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PO Box 363 Balgowlah NSW 2093

Bush Fire Assessment Report

In relation to proposed development at:

21a Condover Street, North Balgowlah, NSW

This assessment has been prepared and certified by: Matthew Toghill
BPAD certified practitioner
FPAA Accreditation No: BPAD31642
Report No: 21aCon-01 Date: 20/01/2025

Plans supplied by:

Alluvial Landscape Architecture
Job No: A 24 005
Dated: 27.12.2024 (Issue A)

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1. Introduction

The purpose of this report is to provide a bushfire risk assessment for the proposed new pool, deck and landscaping at No. 21a Condover Street, North Balgowlah, NSW, and to certify that the plans and specifications provided are in accordance with the requirements of *Planning for Bushfire Protection 2019* and AS 3959-2018.

The proposed development is an infill development as defined within chapter 7 of *Planning for Bushfire Protection 2019* and this report has been prepared in accordance with the requirements of Section 4.14 of the Environment Planning and Assessment Act.



Figure 1: Aerial photo

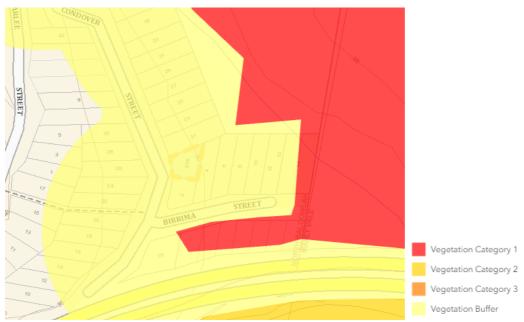


Figure 2: Bushfire prone land map

2. Development Proposal

The development proposal is for the construction of a new pool, deck and surrounding landscaping



Figure 3: Site plan

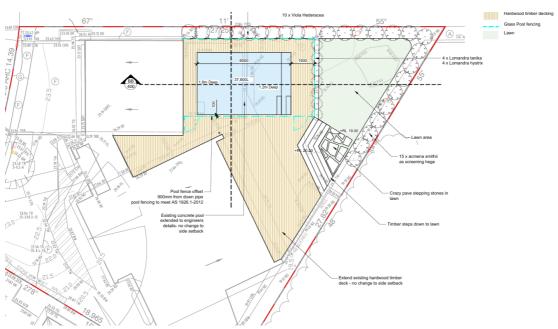


Figure 4: Pool plan

3. Classification of the Vegetation on and surrounding the site

For the purpose of a Bush Fire Risk Assessment, vegetation within 140m of the development is assessed and classified. In this instance, there is an area of Category 1 vegetation to the east of the site which is the most significant threat from bushfire. The vegetation formation within this area consists of Sydney Coastal Dry Sclerophyll Forest (Refer to Figure 6), which for the purpose of this assessment will be classified as 'Forest'.

To the south of the site, within T3, the vegetation narrows between Birrima Street and Burnt Bridge Creek Deviation. As the width of is area is less then 50m, with reference to part A1/11/1 of PBP, the vegetation will be classified as a 'Remnant' with fuel load of 'Rainforest' used to determine the radiant heat exposure for this transect. Behind the residential allotment of the eastern side of Condover Street the adjoining area present well maintained and managed. Upon review of the Warringah Pittwater Bush Fire Risk management plan, there is an APZ identified in this area. As such, this managed area will be included in the APZ for the subject site.



Figure 5: Aerial photo showing vegetation within 140m of the site.



Figure 6: Vegetation formations surrounding the subject site (Source: NSW Government Central Resource for Sharing and Enabling Environmentla Data).



Figure 7: Extract from the Warringah Pittwater Bush Fire Risk Management Plan showing the APZ (orange line), behind the residential allotments along Condover Street.





Photos 1 and 2 showing the managed APZ behind the residential properties on Condover Street $\,$

4. Effective Slope

The effective slope is the slope of the land under the classified vegetation. It has a direct influence on the rate of spread, intensity and ultimate level of radiant heat flux of a fire. The effective slope is the slope of the ground under the hazard (vegetation), not the slope between the vegetation and the building.



Legend: Direction of effective slope

Figure 7: Contour map

Transect Line	Effective slope group as per PBP	
T1	Jpslope	
T2	Downslope >0-5 degrees	
Т3	Downslope >0-5 degrees	

5. Bushfire Attack Level (BAL) Assessment



Figure 8: Aerial photo showing the location of the site and distance to surrounding vegetation.

Table 1; Determination of the category of bushfire attack for the development, and subsequent required building standards (Reference Table A1.12.5 *Planning for Bush Fire Protection 2019*).

Transect	Distance to classified	Vegetation Classification	Assessment of effective slope	FDI	Bushfire Attack
	vegetation				Level
T1	46.50m	Forest	Upslope	100	BAL-12.5
T2	60.00	Forest	Downslope >0-5 degrees	100	BAL-12.5
Т3	37.00	Remnant (Rainforest)	Downslope >0-5 degrees	100	BAL-12.5

<u>Summary:</u> Based upon the relevant provisions of PBP the anticipated radiant heat attack for the new works is <12.5 kW/m2 and the subsequent Bushfire Attack Level is BAL-12.5 AS 3959 2018.

6. Construction requirements

All new construction shall comply with a minimum standard of section 3 [construction general] and section 5 (BAL-12.5), AS3959-2018 and Chapter 7 of Planning for Bushfire Protection 2019.

6.2 Pool

For the purpose of this assessment the pool is considered a Class 10 structure. With reference to Planning for Bush Fire Protection 2019 Section 8.3.2, Class 10 structures that are located within 6m of a dwelling must be constructed in accordance with the NCC. Under the Deemed to Satisfy provisions of the NCC, building work on Bush Fire Prone Land must comply with AS 3959-2018 or the NASH Standard.

6.3 Fences and gates

With reference to *Planning for Bush Fire Protection 2019* Section 7.6, all fences in bush fire prone areas should be made of either hardwood or non-combustible material. However, in circumstances where the fence is within 6m of a building or in areas of BAL-29 or greater, they should be made of non-combustible material only.

6.4 Retaining walls

For the purpose of this assessment the retaining walls are considered a Class 10b structure. With reference to Planning for Bush Fire Protection 2019 Section 8.3.2, Class 10a and 10b structures that are located within 6m of a dwelling must be constructed in accordance with the NCC.

All new retaining walls should be constructed of masonry or other non-combustible material.

6.5 landscaping

All new landscaping should be designed in accordance with the Asset Protection Zone principles of Appendix 4 of PBP 2019. Proposed new planting at the rear of the site is in accordance with APZ standards.

7. Bushfire Protection Measures (BPM's)

7.1. Access and Egress

The site has direct access Condover Street. *Planning for Bushfire Protection 2019* requires no specific access requirements in an urban area where a 70m, unobstructed path can be demonstrated between the most distant external part of the dwelling and the nearest part of the public access road (where the speed limit is not greater 70kph) that supports operational use of emergency firefighter vehicles. As such, there are no formal property access requirements.

7.2 Adequacy of water supply

The area has reticulated water supply and hydrants are spaced at a regular distance along Condover Street and surrounding residential streets. No additional water supply will be required.

7.3 Electrical services

The site is currently connected to a Mains electrical supply. Where practicable, new electrical transmission lines should be underground.

7.4 Gas services

Reticulated or bottled gas is to be installed and maintained in accordance with AS.NZS 1596:2014 and the requirements of the relevant authorities. Metal piping is to be used. All fixed cylinders are kept clear of all flammable materials to a distance of 10m and shielded on the hazard side. Connection to and from gas cylinders are to be metal. Polymer-sheathed flexible gas supply lines are not used. Above ground gas service pipes are metal, including and up to any outlets.

7.5 Landscaping

All new landscaping should be designed in accordance with Appendix 4 of *Planning for Bushfire Protection 2019* which outlines the requirements for Asset Protection Zones (APZ's), refer to Appendix 3 of this report.

7.6 Fences and gates

All fences in bushfire prone areas should be made of either hardwood or non-combustible material. However, in circumstances where the fences in within 6m of a building or in areas of BAL-29 or greater, they should be made of non-combustible material only.

8. Summary

This report consists of a bushfire risk assessment for the proposed new pool, deck and landscaping at No. 21a Condover Street, North Balgowlah

The report concludes that the proposed development is on designated bushfire prone land and the legislative requirements for development of bushfire prone areas are applicable. This report has considered all of the elements of bushfire attack and provided the proposed development is constructed in accordance with the recommendations of this report, the development satisfies the Objectives and Performance requirements of the *Building Code of Australia, Planning for bushfire Protection 2019 and Australian Standard AS3959, 2018.*

<u>Note:</u> Notwithstanding the precautions adopted, it should always be remembered that bushfires burn under a wide range of conditions and an element of risk, no matter how small always remains, and although the standard id designed to improve the performance of such buildings, there can be no guarantee, because of the variable nature of bushfires, that any one building with withstand a bushfire attack on every occasion. This report is a Bushfire Hazard Assessment that provides the required information to assist Local Councils and the Rural Fire Service in determining compliance in accordance with Planning for Bushfire Protection 2019 and AS3959, 2018. The local Council is the final consenting authority and the construction of the building must comply with the recommendations included in the council's conditions of consent.



Matthew Toghill- Bushfire Consultant Grad Cert Bushfire Protection, UWS 2012 Accreditation No. BPAD31642 Certificate IV Building & Construction Certificate III in Public Safety (Firefighting and Emergency Operations)



Appendix 1: Performance criteria and acceptable solutions as per Table 7 *Planning for bushfire Protection 2019*



Appendix 2: 7.5.2 NSW State Variations under G5.2(a)(i) and 3.10.5.0(c)(i) of the NCC

Certain provisions of AS 3959 are varied in NSW based on the findings of the Victorian Bush Fires Royal Commission and bush fire industry research.

The following variations to AS 3959 apply in NSW for the purposes of NSW G5.2(a)(i) of Volume One and NSW 3.10.5.0(c)(i) of Volume Two of the NCC; clause 3.10 of AS 3959 is deleted and any sarking used for BAL-12.5, BAL-19, BAL-29 or BAL-40 shall:

- be non-combustible; or
- comply with AS/NZS 4200.1, be installed on the outside of the frame and have a flammability index of not more than 5 as determined by AS 1530.2; and
- clause 5.2 and 6.2 of AS 3959 is replaced by clause 7.2 of AS 3959, except that any wall enclosing the subfloor space need only comply with the wall requirements for the respective BAL; and
- clause 5.7 and 6.7 of AS 3959 is replaced by clause 7.7 of AS 3959, except that any wall enclosing the subfloor space need only comply with the wall requirements for the respective BAL; and
- fascias and bargeboards, in BAL-40, shall comply with:
- clause 8.4.1(b) of AS 3959; or
- clause 8.6.6 of AS 3959.

The interpretation of this variation is:

<u>Enclosed subfloors</u>: For subfloor supports there are no requirements for supporting posts, columns, stumps, stringers piers and poles for subfloor supports for BAL 12.5 and BAL 19 when the subfloor space is enclosed with a wall that complies with the determined BAL level for the site.

<u>Unenclosed subfloors</u>: For unenclosed subfloor supporting posts, columns, stumps, stringers piers and poles the requirements are upgraded from BAL 12.5 and BAL 19 to BAL 29 level.

Enclosed verandas: There are no requirements for supporting posts, columns, stumps, stringers piers and poles for verandas, decks, steps and landings when the subfloor space is enclosed with a wall that complies with the determined BAL level for the site. Unenclosed verandas: The requirements for supporting posts, columns, stumps, stringers piers and poles for verandas, decks, steps, and landings are upgraded from BAL 19 and BAL 12.5 to BAL 29 level.

For unenclosed subfloors of the main building or verandas, decks, steps and landings for BAL 12.5, 19 and BAL29 supporting posts, columns, stumps, stringers piers and poles shall be:

- 1. A non-combustible material; or
- 2. A Bushfire resistant timber; or
- 3. A combination of 1 and 2

Acceptable timber species:

Black-butt, Turpentine, Silver Top Ash, Spotted Gum, Red Iron Bark, Kwila, Red River Gum

<u>Sarking</u>: To comply with the NSW State variation any sarking used for BAL 12.5 shall:

- Be Non-combustible; or
- Comply with AS/NZ 4200.1 be installed on the outside of the frame and have a flammability index of not more than 5 as determined by AS1530.2

Appendix 3: Asset Protection Zones (APZ's)

A4.1.1 Inner Protection Areas (IPAs)

The IPA is the area closest to the building and creates a fuel-managed area which can minimise the impact of direct flame contact and radiant heat on the development and act as a defendable space. Vegetation within the IPA should be kept to a minimum level. Litter fuels within the IPA should be kept below 1cm in height and be discontinuous.

In practical terms the IPA is typically the curtilage around the building, consisting of a mown lawn and well maintained gardens.

When establishing and maintaining an IPA the following requirements apply:

Trees

- tree canopy cover should be less than 15% at maturity;
- trees at maturity should not touch or overhang the building:
- lower limbs should be removed up to a height of 2m above the ground;
- tree canopies should be separated by 2 to 5m;
- preference should be given to smooth barked and evergreen trees.

Shrubs

- create large discontinuities or gaps in the vegetation to slow down or break the progress of fire towards buildings should be provided;
- > shrubs should not be located under trees;
- shrubs should not form more than 10% ground cover; and
- clumps of shrubs should be separated from exposed windows and doors by a distance of at least twice the height of the vegetation.

Grass

- grass should be kept mown (as a guide grass should be kept to no more than 100mm in height); and
- leaves and vegetation debris should be removed.

A4.1.2 Outer Protection Areas (OPAs)

An OPA is located between the IPA and the unmanaged vegetation. It is an area where there is maintenance of the understorey and some separation in the canopy. The reduction of fuel in this area aims to decrease the intensity of an approaching fire and restricts the potential for fire spread from crowns; reducing the level of direct flame, radiant heat and ember attack on the IPA.

Because of the nature of an OPA, they are only applicable in forest vegetation.

When establishing and maintaining an OPA the following requirements apply:

Trees

- > tree canopy cover should be less than 30%; and
- > canopies should be separated by 2 to 5m.

Shrubs

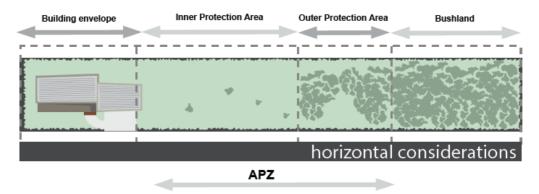
- shrubs should not form a continuous canopy; and
- shrubs should form no more than 20% of ground cover.

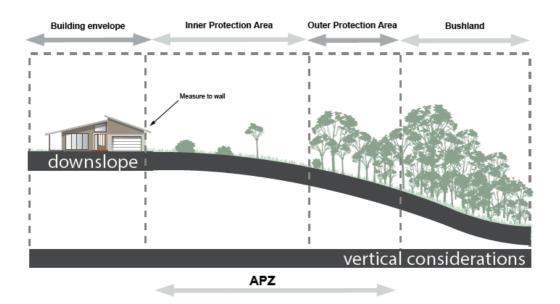
Grass

- grass should be kept mown to a height of less than 100mm; and
- leaf and other debris should be removed.

An APZ should be maintained in perpetuity to ensure ongoing protection from the impact of bush fires. Maintenance of the IPA and OPA as described above should be undertaken regularly, particularly in advance of the bush fire season.

Figure A4.1
Typlical Inner and Outer Protection Areas.





Appendix 4: Northern Beaches Council's Bushfire Assessment Certificate

BUSHFIRE RISK ASSESSMENT CERTIFICATE

THIS FORM IS TO BE COMPLETED BY A RECOGNISED CONSULTANT IN BUSHFIRE RISK ASSESSMENT IN ACCORDANCE WITH SECTION 4.14 1(b) OF THE ENVIRONMENTAL PLANNING AND ASSESSMENT ACT 1979 NO 203

PROPERTY ADDRESS:	21a Condover st North Balgonlah			
DESCRIPTION OF PROPOSAL:	Alterations & Adolitions			
PLAN REFERENCE: (relied upon in report preparation)	Alluvial Landscape Architecture Dated: 27.12.24 (Issue A).			
BAL RATING:	BAZ-12.5 (If the BAL rating is FZ the application is to be referred to NSW RFS for assessment.)			
DOES THE PROPOSAL RELY ON ALTERNATE SOLUTIONS:	YES (Circle the relevant response) (If YES the application is to be referred to NSW RFS for assessment.)			

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have carried out a bushfire risk assessment on the above mentioned proposal and property. A detailed Bushfire Assessment Report is attached which includes the submission requirements set out in Appendix 2 of Planning for Bushfire Protection 2019 together with recommendations as to how the relevant specifications and requirements are to be achieved.

REPORT REFERENCE:	2/4 Con-01
REPORT DATE:	20.01.2025
CERTIFICATION NO/ACCREDITED SCHEME:	BPAD31642.

I hereby certify, in accordance with Section 4.14 of the Environmental Planning and Assessment Act 1979 No 20

- That I am a person recognised by the NSW Rural Fire Service as a qualified consultant in bushfire
 risk assessment; and
- That subject to the recommendations contained in the attached Bushfire Risk Assessment Report the proposed development conforms to the relevant specifications and requirements

I am aware that the Bushfire Assessment Report, prepared for the above mentioned site is to be submitted in support of a development application for this site and will be relied upon by Northern Beaches Council as the basis for ensuring that the bushfire risk management aspects of the proposed development have been addressed in accordance with *Planning for Bushfire Protection 2019*.

Note: this certificate must be completed and signed by a person recognised by the NSW Rural Fire Service as a qualified consultant in bush fire risk assessment in accordance with Section 4.14 of the EP&A Act 1979 No 203.

This form has been prepared by Northern Beaches Council for attachment to the Bushfire Assessment Report.

Abbreviations and definitions

Australian Standard AS 3959:2018 Construction of			
buildings in bush fire-prone areas			
Australian Standard AS 2419.1:2005 Fire hydrant			
installations System design, installation and			
commissioning			
Australian Standard AS 2441:2005 Planning for			
emergencies in facilities			
Asset Protection Zone			
Bushfire Attack Level			
Bushfire prone land			
Bushfire prone land map			
Bushfire protection measures			
Bushfire safety authority			
Development application			
Development Control Plan			
Environmental Planning and Assessment Act 1979			
Fire Danger index			
Forest Fire Danger Index			
Inner Protection Area			
Kilowatts per metre squared			
Local government area			
Nation Association of Steel Framed Housing Steel			
Framed Construction in Bushfire Areas 2021			
National Construction Code			
Outer Protection Area			
Planning for Bush Fire protection 2019			
Act Rural Fires Act 1997			
Rural Fires Regulation 2013			
RFS NSW Rural Fire Service			
State Environmental Planning Policy			
Special Fire protection Purpose			
Short fire run			

Asset Protection Zone: A fuel reduced area surrounding a built asset or structure which provides a buffer zone between a bush fire hazard and an asset. The APZ includes a defendable space within which firefighting operations can be carried out. The size of the required APZ varies with slope, vegetation and FFDI. Bush Fire Attack level (BAL): A means of measuring the severity of a building's potential exposure to ember attack, radiant heat and direct flame contact. IN the NCC, the BAL is used as the basis for establishing the requirements for construction to improve protection of building elements.

Bush fire: An unplanned fire burning in vegetation, also referred to as wildfire.

Bush fire prone land (BFPL): An area of land that can support a bush fire or is likely to be subject to bush fire attack, as designated on a bush fire prone land map.

Bush fire prone land map: A map prepared in accordance with the NSW RFS requirements and certified by the Commissioner of the NSW RFS under EP&A Act s.10.3(2).

Bush fire protection measures (BPMs): A range of measures used to minimise the risk from a bushfire that need to be complied with. BPM's include APZ's, construction provisions, suitable access, water and utility services, emergency management and landscaping.

Bush fire safety authority (BFSA): An approval by the commissioner of the NSW RFS that is required for a subdivision for residential or rural residential purpose or for a SFPP development listed under section 100B of the RF Act. **Consent authority:** As identified in the EP&A Act, in relation to development consents, usually the local council.

<u>Defendable space:</u> An area adjoining a building that is managed to reduce combustible elements free from constructed impediments. It is a safe working environment in which efforts can be undertaken to defend the structure, before and after the passage of a bush fire.

Effective slope: The land beneath the vegetation which most significantly effects fire behaviour, having regard to the vegetation present.

Fire Danger Index (FDI): The chance of a fire starting, its rate of spread, its intensity and the difficulty potential for its suppression, according to various combinations of air temperature, relative humidity, wind speed and both the long- and short-term drought effects.

Inner protection Area (IPA): The component of a APZ which is closest to the asset (measured form unmanaged vegetation). It consists of an area maintained to minimal fuel loads so that a fire path is not created between the hazard and the building.

<u>Managed land:</u> Land that has vegetation removed or maintained to a level that limits the spread and impact of bush fire. This may include developed land (residential, commercial or industrial), roads, golf course fairways, playgrounds, sports fields, vineyards, orchards, cultivated ornamental gardens and commercial nurseries. Most common will be gardens and lawns within curtilage of buildings. These areas are managed to meet the requirements of an APZ. <u>Outer Protection Area (OPA):</u> The outer component of an APZ, where fuel

Outer Protection Area (OPA): The outer component of an APZ, where fuel loads are maintained at a level where the intensity of an approaching bush fire would be significantly reduced. Applies to Forest vegetation only.

Special Fire Protection Purpose (SFPP) developments: Developments where the vulnerable nature of the occupants means that a lower radiant heat threshold needs to be accommodated for in order to allow for the evacuation of occupants and emergency services.

<u>Vegetation classification:</u> Vegetation types identified using the formations and classifications within *Ocean Shores to Desert Dunes: The Native Vegetation of New South Wales and ACT (Keith, 2004).*