

Planning Direction Pty. Ltd. Town Planning & Development Services

STATEMENT OF ENVIRONMENTAL EFFECTS

Proposed Ground Floor Alterations and an Upper Level Addition to an Existing Dwelling

at

No 98 West Street Balgowlah

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1.0 INTRODUCTION

This statement of environmental effects has been prepared to accompany a development application that is being submitted to Northern Beaches Council. The applicant is seeking development consent to undertake the following works at No 98 West Street, Balgowlah:

Construct an upper level addition comprising of:

- 3 x bedrooms each with built in cupboards with the main to incorporate a walk-in robe and an ensuite;
- A living area;
- An additional bathroom; and
- Internal staircase accessing lower level.

Alterations to the ground floor of the existing dwelling include:

- Demolish an existing retaining wall and driveway area at the front of the property to create a new parking slab; and
- Demolish some internal walls to create a remodelled open plan living, kitchen and dining area and the installation of an internal staircase accessing the upper level.

The proposal has been prepared pursuant to the provisions of Manly Local Environmental Plan 2013 and the Manly Development Control Plan 2013.This statement of environmental effects is intended to assist Northern Beaches Council in its assessment of the development application and includes;

- A description of the site and the locality and a description of the proposed development.
- A description of the statutory framework in which the development application will be assessed inclusive of the local planning instruments and the provisions of the Environmental Planning and Assessment Act 1979; and
- Conclusions in respect of the proposed development.

This statement of environmental effects should be considered in conjunction with the development plans prepared by *Add Style Home Additions*.

2.0 SITE AND CONTEXT

2.1 Subject Site

The subject site is situated on the eastern side of West Street and is known as No 98 West Street, Balgowlah.



Locality Plan

The subject site is legally identified as Lot 13 in Deposited Plan 20271.

The subject site is a regular shaped allotment having a frontage to West Street and a rear dimension of 16.46m and a depth of 36.575m along the northern and southern side boundaries. The subject site has a total area of approximately $601.8m^2$. A survey plan is included with the development plans.

Existing improvements on the subject site consist of a single storey dwelling of brick and tile construction elevated above a lower level garage and storage area.

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Subject Site

With regards to topography the subject site has a noticeable crossfall of approximately 1.5m from the southern side boundary to the northern side boundary. The cross fall follows the natural contours and alignment of the road and allows for the elevated building platform the dwelling sits on.

Stormwater from the proposal will connect into the existing drainage infrastructure.

The applicant does not propose to alter the existing drainage arrangements given that the proposed upper level is contained above the footprint of the existing dwelling.

The building is not listed under the Manly Local Environmental Plan 2013 as having specific heritage significance and does not fall within a conservation area.

No trees require removal to facilitate the proposed development. Ample green space exists at the front of the dwelling to assist with natural absorption.

2.2 <u>Site Context</u>

The subject site is situated within a precinct containing a predominance of older style cottages interspersed with some new contemporary two storey dwellings. The buildings in the precinct are generally well presented with several nearby dwellings appearing to be renovated or re-built.

Existing development on the immediately adjoining properties comprises of the following:

Adjoining the subject site to the south are two allotments fronting Lodge Street known as No's 52 and 54 Lodge Street, Balgowlah. These dwellings have been recently constructed and back on to the subject dwelling. These dwellings are located at a higher elevation than the subject site and they have an outlook above and across the existing dwelling. Windows in the proposed upper level western elevation have been kept to a minimum to ensure privacy between dwellings is maintained. Some additional overshadowing of the adjoining southern dwellings will occur in the afternoon periods however in the context of the residential precinct consisting of predominantly residential dwellings on small allotments the impact will be minimal and is reasonable given the orientation of the site. It is noted that the adjoining dwellings are set higher than the subject site and any additional overshadowing will not overly impact on principal living areas to the adjoining dwellings. In the context of the precinct and the higher level of these adjoining dwellings the impact will be minimal and is reasonable given the orientation of the site.

The existing separation between dwellings coupled with the design solution will ensure that adequate levels of privacy are maintained between the dwellings.

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View of the adjoining southern property – No 54 Lodge Street



View of the adjoining northern property – No 8 Redman Street

• Adjoining the subject site to the north is a large two storey rendered brick dwelling known as No 100 West Street, Balgowlah. This adjoining dwelling is set well back from the subject site having an attached garage situated adjacent to the common boundary between the two properties. The outlook from the upper level of this newly developed dwelling is towards the front and rear of the allotment similar to the proposed upper level on the subject site. The proposed upper level contains predominantly 'highlight' type windows and a window to the main bedroom along its northern elevation ensuring that the privacy will be reasonably maintained between properties. The proposed upper level addition is set centrally over the existing dwelling to further minimise privacy impacts. There will be no additional overshadowing of the adjoining northern dwelling as a result of the proposed upper level addition.

The locality is well serviced by public open space and public transport in the form of a regular bus service running to both Manly and the Sydney CBD along nearby Balgowlah and Sydney Roads.

3.0 **PROPOSED DEVELOPMENT**

The applicant seeks development consent to undertake the following at No 98 West Street, Balgowlah:

Construct an upper level addition comprising of:

- 3 x bedrooms each with built in cupboards with the main to incorporate a walk-in robe and an ensuite;
- A living area;
- An additional bathroom; and
- Internal staircase accessing lower level.

Alterations to the ground floor of the existing dwelling include:

- Demolish an existing retaining wall and driveway area at the front of the property to create a new parking slab; and
- Demolish some internal walls to create a remodelled open plan living, kitchen and dining area and the installation of an internal staircase accessing the upper level.



Artistic impression of the proposed upper level

The proposed upper floor addition is sought to provide most needed quality internal living and bedroom space to meet the needs of the existing residents. The proposed upper level addition is site specifically designed with the intent of maximising floor space opportunities on-site while minimising adverse impacts to adjoining properties. A minor encroachment occurs into the building height plane along the eastern and western front and rear elevations. The encroachment is minor and occurs primarily as a result of the sloping site and the existence of a lower level garage and storage area. The minor encroachment is considered acceptable in the circumstances of the site given the topography of the land.

The proposal includes a standard and attractive varied hip and gable ended roof profile consistent with the lower level of the dwelling. A standard floor to ceiling height is proposed. The outlook from the proposed addition is oriented towards the street frontage in the main.

Shadows cast by the proposed addition will generally fall in a sweeping motion towards the south of the subject site and partially over the adjoining southern dwellings. Reasonable design measures have been incorporated to ensure that there will be no concentration of shadows across the adjoining dwellings. In particular, the proposed addition is situated centrally over the lower level so as not to concentrate overshadowing across the living areas and side yard of the adjoining southern dwellings.

No issues arise in terms of view loss.

Site area	601.8sqm
Existing floor area	145.9sqm or 0.24:1
Proposed total FSR	240.8sqm or 0.4:1.
Existing Landscaped Area	354.3sqm or 59%
Proposed Landscaped	355.8sqm or 59%
Area	
Side setback	The proposed upper level addition is indented
	from the outer footprint of the lower level so
	accords with the existing dwelling setbacks.

3.2 Numeric Summary

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Front setback	No change is proposed to the front setback to West Street.
Building Height	The proposed roof ridge encroaches slightly into the maximum building height of 8.5m when measured along the eastern and western elevations. The variation occurs primarily due to the slope in the land and the elevated nature of the ground floor of the existing dwelling. A variation pursuant to Clause 4.6 of the LEP accompanies the development plans under separate cover
Car Parking	Parking for two cars will exist on site. The dwelling currently has a single garage and it is proposed to create a level hardstand area for parking purposes.

4.0 MANLY LOCAL ENVIRONMENTAL PLAN 2013

The land is zoned *R1 General Residential* under Manly LEP 2013. A dwelling house is permissible within the zone with development consent.

Alterations and an upper level addition are ancillary to a dwelling and is permissible in the zone.



Zoning Extract – MANLY LEP 2013

A dwelling is defined to mean a room or suite of rooms occupied or used or so constructed or adapted as to be capable of being occupied or used as a separate domicile.

dwelling house means a building containing only one dwelling. *Note*—

Dwelling houses are a type of **residential accommodation**—see the definition of that term in this Dictionary.

Provided over the page is commentary in relation to relevant clauses of the Manly LEP 2013.

 2.3 Zone objectives and Land Use Table (2) The consent authority must have regard to the objectives for development in a zone when determining a development application in respect of land within the zone. Zone R1 Low Density Residential 1 Objectives of zone 		
To provide for the housing needs of the community.	The proposed upper level addition to the dwelling specifically services the housing needs of the residents and provides an improved level of construction benefitting the broader community. The proposal relates to a residential dwelling only. The use is encouraged and permissible in the zone.	Yes
• To provide for a variety of housing types and densities.	The proposal relates to an upper level addition to an existing dwelling only. It is not proposed to vary the existing housing type.	Yes
• To enable other land uses that provide facilities or services to meet the day to day needs of residents.	Not relevant to the circumstances of the proposal.	Not compromised
4.3 Height of buildings		
The maximum permitted building height is 8.5m. (1) The objectives of this clause are as follows:	The applicant proposes a maximum height partially in excess of 8.5m.	Variation Sought pursuant to Clause 4.6
(a) to provide for building heights and roof forms that are consistent with the topographic landscape, prevailing building height and desired future streetscape	The proposed upper level has been designed to maintain a consistent roof profile with the lower level. An attractive	Yes

character in the locality,	gable façade is proposed to	
· · · · · · · · · · · · · · · · · · ·	the Street frontages.	
(b) to control the bulk and scale of buildings,(c) to minimise disruption to the following:	The proposed upper level is setback and recessed in part to reduce its visual presence from both side boundaries and the street.	Yes
(i) views to nearby residential development from public spaces (including the harbour and foreshores),	There are no significant views to be gained from public places of nearby prominent residential buildings.	Yes
(ii) views from nearby residential development to public spaces (including the harbour and foreshores),	There are no significant views to be gained of public places that will be disrupted.	Yes
(iii) views between public spaces(including the harbour and foreshores),	Views are not impeded by the proposed addition is sited within the typical building zone in the street.	Yes
	There are no specific view corridors of public places likely to be gained across the subject site.	Yes
(d) to provide solar access to public and private open spaces and maintain adequate sunlight access to private open spaces and to habitable rooms of adjacent dwellings,	Shadows cast by the development are projected in a sweeping motion towards the south of the subject site and partially over the adjoining southern properties. No significant impacts are likely from the proposed development affecting the adjoining properties given the site circumstances and design initiatives.	Yes

	The subject site is not in and does not adjoin prominent bushland or any other environmentally sensitive land.	Yes
 (e) to ensure the height and bulk of any proposed building or structure in a recreation or environmental protection zone has regard to existing vegetation and topography and any other aspect that might conflict with bushland and surrounding land uses. (2) The height of a building on any land is not to exceed the maximum height shown for the land on the Height of Buildings Map. 	The height control applicable to the precinct is 8.5m. The proposed development seeks to vary the height control slightly. The variation occurs as a result of the slope in the land end the elevated nature of the existing dwelling building platform i.e. the dwelling is constructed over an attached garage and undercroft area artificially increasing the height of the property in one corner.	Variation Sought pursuant to Clause 4.6 of the LEP.
4.4 Floor space ratio		
The maximum permitted FSR is 0.5:1.	An FSR of 0.4:1 is proposed.	Yes
(1) The objectives of this clause are as follows:(a) to ensure the bulk and scale of development is consistent with the existing and desired streetscape character,	The proposed addition will create a proportionate dwelling on-site contained within the existing dwelling footprint. The proposed upper level addition can sit comfortably within the respective streetscape with its evolving character.	
(b) to control building density and bulk in relation to a site area to ensure that development does not obscure important landscape and townscape features,	There are no important landscape or townscape features which will be obscured by the proposal.	Yes
(c) to maintain an appropriate visual relationship between new development and the existing character and landscape of the	The proposed upper level addition is contained within the footprint of the existing	Yes

area,	dwelling. The existing landscaped content at the front of the site will be retained. There is no detrimental impact on landscaping on-site or within the precinct as a result of the proposal.	Yes
(d) to minimise adverse environmental impacts on the use or enjoyment of adjoining land and the public domain,	There is no environmental impact arising, which would reduce the enjoyment or use of adjoining land. No new driveway crossings are proposed and tree removal is not required.	Yes
(e) to provide for the viability of business zones and encourage the development, expansion and diversity of business activities that will contribute to economic growth, the retention of local services and employment opportunities in local centres.	Not applicable.	
(2) The maximum floor space ratio for a building on any land is not to exceed the floor space ratio shown for the land on the Floor Space Ratio Map	The maximum FSR applicable to the site is 0.5:1. The proposed FSR is 0.4:1.	Yes
4.6 Exceptions to development		
 standards (1) The objectives of this clause are as follows: (a) to provide an appropriate degree of flexibility in applying certain development standards to particular development, (b) to achieve better outcomes for and from development by allowing flexibility in particular circumstances. (2) Development consent may, subject to this clause, be granted for development even though the development would contravene a development standard imposed by this or any other environmental 	The applicant is relying on clause 4.6 of the LEP to vary the height development standard.	Yes

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planning instrument. However, this clause does not apply to a development standard that is expressly excluded from the operation of this clause.		
5.10 Heritage conservation		
(1) Objectives		
 The objectives of this clause are as follows: (a) to conserve the environmental heritage of Manly, (b) to conserve the heritage significance of heritage items and heritage conservation areas, including associated fabric, settings and views, (c) to conserve archaeological sites, (d) to conserve Aboriginal objects and Aboriginal places of heritage significance. 	The subject site is not individually heritage listed. The site does not fall within a heritage conservation area. There are no heritage items in close proximity to the site.	Yes
6.1 Acid sulfate soils (1) The objective of this clause is to ensure that development does not disturb, expose or drain acid sulfate soils and cause	The site is not affected by acid sulphate soils.	Yes
environmental damage.(2) Development consent is required for the carrying out of works described in the Table to this subclause on land shown on the Acid Sulfate Soils Map as being of the class specified for those works.	There is no significant excavation associated with the proposed development. There is no impact on the water table.	
Class of land Works 5 Works within 500 metres of adjacent Class 1, 2, 3 or 4 land that is below 5 metres Australian Height Datum and by which the watertable is likely to be lowered below 1 metre Australian Height Datum on adjacent Class 1, 2, 3 or 4 land.	Acid sulphate soils is not a constraint to the proposed development.	
6.4 Stormwater management (1) The objective of this clause is to minimise the impacts of urban stormwater on land to which this clause applies and on adjoining properties, native bushland and	The addition is effectively contained with the existing footprint/hard surfacing of the dwelling. Down pipes will	Yes

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receiving waters.	connect into the existing drainage system.	
(2) This clause applies to all land in residential, business, industrial and environmental protection zones.	The clause applies to the subject land.	Yes
(3) Development consent must not be granted to development on land to which this clause applies unless the consent authority is satisfied that the development:		
(a) is designed to maximise the use of water permeable surfaces on the land having regard to the soil characteristics affecting on-site infiltration of water, and	The proposed works are contained within the existing building footprint. The landscape content on-site will remain unaltered.	Yes
(b) includes, if practicable, on-site stormwater retention for use as an alternative supply to mains water, groundwater or river water, and	The proposed works do not generate the need for stormwater detention on-site. A reasonable extent of landscape area will remain onsite enabling natural absorption.	Yes
(c) avoids any significant adverse impacts of stormwater runoff on adjoining properties, native bushland and receiving waters, or if that impact cannot be reasonably avoided, minimises and mitigates the impact.	The proposed works will not give rise to adverse stormwater impacts to adjoining properties and native bushland. Stormwater from the site can be collected and effectively	Yes
	disposed of via gravity to flow as per the current methods.	
 6.5 Terrestrial biodiversity (1) The objective of this clause is to maintain terrestrial biodiversity by: (a) protecting native fauna and flora, and (b) protecting the ecological processes necessary for their continued existence, and (c) encouraging the conservation and 	The site is not subject to biodiversity considerations.	Yes

recovery of native fauna and flora and their		
habitats.		
This clause applies to land identified as		
"Biodiversity" on the Terrestrial		
Biodiversity Map.		
6.6 Riparian land and watercourses		
(1) The objective of this clause is to		3.7
protect and maintain the following:	The site is not near a	Yes
(a) water quality within watercourses,	watercourse.	
(b) the stability of the bed and banks of		
watercourses,		
(c) aquatic and riparian habitats,		
(d) ecological processes within		
watercourses and riparian areas.		
(2) This clause applies to all of the following:		
following: (a) land identified as "Watercourse" on		
the Watercourse Map.		
6.8 Landslide risk		
(1) The objectives of this clause are to	The development will be	Yes
ensure that development on land	appropriately engineered to	105
susceptible to landslide:	ensure structural integrity.	
(a) matches the underlying geotechnical	ensure surdeturar integrity.	
conditions of the land, and		
(b) is restricted on unsuitable land, and		
(c) does not endanger life or property.		
(2) This clause applies to land identified as		
"Landslide risk" on the Landslide Risk		
Map.		
6.9 Foreshore scenic protection area		
(1) The objective of this clause is to protect		V
visual aesthetic amenity and views to and	The subject site is not located	Yes
from Sydney Harbour, the Pacific Ocean	within a scenic protection	
and the foreshore in Manly.	area.	
(2) This clause applies to land that is		
shown as "Foreshore Scenic Protection		
Area" on the Foreshore Scenic Protection		
Area Map.		
(3) Development consent must not be		
granted to development on land to which		
this clause applies unless the consent		
authority has considered the following		

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matters:		
(a) impacts that are of detriment to the		
visual amenity of harbour or coastal		
foreshore, including overshadowing of the		
foreshore and any loss of views from a		
public place to the foreshore,		
(b) measures to protect and improve scenic		
qualities of the coastline,		
(c) suitability of development given its		
type, location and design and its		
relationship with and impact on the		
foreshore,		
(d) measures to reduce the potential for		
conflict between land-based and water-		
based coastal activities.		
6.12 Essential services		
(1) Development consent must not be	The proposal is for alterations	Yes
granted to development unless the consent	and additions to an existing	
authority is satisfied that any of the	dwelling house. All services	
following services that are essential for the	are available and connected to	
development are available or that adequate	the property.	
arrangements have been made to make	the property.	
them available when required:	The proposed upper level	
(a) the supply of water,	addition will not increase run	
(b) the supply of electricity,	off. The new roof area will be	
(c) the disposal and management of	connected to the existing	
sewage,	domestic drainage of the	
(d) stormwater drainage or on-site	dwelling.	
conservation,	awoning.	
(e) suitable vehicular access.		
(2) This clause does not apply to	Not applicable to the	
development for the purpose of providing,	circumstances of the proposed	NΔ
extending, augmenting, maintaining or	development	
repairing any essential service referred to in		
this clause.		

5.0 MANLY DEVELOPMENT CONTROL PLAN 2013

The NSW Planning Circular PS 13-003 provides the following advice on recent legislative changes to the purpose, status and content of DCPs.

"When DCPs were first introduced around 30 years ago, they were intended to be flexible guidelines which complemented the controls provided by a local environmental plan (LEP). A council's LEP is a legal document which is meant to be the primary instrument to guide local development.

Following a number of recent court cases, councils have felt obliged to treat DCPs as inflexible and rigid rule-books which must be consistently applied when considering development applications. This has caused delays and added to the complexity of the planning system.

DCPs are increasingly containing controls which are not consistent with those in the council's LEP. This adds significantly to development assessment times and red tape in the planning system.

These provisions change the way a consent authority (in most instances the council) is to consider a DCP when assessing a development application.

The objectives of the changes are to: -reinforce the purpose and status of DCPs as guidance documents used in local planning decision-making, and -introduce flexibility in the way in which provisions in DCPs are applied by consent authorities when assessing development applications"

The amendments to the Act make it clear that the principal purpose of a DCP is to provide <u>guidance</u> to a consent authority and to people who are proposing to undertake development on land to which the DCP applies. The provisions of the DCP have been considered in the preparation of the design and the relevant criteria are outlined below.

3.1 Streetscapes and Townscapes	
Streetscape	
Objectives 1) To minimise any negative visual	The proposed works will Yes
impact of walls, fences and carparking on the	contribute to the streetscape.
street frontage.	
Objective 2) To ensure development generally	No significant adverse impacts
viewed from the street complements the	arise from the proposed
identified streetscape.	development when considered
Objective 3) To encourage soft landscape	in reference to the DCP

alternatives when front fences and walls may not be appropriate. Townscape	objectives for 'streetscape'.	
Objective 4) To ensure that all parking provision is designed and sited to respond to and respect the prevailing townscape. Objective 5) To assist in maintaining the character of the locality.	The existing dwelling and proposed upper level addition maintains a reasonable setback from the respective street frontages.	
Objective 6) To recognise the importance of pedestrian movements and townscape design in the strengthening and promotion of retail centres. Objective 7) To minimise negative visual impact, in particular at the arterial road entry point into the Municipality, so as to promote the townscape qualities of Manly.	No change is proposed to the existing parking arrangement on-site other than increasing the extent of hardstand parking area at the front of the dwelling and levelling out the driveway entrance.	
3.1.1.3 Roofs and Dormer Windows a) Roof forms should complement, but not necessarily replicate the predominant form in the locality and in particular those of adjacent buildings.	The proposed upper level addition has been designed to be consistent with that of the existing dwelling on the subject site and maintains a symmetry of built form.	Yes
b) Roofs should be designed to avoid or minimise view loss and reflectivity.	There is no significant impact on view loss or reflectivity considerations.	Yes
c) Dormer windows and windows in the roof must be designed and placed to compliment the roof structure and reflect the character of the building. In particular, such windows are not permitted on the street frontage of the building where there is no precedent in the streetscape, especially on adjoining dwellings.	There are no dormer windows proposed.	NA
3.4 Amenity (Views, Overshadowing,		
Overlooking /Privacy, Noise)		
Objective 1) To protect the amenity of existing and future residents and minimise the impact of new development, including alterations and	The proposed upper level addition has been site specifically prepared to address	Yes

additions, on privacy, views, solar access and general amenity of adjoining and nearby properties. Objective 2) To maximise the provision of open space for recreational needs of the occupier and provide privacy and shade. Designing for Amenity a) Careful design consideration should be given to minimise loss of sunlight, privacy and views of neighbouring properties. This is especially relevant in higher density areas and in relation to development adjacent to smaller developments.	matters relating to privacy, view loss, solar access and general amenity. Windows in the proposed upper level are located to capture sunlight and outlook is directed towards the street. The concept of view sharing is maintained with the proposed design, as the proposed upper level is modest in size and contained over the existing dwelling.	
b) Development should not detract from the scenic amenity of the area. In particular, the apparent bulk and design of a development should be considered and assessed from surrounding public and private view points.	No significant adverse impacts arise from the proposed development when considered in reference to the DCP objectives.	
	The proposed scale of the dwelling is consistent with that of nearby dwellings.	Yes
c) The use of material and finishes is to protect amenity for neighbours in terms of reflectivity. The reflectivity of roofs and glass used on external walls will be minimal in accordance with industry standards.	The proposed upper level addition will be constructed to appropriate standards.	
 3.4.1 Sunlight Access and Overshadowing Objective 1) To provide equitable access to light and sunshine. Objective 2) To allow adequate sunlight to penetrate: private open spaces within the development site; and private open spaces and windows to the living spaces/ habitable rooms of both the development and the adjoining properties. Objective 3) To maximise the penetration of sunlight including mid-winter sunlight to the windows, living rooms and to principal outdoor	The proposed upper level addition does not given rise to adverse overshadowing impacts given the orientation of the site and incorporated design initiatives. The shadow diagrams demonstrate that shadows will be cast in a sweeping motion towards the southern side boundary of the subject site and partially over the adjoining southern properties.	

areas by: areas by: encouraging modulation of building bulk to facilitate sunlight penetration into the development site and adjacent properties; and maximising setbacks on the southern side of developments to encourage solar penetration into properties to the south.	No significant adverse impacts arise from the proposed development when considered in reference to the DCP objectives. The proposed upper level is modest in size and the upper level is contained to within the existing foot print of the dwelling.	Yes
 3.4.1.2 Maintaining Solar Access into Living Rooms of Adjacent Properties In relation to sunlight to the windows or glazed doors to living rooms of adjacent properties: a) for adjacent buildings with an east-west orientation, the level of solar access presently enjoyed must be maintained to windows or glazed doors to living rooms for a period of at least 2 hours from 9am to 3pm on 21 June; b) for adjacent buildings with a north-south orientation, the level of solar access presently enjoyed must be maintained to windows or glazed doors of living rooms for a period of at least 4 hours from 9am to 3pm on 21 June; c) for all adjacent buildings (with either orientation) no reduction in solar access is permitted to any window where existing windows enjoy less than the minimum number of sunlight hours specified above. 	There are no significant additional shadow impacts given the topographical circumstances of the site, site orientation and the siting/design of the adjoining building. No significant adverse impacts arise from the proposed development when considered in reference to the DCP objectives.	Yes
 3.4.2 Privacy and Security Objective 1) To minimise loss of privacy to adjacent and nearby development by: □ appropriate design for privacy (both acoustical and visual) including screening between closely spaced buildings; □ mitigating direct viewing between windows and/or outdoor living areas of adjacent buildings. Objective 2) To encourage awareness of neighbourhood security. See also paragraph 4.1.5.3 Principal Private 	The proposed upper level addition will not result in significant loss of privacy to any adjoining property. No significant adverse impacts arise given the careful placement of windows and concentration of outlook towards the street frontage.	Yes

Open Space.		
 3.4.2.1 Window Design and Orientation a) Use narrow, translucent or obscured glass windows to maximise privacy where necessary. b) When building close to boundaries, windows must be off-set from those in the adjacent building to restrict direct viewing and to mitigate impacts on privacy. 	Windows are oriented generally towards the street. There will be no viewing conflict from opposing windows between dwellings.	Yes
3.4.2.3 Casual Surveillance In order to provide for the casual surveillance of the street and to provide a sense of security: a) some rooms should be oriented to the street; b) sight lines to the street frontage from a window of at least one habitable room should not be obscured by trees or any other object;	The proposed upper level addition will provide better casual surveillance of the street with the inclusion of street facing windows.	Yes
 c) fences, walls and landscaping should minimise opportunities for concealment and encourage social interaction; and d) in areas of high street noise, double glazing on windows is preferred, rather than the construction of high fences or walls as a sound attenuation measure. 	Noted. Double glazed windows are not required to mitigate local road noise. The dwelling will be appropriately insulated and glazed.	Yes Yes
3.4.2.4 Acoustical Privacy (Noise Nuisance) a) Consideration must be given to the protection of acoustical privacy in the design and management of development.	The proposed upper level addition relates to a single dwelling within a local neighbourhood. Acoustic measures such as appropriate glazing will not be required.	NA
b) Proposed development likely to generate noise including outdoor open space, driveways, plant equipment including pool pumps and the like should be located in a manner which considers the acoustical privacy of neighbours including neighbouring bedrooms and living areas.	There is minimal change to the use of private open space. The creation of a formal parking slab will not give rise to additional noise.	Yes

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3.4.3 Maintenance of Views Relevant DCP objectives to be satisfied in relation to this paragraph include the following: Objective 1) To provide for view sharing for both existing and proposed development and	Some district views may be available. No additional landscape	Yes
existing and future Manly residents. Objective 2) To minimise disruption to views from adjacent and nearby development and	planting is proposed on-site which would obstruct views.	
views to and from public spaces including views to the city, harbour, ocean, bushland, open space and recognised landmarks or buildings from both private property and public places (including roads and footpaths).	A standard roof pitch is proposed coupled with standard floor to ceiling heights to assist with achieving view sharing.	
Objective 3) To minimise loss of views, including accumulated view loss 'view creep' whilst recognising development may take place in accordance with the other provisions of this Plan.	Adjoining properties do not benefit from specific views across the subject site.	
3.5 Sustainability -		
(Greenhouse Energy Efficiency, Thermal		
Performance, and Water Sensitive Urban		
Design)		
Section 5(a)(vii) of the Environmental Planning and Assessment Act 1979 encourages ecologically sustainable development. Council require that the principles of ecologically sustainable development be taken into consideration when determining development applications under section 79C of the Environmental Planning and Assessment Act 1979 and under this plan.	The proposal is for an upper level addition. The BASIX certificate confirms compliance with relevant water saving and design requirements.	Yes
4.1 Residential Development Controls Where Residential Development Controls apply a) This section of the plan provides controls for development generally in LEP Zones R1, R2, R3, E3 and E4. These paragraphs may also apply to residential development elsewhere in Manly and are to be read in conjunction with development standards in the LEP.	Noted	Yes
Objective 1) To delineate by means of development control the nature and intended	Noted. An attractive integrated design and façade is proposed.	Yes

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future of the residential areas of Manly. Objective 2) To provide for a variety of housing types and densities while maintaining the exiting character of residential areas of Manly. Objective 3) To ensure that building form, including alterations and additions, does not degrade the amenity of surrounding residences, the existing environmental quality of the environment or the aesthetic quality of Manly.	The proposal is for a quality addition to an existing dwelling, proposing an appropriate streetscape presentation. No significant adverse amenity impacts arise.	Yes Yes
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Objective 4) To improve the quality of the residential areas by encouraging landscaping and greater flexibility of design in both new development and renovations.	The landscaping content on-site will not change. No trees are required to be removed. The addition sits comfortably with the footprint of the dwelling.	Yes
	There are no significant adverse effects to the character, amenity and natural environment.	
Objective 5) To enable population growth without having adverse effects on the character, amenity and natural environment of the residential areas.	NA. The proposal continues the residential use of the property.	Yes
Objective 6) To enable other land uses that are compatible with the character and amenity of the locality.	N/A	
Objective 7) To ensure full and efficient use of existing social and physical infrastructure and the future provision of services and facilities to meet any increased demand.		
4.1.1 Dwelling Density and Subdivision		
Objective 1) To promote a variety of dwelling	The proposal is for a typical	Yes
types and residential environments in the LGA.	addition to an existing detached	
Objective 2) To limit the impact of residential	dwelling.	X Z a m
development on existing vegetation, waterways, riparian land and the topography.	There are no impacts arising to existing vegetation, waterways, riparian land and the	Yes

	topography.	
Objective 3) To promote a variety of allotment sizes, residential environments and housing diversity.	NA. There is no subdivision proposed.	NA
Objective 4) To maintain the character of the locality and streetscape.	No significant adverse streetscape or neighbourhood	Yes
Objective 5) To maximise the use of existing infrastructure	character issues arise. Existing site services are available.	Yes
4.1.2.1 Wall Height a) Within the LEP Height of Buildings development standard, the maximum external wall height is calculated based on the slope of the land under the proposed wall. Figures 26, 27 and 28 provide guidelines for determining the maximum height of external walls based on the particular slope of the land along the length of these proposed walls. The maximum wall height control will also vary from one building, elevation or part elevation to another depending on the slope of land on which the wall is sited. Within the range of maximum wall heights at Figures 26 and 28, the permitted wall height increases as the slope of the land increases up to a gradient of 1 in 4, at which point the permitted maximum wall height is capped according to Figure 26.	The permitted wall height in the vicinity is 6.5m. The proposal is compliant particularly as the proposed upper level is indented from the lower level external walls along the northern elevation. The proposal includes a standard floor to ceiling heights over both levels and a continuous wall height is negated through articulation. The proposed wall height is acceptable in this instance.	Yes
4.1.2.2 Number of Storeys a) Buildings must not exceed 2 storeys, except on land in areas 'L' and 'N1' on the LEP Height of Building Map and notwithstanding the wall and roof height controls in this plan.	The proposal provides for a two storey dwelling.	Yes
4.1.2.3 Roof Height a) Pitched roof structures must be no higher than 2.5m above the actual wall height *, calculated in accordance with Figure 29.	The proposal includes a standard pitched roof profile with a maximum height to the ridge of less than 2.5m. The roof	Yes

Roof Pitch c) The maximum roof pitch must be generally no steeper than 35 degrees. A roof with a steeper pitch will be calculated as part of the wall height. In this regard the wall height controls at paragraph 4.1.2.1 of this plan will apply to the combined wall height and the height of the roof steeper than 35 degrees.	profile assists in meeting the architectural objectives for the site. The roof slope is consistent with an approximate 23 degree profile.	Yes
 4.1.3 Floor Space Ratio (FSR) Objective 1) To ensure the scale of development does not obscure important landscape features. Objective 2) To minimise disruption to views to adjacent and nearby development. Objective 3) To allow adequate sunlight to penetrate both the private open spaces within the development site and private open spaces and windows to the living spaces of adjacent residential development. 	The proposal has a total FSR of 240.8sqm or 0.4: 1 The dwelling retains a domestic scale and form. No significant impacts arise in respect of views or overshadowing. No significant adverse impacts arise from the proposed development when considered in reference to the DCP objectives.	Yes
Adjoining properties are not adversely impacted by overshadowing, view loss or privacy issues.	The proposed upper level addition reinforces the existing architectural form (including roof form) of the existing dwelling. The proposed works represent architectural improvements to the dwelling and will positively contribute to the architectural diversity of dwelling design in the immediate precinct. Adjoining properties are not adversely affected by	Yes

	overshadowing, view loss or privacy issues given the design initiatives proposed. The dwelling retains a domestic scale noting that there is considerable diversity in building bulk and scale in the immediate vicinity of the site. The proposal is consistent with the established streetscape character in terms of street setback and will not have a significant adverse impact on the amenity of adjoining properties.	
4.4.2 Alterations and Additions		
Manly Council promotes the retention and adaptation of existing buildings rather than their replacement with new structures.	The proposal retains the existing dwelling and provides new external finishes and building articulation across the street frontage to enhance the dwelling's streetscape presentation and appeal.	Yes

6.0 SECTION 4.15 CHECKLIST

The following provides an assessment of the proposal against the provisions of Section 4.15 of the Environmental Planning and Assessment Act 1979.

(1) Matters for consideration—general In determining a development application, a consent authority is to take into consideration such of the following matters as are of relevance to the development the subject of the development application:

(a) the provisions of:

(i) any environmental planning instrument, and

(ii) any proposed instrument that is or has been the subject of public consultation under this Act and that has been notified to the consent authority (unless the Secretary has notified the consent authority that the making of the proposed instrument has been deferred indefinitely or has not been approved), and

(iii) any development control plan, and

(iiia) any planning agreement that has been entered into under section 7.4, or any draft planning agreement that a developer has offered to enter into under section 7.4, and

(iv) the regulations (to the extent that they prescribe matters for the purposes of this paragraph), and

(v) any coastal zone management plan (within the meaning of the Coastal Protection Act 1979), that apply to the land to which the development application relates,

Comment:

The proposal is permissible and satisfies the objectives of Manly Local Environmental Plan 2013 and prescriptive and performance controls of the DCP pursuant to clause 4.6 of the MLEP 2013.

The proposed variation from the building height development standard primarily arises because of the cross fall in the allotment. The dwelling inclusive of the proposed addition will not be of an excessive size particularly when compared to other nearby dwellings and the adjoining two storey dwellings. The dwelling inclusive of the proposed addition will remain compliant in relation to the FSR and other bulk and scale development controls. b. the likely impacts of that development, including environmental impacts on both the natural and built environments and social and economic impacts in the locality.

Comment:

A detailed site analysis was undertaken to determine the appropriate form of development having regard to Council's planning controls, the circumstances of the site and neighbouring properties and the desired future character of the locality.

The proposed development provides for a high degree of amenity for future occupants, while being respectful of the amenity of neighbouring properties.

In view of the above the development will have acceptable social and environmental implications given the nature of the zone.

c. the suitability of the site for the development.

Comment:

The subject site has a suitable area, configuration and topography to accommodate the proposed development. The design solution is based on sound site analysis and responds positively to the characteristics of the site and adjoining development.

d. any submissions made in accordance with the Act or the regulations.

Comment: Nil

e. the public interest

Note.

See section 75P (2) (a) for circumstances in which determination of development application to be generally consistent with approved concept plan for a project under Part 3A.

Comment:

The proposed development is purely domestic in nature and provides for the attainment of additional quality floor space within a well serviced locality therefore satisfying urban consolidation initiatives and furthering the public interest.

(2) Compliance with non-discretionary development standards—development other than complying development If an environmental planning instrument or a regulation contains non-discretionary development standards and development, not being complying development, the subject of a development application complies with those standards, the consent authority:

(a) is not entitled to take those standards into further consideration in determining the development application, and

(b) must not refuse the application on the ground that the development does not comply with those standards, and

(c) must not impose a condition of consent that has the same, or substantially the same, effect as those standards but is more onerous than those standards, and the discretion of the consent authority under this section and section 4.16 is limited accordingly.

(3) If an environmental planning instrument or a regulation contains nondiscretionary development standards and development the subject of a development application does not comply with those standards:

(a) subsection (2) does not apply and the discretion of the consent authority under this section and section 4.16 is not limited as referred to in that subsection, and

(b) a provision of an environmental planning instrument that allows flexibility in the application of a development standard may be applied to the non-discretionary development standard.

Note. The application of non-discretionary development standards to complying development is dealt with in section 4.28 (3) and (4).

Comment:

The application has merit and is consistent with the intent of the controls given the site context.

(3A) Development control plans

If a development control plan contains provisions that relate to the development that is the subject of a development application, the consent authority:

(a) if those provisions set standards with respect to an aspect of the development and the development application complies with those standards—is not to require more onerous standards with respect to that aspect of the development, and

(b) if those provisions set standards with respect to an aspect of the development and the development application does not comply with those standards—is to be flexible in applying those provisions and allow reasonable alternative solutions that achieve the objects of those standards for dealing with that aspect of the development, and

(c) may consider those provisions only in connection with the assessment of that development application.

In this subsection, standards include performance criteria.

Comment:

The provisions of the development control plan have been considered as part of the application. The proposal is reasonable in this regard

(4) Consent where an accreditation is in force A consent authority must not refuse to grant consent to development on the ground that any building product or system relating to the development does not comply with a requirement of the Building Code of Australia if the building product or system is accredited in respect of that requirement in accordance with the regulations.

(5) A consent authority and an employee of a consent authority do not incur any liability as a consequence of acting in accordance with subsection (4).

(6) Definitions In this section:

(a) reference to development extends to include a reference to the building, work, use or land proposed to be erected, carried out, undertaken or subdivided, respectively, pursuant to the grant of consent to a development application, and

(b) non-discretionary development standards means development standards that are identified in an environmental planning instrument or a regulation as non-discretionary development standards.

Comment: Not applicable.

7.0 <u>CONCLUSION</u>

The proposed upper level addition and ground level alterations to an existing dwelling represents an improvement to the built form, function and aesthetics of the dwelling.

The proposal is appropriate with the MLEP 2013, pursuant to clause 4.6 of the MLEP 2013. The departure from the building height development standard is reasonable and justified in this instance.

The proposed upper level addition will contribute to the presentation of the dwelling when viewed from the street frontage.

No significant adverse impacts arise from the proposal.

Reasonable measures have been taken by the designer to minimise privacy loss and there will be no significant overshadowing of adjoining properties as a result of the proposed addition in the context of the site and topographical circumstances. Compliance with setbacks also ensures that the concept of view sharing is maintained.

In view of the above and the assessment undertaken in this SEE, the proposed development is appropriate and Council approval is recommended.