

# APPLICATION FOR MODIFICATION ASSESSMENT REPORT

Application Number:	Mod2018/0277
Responsible Officer:	Thomas Prosser
Land to be developed (Address):	Lot 1 DP 115645, 36 Pacific Parade MANLY NSW 2095
Proposed Development:	Modification of Development Consent DA0008/2017 granted for alterations and additions to an existing dwelling house and construction of a carport
Zoning:	Manly LEP2013 - Land zoned R1 General Residential
Development Permissible:	Yes
Existing Use Rights:	No
Consent Authority:	Northern Beaches Council
Land and Environment Court Action:	No
Owner:	Matthew Moulsdale Bianca Moulsdale
Applicant:	Matthew Moulsdale
Application lodged:	05/06/2018
Integrated Development:	No
Designated Development:	No
State Reporting Category:	Residential - Alterations and additions
Notified:	05/06/2018 to 21/06/2018
Advertised:	Not Advertised
Submissions Received:	0
Recommendation:	Approval

#### ASSESSMENT INTRODUCTION

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared (the subject of this report) taking into account all relevant provisions of the Environmental Planning and Assessment Act 1979, and the associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon the subject site and adjoining, surrounding and nearby properties;
- Notification to adjoining and surrounding properties, advertisement (where required) and referral
  to relevant internal and external bodies in accordance with the Act, Regulations and relevant
  Development Control Plan;
- A review and consideration of all submissions made by the public and community interest groups in relation to the application;

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- A review and consideration of all documentation provided with the application (up to the time of determination);
- A review and consideration of all referral comments provided by the relevant Council Officers, State Government Authorities/Agencies and Federal Government Authorities/Agencies on the proposal.

# **SUMMARY OF ASSESSMENT ISSUES**

Manly Development Control Plan - 3.4.2 Privacy and Security

# SITE DESCRIPTION

Property Description:	Lot 1 DP 115645 , 36 Pacific Parade MANLY NSW 2095
Detailed Site Description:	The subject property is commonly known as 36 Pacific Parade and legally known as Lot 1 in DP 115645. The site is located on the northern side of 36 Pacific Parade. The property is rectangular in shape and has a frontage of 6.095m to Pacific Parade, an average depth of 36.5m and an overall site area of 228.8m <sup>2</sup> .
	The property currently contains a dwelling with vehicular access via an existing driveway from Pacific Parade to an existing hard stand space to the front of the existing dwelling. The property has a slight slope from the front of the site to the rear.
	The surrounding area includes residential development including one and two storey dwellings.

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## SITE HISTORY

The land has been used for residential purposes for an extended period of time. A search of Council's records has revealed the following relevant history:

- DA252/2009- Driveway crossover was refused by Manly Independent Assessment Panel on
- DA0008/2017 for alterations and additions to an existing dwelling house and construction of a carport was approved by NBIAP on 18 May 2017.

#### PROPOSED DEVELOPMENT IN DETAIL

The proposed modification is for the addition of two stairwell windows to the east elevation and the addition of a a fixed glass gable at the south elevation.

In consideration of the application a review of (but not limited) documents as provided by the applicant in support of the application was taken into account detail provided within Attachment C.

## **ENVIRONMENTAL PLANNING AND ASSESSMENT ACT, 1979 (EPAA)**

The relevant matters for consideration under the Environmental Planning and Assessment Act, 1979, are:

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared and is attached taking into all relevant provisions of the Environmental Planning and Assessment Act 1979 and associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the

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- development upon all lands whether nearby, adjoining or at a distance;
- Consideration was given to all documentation provided (up to the time of determination) by the applicant, persons who have made submissions regarding the application and any advice given by relevant Council / Government / Authority Officers on the proposal;

In this regard, the consideration of the application adopts the previous assessment detailed in the Assessment Report for DA0008/2017, in full, with amendments detailed and assessed as follows:

The relevant matters for consideration under Section 4.15(1A) of the Environmental Planning and Assessment Act. 1979, are:

Section 4.15(1A) - Other	Comments	
Modifications		
A consent authority may, on application being act on a consent granted by the consent authority regulations, modify the consent if:	made by the applicant or any other person entitled to ority and subject to and in accordance with the	
(a) it is satisfied that the proposed modification is of minimal environmental impact, and	Yes The modification, as proposed in this application, is considered to be of minimal environmental impact.	
(b) it is satisfied that the development to which the consent as modified relates is substantially the same development as the development for which consent was originally granted and before that consent as originally granted was modified (if at all), and	The development, as proposed, has been found to be such that Council is satisfied that the proposed works are substantially the same as those already approved under DA0008/2017.	
<ul><li>(c) it has notified the application in accordance with:</li><li>(i) the regulations, if the regulations so require,</li></ul>	The application has been publicly exhibited in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2000, Manly Local Environment Plan 2011 and Manly Development Control Plan.	
or		
(ii) a development control plan, if the consent authority is a council that has made a development control plan under section 72 that requires the notification or advertising of applications for modification of a development consent, and		
(d) it has considered any submissions made concerning the proposed modification within any period prescribed by the regulations or provided by the development control plan, as the case may be.	No submissions were received in relation to this application.	

# **Section 4.15 Assessment**

In accordance with Section 4.55 (3) of the Environmental Planning and Assessment Act 1979, in determining an modification application made under Section 4.55 the consent authority must take into consideration such of the matters referred to in section 4.15 (1) as are of relevance to the development the subject of the application.

The relevant matters for consideration under Section 4.15 of the Environmental Planning and Assessment Act, 1979, are:

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Section 4.15 'Matters for	Comments
Consideration'	Comments
Section 4.15 (1) (a)(i) – Provisions of any environmental planning instrument	See discussion on "Environmental Planning Instruments" in this report.
Section 4.15 (1) (a)(ii) – Provisions of any draft environmental planning instrument	None applicable.
Section 4.15 (1) (a)(iii) – Provisions of any development control plan	Manly Development Control Plan applies to this proposal.
Section 4.15 (1) (a)(iiia) – Provisions of any planning agreement	None applicable.
Section 4.15 (1) (a)(iv) – Provisions of the Environmental Planning and Assessment Regulation 2000 (EP&A Regulation 2000)	Division 8A of the EP&A Regulation 2000 requires the consent authority to consider Prescribed conditions of development consent. These matters have been addressed via a condition in the original consent.
	Clause 50(1A) of the EP&A Regulation 2000 requires the submission of a design verification certificate from the building designer at lodgement of the development application. This clause is not relevant to this application.
	Clauses 54 and 109 of the EP&A Regulation 2000, Council requested additional information and has therefore considered the number of days taken in this assessment in light of this clause within the Regulations. No Additional information was requested.
	Clause 92 of the EP&A Regulation 2000 requires the consent authority to consider AS 2601 - 1991: The Demolition of Structures. This clause is not relevant to this application.
	Clauses 93 and/or 94 of the EP&A Regulation 2000 requires the consent authority to consider the upgrading of a building (including fire safety upgrade of development). This clause is not relevant to this application.
	Clause 98 of the EP&A Regulation 2000 requires the consent authority to consider the provisions of the Building Code of Australia (BCA). This matter has been addressed via a condition in the original consent.
Section 4.15 (1) (b) – the likely impacts of the development, including environmental impacts on the natural and built environment and social and economic impacts in the locality	(i) Environmental Impact The environmental impacts of the proposed development on the natural and built environment are addressed under the Manly Development Control Plan section in this report.
	(ii) <b>Social Impact</b> The proposed development will not have a detrimental social impact in the locality considering the character of the proposal.

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Section 4.15 'Matters for Consideration'	Comments
	(iii) <b>Economic Impact</b> The proposed development will not have a detrimental economic impact on the locality considering the nature of the existing and proposed land use.
Section 4.15 (1) (c) – the suitability of the site for the development	The site is considered suitable for the proposed development.
Section 4.15 (1) (d) – any submissions made in accordance with the EPA Act or EPA Regs	See discussion on "Public Exhibition" in this report.
Section 4.15 (1) (e) – the public interest	No matters have arisen in this assessment that would justify the refusal of the application in the public interest.

## **EXISTING USE RIGHTS**

Existing Use Rights are not applicable to this application.

# **NOTIFICATION & SUBMISSIONS RECEIVED**

The subject development application has been publicly exhibited in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2000 and the relevant Development Control Plan.

As a result of the public exhibition of the application Council received no submissions.

#### **MEDIATION**

No requests for mediation have been made in relation to this application.

## **REFERRALS**

No referrals were sent in relation to this application

# **ENVIRONMENTAL PLANNING INSTRUMENTS (EPIS)\***

All, Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the merit assessment of this application.

In this regard, whilst all provisions of each Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the assessment, many provisions contained within the document are not relevant or are enacting, definitions and operational provisions which the proposal is considered to be acceptable against.

As such, an assessment is provided against the controls relevant to the merit consideration of the application hereunder.

State Environmental Planning Policies (SEPPs) and State Regional Environmental Plans (SREPs)

SEPP (Building Sustainability Index: BASIX) 2004

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A BASIX certificate has been submitted with the application (see Certificate No. A269862 dated Friday, 01, June 2018).

A condition has been included in the recommendation of this report requiring compliance with the commitments indicated in the BASIX Certificate.

# **Manly Local Environmental Plan 2013**

Is the development permissible?	Yes
After consideration of the merits of the proposal, is the development consistent with:	
aims of the LEP?	Yes
zone objectives of the LEP?	Yes

# Principal Development Standards

As approved.

**Compliance Assessment** 

Clause	Compliance with Requirements
4.3 Height of buildings	Yes
6.12 Essential services	Yes

# **Manly Development Control Plan**

# **Built Form Controls**

As approved.

**Compliance Assessment** 

Clause	_	Consistency Aims/Objectives
3.1 Streetscapes and Townscapes	Yes	Yes
3.1.1 Streetscape (Residential areas)	Yes	Yes
3.4 Amenity (Views, Overshadowing, Overlooking /Privacy, Noise)	Yes	Yes
3.4.1 Sunlight Access and Overshadowing	Yes	Yes
3.4.2 Privacy and Security	Yes	Yes
3.4.3 Maintenance of Views	Yes	Yes
3.4.4 Other Nuisance (Odour, Fumes etc.)	Yes	Yes
3.5 Sustainability - (Greenhouse Energy Efficiency, Thermal Performance, and Water Sensitive Urban Design)	Yes	Yes
3.10 Safety and Security	Yes	Yes
4.1 Residential Development Controls	Yes	Yes
5.4.3 Flood Prone Land	Yes	Yes

## **Detailed Assessment**

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# 3.4.2 Privacy and Security

# Description of non-compliance

The proposed modification involves the addition of two windows into the existing approved numerically non-compliant setback at the east.

## Merit consideration:

With regard to the consideration of adding two windows into this approved numerically non-compliant situation, the development is considered against the underlying Objectives of the Control as follows:

Objective 1) To minimise loss of privacy to adjacent and nearby development by:

- appropriate design for privacy (both acoustical and visual) including screening between closely spaced buildings; and
- mitigating direct viewing between windows and/or outdoor living areas of adjacent buildings.

#### Comment:

The proposal is for the addition of two windows to the eastern elevation. These windows are both for the approved stairwell and as a result of reasonable physical separation to the adjacent dwelling and the usability of this stairwell access area being low, the addition of the windows would maintain a reasonable minimisation of privacy loss for the development.

Objective 2) To increase privacy without compromising access to light and air. To balance outlook and views from habitable rooms and private open space.

# Comment:

The proposed windows will allow for a greater access to light whilst also providing a reasonable privacy outcome for the development.

Objective 3) To encourage awareness of neighbourhood security.

## Comment:

The proposed windows would provide additional opportunity for passive surveillance.

Having regard to the above assessment, it is concluded that the proposed development is consistent with the relevant objectives of MLEP 2013 / MDCP and the objectives specified in section 1.3(a) of the Environmental Planning and Assessment Act, 1979. Accordingly, this assessment finds that the proposal is supported, in this particular circumstance.

# THREATENED SPECIES, POPULATIONS OR ECOLOGICAL COMMUNITIES

The proposal will not significantly effect threatened species, populations or ecological communities, or their habitats.

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## CRIME PREVENTION THROUGH ENVIRONMENTAL DESIGN

The proposal is consistent with the principles of Crime Prevention Through Environmental Design.

#### **POLICY CONTROLS**

# **Manly Section 94 Development Contributions Plan**

S94 Contributions are not applicable to this application.

### CONCLUSION

The site has been inspected and the application assessed having regard to all documentation submitted by the applicant and the provisions of:

- Environmental Planning and Assessment Act 1979;
- Environmental Planning and Assessment Regulation 2000;
- All relevant and draft Environmental Planning Instruments;
- Manly Local Environment Plan;
- Manly Development Control Plan; and
- Codes and Policies of Council.

This assessment has taken into consideration the submitted plans, Statement of Environmental Effects, all other documentation supporting the application and public submissions, and does not result in any unreasonable impacts on surrounding, adjoining, adjacent and nearby properties subject to the conditions contained within the recommendation.

In consideration of the proposal and the merit consideration of the development, the proposal is considered to be:

- Consistent with the objectives of the DCP
- Consistent with the zone objectives of the LEP
- Consistent with the aims of the LEP
- Consistent with the objectives of the relevant EPIs
- Consistent with the objects of the Environmental Planning and Assessment Act 1979

It is considered that the proposed development satisfies the appropriate controls and that all processes and assessments have been satisfactorily addressed.

#### **RECOMMENDATION**

THAT Council as the consent authority grant approval to Modification Application No. Mod2018/0277 for Modification of Development Consent DA0008/2017 granted for alterations and additions to an existing dwelling house and construction of a carport on land at Lot 1 DP 115645,36 Pacific Parade, MANLY, subject to the conditions printed below:

A. Add Condition No.1A - Modification of Consent - Approved Plans and supporting

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# Documentation to read as follows:

The development must be carried out in compliance (except as amended by any other condition of consent) with the following:

# a) Modification Approved Plans

Architectural Plans - Endorsed with Council's stamp		
Drawing No.	Dated	Prepared By
GA- 104- Proposed Plans	01.06.2018	RP design studio
GA-105- Proposed Elevations Sht 1	01.06.2018	RP design studio
GA-107- Proposed Elevation- Sht 3	01.06.2018	RP design studio
GA-108- Sections - Sht 1	01.06.2018	RP design studio
GA-109- Sections- Sht 2	01.06.2018	RP design studio

b) Any plans and / or documentation submitted to satisfy the Conditions of this consent.

Reason: To ensure the work is carried out in accordance with the determination of Council and approved plans. (DACPLB01)

In signing this report, I declare that I do not have a Conflict of Interest.

# **Signed**

**Thomas Prosser, Planner** 

The application is determined under the delegated authority of:

**Rodney Piggott, Manager Development Assessments** 

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# ATTACHMENT A

No notification plan recorded.

# **ATTACHMENT B**

Notification DocumentTitleDate2018/342304Notification Map05/06/2018

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# ATTACHMENT C

Reference Number	Document	Date
<b>2</b> 018/341818	Plan - Survey	08/12/2016
<b>E</b> 2018/341825	Report - Flooding	16/12/2016
<b>2</b> 018/341822	Report - DA2018/0008 - BASIX Certificate	22/12/2016
<b>2</b> 018/341826	Report - Waste Management Plan	22/12/2016
<b>2</b> 018/341823	Report - Clause 4.6 Exception to Development Standards	23/12/2016
<b>2</b> 018/341820	Report - BASIX Certificate	01/06/2018
<b>2</b> 018/342276	ARP Notification Map	04/06/2018
<b>2</b> 018/341819	Report - Statement of Environmental Effects	04/06/2018
MOD2018/0277	36 Pacific Parade MANLY NSW 2095 - Section 96 Modifications - Section 96 (1a) Minor Environmental Impact	05/06/2018
2018/341332	DA Acknowledgement Letter - Matthew Moulsdale	05/06/2018
<b>2</b> 018/341830	Plans - Internal	05/06/2018
<b>2</b> 018/341831	Plans - Master Set	05/06/2018
<b>2</b> 018/341828	Plans - External	05/06/2018
<b>2</b> 018/341816	Applicant Details	05/06/2018
<b>2</b> 018/341815	Modification Application Form	05/06/2018
2018/342130	DA Acknowledgement Letter (not integrated) - Matthew Moulsdale	05/06/2018
<b>2</b> 018/342304	Notification Map	05/06/2018
2018/342312	Notification Letter - 20	05/06/2018

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