

APPLICATION FOR MODIFICATION ASSESSMENT REPORT

Application Number:	Mod2020/0208	
Responsible Officer:	Nick Keeler	
Land to be developed (Address):	Lot 2 DP 528368, 2 Ellery Parade SEAFORTH NSW 2092	
Proposed Development:	Modification of Development Consent DA2019/0541 grante for demolition works and construction of a dwelling house and swimming pool	
Zoning:	Manly LEP2013 - Land zoned R2 Low Density Residential	
Development Permissible:	Yes	
Existing Use Rights:	No	
Consent Authority:	Northern Beaches Council	
Land and Environment Court Action: No		
Owner:	Neil Edward Cooke	
Applicant:	Boston Blyth Fleming Pty Ltd	
Application Lodged:	21/05/2020	
Integrated Development:	No	
Designated Development:	No	
State Reporting Category:	Residential - Alterations and additions	
Notified:	03/06/2020 to 17/06/2020	
Advertised:	Not Advertised	
Submissions Received:	0	
Clause 4.6 Variation:	Nil	
Recommendation:	Approval	

PROPOSED DEVELOPMENT IN DETAIL

The applicant seeks to modify development consent DA2019/0541 for demolition works and construction of a dwelling house and swimming pool. The proposed modifications include integration of the approved rainwater tank on the southern garage elevation into the garage structure, the addition a new skylight, changes to the pool house including the re-pitching of the roof and the modification of the approved swimming pool to include a spa.

ASSESSMENT INTRODUCTION

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

An assessment report and recommendation has been prepared (the subject of this report)
 taking into account all relevant provisions of the Environmental Planning and Assessment Act

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1979, and the associated regulations;

- A site inspection was conducted and consideration has been given to the impacts of the development upon the subject site and adjoining, surrounding and nearby properties;
- Notification to adjoining and surrounding properties, advertisement (where required) and referral
 to relevant internal and external bodies in accordance with the Act, Regulations and relevant
 Development Control Plan;
- A review and consideration of all submissions made by the public and community interest groups in relation to the application;
- A review and consideration of all documentation provided with the application (up to the time of determination);
- A review and consideration of all referral comments provided by the relevant Council Officers, State Government Authorities/Agencies and Federal Government Authorities/Agencies on the proposal.

SUMMARY OF ASSESSMENT ISSUES

Manly Development Control Plan - 4.1.5 Open Space and Landscaping

SITE DESCRIPTION

Property Description:	Lot 2 DP 528368 , 2 Ellery Parade SEAFORTH NSW 2092
Detailed Site Description:	The subject site consists of one (1) allotment located on the northern side of Ellery Parade.
	The site is regular in shape with a frontage of 15.555m along Ellery Parade and a depth of 47.605m. The site has a surveyed area of 739m².
	The site is located within the R2 Low Density Residential zone and accommodates a two-storey residential dwelling with a detached double carport at the front of the site and a shed structure at the rear.
	The site falls approx. 2m from the western boundary towards the east.
	The site contains grassed areas in the rear yard with some large trees in the northeast corner. A large proportion of the site contains hardstand or impervious surfaces in the front setback area, along the eastern boundary and at the rear of the dwelling.
	Detailed Description of Adjoining/Surrounding Development
	Adjoining and surrounding development is characterised by low density residential development and ancillary structures.

Map:

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SITE HISTORY

The land has been used for residential purposes for an extended period of time. A search of Council's records has revealed the following relevant history:

Application **DA0372/2006** for a double carport and access ramp was approved on 24/11/2006 by the former Manly Development Assessment Unit.

Application **DA2019/0541** for demolition works and construction of a dwelling house and swimming pool was approved on 07/08/2019 by Council staff under delegated authority.

ENVIRONMENTAL PLANNING AND ASSESSMENT ACT, 1979 (EPAA)

The relevant matters for consideration under the Environmental Planning and Assessment Act, 1979, are:

The application has been assessed in accordance with the requirements of the Environmental Planning and Assessment Act 1979 and the associated Regulations. In this regard:

- An assessment report and recommendation has been prepared and is attached taking into all relevant provisions of the Environmental Planning and Assessment Act 1979 and associated regulations;
- A site inspection was conducted and consideration has been given to the impacts of the development upon all lands whether nearby, adjoining or at a distance;
- Consideration was given to all documentation provided (up to the time of determination) by the applicant, persons who have made submissions regarding the application and any advice given by relevant Council / Government / Authority Officers on the proposal;

In this regard, the consideration of the application adopts the previous assessment detailed in the Assessment Report for DA2019/0541, in full, with amendments detailed and assessed as follows:

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The relevant matters for consideration under Section 4.55(1A) of the Environmental Planning and Assessment Act, 1979, are:

Section 4.55(1A) - Other	Comments		
Modifications A consent authority may, on application being m act on a consent granted by the consent authorit regulations, modify the consent if:	nade by the applicant or any other person entitled to ity and subject to and in accordance with the		
(a) it is satisfied that the proposed modification is of minimal environmental impact, and	Yes The modification, as proposed in this application, is considered to be of minimal environmental impact for the following reason: The modifications do not result in a built form that causes any additional environmental impact to		
(b) it is satisfied that the development to which the consent as modified relates is substantially the same development as the development for which consent was originally granted and before that consent as originally granted was modified (if at all), and	adjacent properties or the public domain. The development, as proposed, has been found to be such that Council is satisfied that the proposed works are substantially the same as those already approved under DA2019/0541 for the following reason: The modifications remain substantially the same as the approved low density residential land use and built form on the site.		
(c) it has notified the application in accordance with:(i) the regulations, if the regulations so require,	The application has been publicly exhibited in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2000, Manly Local Environment Plan 2013 and Manly Development Control Plan.		
(ii) a development control plan, if the consent authority is a council that has made a development control plan under section 72 that requires the notification or advertising of applications for modification of a development consent, and			
(d) it has considered any submissions made concerning the proposed modification within any period prescribed by the regulations or provided by the development control plan, as the case may be.	See discussion on "Notification & Submissions Received" in this report.		

Section 4.15 Assessment

In accordance with Section 4.55 (3) of the Environmental Planning and Assessment Act 1979, in determining an modification application made under Section 4.55 the consent authority must take into consideration such of the matters referred to in section 4.15 (1) as are of relevance to the development the subject of the application.

The relevant matters for consideration under Section 4.15 of the Environmental Planning and Assessment Act, 1979, are:

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Section 4.15 'Matters for Consideration'	Comments		
Section 4.15 (1) (a)(i) – Provisions of any environmental planning instrument	See discussion on "Environmental Planning Instruments" in this report.		
Section 4.15 (1) (a)(ii) – Provisions of any draft environmental planning instrument			
Section 4.15 (1) (a)(iii) – Provisions of any development control plan	Manly Development Control Plan applies to this proposal.		
Section 4.15 (1) (a)(iiia) – Provisions of any planning agreement	None applicable.		
Section 4.15 (1) (a)(iv) – Provisions of the Environmental Planning and Assessment Regulation 2000 (EP&A Regulation 2000)	<u>Division 8A</u> of the EP&A Regulation 2000 requires the consent authority to consider Prescribed conditions of development consent. These matters have been addressed via a condition in the original consent.		
	Clause 50(1A) of the EP&A Regulation 2000 requires the submission of a design verification certificate from the building designer at lodgement of the development application. This clause is not relevant to this application.		
	Clauses 54 and 109 of the EP&A Regulation 2000 allow Council to request additional information. No additional information was requested in this case.		
	Clause 92 of the EP&A Regulation 2000 requires the consent authority to consider AS 2601 - 1991: The Demolition of Structures. This matter has been addressed via a condition in the original consent.		
	Clauses 93 and/or 94 of the EP&A Regulation 2000 requires the consent authority to consider the upgrading of a building (including fire safety upgrade of development). This clause is not relevant to this application.		
	Clause 98 of the EP&A Regulation 2000 requires the consent authority to consider insurance requirements under the Home Building Act 1989. This matter has been addressed via a condition in the original consent.		
	Clause 98 of the EP&A Regulation 2000 requires the consent authority to consider the provisions of the Building Code of Australia (BCA). This matter has been addressed via a condition in the original consent.		

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Section 4.15 'Matters for Consideration'	Comments
	Clause 143A of the EP&A Regulation 2000 requires the submission of a design verification certificate from the building designer prior to the issue of a Construction Certificate. This clause is not relevant to this application.
Section 4.15 (1) (b) – the likely impacts of the development, including environmental impacts on the natural and built environment and social and economic impacts in the locality	(i) Environmental Impact The environmental impacts of the proposed development on the natural and built environment are addressed under the Manly Development Control Plan section in this report. (ii) Social Impact The proposed development will not have a detrimental social impact in the locality considering the character of the proposal. (iii) Economic Impact The proposed development will not have a detrimental economic impact on the locality considering the nature of the existing and proposed land use.
Section 4.15 (1) (c) – the suitability of the site for the development	The site is considered suitable for the proposed development.
Section 4.15 (1) (d) – any submissions made in accordance with the EPA Act or EPA Regs	See discussion on "Notification & Submissions Received" in this report.
Section 4.15 (1) (e) – the public interest	No matters have arisen in this assessment that would justify the refusal of the application in the public interest.

EXISTING USE RIGHTS

Existing Use Rights are not applicable to this application.

BUSHFIRE PRONE LAND

The site is not classified as bush fire prone land.

NOTIFICATION & SUBMISSIONS RECEIVED

The subject development application has been publicly exhibited in accordance with the Environmental Planning and Assessment Act 1979, Environmental Planning and Assessment Regulation 2000 and the relevant Development Control Plan.

As a result of the public exhibition of the application Council received no submissions.

REFERRALS

Internal Referral Body	Comments
Landscape Officer	No objections are raised to the proposed modifications. Existing conditions and approved landscape plans are considered adequate and no new conditions are recommended.

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Internal Referral Body	Comments
NECC (Development	Development Engineering has no objection to the proposed
Engineering)	amendment.
	The original condition 6 of DA2019/0541 shall be amended to reflect
	the change on the stormwater management plan.

ENVIRONMENTAL PLANNING INSTRUMENTS (EPIS)*

All, Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the merit assessment of this application.

In this regard, whilst all provisions of each Environmental Planning Instruments (SEPPs, REPs and LEPs), Development Controls Plans and Council Policies have been considered in the assessment, many provisions contained within the document are not relevant or are enacting, definitions and operational provisions which the proposal is considered to be acceptable against.

As such, an assessment is provided against the controls relevant to the merit consideration of the application hereunder.

State Environmental Planning Policies (SEPPs) and State Regional Environmental Plans (SREPs)

SEPP 55 - Remediation of Land

Clause 7 (1) (a) of SEPP 55 requires the Consent Authority to consider whether land is contaminated. Council records indicate that the subject site has been used for residential purposes for a significant period of time with no prior land uses. In this regard it is considered that the site poses no risk of contamination and therefore, no further consideration is required under Clause 7 (1) (b) and (c) of SEPP 55 and the land is considered to be suitable for the residential land use.

Manly Local Environmental Plan 2013

Is the development permissible?	Yes	
After consideration of the merits of the proposal, is the development consistent with:		
aims of the LEP?		
zone objectives of the LEP?	Yes	

Principal Development Standards

Standard	Requirement	Approved	Proposed	Complies
Height of Buildings:	8.5m	7.23m	Unaltered	Yes
Floor Space Ratio:	0.45:1 (332.55m ²)	0.446:1 (330.1m ²)	Unaltered	Yes

Compliance Assessment

Clause	Compliance with Requirements
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Clause	Compliance with Requirements
4.3 Height of buildings	Yes
4.4 Floor space ratio	Yes
6.2 Earthworks	Yes
6.4 Stormwater management	Yes
6.8 Landslide risk	Yes
6.12 Essential services	Yes

Manly Development Control Plan

Built Form Controls

Built Form Controls - Site Area: 739m ²	Requirement	Approved	Proposed	Complies
4.1.1.1 Residential Density and Dwelling	Density: 1 dwelling / 500m ²	1 dwelling	Unaltered	Yes
Size	Dwelling Size: 134m ²	330.1m ²	Unaltered	Yes
4.1.2.1 Wall Height	N: 6.5m (based on nil gradient)	6.5m	Unaltered	Yes
	E: 6.5m (based on nil gradient)	6.2m	Unaltered	Yes
	S: 7.2m (based on gradient 1:9)	5.9m	Unaltered	Yes
	W: 6.5m (based on nil gradient)	6.2m	Unaltered	Yes
4.1.2.2 Number of Storeys	2	2	Unaltered	Yes
4.1.2.3 Roof Height	Height: 2.5m	0.9m	Unaltered	Yes
	Pitch: maximum 35 degrees	5.8 degrees	Unaltered	Yes
4.1.4.1 Street Front Setbacks	Prevailing building line	4.0m, consistent with prevailing setback	2.6m, consistent with prevailing setback	Yes
4.1.4.2 Side Setbacks and Secondary Street	E: 2.05m (based on wall height)	2.15m - 2.28m	Unaltered	Yes
Frontages	W: 2.05m (based on wall height)	1.54m - 2.42m	Unaltered	Yes
	Garage - W: 0.71m (based on 2.15m wall height)	0.9m	Unaltered	Yes
4.1.4.4 Rear Setbacks	8m	Dwelling - 14.59m	Unaltered	Yes
		Cabana - 1.1m (existing)	Unaltered	Yes, as approved
4.1.5.1 Minimum Residential Total Open	Open space 55% of site area	38.3% (283.1m ²)	32.7% (241.5m ²)	No

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Space Requirements Residential Open Space Area: OS3	Open space above ground 25% of total open space	Nil	Unaltered	Yes
4.1.5.2 Landscaped Area	Landscaped area 35% of open space	66% (186.9m ²)	53% (127.8m ²)	Yes
4.1.5.3 Private Open Space	18m ² per dwelling	241.5m ²	Unaltered	Yes
4.1.9 Swimming Pools, Spas and Water Features	1m height above ground	Nil	Unaltered	Yes
	1m curtilage/1.5m water side/rear setback	W: 1.8m	Unaltered	Yes
Schedule 3 Parking and Access	Dwelling 2 spaces	2 spaces	2 spaces	Yes

Compliance Assessment

Clause	Compliance with Requirements	Consistency Aims/Objectives
3.1 Streetscapes and Townscapes	Yes	Yes
3.1.1 Streetscape (Residential areas)	Yes	Yes
3.3.1 Landscaping Design	Yes	Yes
3.3.2 Preservation of Trees or Bushland Vegetation	Yes	Yes
3.4 Amenity (Views, Overshadowing, Overlooking /Privacy, Noise)	Yes	Yes
3.4.1 Sunlight Access and Overshadowing	Yes	Yes
3.4.2 Privacy and Security	Yes	Yes
3.4.3 Maintenance of Views	Yes	Yes
3.4.4 Other Nuisance (Odour, Fumes etc.)	Yes	Yes
3.5 Sustainability - (Greenhouse Energy Efficiency, Thermal Performance, and Water Sensitive Urban Design)	Yes	Yes
3.5.1 Solar Access	Yes	Yes
3.5.3 Ventilation	Yes	Yes
3.5.5 Landscaping	Yes	Yes
3.5.7 Building Construction and Design	Yes	Yes
3.6 Accessibility	Yes	Yes
3.7 Stormwater Management	Yes	Yes
3.8 Waste Management	Yes	Yes
3.9 Mechanical Plant Equipment	Yes	Yes
3.10 Safety and Security	Yes	Yes
4.1 Residential Development Controls	Yes	Yes
4.1.1 Dwelling Density, Dwelling Size and Subdivision	Yes	Yes
4.1.1.1 Residential Density and Dwelling Size	Yes	Yes
4.1.2 Height of Buildings (Incorporating Wall Height, Number of	Yes	Yes

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Clause	-	Consistency Aims/Objectives
Storeys & Roof Height)		
4.1.3 Floor Space Ratio (FSR)	Yes	Yes
4.1.4 Setbacks (front, side and rear) and Building Separation	Yes	Yes
4.1.5 Open Space and Landscaping	No	Yes
4.1.6 Parking, Vehicular Access and Loading (Including Bicycle Facilities)	Yes	Yes
4.1.8 Development on Sloping Sites	Yes	Yes
4.1.9 Swimming Pools, Spas and Water Features	Yes	Yes
4.4.1 Demolition	Yes	Yes

Detailed Assessment

4.1.5 Open Space and Landscaping

Description of non-compliance

4.1.5.1 Minimum Residential Total Open Space Requirements

The requirement for total open space is to be 55% of the total site. The original consent approved a variation of 30.3% to the total open space requirement.

The proposed modification will result in a further reduction in total open space due to the altered front setback of the garage being 2.6m from the front boundary. As the minimum dimension for total open space in any direction is 3m, the front setback area can no longer be included in the total open space calculation. The proposed modification will result in 32.7% (241.5m²) total open space, representing a variation of 40.6% (164.95m²).

Merit consideration:

With regard to the consideration for a variation, the development is considered against the underlying Objectives of the Control as follows:

Objective 1) To retain and augment important landscape features and vegetation including remnant populations of native flora and fauna.

Comment:

The modified proposal retains substantial areas of landscaping.

Objective 2) To maximise soft landscaped areas and open space at ground level, encourage appropriate tree planting and the maintenance of existing vegetation and bushland.

Comment:

An reasonable amount of soft landscaping is retained under the proposed modification.

Objective 3) To maintain and enhance the amenity (including sunlight, privacy and views) of the site, the streetscape and the surrounding area.

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Comment:

The proposed modification is not expected to cause any additional amenity impact to that of the original approved development.

Objective 4) To maximise water infiltration on-site with porous landscaped areas and surfaces and minimise stormwater runoff.

Comment:

The site retains substantial areas of soft landscaping to minimise stormwater runoff.

Objective 5) To minimise the spread of weeds and the degradation of private and public open space.

Comment:

The proposed modification is not expected to result in the spread of weeds on the site or surrounding land.

Objective 6) To maximise wildlife habitat and the potential for wildlife corridors.

Comment:

The proposed landscaping will assist in providing habitat to wildlife.

Having regard to the above assessment, it is concluded that the proposed development is consistent with the relevant objectives of MDCP and the objectives specified in s1.3 of the Environmental Planning and Assessment Act, 1979. Accordingly, this assessment finds that the proposal is supported, in this particular circumstance.

THREATENED SPECIES, POPULATIONS OR ECOLOGICAL COMMUNITIES

The proposal will not significantly effect threatened species, populations or ecological communities, or their habitats.

CRIME PREVENTION THROUGH ENVIRONMENTAL DESIGN

The proposal is consistent with the principles of Crime Prevention Through Environmental Design.

POLICY CONTROLS

Northern Beaches Section 7.12 Contributions Plan 2019

Section 7.12 contributions were levied on the Development Application.

CONCLUSION

The site has been inspected and the application assessed having regard to all documentation submitted by the applicant and the provisions of:

Environmental Planning and Assessment Act 1979;

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- Environmental Planning and Assessment Regulation 2000;
- All relevant and draft Environmental Planning Instruments;
- Manly Local Environment Plan;
- Manly Development Control Plan; and
- Codes and Policies of Council.

This assessment has taken into consideration the submitted plans, Statement of Environmental Effects, all other documentation supporting the application and public submissions, and does not result in any unreasonable impacts on surrounding, adjoining, adjacent and nearby properties subject to the conditions contained within the recommendation.

In consideration of the proposal and the merit consideration of the development, the proposal is considered to be:

- Consistent with the objectives of the DCP
- Consistent with the zone objectives of the LEP
- Consistent with the aims of the LEP
- Consistent with the objectives of the relevant EPIs
- Consistent with the objects of the Environmental Planning and Assessment Act 1979

It is considered that the proposed development satisfies the appropriate controls and that all processes and assessments have been satisfactorily addressed.

RECOMMENDATION

THAT Council as the consent authority grant approval to Modification Application No. Mod2020/0208 for Modification of Development Consent DA2019/0541 granted for demolition works and construction of a dwelling house and swimming pool on land at Lot 2 DP 528368,2 Ellery Parade, SEAFORTH, subject to the conditions printed below:

A. Add Condition No. 1A - Modification of Consent - Approved Plans and supporting Documentation to read as follows:

The development must be carried out in compliance (except as amended by any other condition of consent) with the following:

a) Modification Approved Plans

Architectural Plans - Endorsed with Council's stamp				
Drawing No.	Dated	Prepared By		
DA.02 Revision A	1 April 2020	Brick Architects		
DA.03 Revision A	1 April 2020	Brick Architects		
DA.04 Revision A	1 April 2020	Brick Architects		
DA.05 Revision B	21 May 2020	Brick Architects		
DA.06 Revision B	21 May 2020	Brick Architects		

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DA.07 Revision A 1 April 2020 Brick Architects

b) Any plans and / or documentation submitted to satisfy the Conditions of this consent.

In the event of any inconsistency between conditions of this consent and the drawings/documents referred to above, the conditions of this consent will prevail.

Reason: To ensure the work is carried out in accordance with the determination of Council and approved plans.

B. Modify Condition No. 6 - On-site Stormwater Management Compliance to read as follows:

The Applicant is to provide a certification of drainage plans detailing the provision of on-site stormwater Management in accordance with Northern Beaches Council's MANLY SPECIFICATION FOR ON-SITE STORMWATER MANAGEMENT 2003, and generally in accordance with the concept drainage plans prepared by Stellen Consulting, drawing number DR-000 to DR- 004, dated 20/4/2020 and Rev 3. Detailed drainage plans are to be prepared by a suitably qualified Civil Engineer.

Detailed drainage plans, including engineering certification, are to be submitted to the Certifying Authority for approval prior to the issue of the Construction Certificate.

Reason: To ensure appropriate provision for the disposal of stormwater and stormwater management arising from the development.

In signing this report, I declare that I do not have a Conflict of Interest.

Signed

Nick Keeler, Planner

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The application is determined on 23/06/2020, under the delegated authority of:

Matthew Edmonds, Manager Development Assessments

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