.

The proposed level of the ground floor car park is 3.03 m AHD, providing flood protection for all events up to the 1% AEP flood event and hence does not warrant a barrier or restraints. However, a vehicle barrier is recommended at the top of the ramp to the ground level in order to restrict vehicles from exiting the carpark level during a flooding event.

#### Controls D5:

#### Enclosed Garages must be located at or above the 1% AEP level.

The proposed enclosed car park (or garage) is located at 1% AEP level of 3.03 m AHD to comply with this control.

#### Controls D6:

All enclosed car parks (including basement carparks) must be protected from inundation up to the Flood Planning Level. All access, ventilation, driveway crests and any other potential water entry points to any enclosed car parking shall be above the Flood Planning Level.

Where a driveway is required to be raised it must be demonstrated that there is no net loss to available flood storage in any event up to the 1% AEP flood event and no impact on flood conveyance through the site.

## Council will not accept any options that rely on electrical, mechanical or manual exclusion of the floodwaters from entering the enclosed carpark.

There is no proposed carpark below the 1% AEP level. The ground level carpark is above the 1% AEP flood level with a void under its slab facilitating flood storage and opening more than 50% of the building perimeter for smooth conveyance of the flood flow. The development does not rely on electrical, mechanical or manual exclusion of the floodwaters from entering the enclosed carpark.

#### 4.5 Emergency Response

#### Controls E1:

If the property is affected by a Flood Life Hazard Category of H3 or higher, then Control E1 applies and a Flood Emergency Assessment must be included in the Flood Management Report.

If the property is affected by a Flood Life Hazard Category of H6, then development is not permitted unless it can be demonstrated to the satisfaction of the consent authority that the risk level on the property is or can be reduced to a level below H6 or its equivalent.

If the property is flood affected but the Flood Life Hazard Category has not been mapped by Council, then calculations for its determination must be shown in the Flood Management Report, in accordance with the "Technical Flood Risk Management Guideline: Flood Hazard", Australian Institute for Disaster Resilience (2012).

Where flood-free evacuation above the Probable Maximum Flood level is not possible, new development must provide a shelter-in-place refuge where:

- a) The floor level is at or above the Probable Maximum Flood level; and
- b) The floor space provides at least 2m2 per person where the flood duration is long (6 or more hours) in the Probable Maximum Flood event, or 1m2 per person for less than 6 hours;



- c) It is intrinsically accessible to all people on the site, plainly evident, and self-directing, with sufficient capacity of access routes for all occupants without reliance on an elevator; and
- d) It must contain as a minimum: sufficient clean water for all occupants; portable radio with spare batteries; torch with spare batteries; and a first aid kit

Class 10 classified buildings and structures (as defined in the Building Codes of Australia) are excluded from this control.

In the case of change of use or internal alterations to an existing building, a variation to this control may be considered if justified appropriately by a suitably qualified professional.

## Note that in the event of a flood, occupants would be required to evacuate if ordered by Emergency Services personnel regardless of the availability of a shelter-in-place refuge.

The flood life hazard of the subject site has been assessed as H5 (refer to Figure 3). Flood Emergency Assessment has been included below. The effectiveness of the assessment/ plan is based on the reliance of evacuation for the subject site, and the plan is owned, understood and practiced by the site management, administration staff, and occupiers.

#### 4.5.1 Flood Evacuation

The Premier can declare a state of emergency in NSW under the SERM Act if satisfied that particular circumstances exist. However, under the State Emergency Service Act 1989 (SES Act) the emergency powers may be exercised where a flood (or other hazards) occurs without the need for any declaration.

In the absence of a declaration, evacuation warnings or orders may be issued by the NSW SES or NSW Police Service.

The State Emergency Service of New South Wales (NSW SES) is responsible for providing flood updates and issuing Flood Evacuation Warnings and Flood Evacuation Orders. Flood information issued by the NSW SES may be received by local, radio and television news, SMS messaging, Facebook and door-knocking in affected communities. The timing for evacuation of persons is to be established in consultation with the NSW SES.

To increase the flood-readiness of the occupants of the property, owners/occupiers of the site should be made aware of FloodSafe kits developed by the NSW SES which aid household development of a Flood Emergency Plan. Information regarding FloodSafe kits is available from <u>https://www.ses.nsw.gov.au/disaster-tabs-header/flood/</u>.

There are two main forms of flood emergency response that may be adopted, evacuation and shelter-in-place strategy.

#### 4.5.1.1 Evacuate Route

An evacuation route for vehicular access to a PMF flood-free location on Mona Vale Road is via Rickard Road shown in Figure 9.

The decision to evacuate should be made in consultation with emergency services. Once Rickard Road is inundated, evacuation of the site is no longer safe.





Figure 9: Evacuation Route (extracted from Ingleside, Elanora and Warriewood Overland Flow Flood Study)

#### 4.5.1.2 Shelter-in-place Refuge

2

Evacuation can be an effective strategy if there is sufficient time available and evacuation is properly planned and executed. Evacuation is dependent on flood warning time and effective warning time and time to enact the evacuation before evacuation routes are cut or emergency services are no longer able to rescue the occupants due to unsafe weather or flood conditions or because they are overwhelmed.

The alternative solution to evacuating the building is to shelter within the building on the first floor or upper floors until floodwaters subside or emergency services advise otherwise.

The level 1 and upper levels of the building can be utilized as a flood-free communal refuge area. The stairs in the building will offer a reliable safe access route for all occupants to the refuge area. There should be sufficient clean water for all occupants, portable radio and torch with spare batteries and a first aid kit in the refuge area.

The proposed level 1 FFL (6.03 m AHD) and upper residential levels ( $\geq$  9.63 m AHD) are located above the PMF (4.40 m AHD), allowing occupants to shelter within the building during any flood event up to and including the PMF.

Additionally, for the shelter-in-place strategy, a safe refuge area must be provided with a minimum of 2m<sup>2</sup> of floor space per person. The calculated number of occupants (based on the number of parking bays), required area, and available floor area are listed in Table 3.

Table 3 - Required Area and Available Floor Area



| Floor                         | Number of Parking Bays      | Occupants (assuming<br>each car has four<br>people) | Required Area      | Available<br>Floor Area |
|-------------------------------|-----------------------------|---|--------------------|-------------------------|
| Level 1 Commercial/<br>Retail | 8 commercial parking spaces | 32  | 64 m <sup>2</sup>  | 1180 m <sup>2</sup>     |
| 2x Residential Levels         | 28 resident parking bays    | 112   | 224 m <sup>2</sup> | 2726 m <sup>2</sup>     |

#### 4.6 Fencing

#### Control F1:

Fencing, (including pool fencing, boundary fencing, balcony balustrades and accessway balustrades) shall be designed so as not to impede the flow of flood waters and not to increase flood affectation on surrounding land. At least 50% of the fence must be of an open design from the natural ground level up to the 1% AEP flood level. Less than 50% of the perimeter fence would be permitted to be solid. Openings should be a minimum of 75 mm x 75mm.

All fencing around the tennis courts within the overland flow path shall be of an open type to allow for the free flow of floodwaters throughout the site.

#### 4.7 Storage of Goods

#### Control G1:

Hazardous or potentially polluting materials shall not be stored below the Flood Planning Level unless adequately protected from floodwaters in accordance with industry standards.

Storage areas for hazardous materials and valuable goods are proposed to be stored at 3.03 m AHD or above, which is located above the 1% AEP level.

The proposed storage areas shall be constructed from flood compatible materials to elevation 4.40 m AHD (FPL) and protected from floodwaters in accordance with industry standards.

#### 4.8 Pools

#### Control H1:

Pools located within the 1% AEP flood extent are to be in-ground, with coping flush with natural ground level. Where it is not possible to have pool coping flush with natural ground level, it must be demonstrated that the development will result in no net loss of flood storage and no impact on flood conveyance on or from the site.

All electrical equipment associated with the pool (including pool pumps) is to be waterproofed and/or located at or above the Flood Planning Level.

All chemicals associated with the pool are to be stored at or above the Flood Planning Level.

There is no proposed pool, so this control is not applicable to the site.



### 5 Conclusion

Based on available information, the proposed development has been assessed against Pittwater DCP Clause B3.11.

The site has been assessed as Medium and High Risk Precincts, and Flood Life Hazard Category in PMF has been assessed as H5.

It is anticipated the 1% AEP floodwaters impact the site at elevation 3.03 m AHD, causing inundation of the site up to 1.21 m depths, while the PMF floodwaters impact the site frontage at elevation 4.90 m AHD.

The first floor (6.03 m AHD) and habitable floor level ( $\geq$  9.63 m AHD) are located above the FPL (4.40 m AHD), hence enabling shelter-in-place arrangements during all storms up to and including the PMF.

The flood affectation of the site is not increased or made worse by the proposed development due to a net increase of 161.84 m<sup>3</sup> in flood storage.

We trust the above complies with Northern Beaches Council's flood requirements upon the proposed development. If there are any queries or wish to discuss anything further, please do not hesitate to contact the undersigned.

Yours faithfully,

#### ACOR Consultants Pty Ltd

may

Kundan Pokharel Senior Engineer - Civil *CPEng, NER, APEC Engineer, IntPE(AUS)* 



### Appendix A Proposed Architectural Plans

\\WSPROJ1\Projects\NA23\NA231656\Reports\CIV\R02\NA240398 Flood Risk Management Plan\_R02.docx

## **DEVELOPMENT APPLICATION FOR NEW SHOP TOP HOUSING** 1-5 RICKARD ROAD NORTH NARRABEEN



| DEVELOP | DEVELOPMENT APPLICATION DRAWING LIST |  |  |  |
|---------|--------------------------------------|--|--|--|
| No:     | Drawing Name                         |  |  |  |
| DA 00   | COVER                                |  |  |  |
| DA 01   | CONTEXT ANALYSIS PLAN                |  |  |  |
| DA 02   | DEMOLITION PLAN                      |  |  |  |
| DA 03   | SITE PLAN                            |  |  |  |
| DA 04   | SUB FLOOR FLOOD ZONE                 |  |  |  |
| DA 05   | GROUND PARKING LEVEL                 |  |  |  |
| DA 06   | COMMERCIAL/RETAIL LEVEL              |  |  |  |
| DA 07   | RESIDENTIAL LEVEL 01                 |  |  |  |
| DA 08   | RESIDENTIAL LEVEL 02                 |  |  |  |
| DA 09   | ROOF LEVEL                           |  |  |  |
| DA 10   | ELEVATIONS NORTH + EAST              |  |  |  |
| DA 11   | ELEVATIONS SOUTH + WEST              |  |  |  |
| DA 12   | SECTIONS                             |  |  |  |
| DA 13   | AREA CALCULATIONS                    |  |  |  |
| DA 14   | 3D VIEWS                             |  |  |  |
| DA 15   | SHADOW DIAGRAMS                      |  |  |  |
| DA 16   | SUN ACCESS DIAGRAMS                  |  |  |  |

|    | APARTMENT S | CHEDULE                 |                 |                 |
|----|-------------|-------------------------|-----------------|-----------------|
|    | BEDS        | AREA                    | SOLAR =         | VENT =          |
| 01 | 2 BED       | 80.86                   | YES             | YES             |
| 02 | 3 BED       | 95.86                   | YES             | NO              |
| 03 | 2 BED       | 76.92                   | YES             | NO              |
| 04 | 3 BED       | 98.66                   | YES             | YES             |
| 05 | 2 BED (A)   | 87.98                   | NO              | NO              |
| 06 | 3 BED (A)   | 102.73                  | NO              | YES             |
| 07 | 2 BED       | 77.14                   | NO              | YES             |
| 08 | 2 BED       | 78.54                   | NO              | NO              |
|    | LEVEL 01    | 698.69 m <sup>2</sup>   |                 |                 |
| 09 | 3 BED       | 98.28                   | YES             | YES             |
| 10 | 3 BED       | 95.85                   | YES             | YES             |
| 11 | 2 BED       | 76.92                   | YES             | YES             |
| 12 | 3 BED       | 98.67                   | YES             | YES             |
| 13 | 2 BED (A)   | 88.01                   | YES             | YES             |
| 14 | 3 BED       | 102.73                  | YES             | YES             |
| 15 | 2 BED       | 77.14                   | YES             | YES             |
| 16 | 2 BED       | 78.54                   | YES             | YES             |
|    | LEVEL 02    | 716.14 m <sup>2</sup>   | 12/16           | 12/16           |
|    | TOTAL       | 1 414.83 m <sup>2</sup> | <b>75%</b> (70) | <b>75%</b> (60) |

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| WALL T   | YPES LEGEND   |
|----------|---|
| A1 - LIG |   |
| •        | FIBRE CEMENT WEATHERBOARD CLADDING                    |
| •        |   |
| •        |   |
| •        |   |
| •        | 92 MINI STEEL STUD<br>CLASS WOOL INSULATION $P = 2.5$ |
| •        | dlass woul insulation R = 2.5                         |
| •        | 10 MINI THICK FIRE-RESISTANT FLASTERBOARD             |
| A2 - ST  | RUCTURAL EXTERNAL WALL WITH FRL                       |
| •        | FIBRE CEMENT CLADDING                                 |
| •        | 50 MM BATTEN  |
| •        | VAPOUR PERMEABLE SARKING                              |
| •        | 150 MM THICK AFS CONCRETE WALL                        |
| •        | 20 MM AIR GAP   |
| •        | 64 MM STEEL STUD                                      |
| •        | GLASS WOOL INSULATION R = 2.5                         |
| •        | 13 MM THICK PLASTERBOARD                              |
| A3 - STI | RUCTURAL WALL WITH FRL                                |
| •        | FIBRE CEMENT CLADDING                                 |
| •        | 50 MM BATTEN  |
| •        | VAPOUR PERMEABLE SARKING                              |
| •        | 150 MM THICK AFS CONCRETE WALL                        |
| •        | VAPOUR PERMEABLE SARKING                              |
| •        | 50 MM BATTEN  |
| •        | FIBRE CEMENT CLADDING                                 |
| B1 - IN1 | FERTENANCY WALL - NON-LOAD BEARING                    |
| •        | 13 MM PLASTERBOARD                                    |
| •        | 35 MM CHANNEL   |
| •        | 50 MM BRADFORD ACOUSTIGARD 11 ACOUSTIC INSULATION     |
| •        | 75 MM HEBEL POWER PANEL                               |
| •        | 20 MM MINIMUM AIR GAP                                 |
| •        | 64 MM STEEL STUD                                      |
| •        | 75 MM BRADFORD ACOUSTIGARD 11 ACOUSTIC INSULATION     |
| •        | 13 MM PLASTERBOARD                                    |
| 82 - IN1 | FRTENANCY WALL - LOAD BEARING                         |
| •        | 13 MM PLASTERBOARD                                    |
| •        | 35 MM CHANNEL   |
| •        | 50 MM BRADFORD ACOUSTIGARD 11 ACOUSTIC INSULATION     |
| •        | 150 MM MINIMUM AFS CONCRETE WALL                      |
| •        | 20 MM MINIMUM AIR GAP                                 |
| •        | 64 MM STEEL STUD                                      |
| •        | 75 MM BRADFORD ACOUSTIGARD 11 ACOUSTIC INSULATION     |
| •        | 13 MM PLASTERBOARD                                    |
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| •        | 64 MM STEEL STUD                                      |
| •        | 75 MM BRADFORD ACOUSTIGARD 11 ACOUSTIC INSULATION     |

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• 13 MM PLASTERBOARD

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 IO PARK STREET
 PO BOX 1122

 MONA VALE. NSW 2103
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 F
 +612979794422
 BTA@D-T.COM.AU

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 1-5 RICKARD ROAD, NORTH NARRABEEN

 SHOP TOP HOUSING

 LOTS 7, 8, 9
 DP 16212

CONTEXT ANALYSIS PLAN scale drawn by 1:500 @ A1 DH 9/0 PROJECT NO. DRAWING NO. 2315 DA 01



# RICKARD ROAD



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 ROOF LEVEL

 +12.730

 RESIDENTIAL 02

 +9.630

 RESIDENTIAL 01

 +6.030

 COMMERCIAL RETAIL

 +3.030

 GROUND FLOOR CARPARK

 +2.000

 NATURAL GROUND LEVEL







|   | +15 020                        |
|---|--------------------------------|
| W(439<br>W(437<br>W(436<br>W(435)<br>W(435)<br>W(437)<br>W(432)<br>W(432)<br>W(430)<br>W(429) | ROOF LEVEL                     |
|   | +12.730<br>RESIDENTIAL 02      |
|   | +9.630<br>RESIDENTIAL 01       |
|   | +6.030<br>COMMERCIAL RETAIL    |
|   | +3.030<br>GROUND FLOOR CARPARK |
|   | +2.000                         |

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+12.730 5 RESIDENTIAL 02

+2.000 NATURAL GROUND LEVEL







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RESIDENTIAL 02 GFA

 
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## SITE AREA

COMMERCIAL RESIDENTIAL 1 425.8 m<sup>2</sup>

456 m² (21%) 1 738 m²

TOTAL GFA

FSR (PROPOSED)

2 194 m<sup>2</sup>

1.54:1

AREA CALCULATIONS SCALE DRAWN BY 1:200 @ А1 ргојест NO. 2315 DH drawing no. DA 13

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RICKARD ROAD

![](_page_35_Figure_5.jpeg)

![](_page_35_Figure_6.jpeg)

![](_page_35_Figure_7.jpeg)

![](_page_35_Picture_8.jpeg)

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**1-5 RICKARD ROAD, NORTH NARRABEEN** SHOP TOP HOUSING LOTS 7, 8, 9 DP 16212 SCALE DRAWN BY 1:200 @ A1 DH PROJECT NO. DRAWING NO. 2315 DA 15


→ JUNE 21 8:30 AM VIEW FROM SUN





JUNE 21 1 PM VIEW FROM SUN



JUNE 21 9:30 AM VIEW FROM SUN



JUNE 21 9 AM VIEW FROM SUN



JUNE 21 11 AM VIEW FROM SUN





JUNE 21 10:30 AM VIEW FROM SUN





JUNE 21 12 PM VIEW FROM SUN



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1-5 RICKARD ROAD, NORTH NARRABEEN SHOP TOP HOUSING LOTS 7, 8, 9 DP 16212

SUN ACCESS DIAGRAMS 9/07/2024 revision A @ A1 project no. 2315 DH drawing no. DA 16



### Appendix B Site Survey Plan



| SCHEDULE | OF WINDO | WS     |
|----------|----------|--------|
| No.      | SILL RL  | HEAD F |

|     | -           | -       |
|-----|-------------|---------|
| No. | SILL RL     | HEAD RL |
| 1   | 3.53        | 4.70    |
| 2   | 4.12        | 4.68    |
| 3   | 4.13        | 4.68    |
| 4   | NOT VISIBLE | 6.78    |
| 5   | NOT VISIBLE | 6.78    |
|     |             |         |

### NOTES:

HAS BEEN DETERMINED AND ARE SHOWN ON THE PLAN. 2. POSITION OF RIDGE LINES ARE DIAGRAMMATIC ONLY (NOT TO SCALE) 4. BOUNDARIES OF THE SITE HAVE BEEN IDENTIFIED BY FIELD SURVEY. 5. CONTOURS ARE INDICATIVE OF GROUND FORM ONLY. ONLY SPOT LEVELS SHOULD BE USED FOR CALCULATIONS OF QUANTITIES WITH CAUTION 6. NO INVESTIGATIONS HAVE BEEN MADE OF BUILDING RESTRICTIONS WHICH MAY APPLY TO THIS LAND

9. THE SPREAD AND HEIGHT OF TREES SHOWN ARE INDICATIVE ONLY AND CANNOT BE SHOWN ACCURATELY WITHOUT ADDITIONAL DETAILED SURVEY.



| DAVID STUTCHBURY<br>REGISTERED SURVEYOR<br>IDENTIFICATION No: SU002051 |
|--|



### Appendix C Pre-lodgement Meeting Notes

\\WSPROJ1\Projects\NA23\NA231656\Reports\CIV\R02\NA240398 Flood Risk Management Plan\_R02.docx



### **Pre-lodgement Meeting Notes**

| Application No:          | PLM2023/0102   |
|--------------------------|--|
| Meeting Date:            | 7 September 2023   |
| ame                      | 1, 3 and 5 Rickard Road NORTH NARRABEEN  |
| Proposal:                | Shop Top Housing - Development Application Pre-lodgement Meeting   |
| Attendees for Council:   | Anne-Marie Young, Principal Planner<br>Adam Croft, Principal Planner<br>Lachlan Rose, Student Planner<br>James Brocklebank, Transport Engineer<br>Patrick Stuart, Flooding Engineer<br>Jone Wright, Coast and Attachment Officer<br>Rosemary Roche, Environmental Health Officer |
| Attendees for applicant: | Greg Boston, Boston Blyth & Fleming - Town Planner<br>Luke Travato, Gartner Trovato Architects – Architect<br>Joel Shanahan - Alda Property - Owner's Representative   |

#### **General Comments/Limitations of these Notes**

These notes have been prepared by Council's Development Advisory Services Team on the basis of information provided by the applicant and a consultation meeting with Council staff. Council provides this service for guidance purposes only.

These notes are an account of the advice on the specific issues nominated by the Applicant and the discussions and conclusions reached at the meeting.

These notes are not a complete set of planning and related comments for the proposed development. Matters discussed and comments offered by Council will in no way fetter Council's discretion as the Consent Authority.

A determination can only be made following the lodgement and full assessment of the application.

In addition to the comments made within these Notes, it is a requirement of the applicant to address the relevant areas of legislation, including (but not limited to) any State Environmental Planning Policy (SEPP) and any applicable sections of the **Pittwater Local Environmental Plan 2014 and Pittwater 21 Development Control Plan,** within the supporting documentation including a Statement of Environmental Effects, Modification Report or Review of Determination Report.

You are advised to carefully review these notes and if specific concern have been raised or noncompliances that cannot be supported, you are strongly advised to review your proposal and consider amendments to the design of your development prior to the lodgement of any development application.



The proposal is for a four-storey shop-top housing development comprising:

- Ground floor on grade car parking, 39 spaces, waste storage, shared commercial and residential lobby, lifts and stair access;
- Level 1 635sqm commercial floor space in 3 units, 186sqm storage area and car stackers, lobby lift and stair access;
- Level 2 10 residential apartments with a common landscape area;
- Level 3 10 apartments; and
- Roof level common open space, partially roofed with BBQ facilities, toilet and storage.

#### State Environmental Planning Policies (SEPPs) and State Regional Environmental Plans

#### (SREPs)

#### SEPP 65 - Design Quality of Residential Apartment Development

Council generally agree with the recommendations of the Design and Sustainability Advisory Panel (DSAP) who do not support the proposal.

The proposal does not respond to the existing context and neighbourhood character which consists of one to two storey buildings or the emerging character which comprises a three-storey built form as evident in recent Court approvals. It is noted that none of the Court approvals have been commenced. Both street frontages are dominated by car parking with no ground level street activation.

The height, built form, scale and absence of landscaping (deep soil planting) are incongruent with the existing and desired character of the street.

The development provides a poor level of amenity for future occupiers in terms of solar access, outlook, privacy, poor pedestrian entry to the residential units which is shared with the commercial units and therefore raises issues with safety, security and comfort.

#### Apartment Design Guide (ADG)

Given the conceptual nature of the proposal a detailed assessment of the ADG has not been completed. Despite this the applicant's attention is drawn to the following objectives of the ADG. A full assessment against the ADG will be required for any future DA:

*Objective 2F Building separation -* 12 m required to between units across courtyards

*Objective 3C Public domain interface* – The car park dominates the streetscape with no opportunities for activation. Council agrees with DSAP comment that the landscape treatment surrounding the building at ground level will be critical to the quality of the streetscape.

*Objective 3E Deep soil zones* – As above, areas of deep soil planting are required at ground level to soften the built form.

*Objective 3F Privacy* - Privacy and sound concerns between units 9&10 + 19/20 with COS common area need to be addressed. Insufficient separation of units across the courtyard.

*Objective 3G Pedestrian access and entries* – Dedicated separate lobbies are required for the residential and commercial uses.

*Objectives 3H Vehicle access* – The 2 driveway crossovers on Rickard Road are not supported. Access via the secondary street is preferred.



*Objectives 3J bicycle and car parking* - Car parking should be at a lower level to sit as below ground level to reduce the unacceptable visual impact to the street.

*Objective 4A Solar and daylight access* – Bedrooms cannot derive the only source of light from courtyards. Living areas are too small. Studies have no access to light and ventilation.

#### SEPP (Resilience and Hazards) 2021

Any future DA shall include an assessment against the relevant provisions of the SEPP.

#### PITTWATER LOCAL ENVIRONMENTAL PLAN 2014 (PLEP 2014)

PLEP 2014 can be viewed at https://www.legislation.nsw.gov.au/view/html/inforce/current/epi-2014-0320

| Part 2 - Zoning and Permissibility                                 |  |  |
|--|--|--|
| Definition of proposed development:<br>(ref. PLEP 2014 Dictionary) | Shop top Housing<br>means one or more dwellings located above<br>ground floor retail premises or business<br>premises.   |  |
|  | ground level (existing)  |  |
|  | means the existing level of a site at any point.   |  |
| Zone:  | E1 Local Centre  |  |
| Permitted with Consent or Prohibited:                              | Shop top housing is permissible within the E1 zone. However, the proposed commercial level is located 2.7m above ground level. As such, the proposal does not meet the definition of shop top housing.   |  |
|  | objectives of the E1 zone:   |  |
|  | <ul> <li>To encourage business, retail, community and other non-residential land uses on the ground floor of buildings.</li> <li>To ensure that new development provides diverse and active street frontages to attract pedestrian traffic and to contribute to vibrant, diverse, and functional streets and public spaces.</li> <li>To create urban form that relates favourably in scale and in architectural and landscape treatment to neighbouring land uses and to the natural environment.</li> </ul> |  |

**Clause 4.6 - Exceptions to Development Standards** 



Clause 4.6 enables the applicant to request a variation to the applicable Development Standards listed under Part 4 of the LEP pursuant to the objectives of the relevant Standard and zone and in accordance with the principles established by the NSW Land and Environment Court.

A request to vary a development Standard is not a guarantee that the variation would be supported as this needs to be considered by Council in terms of context, impact and public interest and whether the request demonstrates sufficient environmental planning grounds for the variation.

| Part 4 - Principal Development Standards |   |   |            |
|--|---|---|------------|
| Standard                                 | Permitted   | Proposed  | Compliance |
| 4.3 Height of Building (HoB)             | 8.5m<br>cl4.3(2A) permits<br>building height to be<br>no more than 8.0m | Uppermost Habitable<br>Floor : RL14.3 (top of<br>roof slab) | No         |
|  | above FPL (RL4.4)<br>therefore <b>RL12.4</b>                            | Roof Terrace/Shelter<br>in Place : RL16.8<br>(approx)       | No         |
|  |   | Lift overrun: RL17.3<br>(approx)                            | No         |

<u>Response:</u> The roof structures (terrace and shelter in place) fully breach the 8.5m height limit. In addition, most of the upper habitable floor (level 4) breaches the height limit.

The proposal is inconsistent with the objectives of the E1 Local Centre zone and the height control. The excessive breach of the upper most habitable floor is not supported, and it is unlikely that sufficient environmental planning ground can be argued to support a Clause 4.6 variation to the height limit.

The site is mapped as high flood risk and it acknowledged that there are some challenges and associated cost to ensuring that the proposal meets the flood requirements while ensuring that a positive planning outcome is achieved.

Despite this the applicant's argument that this wish to avoid the cost associated with excavation is not supported and it is therefore strongly recommended that some level of basement is considered to reduce the extent of the height breach and address issues relating to permissibility and street activation as suggested by DSAP.

It is acknowledged that several development applications have been approved by the Land and Environment Court (LEC) for shop top housing within the vicinity of the subject site that included a breach of the height limit. By comparison these LEC approvals included basement car parking and presented a three-storey typology with appropriate street activation. Note: The court approvals have not been activated.

| 4.5A Density controls for certain residential accommodation | Shop top housing<br>A maximum of 1<br>dwelling per 150 square<br>metres of site area. | Proposed<br>dwellings | = | 20 | No |
|---|---|-----------------------|---|----|----|
|   | Site area – 1,410.1m <sup>2</sup><br>Permitted density =<br>9.4 dwellings             |                       |   |    |    |



#### Part 4 - Principal Development Standards

<u>Response:</u> The excessive breach of the density control proposal combined with the height breach and excessive bulk and scale represents overdevelopment of the site.

#### 7.1 Acid sulfate soils

The site is mapped as Class 3

Class 3 - Works more than 1 metre below the natural ground surface

Works by which the watertable is likely to be lowered more than 1 metre below the natural ground surface.

Development consent must not be granted under this clause for the carrying out of works unless an acid sulfate soils management plan has been prepared for the proposed works in accordance with the Acid Sulfate Soils Manual and has been provided to the consent authority.

Response: Refer to comments from Council's Environmental Health Officer.

#### 7.4 Floodplain risk management

(1) The objectives of this clause are as follows:

(a) in relation to developments with particular evacuation or emergency response issues - to enable the evacuation of land subject to flooding in events exceeding the flood planning level,

(b) to protect the operational capacity of emergency response facilities and critical infrastructure during extreme flood events.

(2) This clause applies to land between the flood planning level and the level of the probable maximum flood, but does not apply to land subject to the discharge of a 1:100 ARI (average recurrent interval) flood event plus 0.5 metre freeboard, or other freeboard determined by an adopted floodplain risk management plan.

Response: Refer to comments from Council's Flooding Officer.

#### PITTWATER 21 DEVELOPMENT CONTROL PLAN (P21DCP)

P21DCP can be viewed at

https://eservices.northernbeaches.nsw.gov.au/ePlanning/live/Pages/Plan/Book.aspx?exhibit=PDCP

The following notes the identified non-compliant areas of the proposal only.

| Control                       | Permitted   | Proposed    |
|-------------------------------|---|-------------|
| A4.11 North Narabeen Locality | Any medium density<br>housing will be located<br>within and around<br>commercial centres, public<br>transport and community | Four storey |



|   | facilities. Retail, community<br>and recreational facilities<br>will serve the community.   |  |
|---|---|--|
|   | Future development will<br>maintain a building height<br>limit below the tree canopy<br>and minimise bulk and<br>scale.   |  |
| <u>Response:</u> The proposal presents a street level. The proposal is inconsulate bulk and scale are excessive and the of the development. | a four-storey typology which is<br>sistent with the existing and dea<br>nere is inadequate landscaping  | dominated with a car park at<br>sired character. The height,<br>to help reduce the visual bulk |
| B2.6 Dwelling Density and<br>Subdivision - Shop Top<br>Housing  | The commercial component<br>of the development must be<br>equivalent to 25% of the<br>total gross floor area  | 635sqm (24.8%) of<br>commercial floor space is<br>proposed                                     |
| Response: The proposal represents floor area.   | s a minor 0.2% breach of the c  | ontrol in relation to commercial   |
| B3.11 Flood Prone Land  | <ol> <li>Development must<br/>comply with the prescriptive<br/>controls set out in the<br/>Matrix below. Where a<br/>property is affected by<br/>more than one Flood Risk<br/>Precinct, or has varying<br/>Flood Life Hazard Category<br/>across it, the assessment<br/>must consider the controls<br/>relevant at each location on<br/>the property.</li> <li>Development on flood<br/>prone land requires the<br/>preparation of a Flood<br/>Management Report by a<br/>suitably qualified<br/>professional.</li> </ol> | Refer to flooding comments below.  |
| B3.12 Climate Change (Sea<br>Level Rise and Increased<br>Rainfall Volume)   | For land identified on<br>Council's Flood Hazard<br>Maps involving<br>development to which this<br>control applies, a Flood<br>Risk Management Report<br>shall be prepared in<br>accordance with Appendix<br>8 - Flood Risk Management<br>Policy for Development in<br>Pittwater, which includes an<br>assessment of climate<br>change. This assessment   | Refer to flooding comments below.  |



|  | 1   | r   |
|--|---|---|
|  | shall include the impacts of<br>climate change on the<br>property over the life of the<br>development and the<br>adaptive measures to be<br>incorporated in the design<br>of the project. The following<br>climate change scenarios<br>shall be considered: |   |
|  | Scenario 1: Impacts of sea<br>level rise only<br>Scenario 2: Impacts of sea<br>level rise combined with<br>increased rainfall volume  |   |
|  | Flood Planning Levels for<br>Scenario 1 and 2 have not<br>been adopted by Council to<br>date.   |   |
|  | Applicants should contact<br>Council to be directed to<br>the source of the best<br>available information to<br>determine the likely<br>increase in Flood Planning<br>Levels as a result of climate<br>change.  |   |
| B5.15 Stormwater                                   | Stormwater runoff must not<br>cause downstream flooding<br>and must have minimal<br>environmental impact on<br>any receiving stormwater<br>infrastructure, watercourse,<br>stream, lagoon, lake and<br>waterway or the like.                                | Refer to comments from<br>Council's Development<br>Engineer below.  |
|  | The stormwater drainage<br>systems for all<br>developments are to be<br>designed, installed and<br>maintained in accordance<br>with Council's Water<br>Management for<br>Development Policy.  |   |
| C1.1 Landscaping<br>Refer also to C2.1 Landscaping | The front of buildings<br>(between the front<br>boundary and any built<br>structures) shall be<br>landscaped to screen those<br>buildings from the street as  | A 3.2m wide planter is bed is<br>provided along the Rickard<br>Road frontage and a 1.5m –<br>3.5m landscape strip is<br>provided along Minarto. |



|   | follows: A planter or<br>landscaped area with<br>minimum dimensions of<br>4m2 for shop top housing<br>developments,<br>For shop top housing, a<br>minimum landscaped area<br>of 20% of the site area, or<br>35m2 per dwelling,<br>whichever is the greater,<br>shall be provided.<br>For shop top housing<br>development landscaping is<br>to be provided at the front<br>and rear of the<br>development.   | A landscaped courtyard is<br>also provided at level 1.  |
|---|---|---|
| Response: Council support the land comments from Council's Landscap                                     | dscape recommendation of DS<br>be Officer below.  | AP. Please also refer to the                            |
| C1.2 Safety and Security<br>Refer also to C2.2 Safety and<br>Security                                   | Crime Prevention through<br>Environmental Design<br>(CPTED) principles that<br>need to be used in the<br>assessment of<br>development applications<br>to minimise the opportunity<br>for crime.   | See below   |
| Response: Residential and comme addition, issues are raised in respectourtyard, corridors and walkways. | rcial parking combined present<br>ct of the configuration of lifts, a   | s potential CPTED issues. In nd access to units via the |
| C1.3 View Sharing<br>Refer also to C2.5 View Sharing  | All new development is to<br>be designed to achieve a<br>reasonable sharing of<br>views available from<br>surrounding and nearby<br>properties.<br>The proposal must<br>demonstrate that view<br>sharing is achieved though<br>the application of the Land<br>and Environment Court's<br>planning principles for view<br>sharing.<br>Where a view may be<br>obstructed, built structures<br>within the setback areas<br>are to maximise visual<br>access through the<br>structure e.g. by the<br>provision of an open | See below   |



|   | structure or transparent building materials.  |           |  |  |  |
|---|---|-----------|--|--|--|
|   | Views are not to be obtained at the expense of native vegetation.   |           |  |  |  |
| <u>Response:</u> Concern is raised regarding impacts on views because of the height breach. Refer to PLEP discussion above. A view loss assessment is required to be submitted with any future DA which addresses the Tenacity Principles.  |   |           |  |  |  |
| C1.4 Solar Access   | The main private open<br>space of each dwelling and<br>the main private open<br>space of any adjoining<br>dwellings are to receive a<br>minimum of 3 hours of<br>sunlight between 9am and<br>3pm on June 21st.<br>Windows to the principal<br>living area of the proposal,<br>and windows to the<br>principal living area of<br>adjoining dwellings, are to<br>receive a minimum of 3<br>hours of sunlight between<br>9am and 3pm on June 21st<br>(that is, to at least 50% of<br>the glazed area of those<br>windows). | See below |  |  |  |
| <u>Response:</u> Concern is raised to the internal amenity of the unit with respect to unacceptable solar access to habitable rooms, refer to SEPP 65 / ADG comments above and the DSAP recommendations. The proposal will overshadow the adjoining detached dwelling to the west at No. 7 Rickard Road. Shadow diagrams are required with any future DA. |   |           |  |  |  |
| C1.5 Visual Privacy   | Private open space areas<br>including swimming pools<br>and living rooms of<br>proposed and any existing<br>adjoining dwellings are to<br>be protected from direct<br>overlooking within 9 metres<br>by building layout,<br>landscaping, screening<br>devices or greater spatial<br>separation as shown in the<br>diagram below (measured<br>from a height of 1.7 metres<br>above floor level).   | See below |  |  |  |
|   | Elevated decks and pools,<br>verandahs and balconies<br>should incorporate privacy<br>screens where necessary   |           |  |  |  |



|   | and should be located at<br>the front or rear of the<br>building.<br>Direct views from an upper<br>level dwelling shall be<br>designed to prevent<br>overlooking of more than<br>50% of the private open  |           |  |  |  |
|---|---|-----------|--|--|--|
|   | space of a lower level<br>dwelling directly below.  |           |  |  |  |
| Response: The relationship of access, common open space and private open space creates issues in respect of visual and acoustic privacy. In addition, the proposal provides insufficient separation between units across the courtyard to ensure that there is no unreasonable impacts relating to privacy. The proposal also has the potential to result in unreasonable privacy impacts to the residential dwelling to the immediate west. Refer to discussion under SEPP 65 above and the comments and recommendations from DSAP |   |           |  |  |  |
| C1.6 Acoustic Privacy   | Noise-sensitive rooms,<br>such as bedrooms, should<br>be located away from noise<br>sources, including main<br>roads, parking areas, living<br>areas and communal and<br>private open space areas<br>and the like.<br>Walls and/or ceilings of<br>dwellings that are attached<br>to another dwelling/s shall<br>have a noise transmission<br>rating in accordance with<br>Part F(5) of the Building<br>Code of Australia. (Walls<br>and ceilings of attached<br>dwellings must also comply<br>with the fire rating<br>provisions of the Building<br>Code of Australia).<br>Noise generating plants<br>including pool/spa motors,<br>air conditioning units and<br>the like shall not produce<br>noise levels that exceed<br>5dBA above the<br>background noise when<br>measured from the nearest<br>property boundary.<br>Developments must comply<br>in all respects with the<br>Protection of the<br>Environment Operations | See below |  |  |  |



|  | Act 1997, and other  |           |  |  |  |
|--|--|-----------|--|--|--|
| <u>Response:</u> Refer to C1.5 above.<br>In addition, any future application shall be supported with an acoustic report to assess the impacts of the commercial use and plant on residential amenity. Refer to the comments from Council's Health Officer below. |  |           |  |  |  |
| C1.12 Waste and Recycling<br>Facilities<br>Refer also to C2.9  | All development that is, or<br>includes, demolition and/or<br>construction, must comply<br>with the appropriate<br>sections of the Waste<br>Management Guidelines<br>and all relevant<br>Development Applications<br>must be accompanied by a<br>Waste Management Plan.  | See below |  |  |  |
| D11.1 Character as viewed<br>from a public place   | Buildings which front the<br>street must have a street<br>presence and incorporate<br>design elements (such as<br>roof forms, textures,<br>materials, the arrangement<br>of windows, modulation,<br>spatial separation,<br>landscaping etc) that are<br>compatible with any design<br>themes for the locality.<br>Blank street frontage<br>facades without windows<br>shall not be permitted.<br>The bulk and scale of<br>buildings must be<br>minimised.<br>Garages, carports and<br>other parking structures<br>including hardstand areas<br>must not be the dominant<br>site feature when viewed<br>from a public place. Parking<br>structures must be located<br>behind the front building<br>line, preferably set back<br>further than the primary<br>building, and be no greater<br>in width than 50% of the lot<br>frontage, or 7.5 metres,<br>whichever is the lesser. | See below |  |  |  |



|                                 | Landscaping is to be<br>integrated with the building<br>design to screen the visual<br>impact of the built form. In<br>residential areas, buildings<br>are to give the appearance<br>of being secondary to<br>landscaping and<br>vegetation. |                        |
|---------------------------------|--|------------------------|
| Deenerge, The gran good 4 store |  | the eviction and every |

<u>Response:</u> The proposed 4 storey development is inconsistent with the existing and emerging (2-3 storey) character of the North Narrabeen area. The proposal results in excessive height, bulk and scale and a street presence dominated by a car park on both frontage with no activation. The proposal provides limited vegetation buffers to help reduce the visual bulk and scale of the building. Council fully endorses the recommendations of DSAP and a completed redesign is required including some level of basement parking to help ensure that any future development is consistent with the character of the area.

| D11.6 Front building line | Rickard Road 3.5m | 3.5m     |  |
|---------------------------|-------------------|----------|--|
|                           | Minarto Lane 3.5m | 1.5-3.5m |  |

<u>Response</u>: The proposal is inconsistent with the front setback to Minarto Lane. Furthermore, the proposal is not stepped back from the frontages on the upper level which adds to unreasonable bulk, and scale.

Refer below to the additional controls referenced in the referral comments.

#### **Specialist Advice**

#### **Flooding Engineer**

The Flood Planning Level (FPL) including climate change is 4.4mAHD.

The Probable Maximum Flood (PMF) level is 4.9mAHD.

The existing (without climate change) 1% AEP flood level is 3.03mAHD.

The area is expected to get flooded every at least once every 2 years.

The number of times flooded is expected to increase with climate change and sea level rise.

5.21 of the PLEP and B3.11 and B3.12 of the PDCP must be addressed for flooding.

A Flood Management Report is Required. Guidelines for preparing a Flood Management Report are available on Council's website.

The proposal submitted is not supported for flooding due to the following:

- For a carpark to be located below the 1% AEP flood level, it needs to be completely open as per prescriptive control D1 in B3.11 of the PDCP.
- The scale of the building must be considered as per 5.21 (3) of the PLEP. The number of dwellings and retail space introduced to the site is not considered satisfactory in accordance with 5.21(2) of the PLEP due to the number of people required to evacuate or shelter in place in a flood, along with the expected flood damages to vehicles. The number of vehicles spaces proposed below the 1% AEP flood level to accommodate the occupants for a development of this scale is considered to not satisfy 5.21(2) of the PLEP due to it being incompatible with the flood behaviour of the land in relation to the objective of minimising flood risk to life and property.



The flood referral recommended development for the E1 zoned area of North Narrabeen to be satisfied with 5.21 of the PLEP is for:

- Basement parking with driveway crest levels at the FPL (including climate change) with voids between the existing ground and FPL to avoid loss of flood storage.
- New floor levels at the FPL (including climate change).

The above were incorporated in approved developments at 1 Gondola Rd, 3 Gondola Rd and 2-8 Rickard Rd North Narrabeen.

A proposal involving a carpark (non-basement carpark) at the existing 1% AEP level (with voids for flood storage between the natural ground and 1% AEP flood level) also has the potential for being supported by the flood referral body. Two to three levels (including the level at the 1%AEP flood level) is the maximum that would be considered possible to satisfy considerations of 5.21 of the PLEP. It should be noted that retail street activation may be needed by the Planning referral. Prescriptive control C7 in B3.11 of the PDCP can be utilised for street activation, provided that a maximum of 5m from the primary street frontage is below the FPL. This would mean a maximum of 205m2 internal area below the FPL (based on 41m frontage). This must include all rooms including retail, foyers, lifts, stairwells, storage rooms etc. The floor level of all internal areas would be required to be at or above the existing 1% AEP flood level of 3.03mAHD.

#### **Transport Engineer**

The Pre-lodgement proposal is for a shop top housing development comprising 360m2 of commercial GFA, 16 x one bedroom units & 4 x two bedroom units

#### Parking numbers

Pittwater DCP requires 1 space for each 1 bedroom unit, 2 spaces for each 2 bedroom unit and 2.5 spaces per 100m2 of GFA for the commercial. Residential visitor parking at a rate of 1 per 3 dwellings is required and 1 x courier space and 1 x delivery vehicle space are required.

i.e 24 residential spaces, 7 visitor spaces, 9 commercial spaces, 1 courier space and 1 delivery space are required. No courier or delivery vehicle space has been provided and noting that most of the property frontage is bus stop, and no viable short term parking or Loading Zones are available or feasible in the vicinity the parking of such vehicles at kerb side is not practical. They must be accommodated offstreet.

It is also noted that a number of stacked parking spaces are proposed. These can only be allocated for residential parking with both spaces allocated to the same 2 bedroom unit i.e a maximum of 4 stacked parking spaces. There may be some scope for stacked spaces to be allocated for long term employee parking associated with the business premises as well.

There was a question at the PLM regarding the use of car share parking. This would be acceptable to a limited extent with an identified car share operator to be confirmed and the bay located in a publicly accessible location. 1 car share bay could be considered equivalent to 3 residential carparking spaces however the use of car share is to be limited.

There is also some scope for parking requirements to be slightly relaxed given the proximity to bus services on Pittwater Road although it is noted that the nearest B-line bus stop is over 600m walk from the site with bus stops nearer the site being serviced by less frequent services.



#### **Circulation**

The circulation aisle appears to only be of sufficient width to accommodate one way circulation through the site. This then leads to a need for two driveways which is generally not Council's preferred outcome due to the increased level of impact upon on-street parking however as the frontage is primarily bus stop the second driveway does not impact significantly on parking.

The DA will need to demonstrate that the one way circulation and reduced width of circulation aisle is still sufficient to facilitate access to and from all parking bays by a B85 vehicle in compliance with AS2890.1 requirements.

#### Bus stop impacted

The Bus Stop on the Rickard Road frontage of the development is to remain and is serviced regularly by the 182 bus service and school buses

#### **Driveways**

The Pre-lodgement plans propose two driveways. One driveway is much preferred as two driveways increase the level of impact upon on street parking and will impact upon operation of the bus stop. Driveway grades will need to be compliant with requirements details in AS2890.1 and also compliant with flooding requirements.

There was some PLM discussion about relocating access to/from Minarto lane. This is not opposed subject to it being demonstrated as workable.

#### **Environmental Health**

#### Acid Sulfate Soils

A Preliminary Soils Assessment will need to be undertaken by a suitably qualified person to assess if acid sulfate soils are likely to be exposed/impacted during the development.

Depending on the results, an Acid Sulfate Soils Management Plan may be required.

The ASSMP is to be provided with the DA.

#### Noise

An acoustic report will need to be completed by a suitably qualified person to assess potential noise impacts from the development on surrounding residential receivers and on the residential receivers in this development.

Location and noise impact considerations to be reviewed in the acoustic report;

- Plants rooms, service rooms, air con units, windows of residential receivers
- Roof top terrace is it to be accessed 24hrs.
- Mechanical ventilation location. Commercial tenancies will require their own DA. If food premises were to occupy the spaces, then consideration at this stage should be given to space/void for mechanical extraction vent through the building to the roof.
- Increase in vehicle movement close to 3 Rickard Road any increase in noise?

#### **Development Engineer**

1. The subject site is flood affected and as such on-site stormwater detention (OSD) is not required.



- 2. Stormwater from the development is to be connected to the kerb with a maximum discharge of 25 litres per second with outlets to have a minimum spacing of 15 metres apart.
- 3. Where the above cannot be achieved, connection to Council's piped drainage system to the east is to be provided with details submitted with the DA.
- 4. The number of driveway crossings and the location is to be determined by Council's Traffic Team.
- 5. Comments for the ground level parking with respect to the flood level must be provided by Council's Flood Team.
- 6. The existing driveway crossings are to be reinstated to kerb and turf.
- 7. There is an existing bus stop and mail box in front of 1 Rickard Road which may be impacted by the proposal. Comments from Council's Traffic Team are to be provided with regard to this issue.
- 8. Council's Road Asset and Landscape Teams are to determine if the frontage to Minarto Lane is to be concrete footpath or turf, and if the Rickard Road frontage is to be full width paving of 1.5 metre wide concrete footpath and turf.

#### Landscape Officer

Landscape comments

The Statement of Environmental Effects shall include commentary of relevant landscape clauses of the DCP, and in this instance the following:

- State Environmental Planning Policy No. 65 Design Quality of Residential Apartment Development,
- NSW Department of Planning Apartment Design Guide, specifically Parts 3C Public Domain Interface, 3E Deep Soil Zones, 4O Landscape Design, and 4P Planting on Structures,
- B4.22 Preservation of Trees and Bushland Vegetation
- C1.1 Landscaping
- D11 North Narrabeen Locality, with reference to relevant controls

The land is zoned E1 Local Centre and as such the objectives of the zone shall be satisfied.

A Landscape Plan is required.

- a range of shrubs and canopy trees shall be retained or proposed to soften the built form,

- if trees are proposed to be removed, they shall be sufficiently replaced,

- canopy tree planting shall be locally native species,

- in addition to trees within the property boundary, small street trees shall be proposed along the Rickard Road frontage,

- tree planting shall be considered in the common area on Residential Level 01, and small trees for the Roof Top Terrace,

- the planted areas (deep soil) on the Parking Level shall be mass planted and not contain turf,

- deep soil shall be minimum 7% of the site area (more is desirable if available) of areas 3 metres wide as per the requirements of the ADG; deep soil areas shall not be covered by any awnings or overhead structures that could impede plant growth.



Any on slab planter or roof gardens shall comply with the following ADG soil depth guidelines:

- 200mm for turf
- 300-450mm for groundcovers
- 500-600mm for shrubs and accents
- 800-1200m for trees

#### B4.22 Preservation of Trees and Bushland Vegetation

The SoEE shall include discussion on the trees and vegetation within the site and within adjoining properties.

For prescribed (protected) trees under the DCP, ie. 5 metres and over, excluding Exempt Species, An Arboricultural Impact Assessment is required to provide clarification on which trees are to be retained, including tree protection measures, and which trees are to be removed. Regardless, should a report be prepared exempt species should be identified as a matter of course to assist Council in determining a development application and the landscape outcome in terms of retention or removal.

The Arboricultural Impact Assessment report shall indicate the impact of development upon the existing trees within the site, and for any existing tree on adjoining properties located 5 metres from the site (building and associated excavation or fill zones).

The report shall be prepared by a qualified Arborist AQF Level 5 and shall cover assessment of excavation and construction impacts upon the SRZ and TPZ, tree protection requirements, and recommendations. Recommendations shall include the setback distance from each tree where no construction impact is to occur to ensure the long term retention of the tree.

Any development impact shall be outside of the structural root zone, and impact to the tree protection zone, for trees retained, shall be limited to satisfy AS4970-2009.

Existing trees and vegetation within adjoining property and within the road verge is not permitted to be impacted upon. Council does not support the removal of street trees unless the street tree is proven to present an arboricultural risk.

No impact to existing trees and vegetation within adjoining properties is acceptable, regardless of species type.

As a general principle, the site planning layout shall be determined following arboricultural investigations and recommendations. Any proposal to remove existing trees of moderate to high retention value will not be supported by Council if an alternative design arrangement is available, as assessed by Council.

#### Waste Officer

An area marked as "bins" is shown on the parking/ground level of the proposal. This area is in a suitable location for bin storage.

Specific waste requirements for this proposal will be: <u>Residential Bin Room (20 units)</u>



- Large enough to contain 18 x 240 litre bins. (each bin 600mm wide x 750mm deep)
- Aisles between rows of bins to be a minimum of 1 metre wide.
- Access to this bin room to be via a pathway that is separate from vehicular driveway. No steps or gradients steeper than 1in 8.
- Doors/gates used by service staff to access bins to unimpeded by any locks or other security devices. Doors/gates must swing outwards from the room and be able to be latched in the open position.

#### Residential Bulky Goods Room (20 units)

- A bulky goods storage room is to be provided with a minimum volume of 8 cu metres and minimum floor area of 4 sq metres. Minimum ceiling height of 2.1 metres.
- Doors/gates must swing outwards from the room and be able to be latched in the open position.

#### Commercial Unit Bin Storage Room

- A bin room is to be provided that is separate to the residential bin room.
- The room must be large enough to contain a minimum of 6 x 240 litre bins 2 per commercial unit.

#### Riparian and Water Management

The proposal is subject to:

- State Environmental Planning Policy (Resilience and Hazards) 2021 (clauses 2.8 and 2.12);
- Northern Beaches Water Management for Development Policy (WM Policy); and
- Relevant LEP and DCP clauses, in particular Pittwater DCP B5.5 (Rainwater Tanks) and B5.15 (Stormwater)

The proposal is at concept stage and is for a mixed commercial and residential development close to Narrabeen Lagoon, with a lot area that exceeds 1000sqm.

Pittwater DCP requirements relevant to water management include B5.5 Rainwater Tanks and B5.15 Stormwater.

*B5.5 Rainwater Tanks.* The outcomes of this item include water conservation and reduction in mains water demand and development is compatible with Water Sensitive Urban Design principles. As this development is creating additional impervious area of greater than 50m2 it must provide a rainwater tank for non-potable use connected to external taps for the purpose of landscape watering and car washing and a functional water reuse system including, water supply for toilet flushing and other uses as permissible under the current Code of Practice for Plumbing and Drainage. For more information read B5.5 in full.

*B5.15 Stormwater.* The objectives of this item are that stormwater runoff must not cause downstream flooding and must have minimal environmental impact on any receiving stormwater infrastructure, watercourse, stream, lagoon, lake and waterway or the like. Additionally, the stormwater drainage systems for all developments are to be designed, installed and maintained in accordance with Council's Water Management for Development Policy. For more information read B5.15 in full.



Refer to Northern Beaches Water Management for Development Policy (WM Policy) for water management requirements. The outcomes Council seeks under the WM Policy include:

- 1. The integration of water sensitive urban design measures to address stormwater management;
- 2. Improvement of the quality of stormwater discharged;
- 3. Minimising impervious areas where possible, reusing rainwater and stormwater, and providing treatment measures that replicate the natural water cycle (e.g., infiltration).

Please note under the WM Policy, Table 5 – General Stormwater Quality Requirements apply. To demonstrate compliance a model, preferably Model for Urban Stormwater Improvement Conceptualisation (MUSIC), must be provided. Details of the modelling and all data files must be provided. Stormwater plans will also be required to assess this development. Refer to the Water Management for Development Policy for additional information.

#### Groundwater and construction dewatering

Currently the concept stage proposal is for street level parking with no excavation. However, should the development design be changed to incorporate basement carparking, then it is expected to interfere with groundwater and dewatering will be required. This will require a Geotechnical report to speak to groundwater issues. Should groundwater interference be identified, the development will be subject to the integrated development assessment process for construction dewatering and will need to be referred to WaterNSW.

• To undertake construction dewatering, the following approvals must be obtained from WaterNSW.

o water supply work approval

o water access licence (WAL) - unless the project qualifies for an exemption, please refer to the fact sheets for more information

o water use approval

 Refer WaterNSW guidelines for dewatering construction https://www.waternsw.com.au/customer-services/water-licensing/dewatering and https://www.waternsw.com.au/\_\_data/assets/pdf\_file/0005/167279/Fact-sheet-Geotechnicalinvestigation-reports-Minimum-requirements-FA.pdf

**Note:** In order to avoid repetition the referral comments from Council's Development Assessment Officer are included in the body of the notes.

#### Documentation to accompany the Development Application

- Lodge Application via NSW Planning Portal
- Statement of Environmental Effects
- Clause 4.6 Variation Request
- Scaled and dimensioned plans:
  - Site Plan;
  - o Floor Plans;
  - Elevations; and
  - Sections.

• Certified Shadow Diagrams (depicting shadows cast at 9am, Noon and 3pm on 21 June).

Landscape Plan



- Cost of works estimate/ Quote prepared by a QS
- Survey Plan (Boundary Identification Survey)
- Site Analysis Plan
- Demolition Plan
- Excavation and fill Plan
- Waste Management Plan Construction & Demolition and Operational
- Driveway Design Plan (if any change is proposed to the driveway)
- Erosion and Sediment Control Plan / Soil and Water Management Plan
- Stormwater Management Plan / Stormwater Plans
- View impact assessment
- Arboricultural Impact Assessment
- Acoustic Report
- Traffic and Parking Report
- Preliminary Acid Sulfate Soils Assessment
- Flood Report
- Accessibility Report
- BCA Report
- Photomontage
- Landscape Plan
- Phase 1 Contamination Assessment
- Geotechnical Report (including assessment of groundwater if excavation is proposed)

#### IMPORTANT NOTE FOR DA LODGEMENT

Please refer to the Development Application Lodgement Requirements on Council's website (link details below) for further detail on the above list of plans, reports, survey and certificates.

https://files.northernbeaches.nsw.gov.au/sites/default/files/documents/pdf-forms/developmentapplication-da-modification-or-review-determination/2060-da-modification-lodgementrequirements-mar21.pdf

The lodgement requirements will be used by Council in the review of the application after it is lodged through the NSW Planning Portal to verify that all requirements have been met for the type of application/development.

#### **Concluding Comments**

These notes are in response to a pre-lodgement meeting held on 7 September 2023 to discuss shoptop housing at 1-5 Rickard Road, North Narrabeen. The notes reference the concept plans prepared by Gartner Trovato dated 22 August 2023.

The site is mapped as flood affected and this significant site constraint is noted. The commercial units are located 2.7m above ground level with no activation of the street. As such, the proposal does not meet the *"shoptop housing"* definition and the principle of the proposed development is therefore question.

The proposal represents a significant breach of the height limit and the results in an excessive proportioned and visually dominate building that is incongruent with its surroundings and inconsistent with the existing and emerging 2-3 storey character of the North Narrabeen locality. The proposal is also in breach of the Density Provision under the PLEP and the extent of this breach is not supported. The streetscape is dominate by the at grade car park to both frontage and the applicant's argument that it is too expensive to excavate the site to provide for basement car parking is appreciated, however, this does not provide sufficient justification to vary the planning controls and allow a development which is not in the public interest due to a poor planning outcome.



#### **Concluding Comments**

The proposal presents a wrath of SEPP 65 / ADG amenity issues and the recommendations from DSAP are fully supported by Council.

A complete redesign is required to address the issues raised and it is strongly recommended that consideration be given to providing parking at basement level which will help address the height breach, bulk and scale and massing concerns in addition to issues with streetscape/ activation.

#### Question on these Notes?

Should you have any questions or wish to seek clarification of any matters raised in these Notes, please contact the member of the Development Advisory Services Team at Council referred to on the front page of these Notes.



### Appendix D Comprehensive Flood Information Report



### COMPREHENSIVE FLOOD INFORMATION REPORT

Property: 1 - 5 Rickard Road NORTH NARRABEEN NSW 2101
Lot DP: "Lot 7 DP 16212","Lot 8 DP 16212","Lot 9 DP 16212"
Issue Date: 05/06/2024
Flood Study Reference: Narrabeen Lagoon Flood Study 2013, BMT WBM,
Ingleside, Elanora and Warriewood Overland Flow Flood Study 2019, WMAwater

### Flood Information<sup>1</sup>:

### Map A - Flood Risk Precincts

Maximum Flood Planning Level (FPL) <sup>2, 3, 4</sup>: 3.53 m AHD Maximum Flood Planning Level with Climate Change (FPL) <sup>2, 3, 4</sup>: **4.40 m AHD** 

### Map B - 1% AEP Flood & Key Points

1% AEP Maximum Water Level <sup>2, 3</sup>: 3.03 m AHD
1% AEP Maximum Depth from natural ground level<sup>3</sup>: 1.21 m
1% AEP Maximum Velocity: 0.46 m/s

### Map C - 1% AEP Hydraulic Categorisation

1% AEP Hydraulic Categorisation: Flood Storage

### Map D - Probable Maximum Flood

PMF Maximum Water Level (PMF) <sup>4</sup>: 4.90 m AHD PMF Maximum Depth from natural ground level: 3.08 m PMF Maximum Velocity: 1.14 m/s

### Map E - Flooding with Climate Change

1% AEP Maximum Water Level with Climate Change <sup>3</sup>: 3.90 m AHD
1% AEP Maximum Depth with Climate Change<sup>3</sup>: 2.09 m

# Map F - Flood Life Hazard Category in PMF

### Map G - Indicative Ground Surface Spot Heights

- <sup>(1)</sup> The provided flood information does not account for any local overland flow issues nor private stormwater drainage systems.
- <sup>(2)</sup> Overland flow/mainstream water levels may vary across a sloping site, resulting in variable minimum floor/ flood planning levels across the site. The maximum Flood Planning Level may be in a different location to the maximum 1% AEP flood level.
- <sup>(3)</sup> Intensification of development in the former Pittwater LGA requires the consideration of climate change impacts which may result in higher minimum floor levels.
- <sup>(4)</sup> Vulnerable/critical developments require higher minimum floor levels using the higher of the PMF or FPL

### <u>Notes</u>

### General

- All levels are based on Australian Height Datum (AHD) unless otherwise noted.
- This is currently the best available information on flooding; it may be subject to change in the future.
- Council recommends that you obtain a detailed survey of the above property and surrounds to AHD by a registered surveyor to determine any features that may influence the predicted extent or frequency of flooding. It is recommended you compare the flood level to the ground and floor levels to determine the level of risk the property may experience should flooding occur.
- Development approval is dependent on a range of issues, including compliance with all relevant provisions of Northern Beaches Council's Local Environmental Plans and Development Control Plans.
- Please note that the information contained within this letter is general advice only as a detail survey of the property as well as other information is not available. Council recommends that you engage a suitably experienced consultant to provide site specific flooding advice prior to making any decisions relating to the purchase or development of this property.
- The Flood Studies on which Council's flood information is based are available on Council's online <u>Flood</u> <u>Study Reports</u> webpage.
- If the FPL is higher than the PMF level, then the FPL should still be used as the FPL, as it includes freeboard which the PMF does not.
- If the property is affected by an Estuarine Planning Level (EPL) which is higher than the FPL, then the EPL should be used as the FPL.
- Areas affected by an EPL in the former Pittwater LGA are mapped on Council's online <u>Estuarine Hazard</u> <u>Map</u>. Note that areas in the former Manly LGA affected by an EPL have been identified and will be soon added to this map.
- Council's drainage infrastructure is mapped on Council's <u>Stormwater Map</u>. Note that locations are indicative only and may not be exactly as shown.

### **Property Notes**

- Please note that control B3.12 from the PDCP will apply where intensification of development is proposed. Intensification of development includes but may not be limited to:
  - An increase in the number of dwellings
  - o An increase in commercial retail floor space

## MAP A: FLOOD RISK PRECINCTS



Notes:

- Low Flood Risk precinct means all flood prone land not identified within the High or Medium flood risk precincts.
- Medium Flood Risk precinct means all flood prone land that is (a) within the 1% AEP Flood Planning Area; and (b) is not within the high flood risk precinct.
- **High Flood Risk precinct** means all flood prone land (a) within the 1% AEP Flood Planning Area; and (b) is either subject to a high hydraulic hazard, within the floodway or subject to significant evacuation difficulties (H5 or H6 Life Hazard Classification).
- The Flood Planning Area extent is equivalent to the Medium Flood Risk Precinct extent and includes the High Flood Risk Precinct within it. The mapped extent represents the 1% annual Exceedance Probability (AEP) flood event + freeboard.
- None of these mapped extents include climate change.
- Cadastre Lines (Source: NSW Government Land and Property Information), flood levels/extents (Source: Narrabeen Lagoon Flood Study 2013, BMT WBM, Ingleside, Elanora and Warriewood Overland Flow Flood Study 2019, WMAwater) and aerial photography (Source: NearMap 2014) are indicative only.

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### MAP B: FLOODING - 1% AEP EXTENT & KEY POINTS



- Extent represents the 1% Annual Exceedance Probability (AEP) flood event.
- Flood events exceeding the 1% AEP can occur on this site.
- Extent does not include climate change.
- Cadastre Lines (Source: NSW Government Land and Property Information), flood levels/extents (Source: Narrabeen Lagoon Flood Study 2013, BMT WBM, Ingleside, Elanora and Warriewood Overland Flow Flood Study 2019, WMAwater) and aerial photography (Source Near Map 2014) are indicative only.

#### **Flood Levels**

| ID | 5%<br>AEP<br>Max<br>WL<br>(m<br>AHD) | 5%<br>AEP<br>Max<br>Depth<br>(m) | 1%<br>AEP<br>Max<br>WL<br>(m<br>AHD) | 1%<br>AEP<br>Max<br>Depth<br>(m) | 1% AEP<br>Max<br>Velocity<br>(m/s) | Flood<br>Planning<br>Level<br>(m) | PMF<br>Max<br>WL<br>(m<br>AHD) | PMF<br>Max<br>Depth<br>(m) | PMF<br>Max<br>Velocity<br>(m/s) |
|----|--------------------------------------|----------------------------------|--------------------------------------|----------------------------------|------------------------------------|-----------------------------------|--------------------------------|----------------------------|---------------------------------|
| 1  | 2.68                                 | 0.60                             | 3.03                                 | 0.95                             | 0.10                               | 3.53                              | 4.89                           | 2.82                       | 0.34                            |
| 2  | 2.68                                 | 0.45                             | 3.03                                 | 0.80                             | 0.15                               | 3.53                              | 4.90                           | 2.66                       | 0.21                            |
| 3  | 2.68                                 | 0.37                             | 3.03                                 | 0.73                             | 0.02                               | 3.53                              | 4.90                           | 2.59                       | 0.06                            |
| 4  | 2.68                                 | 0.70                             | 3.03                                 | 1.05                             | 0.07                               | 3.53                              | 4.89                           | 2.92                       | 0.18                            |
| 5  | 2.68                                 | 0.49                             | 3.03                                 | 0.84                             | 0.04                               | 3.53                              | 4.90                           | 2.71                       | 0.31                            |
| 6  | 2.68                                 | 0.63                             | 3.03                                 | 0.98                             | 0.10                               | 3.53                              | 4.90                           | 2.84                       | 0.32                            |
| 7  | 2.68                                 | 0.73                             | 3.03                                 | 1.08                             | 0.18                               | 3.53                              | 4.89                           | 2.95                       | 0.37                            |
| 8  | 2.68                                 | 0.74                             | 3.03                                 | 1.09                             | 0.16                               | 3.53                              | 4.89                           | 2.95                       | 0.30                            |
| 9  | 2.68                                 | 0.74                             | 3.03                                 | 1.09                             | 0.13                               | 3.53                              | 4.90                           | 2.95                       | 0.28                            |

Climate Change Flood Levels (30% Rainfall intensity and 0.9m Sea Level Rise)

| ID | CC 1% AEP Max<br>WL (m AHD) | CC1 % AEP Max<br>Depth (m) |
|----|-----------------------------|----------------------------|
| 1  | 3.90                        | 1.82                       |
| 2  | 3.90                        | 1.67                       |
| 3  | 3.90                        | 1.60                       |
| 4  | 3.90                        | 1.92                       |
| 5  | 3.90                        | 1.71                       |
| 6  | 3.90                        | 1.85                       |
| 7  | 3.90                        | 1.95                       |
| 8  | 3.90                        | 1.96                       |
| 9  | 3.90                        | 1.96                       |

WL – Water Level

PMF – Probable Maximum Flood

N/A - No Peak Water Level/Depth/Velocity Available.

#### Notes:

• The flood planning levels above are calculated by adding a 0.5m freeboard to the 1% AEP water level. However, if the depth of flow is less than 0.3m and a Velocity X Depth product is less than 0.3m<sup>2</sup>/s, a freeboard of 0.3m may be able to be justified for development.

### MAP C: 1% AEP FLOOD HYDRAULIC CATEGORY EXTENT MAP



- Extent represents the 1% Annual Exceedance Probability (AEP) flood event
- Extent does not include climate change
- Cadastre Lines (Source: NSW Government Land and Property Information), flood levels/extents (Source: Narrabeen Lagoon Flood Study 2013, BMT WBM, Ingleside, Elanora and Warriewood Overland Flow Flood Study 2019, WMAwater) and aerial photography (Source: NearMap 2014) are indicative only

### MAP D: PMF EXTENT MAP



- Extent represents the Probable Maximum Flood (PMF) flood event
- Extent does not include climate change
- Cadastre Lines (Source: NSW Government Land and Property Information), flood levels/extents (Source: Narrabeen Lagoon Flood Study 2013, BMT WBM, Ingleside, Elanora and Warriewood Overland Flow Flood Study 2019, WMAwater) and aerial photography (Source: NearMap 2014) are indicative only

### MAP E: FLOODING – 1% AEP EXTENT PLUS CLIMATE CHANGE



- Extent represents the 1% annual Exceedance Probability (AEP) flood event including 30% rainfall intensity and 0.9m Sea Level Rise climate change scenario
- Flood events exceeding the 1% AEP can occur on this site.
- Cadastre Lines (Source: NSW Government Land and Property Information), flood levels/extents (Source: Narrabeen Lagoon Flood Study 2013, BMT WBM, Ingleside, Elanora and Warriewood Overland Flow Flood Study 2019, WMAwater) and aerial photography (Source: NearMap 2014) are indicative only

### MAP F: FLOOD LIFE HAZARD CATEGORY IN PMF



#### Notes:

• Cadastre Lines (Source: NSW Government Land and Property Information), flood levels/extents (Source: Narrabeen Lagoon Flood Study 2013, BMT WBM, Ingleside, Elanora and Warriewood Overland Flow Flood Study 2019, WMAwater) and aerial photography (Source Near Map 2014) are indicative only.

### MAP G: INDICATIVE GROUND SURFACE SPOT HEIGHTS



- The surface spot heights shown on this map were derived from Airborne Laser Survey and are indicative only.
- Accuracy is generally within ± 0.2m vertically and ± 0.15m horizontally, and Northern Beaches Council does not warrant that the data does not contain errors.
- If accuracy is required, then survey should be undertaken by a registered surveyor.

### **Preparation of a Flood Management Report**

#### Introduction

These guidelines are intended to provide advice to applicants on how to determine what rules apply on flood prone land, and how to prepare a Flood Management Report. The purpose of a Flood Management Report is to demonstrate how a proposed development will comply with flood related planning requirements.

#### **Planning Requirements for Flood Prone Land**

Development must comply with the requirements for developing flood prone land set out in the relevant Local Environment Plan (LEP) and Development Control Plan (DCP). There are separate LEPs and DCPs for each of the former Local Government Areas (LGAs), although preparation of a LGA-wide LEP and DCP is currently under way.

The clauses specific to flooding in the LEPs and DCPs are as follows:

| LEP Clauses  | DCP Clauses                                      |
|--|--|
| Manly LEP (2013) – 5.21 Flood Planning                   | Manly DCP (2013) – 5.4.3 Flood Prone Land        |
| Manly LEP (2013) – 5.22 Special Flood Considerations     |  |
| Warringah LEP (2011) – 5.21 Flood Planning               | Warringah DCP (2011) – E11 Flood Prone Land      |
| Warringah LEP (2011) – 5.22 Special Flood Considerations |  |
| Warringah LEP (2000) – 47 Flood Affected Land *          |  |
| Pittwater LEP (2014) – 5.21 Flood Planning               | Pittwater 21 DCP (2014) – B3.11 Flood Prone Land |
| Pittwater LEP (2014) – 5.22 Special Flood Considerations | Pittwater 21 DCP (2014) – B3.12 Climate Change   |

\* The Warringah LEP (2000) is relevant only for the "deferred lands" which affects only a very small number of properties, mostly in the Oxford Falls area.

Development on flood prone land must also comply with Council's Water Management for Development Policy, and if it is in the Warriewood Release Area, with the Warriewood Valley Water Management Specification and Clause C6.1 of the Pittwater 21 DCP (2014). Guidelines for Flood Emergency Response Planning are available for addressing emergency response requirements in the DCP. These documents can be found on Council's website on the Flooding page.

Note that if the property is affected by estuarine flooding or other coastal issues, these need to be addressed separately under the relevant DCP clauses.

#### When is a Flood Management Report required?

A Flood Management Report must be submitted with any Development Application on flood prone land (with exceptions noted below), for Council to consider the potential flood impacts and applicable controls. For Residential or Commercial development, it is required for development on land identified within the Medium or High Flood Risk Precinct. For Vulnerable or Critical development, it is required if it is within any Flood Risk Precinct.

There are some circumstances where a formal Flood Management Report undertaken by a professional engineer may not be required. However the relevant parts of the DCP and LEP would still need to be addressed, so as to demonstrate compliance. Examples where this may apply include:

- If all proposed works are located outside the relevant Flood Risk Precinct extent
- First floor addition only, where the existing ground floor level is above the FPL
- Internal works only, where habitable floor areas below the FPL are not being increased
Note that development on flood prone land will still be assessed for compliance with the relevant DCP and LEP, and may still be subject to flood related development controls.

## What is the purpose of a Flood Management Report?

The purpose of a Flood Management Report is to demonstrate how a proposed development will comply with flood planning requirements, particularly the development controls outlined in the relevant LEP and DCP clauses. The report must detail the design, measures and controls needed to achieve compliance, following the steps outlined below.

A Flood Management Report should reflect the size, type and location of the development, proportionate to the scope of the works proposed, and considering its relationship to surrounding development. The report should also assess the flood risk to life and property.

## **Preparation of a Flood Management Report**

The technical requirements for a Flood Management Report include (where relevant):

- 1. Description of development
  - Outline of the proposed development, with plans if necessary for clarity
  - Use of the building, hours of operation, proposed traffic usage or movement
  - Type of use, eg vulnerable, critical, residential, business, industrial, subdivision, etc
- 2. Flood analysis
  - 1% AEP flood level
  - Flood Planning Level (FPL)
  - Probable Maximum Flood (PMF) level
  - Flood Risk Precinct, ie High, Medium or Low
  - Flood Life Hazard Category
  - Mapping of relevant extents
  - Flood characteristics for the site, eg depth, velocity, hazard and hydraulic category, and the relevance to the proposed development

If the property is affected by an Estuarine Planning Level (EPL) which is higher than the FPL, then the EPL should be used as the FPL. If the FPL is higher than the PMF level, then the FPL should still be used as the FPL, as it includes freeboard which the PMF does not.

- 3. Assessment of impacts
- Summary of compliance for each category of the DCP, as per the table below.

|   | Compliance |     |    |
|---|------------|-----|----|
|   | N/A        | Yes | No |
| A) Flood effects caused by Development        |            |     |    |
| B) Building Components & Structural Soundness |            |     |    |
| C) Floor Levels                               |            |     |    |
| D) Car parking                                |            |     |    |
| E) Emergency Response                         |            |     |    |
| F) Fencing                                    |            |     |    |
| G) Storage of Goods                           |            |     |    |
| H) Pools                                      |            |     |    |

• Demonstration of how the development complies with any relevant flood planning requirements

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from the DCP, LEP, Water Management for Development Policy, and if it is in the Warriewood Valley Urban Land Release Area, with the Warriewood Valley Water Management Specification (2001)

- For any non-compliance, a justification for why the development should still be considered.
- Calculations of available flood storage if compensatory flood storage is proposed
- Plan of the proposed development site showing the predicted 1% AEP and PMF flood extents, as well as any high hazard or floodway affectation
- Development recommendations and construction methodologies
- Qualifications of author Council requires that the Flood Management Report be prepared by a suitably qualified Engineer with experience in flood design / management who has, or is eligible for, membership to the Institution of Engineers Australia
- Any flood advice provided by Council
- Any other details which may be relevant

Further information and guidelines for development are available on Council's website at:

https://www.northernbeaches.nsw.gov.au/planning-and-development/building-and-renovations/development-applications/guidelines-development-flood-prone-land

Council's Flood Team may be contacted on 1300 434 434 or at floodplain@northernbeaches.nsw.gov.au.