

# **APPLICATION FOR MODIFICATION ASSESSMENT REPORT**

Application Number:	Mod2020/0613	
Responsible Officer:	Clare Costanzo	
Land to be developed (Address):	Lot 1 DP 216273, 11 The Corso MANLY NSW 2095	
Proposed Development:	Modification of Development Consent DA2019/1535 granted for the use of premises as a bookstore and licensed small bar	
Zoning:	Manly LEP2013 - Land zoned B2 Local Centre	
Development Permissible:	Yes	
Existing Use Rights:	No	
Consent Authority:	Northern Beaches Council	
Land and Environment Court Action:	No	
Owner:	Bresact Pty Ltd Estia Pty Ltd	
Applicant:	Bresact Pty Ltd	
Application Lodged:	23/11/2020	
Integrated Development:	No	
Designated Development:	No	
State Reporting Category:	Commercial/Retail/Office	
Notified:	Not Notified	
Advertised:	Not Advertised	
Submissions Received:	0	
Clause 4.6 Variation:	Nil	
Recommendation:	Approval	

# PROPOSED DEVELOPMENT IN DETAIL

The proposal comprises of a modification to DA2020/1535 for the fit out of the existing shop as a bookshop and wine bar. The modification seeks to relocate the approved bathrooms to the rear of the building and the approved bar to the left hand side of the premises.

## ASSESSMENT INTRODUCTION

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

 An assessment report and recommendation has been prepared (the subject of this report) taking into account all relevant provisions of the Environmental Planning and Assessment Act 1979, and the associated regulations;

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- A site inspection was conducted and consideration has been given to the impacts of the development upon the subject site and adjoining, surrounding and nearby properties;
- Notification to adjoining and surrounding properties, advertisement (where required) and referral
  to relevant internal and external bodies in accordance with the Act, Regulations and relevant
  Development Control Plan;
- A review and consideration of all submissions made by the public and community interest groups in relation to the application;
- A review and consideration of all documentation provided with the application (up to the time of determination);
- A review and consideration of all referral comments provided by the relevant Council Officers, State Government Authorities/Agencies and Federal Government Authorities/Agencies on the proposal.

### SUMMARY OF ASSESSMENT ISSUES

There are no assessment issues.

## SITE DESCRIPTION

Property Description:	Lot 1 DP 216273 , 11 The Corso MANLY NSW 2095
Detailed Site Description:	The subject property is commonly known as 11 The Corso, Manly and legally known as Lot 1 in DP216273. The site is located on the ground floor of the two (2) storey building fronting the street. At the rear of the site at ground floor is a leased commercial premises and a residential premises. A second residential unit is located on the second floor at the rear of the building with commercial offices located above. Adjoining property is 7-9 The Corso which is adjacent to an arcade providing pedestrian access from The Corso through to Market Lane.  The site is located in the B2 Local Centre zone pursuant to the Manly Local Environmental Plan 2013. the building is identified as a heritage item (Item I106) as listed in Schedule 5 Environmental Heritage Part 1 Heritage items of the MLEP 2013. The site is also located within the Manly Town Centre Conservation Area.  The site is located within the Manly Town Centre. It is surrounded by a variety of development including residential
Man:	and commercial uses.

Map:

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### SITE HISTORY

The land has been used for residential/commercial purposes for an extended period of time. A search of Council's records has revealed the following relevant history:

- Mod2020/0194 modification of Condition 22 was approved 13 May 2020
- DA2019/1536 Change of use and fit out as a bookshop and wine bar was approved on the 9 May 2020
- DA300/04 Change of use of shop from clothing sales to vitamin sales and new signage (2 illuminated and 1 non-illuminated) was approved 28 July 2004
- DA440/00 Clothing shop, fit out and sign was approved 22 November 2000
- DA427/94 Proposed fitout of bakery was approved 18 October 1994

# **ENVIRONMENTAL PLANNING AND ASSESSMENT ACT, 1979 (EPAA)**

The relevant matters for consideration under the Environmental Planning and Assessment Act, 1979, are:

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared and is attached taking into all relevant provisions of the Environmental Planning and Assessment Act 1979 and associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon all lands whether nearby, adjoining or at a distance;
- Consideration was given to all documentation provided (up to the time of determination) by the applicant, persons who have made submissions regarding the application and any advice given by relevant Council / Government / Authority Officers on the proposal;

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In this regard, the consideration of the application adopts the previous assessment detailed in the Assessment Report for DA2019/1535, in full, with amendments detailed and assessed as follows:

The relevant matters for consideration under Section 4.55(1A) of the Environmental Planning and Assessment Act, 1979, are:

Assessment Act, 1979, are:	
Section 4.55(1A) - Other Modifications	Comments
A consent authority may, on application being act on a consent granted by the consent authority regulations, modify the consent if:	made by the applicant or any other person entitled to ority and subject to and in accordance with the
(a) it is satisfied that the proposed modification is of minimal environmental impact, and	Yes The modification, as proposed in this application, is considered to be of minimal environmental impact for the following reasons:
	<ul> <li>the proposal comprises of minor internal works</li> <li>it is not expected there will be any impacts above those considered in the original assessment</li> </ul>
(b) it is satisfied that the development to which the consent as modified relates is substantially the same development as the development for which consent was originally granted and before that consent as originally granted was modified (if at all), and	The development, as proposed, has been found to be such that Council is satisfied that the proposed works are substantially the same as those already approved under DA2019/1535 for the following reasons:  • the proposal seeks minor internal works that will not change the building when viewed from the streetscape • the proposal seeks to maintain approved use • the bathroom and bar relocation will not unreasonably change the DA from its original approval
<ul><li>(c) it has notified the application in accordance with:</li><li>(i) the regulations, if the regulations so require,</li><li>or</li></ul>	The application has been publicly exhibited in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2000, Manly Local Environment Plan 2011 and Manly Development Control Plan.
(ii) a development control plan, if the consent authority is a council that has made a development control plan under section 72 that requires the notification or advertising of applications for modification of a development consent, and	
(d) it has considered any submissions made concerning the proposed modification within any period prescribed by the regulations or provided by the development control plan, as the case may be.	No submissions were received in relation to this application.

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# **Section 4.15 Assessment**

In accordance with Section 4.55 (3) of the Environmental Planning and Assessment Act 1979, in determining an modification application made under Section 4.55 the consent authority must take into consideration such of the matters referred to in section 4.15 (1) as are of relevance to the development the subject of the application.

The relevant matters for consideration under Section 4.15 of the Environmental Planning and Assessment Act, 1979, are:

Section 4.15 'Matters for Consideration'	Comments
Section 4.15 (1) (a)(i) – Provisions of any environmental planning instrument	See discussion on "Environmental Planning Instruments" in this report.
Section 4.15 (1) (a)(ii) – Provisions of any draft environmental planning instrument	Draft State Environmental Planning Policy (Remediation of Land) seeks to replace the existing SEPP No. 55 (Remediation of Land). Public consultation on the draft policy was completed on 13 April 2018. The subject site has been used for residential/commercial purposes for an extended period of time. The proposed development retains the residential use of the site, and is not considered a contamination risk.
Section 4.15 (1) (a)(iii) – Provisions of any development control plan	Manly Development Control Plan applies to this proposal.
Section 4.15 (1) (a)(iiia) – Provisions of any planning agreement	None applicable.
Section 4.15 (1) (a)(iv) – Provisions of the Environmental Planning and Assessment Regulation 2000 (EP&A Regulation 2000)	<u>Division 8A</u> of the EP&A Regulation 2000 requires the consent authority to consider Prescribed conditions of development consent. These matters have been addressed via a condition in the original consent.
	Clause 50(1A) of the EP&A Regulation 2000 requires the submission of a design verification certificate from the building designer at lodgement of the development application. This clause is not relevant to this application.
	Clauses 54 and 109 of the EP&A Regulation 2000 allow Council to request additional information. No additional information was requested in this case.
	Clause 92 of the EP&A Regulation 2000 requires the consent authority to consider AS 2601 - 1991: The Demolition of Structures. This clause is not relevant to this application.
	Clauses 93 and/or 94 of the EP&A Regulation 2000 requires the consent authority to consider the upgrading of a building (including fire safety upgrade of development). This matter has been addressed via a condition in the original consent.
	Clause 98 of the EP&A Regulation 2000 requires the consent authority to consider insurance requirements under the Home

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Section 4.15 'Matters for Consideration'	Comments
	Building Act 1989. This clause is not relevant to this application.  Clause 98 of the EP&A Regulation 2000 requires the consent authority to consider the provisions of the Building Code of Australia (BCA). This matter has been addressed via a condition in the original consent.  Clause 143A of the EP&A Regulation 2000 requires the submission of a design verification certificate from the building designer prior to the issue of a Construction Certificate. This clause is not relevant to this application.
Section 4.15 (1) (b) – the likely impacts of the development, including environmental impacts on the natural and built environment and social and economic impacts in the locality	(i) Environmental Impact The environmental impacts of the proposed development on the natural and built environment are addressed under the Manly Development Control Plan section in this report.  (ii) Social Impact The proposed development will not have a detrimental social impact in the locality considering the character of the proposal.  (iii) Economic Impact The proposed development will not have a detrimental economic impact on the locality considering the nature of the existing and proposed land use.
Section 4.15 (1) (c) – the suitability of the site for the development	The site is considered suitable for the proposed development.
Section 4.15 (1) (d) – any submissions made in accordance with the EPA Act or EPA Regs	See discussion on "Notification & Submissions Received" in this report.
Section 4.15 (1) (e) – the public interest	No matters have arisen in this assessment that would justify the refusal of the application in the public interest.

# **EXISTING USE RIGHTS**

Existing Use Rights are not applicable to this application.

# **BUSHFIRE PRONE LAND**

The site is not classified as bush fire prone land.

# **NOTIFICATION & SUBMISSIONS RECEIVED**

The subject development application was not notified.

# **REFERRALS**

Internal Referral Body	Comments

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Internal Referral Body	Comments	
Environmental Health (Food	General Comments	
Premises, Skin Pen.)	The man differentian to DA0040/4505 involved the benefit to be a leading	
	The modification to DA2019/1535 involves the bar/kitchen being relocated from the previously proposed location.	
	relocated from the previously proposed location.	
	Recommendation	
	ADDDOVAL Links	
0	APPROVAL - subject to conditions	
Strategic and Place Planning (Heritage Officer)	HERITAGE COMMENTS	
(Hemage Officer)	Discussion of reason for referral	
	The proposal has been referred to Heritage as the subject property	
	is part of group heritage item, being <i>Item I106 - Group of</i>	
	commercial buildings - All numbers, The Corso. The property is	
	also located in <i>C2 - Town Centre Conservation Area</i> and within	
	the vicinity of heritage items as listed in Schedule 5 of Manly LEP 2013:	
	Item I107 - Commercial building - 36 The Corso	
	Item I102 - 2 cast iron pedestals (former street lights) - The	
	Corso (central reservation, between The Esplanade and Darley	
	Road)	
	Many Man Advantage The October (forms Wile and the Ottober Advantage)	
	Item I104 - Street trees - The Corso (from Whistler Street to Sydney Road)	
	Details of heritage items affected	
	Details of the heritage items as contained within the Manly Heritage	
	inventory are:	
	Item I106 - Group of commercial buildings	
	Statement of significance:	
	The streetscape and its special qualities are of major significance	
	to the state. The Corso has important historical links to the	
	development of tourism and recreation which is still present and likely to continue. It's role as the pedestrian link between harbour	
	and ocean, city and sea - for the tourist, is fundamental to Manly's	
	status as a resort.	
	Physical description:	
	The Corso is the NE-SW link between Manly Beach and Manly	
	Cove. It acts as a low scale horizontal corridor which steps down from the harbour to the ocean. It has a cohesive character resulting	
	from generally low scale of development on its principle streets,	
	Construction to the property boundaries, slightly higher and	
	distinctive corner buildings and a good level of pedestrian	
	protection and amenity generated by footpath awnings and through-block arcades has produced strongly defined and	
	comfortable urban spaces.	
	Item I107 - Commercial building	

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Internal Referral Body	Comments
	Statement of significance: One of the most elaborate facades featured in The Corso, contributes aesthetically and historically to the Corso streetscape.  Physical description: 2 storey rendered brick building of late Victorian period with elaborate Italianate rendered decoration above ground floor.  Architectural significance in intricacy and detailing of pediment and in general abundance of motif and ornament including garlands, globes, acanthus leaf, palmate and intaglio decoration. 21/7/99  Community Aid Abroad shop. Some glass survives, however has been painted. Original form of shop survives beneath modern building.
	Item I102 - 2 cast iron pedestals (former street lights)  Statement of significance: Important evidence of early lighting fixtures in The Corso. Central reservation of The Corso between The Esplanade and Darley Road, Manly.  Physical description: Each pedestal is made of cast iron, square in section and tapering towards the top. A narrow cylindrical stem for a street light has been removed from each and capped. Each pedestal carries the MMC emblem of the Council, with a plate identifying the manufacturer: 'Marrickville Engineering Works Ltd., Makers, Sydney'. Further research is necessary to identify the date and type of illumination (gas or electricity).
	Item I104 - Street trees  Statement of significance: Part of earliest planting on The Corso c.1850's by H.G. Smith. Historic and aesthetic importance to the streetscape.  Physical description: Centre planting of Ficus Macrophylla (Moreton Bay Fig) Remnant Palm planting (Phoenix Canariensis) of 1928.
	Item C2 - Town Centre Heritage Conservation Area  The Manly Town Centre Conservation Area (TCCA) is of local heritage significance as a reflection of the early development of Manly as a peripheral harbor and beachside village in the fledgling colony of New South Wales. This significance is enhanced by its role as a day-trip and holiday destination during those early years, continuing up to the present time, and its association with H G Smith, the original designer and developer of the TCCA as it is today. The physical elements of the TCCA reflect this early development and its continued use for recreational purposes, most notably the intact promenade quality of The Corso and its turn of the century streetscape, as well as key built elements such as hotels, and remaining original commercial and small scale residential buildings.
	Other relevant heritage listings Sydney Regional

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Internal Referral Body	Comments		
	Environmental Plan (Sydney Harbour Catchment) 2005	No	
	Australian Heritage Register	No	
	NSW State Heritage Register	No	
	National Trust of Aust (NSW) Register	No	
	RAIA Register of 20th Century Buildings of Significance	No	
	Other	No	
	Consideration of Applica	ition	
	The proposal seeks consent for internal modifications to the approved DA2019/1535, including fitout including modifications to the book store layout, relocation of the bar area and relocation of the toilets to the rear.  It is noted that this application does not include any outdoor signage or any changes to the facade or shopfront and it retains the existing facade, therefore, there will be no adverse impact upon the significance of the heritage item, the conservation area and the heritage items within the vicinity.  Therefore, no objections raised on heritage grounds and no conditions required.		
	Is a Conservation Mana Has a CMP been provid Is a Heritage Impact Sta Has a Heritage Impact S that the HIS is not up to reflect the modifications	gement ed? No tement stateme date as	
	Further Comments		
	COMPLETED BY: Oya		Heritage Advisor
	DATE: 25 November 20	20	

External Referral Body	Comments
	The proposal was referred to Ausgrid. No response has been received within the 21 day statutory period and therefore, it is assumed that no objections are raised and no conditions are recommended.

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# **ENVIRONMENTAL PLANNING INSTRUMENTS (EPIS)\***

All, Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the merit assessment of this application.

In this regard, whilst all provisions of each Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the assessment, many provisions contained within the document are not relevant or are enacting, definitions and operational provisions which the proposal is considered to be acceptable against.

As such, an assessment is provided against the controls relevant to the merit consideration of the application hereunder.

# State Environmental Planning Policies (SEPPs) and State Regional Environmental Plans (SREPs)

### SEPP 55 - Remediation of Land

Clause 7 (1) (a) of SEPP 55 requires the Consent Authority to consider whether land is contaminated. Council records indicate that the subject site has been used for commercial purposes for a significant period of time with no prior land uses. In this regard it is considered that the site poses no risk of contamination and therefore, no further consideration is required under Clause 7 (1) (b) and (c) of SEPP 55 and the land is considered to be suitable for the commercial land use.

### SEPP (Infrastructure) 2007

# <u>Ausgrid</u>

Clause 45 of the SEPP requires the Consent Authority to consider any development application (or an application for modification of consent) for any development carried out:

- within or immediately adjacent to an easement for electricity purposes (whether or not the electricity infrastructure exists).
- immediately adjacent to an electricity substation.
- within 5.0m of an overhead power line.
- includes installation of a swimming pool any part of which is: within 30m of a structure supporting an overhead electricity transmission line and/or within 5.0m of an overhead electricity power line.

#### Comment:

The proposal was referred to Ausgrid. No response has been received within the 21 day statutory period and therefore, it is assumed that no objections are raised and no conditions are recommended.

## **Manly Local Environmental Plan 2013**

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Is the development permissible?	Yes
After consideration of the merits of the proposal, is the development consistent with:	
aims of the LEP?	Yes
zone objectives of the LEP?	Yes

# Principal Development Standards

The proposal will not alter the sites compliance with any principal development standards.

**Compliance Assessment** 

Clause	Compliance with Requirements
5.10 Heritage conservation	Yes
6.11 Active street frontages	Yes
6.12 Essential services	Yes
6.16 Gross floor area in Zone B2	Yes
Schedule 5 Environmental heritage	Yes

# **Manly Development Control Plan**

# **Built Form Controls**

The proposal will not alter the sites compliance with any principle development standards.

**Compliance Assessment** 

Clause	Compliance with Requirements	Consistency Aims/Objectives
3.1 Streetscapes and Townscapes	Yes	Yes
3.1.3 Townscape (Local and Neighbourhood Centres)	Yes	Yes
3.2 Heritage Considerations	Yes	Yes
3.4.2 Privacy and Security	Yes	Yes
3.4.4 Other Nuisance (Odour, Fumes etc.)	Yes	Yes
3.5 Sustainability - (Greenhouse Energy Efficiency, Thermal Performance, and Water Sensitive Urban Design)	Yes	Yes
3.5.6 Energy efficiency/conservation requirements for non-residential developments	Yes	Yes
3.6 Accessibility	Yes	Yes
3.8 Waste Management	Yes	Yes
3.10 Safety and Security	Yes	Yes
4.2 Development in Business Centres (LEP Zones B1 Neighbourhood Centres and B2 Local Centres)	Yes	Yes
4.2.5 Manly Town Centre and Surrounds	Yes	Yes
4.2.5.1 Design for Townscape	Yes	Yes
5 Special Character Areas and Sites	Yes	Yes
5.1.1 General Character	Yes	Yes

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		Consistency Aims/Objectives
5.1.2 The Corso	Yes	Yes
5.4.1 Foreshore Scenic Protection Area	Yes	Yes
Schedule 1 – Maps accompanying the DCP	Yes	Yes
Schedule 2 - Townscape Principles	Yes	Yes

## THREATENED SPECIES, POPULATIONS OR ECOLOGICAL COMMUNITIES

The proposal will not significantly affect threatened species, populations or ecological communities, or their habitats.

## **CRIME PREVENTION THROUGH ENVIRONMENTAL DESIGN**

The proposal is consistent with the principles of Crime Prevention Through Environmental Design.

### **POLICY CONTROLS**

#### Northern Beaches Section 7.12 Contributions Plan 2019

Section 7.12 contributions were levied on the Development Application.

### CONCLUSION

The site has been inspected and the application assessed having regard to all documentation submitted by the applicant and the provisions of:

- Environmental Planning and Assessment Act 1979;
- Environmental Planning and Assessment Regulation 2000;
- All relevant and draft Environmental Planning Instruments;
- Manly Local Environment Plan;
- Manly Development Control Plan; and
- Codes and Policies of Council.

This assessment has taken into consideration the submitted plans, Statement of Environmental Effects, all other documentation supporting the application and public submissions, and does not result in any unreasonable impacts on surrounding, adjoining, adjacent and nearby properties subject to the conditions contained within the recommendation.

In consideration of the proposal and the merit consideration of the development, the proposal is considered to be:

- Consistent with the objectives of the DCP
- Consistent with the zone objectives of the LEP
- Consistent with the aims of the LEP
- Consistent with the objectives of the relevant EPIs
- Consistent with the objects of the Environmental Planning and Assessment Act 1979

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It is considered that the proposed development satisfies the appropriate controls and that all processes and assessments have been satisfactorily addressed.

#### RECOMMENDATION

THAT Council as the consent authority grant approval to Modification Application No. Mod2020/0613 for Modification of Development Consent DA2019/1535 granted for the use of premises as a bookstore and licensed small bar on land at Lot 1 DP 216273,11 The Corso, MANLY, subject to the conditions printed below:

# A. Add Condition No.1A - Modification of Consent - Approved Plans and supporting Documentation to read as follows:

The development must be carried out in compliance (except as amended by any other condition of consent) with the following:

# a) Modification Approved Plans

Architectural Plans - Endorsed with Council's stamp				
Drawing No.	Dated	Prepared By		
Revised Layout Book and Bar - NC-004 - RevB	-	DS407		

Reports / Documentation – All recommendations and requirements contained within:			
Report No. / Page No. / Section No.	Dated	Prepared By	
Heritage Impact Statement	30/12/2019	N.C. Coombs & Co Solicitors	

c) Any plans and / or documentation submitted to satisfy the Conditions of this consent.

Reason: To ensure the work is carried out in accordance with the determination of Council and approved plans.

# B. Add Condition 6A - Kitchen Design, construction and fit out of food premises certification

Prior to the issuing of any interim/final Occupation Certificate, certification is to be provided from a person who is suitably qualified that the design, construction and fit out of food premises kitchen is compliant with the requirements of AS 4674 Design, construction and fit out of food premises.

Details demonstrating compliance are to be submitted to the Principal Certifying Authority.

Reason: To ensure that the kitchen complies with the design requirements.

#### C. Add Condition 7A - Plans of Mechanical Ventilation

Prior to any Construction Certification (CC) bein issued, detailed plans that demonstrate compliance with the Australian Standard (AS) 1668.2 "The use of ventilation and air-conditioning in buildings - Mechanical ventilation in buildings", must be approved by the Certifying Authority for any cooking

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equipment with an individual or combined power rating level that triggers the requirement for mechanical ventilation under AS1668.2 including any deep frying equipment.

Reason: To ensure that the design, construction and installation requirement for mechanical ventilation complies with the Australian Standard 1668.2.

## D. Add Condition 9A - Kitchen Design, construction and fit out of food premises certification

Prior to issuing of any interim/final occupation certificate, certification is to be provided from a person who is suitably qualified that the design, construction and fit out of food premises is compliant with the requirements of AS 4674 Design, construction and fit out of the food premises.

Details demonstrating compliance are to be submitted to the Principal Certifying Authority.

Reason: To ensure that the kitchen complies with the design requirements.

#### E. Add Condition 10A - Mechanical Ventilation

Where Mechanical ventilation is required to be installed in the food premises it must comply with Australian Standard (AS) 1668.2 "The use of ventilation and air conditioning in buildings - Mechanical ventilation in buildings" Prior to any Occupation Certificate (OC) being issued, certification is to be provided by a suitably qualified person that the mechanical ventilation complies with the above requirements.

Reason: To ensure that the installed mechanical ventilation complies with the requirements of the Australian Standard 1668.2.

In signing this report, I declare that I do not have a Conflict of Interest.

Signed

Clare Costanzo, Planner

Claveratance

The application is determined on 16/12/2020, under the delegated authority of:

Anna Williams, Manager Development Assessments

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