

APPLICATION FOR MODIFICATION ASSESSMENT REPORT

Application Number:	Mod2023/0526	
Responsible Officer:	Maxwell Duncan	
Land to be developed (Address):	Lot 1 DP 1294911, 48 Lawrence Street FRESHWATER NSW 2096	
Proposed Development:	Modification of Development Consent DA2021/0744 granted for Demolition works and construction of shop top housing.	
Zoning:	Warringah LEP2011 - Land zoned E1 Local Centre	
Development Permissible:	Yes	
Existing Use Rights:	No	
Consent Authority:	Northern Beaches Council	
Land and Environment Court Action:	No	
Owner:	Lawrence Street Nominees Pty Ltd	
Applicant:	The Trustee For Lawrence Street Trust	

Application Lodged:	03/10/2023	
Integrated Development:	No	
Designated Development:	No	
State Reporting Category:	Refer to Development Application	
Notified:	10/10/2023 to 24/10/2023	
Advertised:	Not Advertised	
Submissions Received:	1	
Clause 4.6 Variation:	Nil	
Recommendation:	Approval	

PROPOSED DEVELOPMENT IN DETAIL

This modification application lodged pursuant to Section 4.55(1A) of the EP&A Act seeks to modify the approval issued under development consent DA2021/0744.

The modifications proposed include:

- Deletion of the ground floor internal stairs; and
- Glazing alterations to the ground floor windows.

ASSESSMENT INTRODUCTION



The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared (the subject of this report) taking into account all relevant provisions of the Environmental Planning and Assessment Act 1979, and the associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon the subject site and adjoining, surrounding and nearby properties;
- Notification to adjoining and surrounding properties, advertisement (where required) and referral to relevant internal and external bodies in accordance with the Act, Regulations and relevant Development Control Plan;
- A review and consideration of all submissions made by the public and community interest groups in relation to the application;
- A review and consideration of all documentation provided with the application (up to the time of determination);
- A review and consideration of all referral comments provided by the relevant Council Officers, State Government Authorities/Agencies and Federal Government Authorities/Agencies on the proposal.

SUMMARY OF ASSESSMENT ISSUES

There are no assessment issues.

SITE DESCRIPTION

Property Description:	Lot 1 DP 1294911 , 48 Lawrence Street FRESHWATER NSW 2096
Detailed Site Description:	The site is an irregular shape, with a 10.365m wide frontage to Lawrence Street (north), a 43.285m wide frontage to Oliver Street (west), a 45.75m wide frontage to Dowling Street (east) and a total area of 590m ² . The northern half of the site currently contains a two storey commercial building, with the southern portion of the site containing an informal parking area accessed via Oliver Street and a single storey garage accessed from Dowling Street. The site does not feature any significant landscaping or natural features.
	The site experience a fall of approximately 5.13m from the south-western corner of the site (RL32.82m AHD) down towards the north-eastern corner of the site (RL 27.69m AHD), with a maximum gradient of approximately 11%.
	Lawrence Street is a two-four lane local road. The portion of the public road reserve immediately adjoining the site is paved with no overhead infrastructure or street trees.
	Oliver Street is four lane regional road. The portion of the public road reserve immediately adjoining the site contains a footpath and street trees. A portion of the public road reserve immediately adjacent to the existing building has



been excavated and is supported by a retaining wall.

Dowling Street is a two lane local road. The portion of the public road reserve immediately adjacent to the site is partially paved, with a footpath extending half way along the length of the site, overhead infrastructure and street trees. A bus stop/bus zone is located in front of the existing building.

The site is zoned B2 Local Centre and is located at the western end of the Freshwater Village. Whilst the B2 zoning extends to the east and north-east, the site is predominately surrounding by land zoned R2 Low Density Residential (to the north-west, west, south and south-east) The land to the opposite side of Lawrence Street is zoned RE1 Public Recreation and contains community facilities.

Despite the low density zoning of surrounding and nearby land, the site is surrounded by development of varied density and scale, with three storey residential flat buildings to the west, a two storey church building to the north-west and two-storey dwellings to the south and south-east.

The site is located in the vicinity of two items of local heritage significance, being the Harbord Literacy Institute (directly opposite to the north) and the Harbord Early Childhood Health Centre (to the north-east).



SITE HISTORY

The land has been used for commercial purposes for an extended period of time. A search of Council's records has revealed the following relevant history:



DA2021/0744 - Approved 1 December 2021 - Demolition works and construction of shop top housing.

The construction of a shop top housing development at the subject site. Specifically, the application proposes:

- demolition of all existing site improvements,
 - the construction of a three-four storey shop top housing development comprising:
 - 11 residential apartments (2 x studio, 4 x 1 bedroom and 5 x 2 bedroom)
 - Two retail/business tenancies with a total GFA of 77.82m²
 - Off-street parking for 18 cars, inclusive of 1 service vehicle space
- landscaping, and
- associated infrastructure.

ENVIRONMENTAL PLANNING AND ASSESSMENT ACT, 1979 (EPAA)

The relevant matters for consideration under the Environmental Planning and Assessment Act, 1979, are:

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared and is attached taking into all relevant provisions of the Environmental Planning and Assessment Act 1979 and associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon all lands whether nearby, adjoining or at a distance;
- Consideration was given to all documentation provided (up to the time of determination) by the applicant, persons who have made submissions regarding the application and any advice given by relevant Council / Government / Authority Officers on the proposal;

In this regard, the consideration of the application adopts the previous assessment detailed in the Assessment Report for DA2021/0744, in full, with amendments detailed and assessed as follows:

The relevant matters for consideration under Section 4.55(1A) of the Environmental Planning and Assessment Act, 1979, are:

Section 4.55(1A) - Other	Comments	
Modifications		
A consent authority may, on application being made by the applicant or any other person entitled to act on a consent granted by the consent authority and subject to and in accordance with the regulations, modify the consent if:		
(a) it is satisfied that the proposed modification is of minimal environmental impact, and	Yes The modification, as proposed in this application, is considered to be of minimal environmental impact for the following reasons:	
	 The proposed modification is for alterations to the approved ground floor glazing only. The proposed works 	



Section 4.55(1A) - Other Modifications	Comments
	will not introduce any substantial amenity issues to adjoining properties.
(b) it is satisfied that the development to which the consent as modified relates is substantially the same development as the development for which consent was originally granted and before that consent as originally granted was modified (if at all), and	 The consent authority can be satisfied that the development to which the consent as modified relates is substantially the same as the development for which the consent was originally granted under In this regard, the consideration of the application adopts the previous assessment detailed in the Assessment Report for for the following reasons: The modified development remains consistent with the original approval in terms of use and density of development. The proposed is maintained within the footprint of the original consent.
(c) it has notified the application in accordance with:(i) the regulations, if the regulations so require,	The application has been publicly exhibited in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2021, and the Northern Beaches Community Participation Plan.
or	
(ii) a development control plan, if the consent authority is a council that has made a development control plan under section 72 that requires the notification or advertising of applications for modification of a development consent, and	
(d) it has considered any submissions made concerning the proposed modification within any period prescribed by the regulations or provided by the development control plan, as the case may be.	See discussion on "Notification & Submissions Received" in this report.

Section 4.15 Assessment

In accordance with Section 4.55 (3) of the Environmental Planning and Assessment Act 1979, in determining an modification application made under Section 4.55 the consent authority must take into consideration such of the matters referred to in section 4.15 (1) as are of relevance to the development the subject of the application.

The relevant matters for consideration under Section 4.15 of the Environmental Planning and Assessment Act, 1979, are:



Section 4.15 'Matters for Consideration'	Comments		
Section 4.15 (1) (a)(i) – Provisions of any environmental planning instrument	See discussion on "Environmental Planning Instruments" in this report.		
Section 4.15 (1) (a)(ii) – Provisions of any draft environmental planning instrument	There are no current draft environmental planning instruments.		
Section 4.15 (1) (a)(iii) – Provisions of any development control plan	Warringah Development Control Plan applies to this proposal.		
Section 4.15 (1) (a)(iiia) – Provisions of any planning agreement	None applicable.		
Section 4.15 (1) (a)(iv) – Provisions of the Environmental Planning and Assessment Regulation 2021 (EP&A Regulation 2021)	 <u>Part 4, Division 2</u> of the EP&A Regulation 2021 requires the consent authority to consider "Prescribed conditions" of development consent. These matters have been addressed via a condition of consent. <u>Clause 29</u> of the EP&A Regulation 2021 requires the submission of a design verification certificate from the building designer at lodgement of the development application. This clause is not relevant to this application. <u>Clauses 36 and 94</u> of the EP&A Regulation 2021 allow Council to request additional information. ANo additional information was requested in this case. <u>Clause 61</u> of the EP&A Regulation 2021 requires the consent authority to consider AS 2601 - 2001: The Demolition of Structures. This clause is not relevant to this modification application. <u>Clauses 62</u> and/or 64 of the EP&A Regulation 2021 requires the consent authority to consider the upgrading of a building (including fire safety upgrade of development). This clause is not relevant to this modification application. <u>Clause 69</u> of the EP&A Regulation 2021 requires the consent to this modification application. 		
	authority to consider insurance requirements under the Home Building Act 1989. This clause is not relevant to this application. <u>Clause 69</u> of the EP&A Regulation 2021 requires the consent authority to consider the provisions of the Building Code of Australia (BCA). This matter has been addressed via a condition of consent.		
Section 4.15 (1) (b) – the likely impacts of the development, including environmental impacts on the natural and built environment and social			



Section 4.15 'Matters for Consideration'	Comments
and economic impacts in the locality	The proposed development will not have a detrimental social impact in the locality considering the character of the proposal. (iii) Economic Impact The proposed development will not have a detrimental economic impact on the locality considering the nature of the existing and proposed land use.
Section 4.15 (1) (c) – the suitability of the site for the development	The site is considered suitable for the proposed development.
Section 4.15 (1) (d) – any submissions made in accordance with the EPA Act or EPA Regs	See discussion on "Notification & Submissions Received" in this report.
Section 4.15 (1) (e) – the public interest	No matters have arisen in this assessment that would justify the refusal of the application in the public interest.

EXISTING USE RIGHTS

Existing Use Rights are not applicable to this application.

BUSHFIRE PRONE LAND

The site is not classified as bush fire prone land.

NOTIFICATION & SUBMISSIONS RECEIVED

The subject application has been publicly exhibited from 10/10/2023 to 24/10/2023 in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2021 and the Community Participation Plan.

As a result of the public exhibition process council is in receipt of 1 submission/s from:

Name:	Address:
Ms Nina Mackenzie Olivia Gerace	5 / 17 Bolingbroke Parade FAIRLIGHT NSW 2094

The following issues were raised in the submissions:

• Scale of the development

The above issues are addressed as follows:

• Scale of the development



The submissions raised concerns that the scale of the development and its impact on the streetscape.

Comment:

This modification application is limited to the changes to glazing at ground floor level of the approved development. The issue of bulk and scale and impact on the streetscape of the development as a whole was considered as part of the original (parent) application.

REFERRALS

Internal Referral Body	Comments
Building Assessment - Fire and Disability upgrades	The application has been investigated with respect to aspects relevant to the Building Certification and Fire Safety Department. There are no objections to approval of the development. Note: The proposed development may not comply with some requirements of the BCA. Issues such as these however may be determined at Construction Certificate stage.
Environmental Health (Industrial)	General Comments This application is seeking consent to modify the consent for
	DA2021/0744. Specifically, the modifications propose the deletion of the approved internal stair and secondary external door from the western retail tenancy and the and an increase in the extent of glazing to the retail facades including the replacement of the operable bifold window glazing with fixed glazing elements.
	The proposed modifications have no negative impact to Environmental Health considerations (noise, pollution) therefore Environmental health recommends approval.
NECC (Flooding)	The proposal seeks consent for modifications to the approved DA2021/0744.
	The property is not affected by the identified flood extents.
	There are no flood related objections to the proposed development.
Road Reserve	The modifications do not impact assets in the public road reserve.
Strategic and Place Planning (Heritage Officer)	HERITAGE COMMENTS Discussion of reason for referral
	The proposal has been referred to Heritage as the subject site is within proximity to two heritage items, listed in Schedule 5 of Warringah LEP 2011:



Internal Referral Body	Comments	
	Item I71 - Building known as 'Harbord Literary Institute' - Corner Lawrence and Oliver Street	
	Item I72 - Building known as 'Early Childhood Health Centre' - 29 Lawrence Street	
	Details of heritage items affected Details of the items as contained within the Northern Beaches Heritage Inventory are as follows:	
	Building known as 'Harbord Literary Institute' Statement of significance "Harbord Literary Institute" has great social & historical significance for the community, having been part of community life since early 1900's.Historically the buildings indicate the growing need for facilities for the increasing permanent community. Physical description Essentially two buildings with original building at rear which is a single storey brick building with 2 stringcourses of darker brick in line with top & bottom of windows. Gabled corrugated iron roof. Brick flat roofed addition on eastern side. Building on corner-single storey brick with hipped tiled roof. Brick gable located over entrance with arched opening & semi-circular plain leadlight. Timber weatherboards under eaves. Flag poles.	
	Hinder eaves. Flag poles.Building known as 'Early Childhood Health Centre'Statement of significanceA representative example of inter-war fire station architecturedisplaying high integrity of fabric. Strong social significance as the1st permanent fire station building in Freshwater & in its continualuse for the provision of community services.Physical descriptionSingle storey brick building with multi-gabled roof and detailedparapet on front facade. Roof of slate with terracotta capping &finials. Timber louvres to small gable ends. Facade partlyrendered. Changes to entrance when changed to baby healthcentre. Canopy over entrance door. Brick course around door.Public toilets have been added to rear of building. Tree still existsto east of building adjacent to public pathway. Timber flag pole ontop.	
	Other relevant heritage listings	
	SEPP (Biodiversity No and Conservation) 2021	
	Australian Heritage No Register	
	NSW State Heritage No Register	



Internal Referral Body	Comments		
	National Trust of Aust	No	
	(NSW) Register	Nia	
	RAIA Register of 20th Century Buildings of	No	
	Significance		
	Other	No	
	Consideration of Applica		
	DA2021/0744, including and secondary external an increase in the exten the replacement of the o glazing elements on the listed property with local	the de door fro t of gla perable northe signific	odifications to the approved letion of the approved internal stair om the western retail tenancy and zing to the retail facades including e bifold window glazing with fixed rn facade opposite the heritage cance. The schedule of materials lecting the modified glazing
	heritage conservation at two heritage items. Althous involve any changes to the building height, bulk glazing and reduced sol considered to impact the the road as this will not existing character of the to be more compatible v proportions of the solidit considered to respond b	rea how bugh th the app scale, idity to e signifi be com area. vith the y and g etter to e remai	tage listed or located within a vever is located within the vicinity of e proposed modifications do not roved building envelope, such as footprint or setbacks, the increased the ground floor retail facades is cance of the heritage items across patible with the proportions of the The approved facade is considered surrounding buildings and the plazing in the approved facade is the heritage buildings. Given the ns unchanged the impact of the idered manageable.
	Revised comments - 2	9 Janu	ary 2024
	minimum of 150mm add northern elevations. The elevation is required to e	litional nomin extend	on 25 January 2024, provide a plinth height to the eastern and ated plinth height for the front around to the western elevation, to ons are compatible with the
	Revised comments - 2	9 Febr	uary 2024
			ended drawings on 28 February acerns regarding the proposed retail
	Therefore, no objections conditions required.	are ra	ised on heritage grounds and no



Internal Referral Body	Comments
	<u>Consider against the provisions of CL5.10 of WLEP 2011.</u> Is a Conservation Management Plan (CMP) Required? No Has a CMP been provided? No Is a Heritage Impact Statement required? Yes Has a Heritage Impact Statement been provided? Addressed in SEE.
Strategic and Place Planning (Urban Design)	This advice is provided as an internal referral from the Urban Design Unit to the Development Assessment Officer for consideration and coordination with the overall assessment.
	The Modification Application Mod2023/0526 seeks consent for alterations and additions at 48 Lawrence Street FRESHWATER NSW 2096.
	The applicant seeks consent for modifications that relate primarily to demolition, internal and layout changes, in part resulting from changes to NCC/BCA provisions. The proposed modifications include:
	 deletion of the approved internal stair and secondary external door from the western retail tenancy increasing the extent of glazing to the retail facades replacement of the operable bi-fold window glazing with fixed glazing
	Urban Design raise no objection to the proposed development.
	Please note: Regarding any view impacts and any impacts on solar amenity and overshadowing these matters will be dealt with under the evaluation of Councils Planning Officer. Any impacts of non- compliances regarding heritage will be dealt with under the evaluation of Councils Heritage Officers, and any Landscape non- compliances will be dealt with under the evaluation of Councils Landscape Officers.



Internal Referral Body	Comments
Waste Officer	Waste Management Assessment Supported, subject to conditions. No changes to waste management facilities/procedures as part of this proposal.
	Existing approved waste conditions of consent to remain.

ENVIRONMENTAL PLANNING INSTRUMENTS (EPIs)*

All, Environmental Planning Instruments (SEPPs and LEPs), Development Controls Plans and Council Policies have been considered in the merit assessment of this application.

In this regard, whilst all provisions of each Environmental Planning Instruments (SEPPs and LEPs), Development Controls Plans and Council Policies have been considered in the assessment, many provisions contained within the document are not relevant or are enacting, definitions and operational provisions which the proposal is considered to be acceptable against.

As such, an assessment is provided against the controls relevant to the merit consideration of the application hereunder.

State Environmental Planning Policies (SEPPs) and State Regional Environmental Plans (SREPs)

Nil

Warringah Local Environmental Plan 2011

Is the development permissible?	Yes	
After consideration of the merits of the proposal, is the development consistent with:		
aims of the LEP?		
zone objectives of the LEP?	Yes	

Principal Development Standards

Development Standard	Requirement	Approved	Proposed	% Variation	Complies
Height of Buildings:	11m	11.3m	11.3m - Glazing changes at Ground level	-	Yes

Compliance Assessment

Clause	Compliance with Requirements
4.3 Height of buildings	Yes
5.8 Conversion of fire alarms	Yes
6.2 Earthworks	Yes



Clause	Compliance with Requirements
6.4 Development on sloping land	Yes

Warringah Development Control Plan

Built Form Controls

Standard	Requirement	Approved	Proposed	Complies
G5.2 Number of storeys	3	3	No change	N/A
G5.4 Street facades and shopfront design	10m	7.8m	No change	N/A
G5.10 Front Setback	Ground - Nil	Nil	No change	N/A
G5.11 Side and rear setbacks	2m	3m - 6m	No change	N/A
C3 Parking facilities	17.8 spaces	18 spaces	No change	N/A

Compliance Assessment

Clause	Compliance with Requirements	Consistency Aims/Objectives
B2 Number of Storeys	Yes	Yes
C2 Traffic, Access and Safety	Yes	Yes
C3 Parking Facilities	Yes	Yes
C4 Stormwater	Yes	Yes
C6 Building over or adjacent to Constructed Council Drainage Easements	Yes	Yes
C7 Excavation and Landfill	Yes	Yes
C8 Demolition and Construction	Yes	Yes
C9 Waste Management	Yes	Yes
D2 Private Open Space	Yes	Yes
D3 Noise	Yes	Yes
D6 Access to Sunlight	Yes	Yes
D8 Privacy	Yes	Yes
D9 Building Bulk	Yes	Yes
D10 Building Colours and Materials	Yes	Yes
D12 Glare and Reflection	Yes	Yes
D14 Site Facilities	Yes	Yes
D20 Safety and Security	Yes	Yes
1. Built form in Freshwater	Yes	Yes
2. Number of storeys	Yes	Yes
3. Street activation	Yes	Yes
4. Street facades and shopfront design	Yes	Yes
5. Access and loading	Yes	Yes



Clause	Compliance with Requirements	Consistency Aims/Objectives
6. Lighting	Yes	Yes
7. Safety and security	Yes	Yes
8. Signage	Yes	Yes
10. Front setback	Yes	Yes
11. Side and rear setbacks	Yes	Yes
13. Roofs and building form	Yes	Yes
14. Building massing	Yes	Yes
15. Building sustainability	Yes	Yes
16. Materials and colours	Yes	Yes
18. Development in the vicinity of heritage items	Yes	Yes

THREATENED SPECIES, POPULATIONS OR ECOLOGICAL COMMUNITIES

The proposal will not significantly affect threatened species, populations or ecological communities, or their habitats.

CRIME PREVENTION THROUGH ENVIRONMENTAL DESIGN

The proposal is consistent with the principles of Crime Prevention Through Environmental Design.

POLICY CONTROLS

Northern Beaches Section 7.12 Contributions Plan 2022

Section 7.12 contributions were levied on the Development Application.

CONCLUSION

The site has been inspected and the application assessed having regard to all documentation submitted by the applicant and the provisions of:

- Environmental Planning and Assessment Act 1979;
- Environmental Planning and Assessment Regulation 2021;
- All relevant and draft Environmental Planning Instruments;
- Warringah Local Environment Plan;
- Warringah Development Control Plan; and
- Codes and Policies of Council.

This assessment has taken into consideration the submitted plans, Statement of Environmental Effects, all other documentation supporting the application and public submissions, and does not result in any unreasonable impacts on surrounding, adjoining, adjacent and nearby properties subject to the conditions contained within the recommendation.

In consideration of the proposal and the merit consideration of the development, the proposal is considered to be:



- Consistent with the objectives of the DCP
- Consistent with the zone objectives of the LEP
- Consistent with the aims of the LEP
- Consistent with the objectives of the relevant EPIs
- Consistent with the objects of the Environmental Planning and Assessment Act 1979

It is considered that the proposed development satisfies the appropriate controls and that all processes and assessments have been satisfactorily addressed.

RECOMMENDATION

THAT Council as the consent authority grant approval to Modification Application No. Mod2023/0526 for Modification of Development Consent DA2021/0744 granted for Demolition works and construction of shop top housing. on land at Lot 1 DP 1294911,48 Lawrence Street, FRESHWATER, subject to the conditions printed below:

Modification Summary

The development consent is modified as follows:

MODIFICATION SUMMARY TABLE

Application Number	Determination Date	Modification description
PAN374606 MOD2023/0526	The date of this notice of determination	Modification of Development Consent DA2021/0744 granted for Demolition works and construction of shop top housing.
		Add condition 1A - Modification of Consent - Approved Plans and supporting documentation Add condition 35A - Ground floor retail facades

Modified conditions

A. Add Condition No.1A - Modification of Consent - Approved Plans and supporting documentation, to read as follows:

Development must be carried out in accordance with the following approved plans (stamped by Council) and supporting documentation, except where the conditions of this consent expressly require otherwise.

Approved Plans				
Plan	Revision	Plan Title	Drawn By	Date of Plan
Number	Number			



DA- 1101	F	Ground Floor Plan	CKDS Architecture	28 February 2024
DA- 2001	E	North/ South Elevation	CKDS Architecture	28 February 2024
DA- 2002	E	East/ West Elevation	CKDS Architecture	28 February 2024

In the event of any inconsistency between the approved plans, reports and documentation, the approved plans prevail.

In the event of any inconsistency with the approved plans and a condition of this consent, the condition prevails.

Reason: To ensure all parties are aware of the approved plans and supporting documentation that applies to the development.

In signing this report, I declare that I do not have a Conflict of Interest.

Signed

mer

Maxwell Duncan, Principal Planner

The application is determined on 04/03/2024, under the delegated authority of:

Rodney Piggott, Manager Development Assessments