

**Application Number:** 

Owner:

Applicant:

# **DEVELOPMENT APPLICATION ASSESSMENT REPORT**

DA2021/1767

| Responsible Officer:               | Nick England  |  |
|------------------------------------|---|--|
| Land to be developed (Address):    | Lot 1 DP 558869, 101 George Street AVALON BEACH NSW 2107                            |  |
| Proposed Development:              | Alterations and additions to a dwelling house, including a deck and retaining walls |  |
| Zoning:                            | C4 Environmental Living   |  |
| Development Permissible:           | Yes   |  |
| Existing Use Rights:               | No  |  |
| Consent Authority:                 | Northern Beaches Council  |  |
| Land and Environment Court Action: | No  |  |

Conrad Groenewald

Jeff Karskens

Magdalena Maria Groenewald

| Application Lodged:       | 14/10/2021                              |  |
|---------------------------|---|--|
| Integrated Development:   | No                                      |  |
| Designated Development:   | No                                      |  |
| State Reporting Category: | Residential - Alterations and additions |  |
| Notified:                 | 29/10/2021 to 12/11/2021                |  |
| Advertised:               | Not Advertised                          |  |
| Submissions Received:     | 0                                       |  |
| Clause 4.6 Variation:     | Nil                                     |  |
| Recommendation:           | Approval                                |  |

# PROPOSED DEVELOPMENT IN DETAIL

The application consists of the alterations and additions to an existing dwelling house. Specifically, the proposal involves:

Ground Floor: Internal alterations to rumpus and bathroom; new windows to guestroom.

<u>First Floor</u>: Internal re-configuration of living area, en-suite, new windows.

<u>Outdoor Area</u>: Timber deck and entertaining area, with associated steps and terraced areas to the rear yard.

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Amended plans were received on 1 December 2021, which reduced the area of the deck and increased its setback from the rear (south) boundary. The application was not re-notified upon receipt of these plans, as consistent with the Northern Beaches Community Participation Plan, amendments which have a reduced environmental impact do not need to be notified.

#### ASSESSMENT INTRODUCTION

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared (the subject of this report) taking into account all relevant provisions of the Environmental Planning and Assessment Act 1979, and the associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon the subject site and adjoining, surrounding and nearby properties;
- Notification to adjoining and surrounding properties, advertisement (where required) and referral
  to relevant internal and external bodies in accordance with the Act, Regulations and relevant
  Development Control Plan;
- A review and consideration of all submissions made by the public and community interest groups in relation to the application;
- A review and consideration of all documentation provided with the application (up to the time of determination);
- A review and consideration of all referral comments provided by the relevant Council Officers, State Government Authorities/Agencies and Federal Government Authorities/Agencies on the proposal.

## SUMMARY OF ASSESSMENT ISSUES

Pittwater 21 Development Control Plan - C1.17 Swimming Pool Safety

Pittwater 21 Development Control Plan - D1.9 Side and rear building line

Pittwater 21 Development Control Plan - D1.14 Landscaped Area - Environmentally Sensitive Land

## SITE DESCRIPTION

| Property Description:      | Lot 1 DP 558869, 101 George Street AVALON BEACH NSW 2107   |
|----------------------------|--|
| Detailed Site Description: | The subject site consists of one (1) allotment located on the south-western side of George Street, Avalon. The site also fronts an unformed road reserve to the east, which connects George and Patrick Streets. |
|                            | The site is regular in shape with a frontage of 21m along George Street and a depth of 30m. The site has a surveyed area of 743m².   |
|                            | The site is located within the C4 Environmental Living zone of Pittwater Local Environmental Plan 2013 and accommodates a two storey dwelling house, swimming pool and outbuildings.                             |
|                            | The site has a north-easterly aspect, with the topography  |

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rising up sharply towards the rear boundary. The site is in close proximity to the Careel Bay foreshore and is subject to the Coastal Management SEPP. No significant vegetation is located on the land. Adjoining and surrounding development is characterised by

single and double storey dwelling houses.

Мар:



## SITE HISTORY

The land has been used for residential purposes for an extended period of time. A search of Council's records has revealed the following relevant history:

N0539/06: Development consent granted for "Bed and Breakfast Establishment" on 13 October 2006. The approved plans for this consent show all existing structures on the land are erected legally and the proposed development does not appear to rely on any unauthorized structures.

# **ENVIRONMENTAL PLANNING AND ASSESSMENT ACT, 1979 (EPAA)**

The relevant matters for consideration under the Environmental Planning and Assessment Act, 1979, are:

| Section 4.15 Matters for Consideration  | Comments  |
|---|---|
| Section 4.15 (1) (a)(i) – Provisions of any environmental planning instrument | See discussion on "Environmental Planning Instruments" in this report.  |
| ( ) ( ) ( )   | Draft State Environmental Planning Policy (Remediation of Land) seeks to replace the existing SEPP No. 55 (Remediation of Land). Public consultation on the draft policy was completed on 13 April 2018. The subject site has been used for residential |

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| Section 4.15 Matters for Consideration  | Comments  |  |
|---|---|--|
|   | purposes for an extended period of time. The proposed development retains the residential use of the site, and is not considered a contamination risk.  |  |
| Section 4.15 (1) (a)(iii) – Provisions of any development control plan  | Pittwater 21 Development Control Plan applies to this proposal.   |  |
| Section 4.15 (1) (a)(iiia) –<br>Provisions of any planning<br>agreement   | None applicable.  |  |
| Section 4.15 (1) (a)(iv) – Provisions of the Environmental Planning and Assessment Regulation 2000 (EP&A Regulation 2000) | <u>Division 8A</u> of the EP&A Regulation 2000 requires the consent authority to consider "Prescribed conditions" of development consent. These matters have been addressed via a condition of consent.   |  |
|   | Clause 50(1A) of the EP&A Regulation 2000 requires the submission of a design verification certificate from the building designer at lodgement of the development application. This clause is not relevant to this application.   |  |
|   | Clauses 54 and 109 of the EP&A Regulation 2000 allow Council to request additional information. Additional information was requested in relation to non-compliances with the: rear setback; and landscaped open space controls of Pittwater21 DCP, in correspondence dated 16 November 2021. Amended information in relation to these matters was received by Council on 29 and 30 November 2021. |  |
|   | Clause 92 of the EP&A Regulation 2000 requires the consent authority to consider AS 2601 - 1991: The Demolition of Structures. This matter has been addressed via a condition of consent.   |  |
|   | Clauses 93 and/or 94 of the EP&A Regulation 2000 requires the consent authority to consider the upgrading of a building (including fire safety upgrade of development). This clause is not relevant to this application.  |  |
|   | Clause 98 of the EP&A Regulation 2000 requires the consent authority to consider insurance requirements under the Home Building Act 1989. This matter has been addressed via a condition of consent.  |  |
|   | Clause 98 of the EP&A Regulation 2000 requires the consent authority to consider the provisions of the Building Code of Australia (BCA). This matter has been addressed via a condition of consent.   |  |
|   | Clause 143A of the EP&A Regulation 2000 requires the submission of a design verification certificate from the building designer prior to the issue of a Construction Certificate. This clause is not relevant to this application.  |  |

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| Section 4.15 Matters for Consideration  | Comments  |
|---|---|
| Section 4.15 (1) (b) – the likely impacts of the development, including environmental impacts on the natural and built environment and social and economic impacts in | (i) Environmental Impact The environmental impacts of the proposed development on the natural and built environment are addressed under the Pittwater 21 Development Control Plan section in this report. |
| the locality  | (ii) <b>Social Impact</b> The proposed development will not have a detrimental social impact in the locality considering the character of the proposal.   |
|   | (iii) <b>Economic Impact</b> The proposed development will not have a detrimental economic impact on the locality considering the nature of the existing and proposed land use.                           |
| Section 4.15 (1) (c) – the suitability of the site for the development  | The site is considered suitable for the proposed development.   |
| Section 4.15 (1) (d) – any submissions made in accordance with the EPA Act or EPA Regs  | See discussion on "Notification & Submissions Received" in this report.   |
| Section 4.15 (1) (e) – the public interest  | No matters have arisen in this assessment that would justify the refusal of the application in the public interest.   |

# **EXISTING USE RIGHTS**

Existing Use Rights are not applicable to this application.

# **BUSHFIRE PRONE LAND**

The site is not classified as bush fire prone land.

# **NOTIFICATION & SUBMISSIONS RECEIVED**

The subject development application has been publicly exhibited from 29/10/2021 to 12/11/2021 in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2000 and the Community Participation Plan.

As a result of the public exhibition of the application Council received no submissions.

## **REFERRALS**

| Internal Referral Body | Comments  |
|------------------------|---|
| Landscape Officer      | The development application is for alterations and additions to the existing dwelling house and garage, new rear deck and landscape works.  |
|                        | Council's Landscape Referral is assessed against the Pittwater Local Environment Plan clause E4 zone Environmental Living, and the following Pittwater 21 DCP controls (but not limited to):  • B4.22 Preservation of Trees and Bushland Vegetation  • C1.1 Landscaping |

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| Internal Referral Body           | Comments  |  |  |
|----------------------------------|---|--|--|
| -                                | D1 Avalon Locality  |  |  |
|                                  | The site is located in the E4 Environmental Living zone, requiring development to achieve a scale integrated with the landform and landscape, and to minimise impact on the natural environment, including the retention of natural landscape features and existing trees, to satisfy the landscape objectives of the E4 Environmental Living zone.   |  |  |
|                                  | The existing site contains no prescribed trees (protected under the DCP) with many palms within the frontage and garden planting with boundary hedges within the rear of the property. The existing dilapidated pine log retaining walls within the rear of the property are to be demolished and replaced with new masonry retaining walls along the rear boundary and part of the side boundaries towards the rear of the site. As such the existing vegetation in parts will require removal and no concerns are raised as the existing vegetation is exempt by height, and Council consent is not required for management or removal. |  |  |
|                                  | A Landscape Plan is provided and is generally acceptable, subject to conditions of consent, including deletion of the proposed Cupaniopsis anacardioides tree planting as this species is known to self-seed into bushland areas.   |  |  |
| NECC (Bushland and Biodiversity) | The application seeks approval for Internal renovations, extension of existing deck, new retaining walls and landscaping. Council's Natural Environment Unit - Biodiversity referral team have reviewed the application for consistency against the relevant environmental legislation and controls, including:   |  |  |
|                                  | Biodiversity Conservation Act 2016 (BC Act) State Environmental Planning Policy (Coastal Management) 2018   |  |  |
|                                  | <ul><li>Proximity to Coastal Wetlands</li><li>Coastal Environment Area</li></ul>  |  |  |
|                                  | Pittwater Local Environmental Plan (PLEP)   |  |  |
|                                  | 7.6 Biodiversity Protection   |  |  |
|                                  | Pittwater Development Control Plan (PDCP)   |  |  |
|                                  | B4.4 Flora and Fauna Habitat Enhancement Category 2 and Wildlife Corridor   |  |  |
|                                  | The application does not require the removal of prescribed trees or vegetation, nor is it likely to impact on nearby biodiversity values. No objection is raised over the proposed landscaping. Subject to conditions the Bushland and Biodiversity referral team find the application to be consistent against relevant environmental controls.  |  |  |

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# **ENVIRONMENTAL PLANNING INSTRUMENTS (EPIS)\***

All, Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the merit assessment of this application.

In this regard, whilst all provisions of each Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the assessment, many provisions contained within the document are not relevant or are enacting, definitions and operational provisions which the proposal is considered to be acceptable against.

As such, an assessment is provided against the controls relevant to the merit consideration of the application hereunder.

# State Environmental Planning Policies (SEPPs) and State Regional Environmental Plans (SREPs)

## SEPP 55 - Remediation of Land

Clause 7 (1) (a) of SEPP 55 requires the Consent Authority to consider whether land is contaminated. Council records indicate that the subject site has been used for residential purposes for a significant period of time with no prior land uses. In this regard it is considered that the site poses no risk of contamination and therefore, no further consideration is required under Clause 7 (1) (b) and (c) of SEPP 55 and the land is considered to be suitable for the residential land use.

## SEPP (Building Sustainability Index: BASIX) 2004

A BASIX certificate has been submitted with the application (see Certificate No.A430010 dated 1 September 2021).

The BASIX Certificate indicates that the development will achieve the sustainability requirement of the SEPP.

## SEPP (Coastal Management) 2018

The site is subject to SEPP Coastal Management (2018). Accordingly, an assessment under the relevant provisions of the SEPP has been carried out as follows:

# 11 Development on land in proximity to coastal wetlands or littoral rainforest

- (1) Development consent must not be granted to development on land identified as "proximity area for coastal wetlands" or "proximity area for littoral rainforest" on the Coastal Wetlands and Littoral Rainforests Area Map unless the consent authority is satisfied that the proposed development will not significantly impact on:
  - (a) the biophysical, hydrological or ecological integrity of the adjacent coastal wetland or littoral rainforest, or
  - (b) the quantity and quality of surface and ground water flows to and from the adjacent coastal wetland or littoral rainforest.

<u>Comment:</u> The site is located on the southern side of George Street, with properties on the opposite side having direct frontage to the Careel Bay foreshore and designated coastal wetlands. The external

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works proposed are for a new deck to the rear of the existing house, both of which are a significant distance from the foreshore (approximately 70m). In this regard, the proposal will have a negligible impact on the physical and ecological integrity of the coastal wetlands and the proposal is considered to have met this requirement.

# 14 Development on land within the coastal use area

(1)

- (a) has considered whether the proposed development is likely to cause an adverse impact on the following:
  - (i) existing, safe access to and along the foreshore, beach, headland or rock platform for members of the public, including persons with a disability,
  - (ii) overshadowing, wind funnelling and the loss of views from public places to foreshores,
  - (iii) the visual amenity and scenic qualities of the coast, including coastal headlands,
  - (iv) Aboriginal cultural heritage, practices and places,
  - (v) cultural and built environment heritage, and
- (b) is satisfied that:
  - (i) the development is designed, sited and will be managed to avoid an adverse impact referred to in paragraph (a), or
  - (ii) if that impact cannot be reasonably avoided—the development is designed, sited and will be managed to minimise that impact, or
  - (iii) if that impact cannot be minimised—the development will be managed to mitigate that impact, and
- (c) has taken into account the surrounding coastal and built environment, and the bulk, scale and size of the proposed development.

<u>Comment:</u> The external proposed works are relatively minor and will not have an adverse impact on any natural, scenic or cultural values of the existing land or area. As such, it is considered that the application does comply with the requirements of the State Environmental Planning Policy (Coastal Management) 2018.

# 15 Development in coastal zone generally—development not to increase risk of coastal hazards

Development consent must not be granted to development on land within the coastal zone unless the consent authority is satisfied that the proposed development is not likely to cause increased risk of coastal hazards on that land or other land.

<u>Comment</u>: The subject land is not in close proximity to the foreshore and as such is unlikely to result in any increased risk of coastal hazards.

#### Pittwater Local Environmental Plan 2014

| Is the development permissible?  | Yes |  |
|--|-----|--|
| After consideration of the merits of the proposal, is the development consistent with: |     |  |
| aims of the LEP?   | Yes |  |
| zone objectives of the LEP?  | Yes |  |

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Principal Development Standards

| Standard             | Requirement | Proposed          | % Variation | Complies |
|----------------------|-------------|-------------------|-------------|----------|
| Height of Buildings: | 8.5m        | 6.36m (no change) | N/A         | Yes      |

**Compliance Assessment** 

| Clause   | Compliance with Requirements |  |
|--|------------------------------|--|
| 1.9A Suspension of covenants, agreements and instruments | Yes                          |  |
| 4.3 Height of buildings                                  | Yes                          |  |
| 5.21 Flood planning                                      | Yes                          |  |
| 7.1 Acid sulfate soils                                   | Yes                          |  |
| 7.2 Earthworks   | Yes                          |  |
| 7.6 Biodiversity protection                              | Yes                          |  |
| 7.7 Geotechnical hazards                                 | Yes                          |  |

# Pittwater 21 Development Control Plan

# **Built Form Controls**

| <b>Built Form Control</b> | Requirement | Proposed                 | % Variation* | Complies |
|---------------------------|-------------|--------------------------|--------------|----------|
| Front building line       | 6.5m        | 9.5m                     | N/A          | Yes      |
| Rear building line        | 6.5m        | 4.2m                     | 35           | No       |
| Side building line        | 2.5m (east) | 13.4m                    | N/A          | Yes      |
|                           | 1m (west)   | 5.2m                     | N/A          | Yes      |
| Building envelope         | 3.5m        | Within envelope          | N/A          | Yes      |
|                           | 3.5m        | Within envelope          | N/A          | Yes      |
| Landscaped area           | 60%         | 334m <sup>2</sup> or 45% | 25           | No       |

<sup>\*</sup>Note: The percentage variation is calculated on the *overall* numerical variation (ie: for Landscaped area - Divide the proposed area by the numerical requirement then multiply the proposed area by 100 to equal X, then 100 minus X will equal the percentage variation. Example: 38/40 x 100 = 95 then 100 - 95 = 5% variation)

**Compliance Assessment** 

| Clause  | •   | Consistency<br>Aims/Objectives |
|---|-----|--------------------------------|
| A1.7 Considerations before consent is granted                             | Yes | Yes                            |
| A4.1 Avalon Beach Locality  | Yes | Yes                            |
| B3.1 Landslip Hazard  | Yes | Yes                            |
| B3.6 Contaminated Land and Potentially Contaminated Land                  | Yes | Yes                            |
| B4.4 Flora and Fauna Habitat Enhancement Category 2 and Wildlife Corridor | Yes | Yes                            |
| B5.15 Stormwater  | Yes | Yes                            |
| B8.1 Construction and Demolition - Excavation and Landfill                | Yes | Yes                            |
| B8.3 Construction and Demolition - Waste Minimisation                     | Yes | Yes                            |

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| Clause  | Compliance<br>with<br>Requirements | Consistency<br>Aims/Objectives |
|---|------------------------------------|--------------------------------|
| C1.1 Landscaping  | Yes                                | Yes                            |
| C1.2 Safety and Security  | Yes                                | Yes                            |
| C1.3 View Sharing   | Yes                                | Yes                            |
| C1.4 Solar Access   | Yes                                | Yes                            |
| C1.5 Visual Privacy   | Yes                                | Yes                            |
| C1.6 Acoustic Privacy   | Yes                                | Yes                            |
| C1.7 Private Open Space   | Yes                                | Yes                            |
| C1.12 Waste and Recycling Facilities                                | Yes                                | Yes                            |
| C1.13 Pollution Control   | Yes                                | Yes                            |
| C1.17 Swimming Pool Safety  | Yes                                | Yes                            |
| D1.1 Character as viewed from a public place                        | Yes                                | Yes                            |
| D1.5 Building colours and materials                                 | Yes                                | Yes                            |
| D1.8 Front building line  | Yes                                | Yes                            |
| D1.9 Side and rear building line                                    | No                                 | Yes                            |
| D1.11 Building envelope   | Yes                                | Yes                            |
| D1.14 Landscaped Area - Environmentally Sensitive Land              | No                                 | Yes                            |
| D1.16 Fences - Flora and Fauna Conservation Areas                   | Yes                                | Yes                            |
| D1.17 Construction, Retaining walls, terracing and undercroft areas | Yes                                | Yes                            |
| D1.20 Scenic Protection Category One Areas                          | Yes                                | Yes                            |
| D1.21 Masterplan - Careel Bay                                       | Yes                                | Yes                            |
| D15.22 Masterplan - Careel Bay                                      | Yes                                | Yes                            |

# **Detailed Assessment**

# **C1.17 Swimming Pool Safety**

A swimming pool already exists on the site. The lower ground floor will modify the doors to the existing guest room which accesses the pool. Hence, a condition of consent is recommended that the safety fencing to the pool, be upgraded if required.

# D1.9 Side and rear building line

# **Description Of Non-Compliance**

The proposed deck is located at a distance of 4.2m from the rear boundary of the site, which represents a 35% variation with the 6.5m minimum rear setback.

# **Consideration of the Outcomes**

An assessment of the proposed variation against the Outcomes of the control is provided below:

To achieve the desired future character of the Locality. (S)

Comment: Whilst a minor loss of landscaped open space is proposed, the change on the ground level

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will not be perceptible from the adjoining public domain. Hence, this Outcome is acheived.

The bulk and scale of the built form is minimised. (En, S)

<u>Comment</u>: As stated before, there will be negligible change to the external appearance of the existing dwelling and landscaped area. Hence, this Outcome is achieved.

Equitable preservation of views and vistas to and/or from public/private places. (S)

<u>Comment</u>: There will be no view loss, either from private properties or the public domain, as a result of the proposed variation to control.

To encourage view sharing through complimentary siting of buildings, responsive design and well-positioned landscaping.

<u>Comment</u>: This Outcome will not be compromised by the proposed variation.

To ensure a reasonable level of privacy, amenity and solar access is provided within the development site and maintained to residential properties. (En, S)

<u>Comment</u>: The variation to the landscaped open space control will not result in any significant amenity impact in respect to privacy, overshadowing or visual impact. Hence, this Outcome is achieved.

Substantial landscaping, a mature tree canopy and an attractive streetscape. (En, S)

<u>Comment</u>: The extent of net loss on the site is relatively minor, at 3% of the site area. In this regard, the existing landscaped area will not change to any significant degree and this Outcome is not compromised.

Flexibility in the siting of buildings and access. (En, S)

<u>Comment</u>: The site is relatively wide and shallow, with limited dimensions for private open space, particularly at the rear of the site. Hence, it is reasonable to allow some flexibility to accommodate an enlarged deck area at the rear to better connect with the existing upper level of the house.

Vegetation is retained and enhanced to visually reduce the built form. (En)

Comment: No significant vegetation will be lost as a result of the proposed development.

A landscaped buffer between commercial and residential zones is achieved.(En,S)

Comment: Not applicable to the proposed development.

In summary, despite the net loss in existing landscaped open space on the site and the numerical variation, the circumstances of the site and the merits of the design (as amended) will meet the Outcomes of the control.

#### D1.14 Landscaped Area - Environmentally Sensitive Land

# **Description of Non-Compliance**

A total of  $334\text{m}^2$ , or 45% of the site, is set aside of landscaped open space. This is short of the 60% requirement in the E4 zone.

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The existing provision of landscaped open space is estimated at 48%.

## **Consideration of the Outcomes**

An assessment of the proposed variation against the Outcomes of the control is provided below:

Achieve the desired future character of the Locality. (S)

<u>Comment</u>: The external aspect of the proposed works are relatively minor and will not hinder the achievement of the desired future character.

The bulk and scale of the built form is minimised. (En, S)

<u>Comment</u>: The bulk and scale of the existing dwelling will not be changed by the proposal, hence this Outcome is met.

A reasonable level of amenity and solar access is provided and maintained. (En, S)

<u>Comment</u>: No adverse amenity impacts to adjoining properties are likely as a result of the proposed development. The amended deck is located a reasonable distance from the rear boundary and given that the deck will be at least 4.5m below the ground level at this boundary, overlooking and privacy impacts are unlikely.

Vegetation is retained and enhanced to visually reduce the built form. (En)

Comment: No significant vegetation will be removed as a result of the proposed development.

Conservation of natural vegetation and biodiversity. (En)

<u>Comment</u>: As stated above, no vegetation or significant area of biodiversity will be effected by the proposed development.

Stormwater runoff is reduced, preventing soil erosion and siltation of natural drainage channels. (En)

<u>Comment</u>: The existing stormwater management systems are adequate to accommodate the proposed development.

To preserve and enhance the rural and bushland character of the area. (En, S)

Comment: Not applicable to the proposed development.

Soft surface is maximised to provide for infiltration of water to the water table, minimise run-off and assist with stormwater management.(En, S)

<u>Comment</u>: The proposed development will result in a small loss of soft surface (estimated at 3% of the site area), however not to the extent that this Outcome is adversely compromised.

In summary, despite the variation with the minimum standard, the proposal can still meet the Outcomes of the control and strict compliance with the landscaped open space requirement is not considered necessary.

## THREATENED SPECIES, POPULATIONS OR ECOLOGICAL COMMUNITIES

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The proposal will not significantly affect threatened species, populations or ecological communities, or their habitats.

#### CRIME PREVENTION THROUGH ENVIRONMENTAL DESIGN

The proposal is consistent with the principles of Crime Prevention Through Environmental Design.

#### **POLICY CONTROLS**

## Northern Beaches Section 7.12 Contributions Plan 2021

The proposal is subject to the application of Northern Beaches Section 7.12 Contributions Plan 2021.

A monetary contribution of \$6,920 is required for the provision of new and augmented public infrastructure. The contribution is calculated as 1% of the total development cost of \$692,000.

## CONCLUSION

The site has been inspected and the application assessed having regard to all documentation submitted by the applicant and the provisions of:

- Environmental Planning and Assessment Act 1979;
- Environmental Planning and Assessment Regulation 2000;
- All relevant and draft Environmental Planning Instruments;
- Pittwater Local Environment Plan;
- Pittwater Development Control Plan; and
- Codes and Policies of Council.

This assessment has taken into consideration the submitted plans, Statement of Environmental Effects, all other documentation supporting the application and public submissions, and does not result in any unreasonable impacts on surrounding, adjoining, adjacent and nearby properties subject to the conditions contained within the recommendation.

In consideration of the proposal and the merit consideration of the development, the proposal is considered to be:

- Consistent with the objectives of the DCP
- Consistent with the zone objectives of the LEP
- Consistent with the aims of the LEP
- Consistent with the objectives of the relevant EPIs
- Consistent with the objects of the Environmental Planning and Assessment Act 1979

It is considered that the proposed development satisfies the appropriate controls and that all processes and assessments have been satisfactorily addressed.

# **RECOMMENDATION**

THAT Council as the consent authority grant Development Consent to DA2021/1767 for Alterations and additions to a dwelling house, including a deck and retaining walls on land at Lot 1 DP 558869, 101 George Street, AVALON BEACH, subject to the conditions printed below:

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# **DEVELOPMENT CONSENT OPERATIONAL CONDITIONS**

# 1. Approved Plans and Supporting Documentation

The development must be carried out in compliance (except as amended by any other condition of consent) with the following:

# a) Approved Plans

| Architectural Plans - Endorsed with Council's stamp |                     |                           |  |
|---|---------------------|---------------------------|--|
| Drawing No.   | Dated               | Prepared By               |  |
| DA 002 Revision C                                   | 31 August 2021      | Jeff Karskens<br>Designer |  |
| DA 004 Revision D                                   | 25 November<br>2021 | Jeff Karskens<br>Designer |  |
| DA 100 Revision C                                   | 31 August 2021      | Jeff Karskens<br>Designer |  |
| DA 101 Revision D                                   | 25 November<br>2021 | Jeff Karskens<br>Designer |  |
| DA 102 Revision D                                   | 25 November<br>2021 | Jeff Karskens<br>Designer |  |
| DA 200 Revision C                                   | 31 August 2021      | Jeff Karskens<br>Designer |  |
| DA 300 Revision C                                   | 31 August 2021      | Jeff Karskens<br>Designer |  |
| DA 301 Revision C                                   | 31 August 2021      | Jeff Karskens<br>Designer |  |

| Reports / Documentation – All recommendations and requirements contained within: |                      |                                |  |
|--|----------------------|--------------------------------|--|
| Report Title / No.   | Dated                | Prepared By                    |  |
| BASIX Certificate A430010  | 1 September<br>2021  | Jeff Karskens Designer         |  |
| Geotechnical Assessment AG 21303   | 17 September<br>2021 | Ascent Geotechnical Consulting |  |

- b) Any plans and / or documentation submitted to satisfy the Conditions of this consent.
- c) The development is to be undertaken generally in accordance with the following:

| Landscape Plans        |       |                                     |  |
|------------------------|-------|-------------------------------------|--|
| Drawing Title / No.    | Dated | Prepared By                         |  |
| Landscape Plan Issue B |       | True Form Landscape<br>Architecture |  |

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| Waste Management Plan |                   |               |
|-----------------------|-------------------|---------------|
| Drawing No/Title.     | Dated             | Prepared By   |
| -                     | 13 September 2021 | Jeff Karskens |

In the event of any inconsistency between conditions of this consent and the drawings/documents referred to above, the conditions of this consent will prevail.

Reason: To ensure the work is carried out in accordance with the determination of Council and approved plans.

#### 2. Prescribed Conditions

- (a) All building works must be carried out in accordance with the requirements of the Building Code of Australia (BCA).
- (b) BASIX affected development must comply with the schedule of BASIX commitments specified within the submitted BASIX Certificate (demonstrated compliance upon plans/specifications is required prior to the issue of the Construction Certificate);
- (c) A sign must be erected in a prominent position on any site on which building work, subdivision work or demolition work is being carried out:
  - (i) showing the name, address and telephone number of the Principal Certifying Authority for the work, and
  - (ii) showing the name of the principal contractor (if any) for any building work and a telephone number on which that person may be contacted outside working hours, and
  - (iii) stating that unauthorised entry to the work site is prohibited.
  - Any such sign is to be maintained while the building work, subdivision work or demolition work is being carried out, but must be removed when the work has been completed.
- (d) Residential building work within the meaning of the Home Building Act 1989 must not be carried out unless the Principal Certifying Authority for the development to which the work relates (not being the Council) has given the Council written notice of the following information:
  - (i) in the case of work for which a principal contractor is required to be appointed:
    - A. the name and licence number of the principal contractor, and
    - B. the name of the insurer by which the work is insured under Part 6 of
  - (ii) in the case of work to be done by an owner-builder:
    - A. the name of the owner-builder, and
    - B. if the owner-builder is required to hold an owner-builder permit under that Act, the number of the owner-builder permit.

If arrangements for doing the residential building work are changed while the work is in progress so that the information notified under becomes out of date, further work must not be carried out unless the Principal Certifying Authority for the development to which the work relates (not being the Council) has given the Council written notice of the updated information.

- (e) Development that involves an excavation that extends below the level of the base of the footings of a building on adjoining land, the person having the benefit of the development consent must, at the person's own expense:
  - (i) protect and support the adjoining premises from possible damage from the

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excavation, and

- (ii) where necessary, underpin the adjoining premises to prevent any such damage.
- (iii) must, at least 7 days before excavating below the level of the base of the footings of a building on an adjoining allotment of land, give notice of intention to do so to the owner of the adjoining allotment of land and furnish particulars of the excavation to the owner of the building being erected or demolished.
- (iv) the owner of the adjoining allotment of land is not liable for any part of the cost of work carried out for the purposes of this clause, whether carried out on the allotment of land being excavated or on the adjoining allotment of land.

In this clause, allotment of land includes a public road and any other public place.

Reason: Legislative requirement.

# 3. General Requirements

(a) Unless authorised by Council:

Building construction and delivery of material hours are restricted to:

- 7.00 am to 5.00 pm inclusive Monday to Friday,
- 8.00 am to 1.00 pm inclusive on Saturday,
- No work on Sundays and Public Holidays.

Demolition and excavation works are restricted to:

8.00 am to 5.00 pm Monday to Friday only.

(Excavation work includes the use of any excavation machinery and the use of jackhammers, rock breakers, excavators, loaders and the like, regardless of whether the activities disturb or alter the natural state of the existing ground stratum or are breaking up/removing materials from the site).

- (b) Should any asbestos be uncovered on site, its demolition and removal must be carried out in accordance with WorkCover requirements and the relevant Australian Standards.
- (c) At all times after the submission the Notice of Commencement to Council, a copy of the Development Consent and Construction Certificate is to remain onsite at all times until the issue of a final Occupation Certificate. The consent shall be available for perusal of any Authorised Officer.
- (d) Where demolition works have been completed and new construction works have not commenced within 4 weeks of the completion of the demolition works that area affected by the demolition works shall be fully stabilised and the site must be maintained in a safe and clean state until such time as new construction works commence.
- (e) Onsite toilet facilities (being either connected to the sewer or an accredited sewer management facility) for workers are to be provided for construction sites at a rate of 1 per 20 persons.
- (f) Prior to the release of the Construction Certificate, payment of the Long Service Levy is required. This payment can be made at Council or to the Long Services Payments Corporation. Payment is not required where the value of the works is less than \$25,000. The Long Service Levy is calculated on 0.35% of the building and

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- construction work. The levy rate and level in which it applies is subject to legislative change. The applicable fee at the time of payment of the Long Service Levy will apply.
- (g) The applicant shall bear the cost of all works associated with the development that occurs on Council's property.
- (h) No skip bins, building materials, demolition or excavation waste of any nature, and no hoist, plant or machinery (crane, concrete pump or lift) shall be placed on Council's footpaths, roadways, parks or grass verges without Council Approval.
- (i) Demolition materials and builders' wastes are to be removed to approved waste/recycling centres.
- (j) No trees or native shrubs or understorey vegetation on public property (footpaths, roads, reserves, etc.) or on the land to be developed shall be removed or damaged during construction unless specifically approved in this consent including for the erection of any fences, hoardings or other temporary works.
- (k) Prior to the commencement of any development onsite for:
  - i) Building/s that are to be erected
  - ii) Building/s that are situated in the immediate vicinity of a public place and is dangerous to persons or property on or in the public place
  - iii) Building/s that are to be demolished
  - iv) For any work/s that is to be carried out
  - v) For any work/s that is to be demolished

The person responsible for the development site is to erect or install on or around the development area such temporary structures or appliances (wholly within the development site) as are necessary to protect persons or property and to prevent unauthorised access to the site in order for the land or premises to be maintained in a safe or healthy condition. Upon completion of the development, such temporary structures or appliances are to be removed within 7 days.

- (I) A "Road Opening Permit" must be obtained from Council, and all appropriate charges paid, prior to commencement of any work on Council property. The owner/applicant shall be responsible for all public utilities and services in the area of the work, shall notify all relevant Authorities, and bear all costs associated with any repairs and/or adjustments as those Authorities may deem necessary.
- (m) The works must comply with the relevant Ausgrid Network Standards and SafeWork NSW Codes of Practice.
- (n) Requirements for new swimming pools/spas or existing swimming pools/spas affected by building works.
  - (1) Child resistant fencing is to be provided to any swimming pool or lockable cover to any spa containing water and is to be consistent with the following;

Relevant legislative requirements and relevant Australian Standards (including but not limited) to:

- (i) Swimming Pools Act 1992
- (ii) Swimming Pools Amendment Act 2009
- (iii) Swimming Pools Regulation 2018
- (iv) Australian Standard AS1926 Swimming Pool Safety
- (v) Australian Standard AS1926.1 Part 1: Safety barriers for swimming pools
- (vi) Australian Standard AS1926.2 Part 2: Location of safety barriers for swimming pools.

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- (2) A 'KEEP WATCH' pool safety and aquatic based emergency sign, issued by Royal Life Saving is to be displayed in a prominent position within the pool/spa area.
- (3) Filter backwash waters shall be conveyed to the Sydney Water sewerage system in sewered areas or managed on-site in unsewered areas in a manner that does not cause pollution, erosion or run off, is separate from the irrigation area for any wastewater system and is separate from any onsite stormwater management system.
- (4) Swimming pools and spas must be registered with the Division of Local Government.

Reason: To ensure that works do not interfere with reasonable amenity expectations of residents and the community.

# FEES / CHARGES / CONTRIBUTIONS

# 4. Policy Controls

Northern Beaches 7.12 Contributions Plan 2021

A monetary contribution of \$6,920.00 is payable to Northern Beaches Council for the provision of local infrastructure and services pursuant to section 7.12 of the Environmental Planning & Assessment Act 1979 and the Northern Beaches Section 7.12 Contributions Plan 2021. The monetary contribution is based on a development cost of \$692,000.00.

The monetary contribution is to be paid prior to the issue of the first Construction Certificate or Subdivision Certificate whichever occurs first, or prior to the issue of the Subdivision Certificate where no Construction Certificate is required. If the monetary contribution (total or in part) remains unpaid after the financial quarter that the development consent is issued, the amount unpaid (whether it be the full cash contribution or part thereof) will be adjusted on a quarterly basis in accordance with the applicable Consumer Price Index. If this situation applies, the cash contribution payable for this development will be the total unpaid monetary contribution as adjusted.

The proponent shall provide to the Certifying Authority written evidence (receipt/s) from Council that the total monetary contribution has been paid.

The Northern Beaches Section 7.12 Contributions Plan 2021 may be inspected at 725 Pittwater Rd, Dee Why and at Council's Customer Service Centres or alternatively, on Council's website at www.northernbeaches.nsw.gov.au

This fee must be paid prior to the issue of the Construction Certificate. Details demonstrating compliance are to be submitted to the Principal Certifying Authority.

Reason: To provide for contributions in accordance with the Contribution Plan to fund the provision of new or augmented local infrastructure and services.

# 5. Security Bond

A bond (determined from cost of works) of \$2,000 and an inspection fee in accordance with Council's Fees and Charges paid as security are required to ensure the rectification of any damage that may occur to the Council infrastructure contained within the road reserve adjoining the site as a result of construction or the transportation of materials and equipment to and from

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the development site.

An inspection fee in accordance with Council adopted fees and charges (at the time of payment) is payable for each kerb inspection as determined by Council (minimum (1) one inspection).

All bonds and fees shall be deposited with Council prior to Construction Certificate or demolition work commencing, and details demonstrating payment are to be submitted to the Certifying Authority prior to the issue of the Construction Certificate.

To process the inspection fee and bond payment a Bond Lodgement Form must be completed with the payments (a copy of the form is attached to this consent and alternatively a copy is located on Council's website at www.northernbeaches.nsw.gov.au).

Reason: To ensure adequate protection of Council's infrastructure.

# CONDITIONS TO BE COMPLIED WITH DURING DEMOLITION AND BUILDING WORK

## 6. Tree and Vegetation Protection

- a) Existing trees and vegetation shall be retained and protected, including:
- i) all trees and vegetation within the site, excluding exempt trees and vegetation under the relevant planning instruments of legislation,
- ii) all trees and vegetation located on adjoining properties,
- iii) all road reserve trees and vegetation.
- b) Tree protection shall be undertaken as follows:
- i) tree protection shall be in accordance with Australian Standard 4970-2009 Protection of Trees on Development Sites, including the provision of temporary fencing to protect existing trees within 5 metres of development,
- ii) existing ground levels shall be maintained within the tree protection zone of trees to be retained, unless authorised by an Arborist with minimum AQF Level 5 in arboriculture,
- iii) removal of existing tree roots at or >25mm ( $\emptyset$ ) diameter is not permitted without consultation with an Arborist with minimum AQF Level 5 in arboriculture,
- iv) no excavated material, building material storage, site facilities, nor landscape materials are to be placed within the canopy dripline of trees and other vegetation required to be retained,
- v) structures are to bridge tree roots at or >25mm ( $\emptyset$ ) diameter unless directed by an Arborist with minimum AQF Level 5 in arboriculture on site,
- vi) excavation for stormwater lines and all other utility services is not permitted within the tree protection zone, without consultation with an Arborist with minimum AQF Level 5 in arboriculture including advice on root protection measures,
- vii) should either or all of v) or vi) occur during site establishment and construction works, an Arborist with minimum AQF Level 5 in arboriculture shall provide recommendations for tree protection measures. Details including photographic evidence of works undertaken shall be submitted by the Arborist to the Certifying Authority,
- viii) any temporary access to, or location of scaffolding within the tree protection zone of a protected tree or any other tree to be retained during the construction works is to be undertaken using the protection measures specified in sections 4.5.3 and 4.5.6 of Australian Standard 4970-2009 Protection of Trees on Development Sites.

The Certifying Authority must ensure that:

c) The activities listed in section 4.2 of Australian Standard 4970-2009 Protection of Trees on Development Sites, do not occur within the tree protection zone of any tree, and any temporary access to, or location of scaffolding within the tree protection zone of a protected tree, or any other tree to be retained on the site during the construction, is undertaken using the protection

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measures specified in sections 4.5.3 and 4.5.6 of that standard.

Note: All street trees within the road verge and trees within private property are protected under Northern Beaches Council development control plans, except where Council's written consent for removal has been obtained. The felling, lopping, topping, ringbarking, or removal of any tree (s) is prohibited.

Reason: Tree and vegetation protection.

## 7. Removing, Handling and Disposing of Asbestos

Any asbestos material arising from the demolition process shall be removed and disposed of in accordance with the following requirements:

- Work Health and Safety Act;
- Work Health and Safety Regulation;
- o Code of Practice for the Safe Removal of Asbestos [NOHSC:2002 (1998)];
- Guide to the Control of Asbestos Hazards in Buildings and Structures [NOHSC: 3002 (1998);
- Clause 42 of the Protection of the Environment Operations (Waste) Regulation 2005;
   and
- The demolition must be undertaken in accordance with Australian Standard AS2601 –
   The Demolition of Structures.

Reason: For the protection of the environment and human health.

# 8. Survey Certificate

A survey certificate prepared by a Registered Surveyor is to be provided demonstrating all perimeter walls columns and or other structural elements, floor levels and the finished roof/ridge height are in accordance with the approved plans.

Details demonstrating compliance are to be submitted to the Principal Certifying Authority.

Reason: To demonstrate the proposal complies with the approved plans.

## 9. Installation and Maintenance of Sediment Control

Prior to any works commencing on site, including demolition, sediment and erosion controls must be installed in accordance with Landcom's 'Managing Urban Stormwater: Soils and Construction' (2004). Techniques used for erosion and sediment control on site are to be adequately maintained and monitored at all times, particularly after periods of rain, and shall remain in proper operation until all development activities have been completed and the site is sufficiently stabilised with vegetation.

Reason: To protect the surrounding environment from the effects of sedimentation and erosion from the site.

# CONDITIONS WHICH MUST BE COMPLIED WITH PRIOR TO THE ISSUE OF THE OCCUPATION CERTIFICATE

# 10. Landscape Completion

Landscaping is to be implemented in accordance with the approved Landscape Plan, and inclusive of the following conditions:

i) the proposed Cupaniopsis anacardioides is not permitted to be installed and shall be replaced with a locally native tree capable of achieving a similar mature height (ie. 8 metres) and shall be selected from Northern Beaches Council's Native Plant Species Guide - Pittwater Ward, or

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Council's Tree Guide,

- ii) all tree planting shall be a minimum planting size of 75 litres, and shall meet the requirements of Natspec Specifying Trees,
- iii) all trees shall be planted into a prepared planting hole 1m x 1m x 600mm depth, backfilled with a sandy loam mix or approved similar, mulched to 75mm depth minimum and maintained, and watered until established, and shall be located at least 5.0 metres from buildings, 2.0 metres from structures including walls, and at least 2.0 metres from common boundaries, iv) mass planting shall be installed at minimum 1 metre intervals for shrubs of a minimum 200mm container size at planting or as otherwise scheduled if greater in size, and at 4 plants per metre square for groundcovers of a minimum 140mm container size at planting or as otherwise scheduled if greater in size, and shall be in a garden bed prepared with a suitable free draining soil mix and minimum 50mm depth of mulch,
- v) planting shall incorporate a minimum 60% locally native vegetation species as a proportion of the total number of plants,
- v) all proposed tree planting shall be positioned in locations to minimise significant impacts on neighbours in terms of blocking winter sunlight to living rooms, private open space or solar collectors, and where the proposed location of trees may otherwise be positioned to minimise any significant loss of views from neighbouring and nearby dwellings and from public spaces.

Prior to the issue of an Occupation Certificate, details (from a landscape architect or landscape designer) shall be submitted to the Certifying Authority, certifying that the landscape works have been completed in accordance with any conditions of consent.

Reason: Environmental amenity.

Note: Please consider registering your new tree through the link below to be counted as part of the NSW State Governments 5 Million trees initiative.

https://5milliontrees.nsw.gov.au/

# 11. Certification of Landscape Plan

Landscaping is to be implemented in accordance with the approved Landscape Plans (True Form Landscape Architecture 2021) and these conditions of consent.

Details demonstrating compliance are to be prepared by the landscape architect and provided to the Principal Certifying Authority prior to issue of the Occupation Certificate.

Reason: To ensure compliance with the requirement to retain and protect significant planting on the site.

# 12. **New Vegetation Planting**

Any new landscaping is to incorporate a minimum 60% locally native vegetation species as a proportion of the total number of plants. Locally native species are to be consistent with the relevant section of the Native Gardening Booklet available on Council's website.

Details demonstrating compliance are to be provided to the Principal Certifying Authority prior to issue of the Occupation Certificate.

Reason: To ensure compliance with the requirement to retain and protect native planting on the site.

# 13. No Weeds Imported On To The Site

No Priority or environmental weeds (as specified in the Northern Beaches Local Weed Management Plan 2019 – 2023) are to be imported on to the site prior to or during construction

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works.

Details demonstrating compliance are to be submitted to the Principal Certifying Authority prior to issue of any Occupation Certificate.

Reason: To reduce the risk of site works contributing to spread of Priority and environmental weeds.

# 14. Swimming Pool Requirements (existing pool modified by works)

The existing onsite Swimming Pool / Spa fencing enclosure shall be upgraded to comply with:

- (a) All required safety fencing has been erected in accordance with and all other requirements have been fulfilled with regard to the relevant legislative requirements and relevant Australian Standards (including but not limited) to:
  - (i) Swimming Pools Act 1992;
  - (ii) Swimming Pools Amendment Act 2009
  - (iii) Swimming Pools Regulation 2008;
  - (iv) Australian Standard AS1926 Swimming Pool Safety:
  - (v) Australian Standard AS1926.1 Part 1: Safety barriers for swimming pools;
  - (vi) Australian Standard AS1926.2 Part 2: Location of safety barriers for swimming pools.
- (b) A warning sign stating 'YOUNG CHILDREN SHOULD BE SUPERVISED WHEN USING THIS POOL' has been installed.
  - (c) All signage shall be located in a prominent position within the pool area.

Swimming pools and spas must be registered with the Division of Local Government.

Details demonstrating compliance are to be submitted to the Certifying Authority prior to the issue of a Interim / Final Occupation Certificate.

Reason: To protect human life. (DACPLF10)

# ON-GOING CONDITIONS THAT MUST BE COMPLIED WITH AT ALL TIMES

#### 15. Landscape Maintenance

If any landscape materials/components or planting under this consent fails, they are to be replaced with similar materials/components. Trees, shrubs and groundcovers required to be planted under this consent are to be mulched, watered and fertilised as required at the time of planting.

If any tree, shrub or groundcover required to be planted under this consent fails, they are to be replaced with similar species to maintain the landscape theme and be generally in accordance with the approved Landscape Plan and any conditions of consent.

All weeds are to be removed and controlled in accordance with the NSW Biosecurity Act 2015.

Reason: To maintain local environmental amenity.

## 16. Geotechnical Recommendations

Any ongoing recommendations of the risk assessment required to manage the hazards identified in the Geotechnical Report referenced in Condition 1 of this consent are to me maintained and adhered to for the life of the development.

Reason: To ensure geotechnical risk is mitigated appropriately.

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In signing this report, I declare that I do not have a Conflict of Interest.

Signed



Nick England, Planner

The application is determined on 03/12/2021, under the delegated authority of:

**Rodney Piggott, Manager Development Assessments** 

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