

Development Application STATEMENT OF ENVIRONMENTAL EFFECTS & PLAN OF MANAGEMENT

Establish café on first floor of business premise as an ancillary development, carparking rearrangement and 31 new car spaces

200 Forest Way, Belrose

January 2020

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PROJECT DETAILS

Client:	Four Seasons Garden Centre
Subject land:	200 Forest Way, Belrose 2085
Lot Description:	2/DP1008986
	1/DP1205253
Proposed development:	Establish café on first floor of business premise as an
	ancillary development, carparking rearrangement and 31
	new car spaces
The report is prepared by	Crystal Pan
	Bachelor of Architecture (UTS)
The report is reviewed by	Emma Rogerson
	Bachelor of Architecture and Environment (USYD)
Project Code:	J000257

I certify that the contents of the Statement of Environmental Effects to the best of my knowledge, has been prepared as follows:

- In accordance with Section 4.12 of the Environmental Planning and Assessment Act 1979 and Clause 50 of the Environmental Planning and Assessment Regulation 2000;
- The statement contains all available information that is relevant to the environmental impact assessment of the proposed development;
- To the best of my knowledge the information contained in this report is neither false nor misleading.

Quality Management

	Name	Date	Signature
Prepared by	Crystal Pan	22.01.2020	-1
Checked by	Emma Rogerson	30.01.2020	an Buy
Approved for issue by	Emma Rogerson	30.01.2020	an Bung

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1.0 INTRODUCTION

This Statement of Environmental Effects has been prepared for Four Seasons Garden Centre to accompany a Development Application (DA) to Northern Beaches Council (Council) for the establishment of café on first floor of the garden centre, carparking rearrangement and 31 new car spaces at 200 Forest Way, Belrose 2085.

Four Seasons Garden Centre is a retail plant nursery, with an existing shop and office building at the front of the site. The proposed café is to occupy the first floor of the shop and office building. The café will operate 6 days per week, from 8am to 4pm, with a maximum capacity of 50 customers.

The proposal is permissible with consent and is suitable for the site and the area. The proposal has been designed to relate to its site and to the streetscape in terms of appearance, envelope, setbacks, bulk and scale. The proposal operates without any significant impact to the amenity of neighbouring properties.

The purpose of this SEE is to:

- Describe the site to which the application applies and its context;
- Describe the proposed development
- Describe the legislative framework against which the application is to be assessed and determined; and
- Provide an assessment of the environmental impacts in accordance with the Section 4.15 of the EP&A Act 1979.

This Statement has been prepared in reference to the following:

Document	Author	Date
Site plan	Corona Projects	07.05.2019
Car parking plan	Corona Projects	07.05.2019
Former Crown Road Survey	Michael Manus Kirkwood	24.03.2015
Wastewater report	Envirotech	09.10.2019
Traffic report	TEF Consulting	30.01.2019

2.0 SITE ANALYSIS & CONTEXT

2.1 The Site

The site contains two lots: 200 Forest Way, Belrose and a former Crown Road Reserve. 200 Forest Way, Belrose is legally described Lot 2 in Deposited Plan 1008986. The former Crown Road Reserve is legally described Lot 1 in Deposited Plan 1205253. The site is located on the western side of Forest Way, between Crozier Road and Linden Avenue.



Figure 1 – Site locality map (Google Maps)



Figure 2 – Aerial map (SIX Maps)

200 Forest Way is irregular with a total area of 1.09 hectares with an 89.73 metre street frontage to Forest Way. The formerly Crown Road Reserve has a total area of 2,291m² with a width varies from 10.06m to 11.725m. Vehicular access is available from Forest Way.

The site slopes gently to the south-west and is entirely occupied by the retail plant nursery business. The eastern part of the site contains the shop and office building and customer parking fronting Forest Way. A retail nursery display area is located on the ground floor of the shop and office building and a gift shop is located on the first floor. The southern part of the site was formerly a Crown Road reserve, which was acquired by Four Seasons Garden Centre (Lot 1, DP1205253). The western part of the site contains bulk storage materials and landscape supplies with trade loading/unloading.

The land is identified as Deferred Matter on the Warringah Local Environmental Plan 2011 (WLEP 2011) Land Application Map. The site is classified as Bushfire Prone Land. Most of the site is located within Category 0 Vegetation Buffer and the north west corner of the site is located within Vegetation Category 1. The proposed café is not located within any identified bushfire prone area. With reference to Warringah Local Environmental Plan 2000, the land is identified as Locality C8 Belrose North.

The site does not contain a heritage item nor is located within a Heritage Conservation Area. There are no heritage items within the vicinity of the site.



Figure 3 – Structure where the café will be contained (Corona Projects 2019)



Figure 4 - Proposed café outlook (Corona Projects 2019)



Figure 5 – Bushfire prone land map (NSW Planning Portal)



Figure 6 - Land Zoning Map (NSW Planning Portal)

2.2 The Locality

Belrose North locality comprises a mix of land uses interspersed with rural residential properties. Surrounding non-residential uses include Belrose Resource Recovery Centre, Optus Earth Satellite Station, horse riding school and a landscape supply yard. Adjoining the site to the north is a residential property and Crown Land. Adjoining the site to the south is 198 Forest Way, which has an approval for a child care centre and dwelling house. To the east of the site across Forest Way is a Belrose Rural Fire Brigade and a retirement village.

2.3 Development History

A search on Council's DA Tracker has returned the following results for recent development applications associated with the allotment:

- DA2010/00085 Alterations and additions to a dwelling house and construction of a shop and office – Approved 13/01/2011
- DA2008/1307 Alterations and additions to an existing retail plant nursery to include a restaurant, giftware shop and office area Refused 21/07/2009
- DA2007/0010 Alterations and Additions to an Existing Structure for the Provision of a New Cafe (restaurant) and Gift Shop – Refused 27/11/2007
- DA/2003/0479 Proposed Two Storey Showroom & Cafe Four Seasons Nursery Refused 03/08/2005

3.0 THE PROPOSAL

3.1 Overview

The Development Application proposes the establishment of café on the first floor of an existing garden centre at 200 Forest Way, Belrose 2085.

Four Seasons Garden Centre is a retail plant nursery, with an existing shop and office building at the front of the site. The proposed café is to occupy the first floor of the shop and office building. Operational details are described below.

31 new car spaces are proposed onsite to support the café use. Customer will access the parking spaces from Forest Way. Site entrance at Linden Avenue will only be used by the staff of existing nursery and proposed café.

Various carparking rearrangement will be carried out in accordance with the submitted traffic report. The existing carpark to the front of the site will be rearranged in order to increase parking space number, which will provide 30 car spaces for the development. In conjunction with the proposed 31 car spaces on the former Crown Land and at the back of the site, the proposal will have 61 parking spaces in total.

Please refer to plans prepared by Corona Projects and traffic report prepared by TEF Consulting.

Item	Details		
Proposed operations	Cafe serving coffee, tea, light refreshments,		
	wraps, sandwiches, melts, salads, juices,		
	smoothies and cakes.		
	Food preparation on site.		
Hours of operations	Monday to Saturday - 8am to 4pm.		
Number of future staff	2 full-time staff and 5 part time staff		
Expected number of customers at any given	15-40 customers, with a maximum capacity of		
time	50 customers		
Waste generated	Food packaging, food waste		
Waste disposal and collection arrangement	t URM Waste Disposal will be contracted for		
	waste disposal. Waste will be collected on a		
	weekly basis or as per the existing arrangement.		
Staff and customer parking arrangement	Staff and customer will access the 61 parking		
	spaces provided onsite.		
Proposed noise sources	Noise from people chatting and background		
	music playing		

3.2 Operational Details

Proposed noise reduction measures	Noise reduction measure is not required as the		
	noise will be minimal. However, the business		
	owner will be responsible on all noise		
	complaints and will take follow-up action if		
	required.		
Toilet facilities	Three toilets and one disabled toilet is provided		
	on the same level of café.		

4.0 STATUTORY PLANNING FRAMEWORK AND ENVIRONMENTAL ASSESSMENT

This Chapter provides an environmental assessment in accordance with Section 4.15 of the Environmental Planning and Assessment Act 1979.

4.1 Statutory and Policy Compliance

The relevant matters for consideration under Section 4.15(a) of the EP&A Act, 1979, are identified as:

- Warringah Local Environmental Plan 2000
- Warringah Development Control Plan 2000

The primary statutory document that relates to the subject site and the proposed development is Warringah Local Environmental Plan 2000. The primary non-statutory plan relating to the subject site and the proposed development is Warringah Development Control Plan 2000.

4.1.1 Warringah Local Environmental Plan 2000

The land is identified as Deferred Matter on the Warringah Local Environmental Plan 2011 (WLEP 2011) Land Application Map. Warringah Local Environmental Plan 2000 (WLEP 2000) therefore applies to the land.

Desired Future Character Statement

The site is located within Locality C8 Belrose North.

The development is identified to be a *restaurant,* which is identified as a Category 3 use in C8 – Belrose North Locality Statement and permissible with consent.

The Desired Future Character Statement for Locality C8 is as follows:

- The present character of the Belrose North locality will remain unchanged except in circumstances specifically addressed as follows.
- The natural landscape including landforms and vegetation will be protected and, where possible, enhanced. Buildings will be grouped in areas that will result in the minimum amount

of disturbance of vegetation and landforms and buildings which are designed to blend with the colours and textures of the natural landscape will be strongly encouraged.

- Development will be limited to new detached style housing conforming with the housing density standards set out below and low intensity, low impact uses.
- A dense bushland buffer will be retained or established along Forest Way. Fencing is not to detract from the landscaped vista of the streetscape.
- Development in the locality will not create siltation or pollution of Middle Harbour.

An assessment of the proposal against the Desired Future Character Statement is provided below: The proposed development will not change the character of Belrose North locality. The establishment of is proposed within an existing structure that was approved by Council. No construction or demolition is proposed. The proposal therefore does not impact the natural landscape and does not disturb vegetation, landforms and buildings. The proposal will not create siltation or pollution of Middle Harbour. The proposed café is a low intensity, low impact use that will complement the existing garden centre and provide a place for the local residents and workers to gather. The development will have minimal acoustic impact upon neighbouring properties due to its small capacity and limited operating hours. 61 car spaces are provided on site (including 31 new spaces), and the surrounding road network can accommodate the proposed traffic generation. It is anticipated that the proposal will only generate minor traffic in addition to the existing retail nursery use of the premises.



Figure 7 – LEP Locality Map (Warringah Council)

Clause 15 Does Category Three development involve extra procedures?

This clause states:

"1) Consent may be granted to development classified as Category Three only if the consent authority has considered a statement of environmental effects that includes the items listed in Schedule 15.

Matters listed in Schedule 15 are considered below:

(1) A summary of the statement of environmental effects.

This report contains a Statement of Environmental Effects for establishment of café on first floor of the garden centre, and 31 new car spaces to support the proposed development at 200 Forest Way, Belrose. Section 4 of this report specifically assesses the potential environmental impacts of the proposed development.

(2) A statement indicating how the proposed development is consistent with the relevant desired future character statement and general principles of development control established by this plan.

Section 4 of this report outlines how the proposed café and car parking is consistent with Desired Future Character Statement of C8 Belrose.

(3) A statement of the objectives of the proposed development.

The objectives of the proposed development are:

- Provide a café use to complement the retail plant nursery
- Provide a place for local residents to gather
- Provide sufficient car parking for both staff and customers

(4) An analysis of any feasible alternatives to the carrying out of the development, having regard to its objectives, including:

(a) the consequences of not carrying out the development, and

The property is maintained as a retail plant nursery and the cafe is seen as an ancillary and complementary use supporting the principal use. The proposal meets the objectives of the purpose and no feasible alternatives have been identified.

(b) the reasons justifying the carrying out of the development.

The site is capable of providing a café within the existing building of the retail plant nursery, with sufficient on-site car parking. The development achieves compliance with the desired future character of C8 Belrose North locality.

- (5) An analysis of the development, including:
- (a) a full description of the development, and

(b) a general description of the environment likely to be affected by the development, together with a detailed description of those aspects of the environment that are likely to be significantly affected, and
 (c) a description of the likely impact on the environment of the development, having regard to:

- (i) the nature and extent of the development, and
- (ii) the nature and extent of any building or work associated with the development, and
- (iii) the way in which any such building will be erected in connection with the development, and
- (iv) any rehabilitation measures to be undertaken in connection with the development, and

(d) a full description of the measures proposed to mitigate any adverse effects of the development on the environment.

Section 3 of this Statement of Environmental Effects has outlined the development details. The establishment of cafe is proposed within an existing structure that was approved by Council. No construction or demolition is proposed. The proposal therefore does not impact the natural landscape and does not disturb vegetation, landforms and buildings. The proposal will not create siltation or pollution of Middle Harbour.

The proposed café is a low intensity, low impact use that will complement the existing garden centre and provide a place for the local residents and workers to gather. The development will have minimal acoustic impact upon neighbouring properties due to its small capacity and limited operating hours. 61 car spaces are provided on site, and the surrounding road network can accommodate the proposed traffic generation. It is anticipated that the proposal will only generate minor traffic in addition to the existing retail nursery use of the premises.

(6) The reasons justifying the carrying out of the development in the manner proposed, having regard to biophysical, economic and social considerations and the principles of ecologically sustainable development.

The café is proposed within an existing building, thereby limiting the environmental impact of the development.

(7) The statement is to include a compilation (in a single section of the statement) of the measures proposed to mitigate any adverse effects of the development on the environment.

The following measures are to be implemented upon the site to minimise adverse effects:

- The café capacity and hours of operation are limited to a small scale to minimise acoustic, parking and traffic impact.
- Parking is to be provided on site in excess of LEP requirements so as to minimise onstreet parking

• Avenue planting is proposed on southern boundary along the proposed car park.

(8) A list of any approvals that must be obtained under any other Act or law before the development may lawfully be carried out.

No other approval is required for the proposed development.

Control		Comment	Compliance
71	Parking facilities (visual impact)	Onsite parking is provided on the strip	Yes
	Parking facilities (including garages) are to be	of recently acquired Crown land on	
	sited and designed so as not to dominate the	the southern portion of the site and at	
	street frontage or other public spaces.	the rear of the site. The proposed	
		parking is located behind the front	
		building line of the retail/café building.	
		The proposed spaces are not able to	
		be seen from the street.	
72	Traffic access and safety	Car parking can be assessed from	Yes
	Vehicle access points for parking, servicing or	Forest Way and Linden Avenue.	
	deliveries, and pedestrian access, are to be	Identification signs are proposed to	
	located in such a way as to minimise:	guide customers entering from Forest	
	• traffic hazards, and	Way. Customers will enter the site	
	 vehicles queuing on public roads, and 	from Forest Way to access the	
	• the number of crossing places to a street,	existing plant nursery and proposed	
	and	café. The proposed traffic	
	 traffic and pedestrian conflict, and 	arrangement will not interfere with the	
	interference with public transport facilities.	existing bus stop.	
	Where practical, vehicle access is to be		
	obtained from minor streets and lanes.	Please refer to traffic report prepared	
		by TEF Consulting.	
73	On-site loading and unloading	As per existing retail plant nursery	Yes
	Facilities for the loading and unloading of	operations. All loading and unloading	
	service, delivery and emergency vehicles are	will take place at the rear of the	
	to be appropriate to the size and nature of the	garden centre. Trucks will enter from	
	development. On-site facilities are to be	a minor street Linden Avenue.	
	screened from public view and designed so	Please refer to traffic report prepared	
	that vehicles may enter and leave in a forward	by TEF Consulting.	
	direction.		
74	Provision of carparking	The site currently has 30 off-street	Yes
	Adequate off-street carparking is to be	parking spaces. The proposal will	
	provided within the subject property	have 61 parking spaces available for	
	boundaries having regard to:	all land uses onsite.	
	 the land use, and 		

Division 5	Traffic,	access	and	carparking
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Cont	rol	Comment	Compliance
	 the hours of operation, and 	The café is expected to have	
	 the availability of public transport, and 	maximum 50 customers at any given	
	• the availability of alternative carparking, and	time. As the café is not expected to	
	 the need for parking facilities for courier 	attract customers on its own, to the	
	vehicles, delivery/service vehicles and	worst case scenario it's assumed that	
	bicycles.	at most 50% or less customers are	
		attracted by the café only. The site	
	Unless the applicable Locality Statement	provides 47 customers parking and	
	provides otherwise:	14 staff parking, which will be more	
	(a) if Schedule 17 (Carparking provision)	than sufficient to meet the parking	
	specifies the minimum number of on-site	demand.	
	parking spaces required in relation to a	Please refer to the traffic report	
	particular land use, or sets out a means of	prepared by TEF Consulting for traffic	
	calculating that minimum number of spaces—	arrangement.	
	at least that minimum number of spaces must		
	be provided.		
	Schedule 17		
	Retail plant nursery		
	Whichever is greater of:		
	15 spaces, or		
	0.5 spaces per 100 m2 of site area		
	Destaurant		
	Restaurant		
	Whichever is the greater of:		
	15 spaces per 100 m2 GFA, or		
	1 space per 3 seats		
75	75 Design of carparking areas	The proposed car parking scheme	Yes
	Carparking, other than for individual dwellings,	provides an additional 31 car spaces	
	is to:	apart from the existing 30 car spaces	
	avoid the use of mechanical car stacking	for the café. The parking scheme	
	devices, and	does not use mechanical car stacking	
	not be readily apparent from public spaces,	devices and it is consistent with the	
	and	character of the local area. The	
	provide safe and convenient pedestrian and	parking space is able to meet relevant	
	traffic movement, and	Australian Standards.	
	include adequate provision for manoeuvring	Please refer to traffic report prepared	
	and convenient access to individual spaces,	by TEF Consulting.	
	and	`	
	• where possible, enable vehicles to enter and		
	leave the site in a forward direction, and		
	,		<u> </u>

Control	Comment	Compliance
incorporate unobstructed access to visitor		
parking spaces, and		
 be landscaped to shade parked vehicles, 		
screen them from public view, assist in micro-		
climate management and create attractive and		
pleasant spaces, and		
• provide on-site detention of stormwater,		
where appropriate, and		
make reasonable provision for the		
carparking needs of people with physical		
disabilities.		

4.1.2 Warringah Development Control Plan 2000

No matters of relevance are raised in relation to Warringah Development Control Plan 2000 Amendment 3.

4.2 Impacts of the Development

The proposed cafe is an appropriate use for the site and is of a scale that does not generate unreasonable environmental, social and economic impacts.

Impacts on Natural and Built Environment

The establishment of is proposed within an existing structure that was approved by Council. No construction or demolition is proposed.

The development will have minimal acoustic impact upon neighbouring properties due to its small capacity and limited operating hours. Avenue planting is proposed on southern boundary along the proposed car park.

Parking and Traffic

A new car parking area is proposed along the southern portion of the site, on the recently acquired Crown Reserve land. The site will therefore have a total of 61 on-site car spaces. Stormwater drainage arrangement for the proposed carparking space will be drained by gravity. The proposed parking arrangement is able to meet the parking demand for both customers, staff and loading/unloading purposes.

This car parking provision exceeds the minimum RMS requirements, and the surrounding road network can accommodate the proposed traffic generation. It is anticipated that the proposal will only generate minor traffic in addition to the existing retail nursery use of the premises.

Wastewater

The submitted wastewater report shows the site is able to accommodate the café. The use of detergents, sanitisers and other cleaning products, alongside with the increased volume of liquid and waste associate with the café, can be sufficiently managed through the implementation of a grease trap to the existing system.

Social and Economic Impacts

There are no adverse social and economic impacts. The proposed café is a low intensity, low impact use that will complement the existing garden centre and provide a place for the local residents and workers to gather.

4.3 Suitability of the Site

The subject site is considered suitable in size and shape to accommodate the establishment of to café on second floor of business premises. The proposal does not introduce any incompatible uses to the site. The works are permissible under the C8 Belrose North.

4.4 The Public Interest

The proposal is not considered to be against the public interest due to its minimal built environment, social and economic impact.

5.0 CONCLUSION

The Statement of Environmental Effects (SEE) has been prepared to consider the environmental, social and economic impacts of the establishment of café on second floor of business premises at 200 Forest Way, Belrose. The report has addressed the applicable policies and plans, and has provided an environmental assessment in accordance with Section 4.15 of the Environmental Planning and Assessment Act 1979.

The application proposes a permissible development within the subject site locality. The proposal incorporates appropriate design considerations to minimise any adverse impacts on the natural and built environment, and the amenity of the surrounding neighbourhood.

Given the benefits of the development and compliance with the relevant policies and plans, we conclude that the proposed development at 200 Forest Way, Belrose as described in this application is reasonable and supportable, and worthy of approval by the Northern Beaches Council.