

Statement of Environmental Effects

"Alterations and Additions"

293 Hudson Parade, Clareville

Lot 31 DP 228119

Prepared for: Arclab Pty Ltd

Rev: A

Date: August 2024

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1. Executive Summary

1.1 Introduction

Untapped Planning has been commissioned by Arclab Pty Ltd to prepare a Development Application (DA) and accompanying Statement of Environmental Effects for proposed alterations and additions to an existing dwelling on Lot 31 DP 228119 at 293 Hudson Parade, Clareville.

1.2 Site Details

The subject site comprises Lot 31 DP 228119 with a street address of 293 Hudson Parade, Clareville.

The site has a total combined area of approximately 954m², with a street frontage of approximately 20m to Hudson Parade. Access to the site is via a rear right of carriage way that accesses Hudson Parade to the north.

The site is zoned C4 – Environmental Living Residential under the Pittwater Local Environmental Plan (LEP) 2014.

Development for the purposes of a Dwelling and ancillary structures are permissible within the zone, with the consent of Council.

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The following plan shows the site location in the context of the local area.

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Figure 1: Locality of the subject site.

1.3 Purpose of the Report

This Statement of Environmental Effects (SoEE) has been prepared pursuant to Section 4.12 of the Environmental Planning and Assessment Act and accompanying Regulation.

Its purpose is to:

- · describe the proposed development;
- identify and summarise the relevant controls which guide assessment of the proposal;
- provide information on the site and its context; and
- review the key issues associated with the proposal to aid in assessment by the Consent Authority and other relevant authorities.

Consideration has been given to the Council's guidelines in preparing this Statement of Environmental Effects as well as the full range of other relevant legislation and development guidelines.



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2. Proposed Development

2.1 Proposal Objectives

The objective of the proposed development is to seek approval for the alterations and additions to an existing dwelling on the subject allotment.

2.2 Summary of Development

The proposed alteration to the dwelling involves;

Level 0

- Bedroom/Living extension
- New deck off Bed/Living room
- Laundry
- Internal Stairs
- External stairs/walkway

Level 1

- · Deck extension and roof
- Dining room extension and internal stairs
- New internal stairs to proposed level 2

Proposed Level 2

• New Master Bedroom with walk in robe and ensuite

Carport and Studio Level

• Carport roof extension.

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3. Characteristics of the Site and Locality

3.1 The Site

The subject site comprises Lot 31 DP 228119, and is known as 293 Hudson Parade, Clareville.

The site has a combined total area of approximately 954m², with a frontage of approximately 20m to Hudson Parade.

Existing on the site is a two (2) storey and split dwelling house with a rear detached studio. Vehicle parking is to the rear of the dwelling and accessed via a right of carriageway.

The site falls steeply from the rear towards the street frontage.

Given the nature of the development, its siting and design responding to the site topography, minimal site modification will be required to facilitate the dwelling. It is considered that the development will not impact on the existing streetscape or area character in an adverse way.

3.2 The Locality

The subject site is located on the southern, high side of the Hudson Parade.

The general area is heavily vegetated.

The immediate locality is characterised by a mix of new and older single dwellings in vegetated surrounds. The proposed modifications to the existing approval are minor in nature and will match the existing building to ensure that the proposal is unlikely to present any detrimental visual impact when viewed from the Hudson Parade or surrounding allotments.

Further, as the development is modifications to existing structure, no additional large vegetation will be required to be removed and the vegetated character of the area can be maintained.

The following figure shows the location of the subject site within its immediate local context.

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Figure 2: Aerial Photo.

3.3 Land Uses

The subject site currently contains a two (2) storey, split level residential dwelling and detached studio.

The site is heavily vegetated within the front and rear setback areas and this vegetation is proposed to be retained.

3.4 Topography

The site slopes steeply rising from the street towards the rear of the site.

The proposed dwelling alterations and additions respond to the topography and the proposal will minimise excavation works or site modification.

3.5 Contamination and Geotechnical Considerations 3.5.1 Contamination

The site is not known to have any past contaminating uses.

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3.5.2 Acid Sulfate Soils

The subject site is identified as containing potential Acid Sulfate Soils, class 5.

The development will not lower the water table, nor will it result in the disturbance of Acid Sulfate Soils and as such no further assessment of Acid Sulfate Soils is considered necessary.

3.5.3 Land Slip

The development site is identified on the Geotechnical Hazard Map as being within the H1 Geotechnical Hazard Zone.

A Geotechnical Assessment has been undertaken by Ascent Geo (Ref AG24295)

The report concludes that the development is considered to be suitable for the site. The development has been found to represent an Acceptable risk to life and low risk to property.

3.6 Vegetation

An Arboricultural Impact Assessment has been undertaken by ezigrow (30 July 2024).

The Arboricultural assessment notes that no trees are to be removed however 9 important trees may be affected through disturbance to Tree Protection Zones. With respect to Category A and AA tress that could be impacted, the report states;

Nine category A and AA trees (2, 3, 4, 5, 6, 7, 8, 9 and 10) could potentially be adversely affected through disturbance to their TPZs as follows:

- Trees 3, 4, 6, 9 and 10: These are all important trees with a high potential to contribute to the amenity and ecology of the area so any adverse impacts on them should be minimised. These trees are all positioned away from the proposed works and are not close enough to be impacted by the building activities. I have reviewed the situation carefully and my experience is that these trees could be successfully retained without any adverse effects.
- Trees 2, 5, 7 and 8: These are also very important trees with a high potential to contribute to the amenity and ecology of the area so any adverse impacts on them should also be minimised. The proposed works are to install above grade structures within the TPZ's of these trees. These construction works are considered to be tree sensitive and are not expected to impact these trees. It should be said that when digging the piers for the construction of the deck extensions, that if any significant roots are encountered then the pier should be re-located where possible. The general construction activities may still cause harm if not carried out with care. I have reviewed the situation carefully and my experience is that these trees could be successfully retained without any adverse effects if appropriate protective measures are properly specified and controlled through a detailed arboricultural method statement.

Section 4 of the report includes an Arboricultural Method Statement that is followed will mitigate against potential impacts to vegetation.

It is considered that so long as this report is adhered to, the development will have no adverse impacts on vegetation.

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3.7 Bushfire

The development site is not noted as being bushfire prone.

3.8 European and Aboriginal Archaeological Heritage

The site is not known to contain any items of European heritage significance, nor is it located within a heritage conservation area.

The site is not known to contain any items of Aboriginal archaeological significance.

3.9 Traffic, Access and Road Network

The site is located on Hudson Parade, Clareville. Access off Hudson Parade is via an existing concrete drive accessing the property via a right of carriageway.

Construction vehicles will access the site via the right of carriageway. Construction vehicles and materials are not to impede access for the properties that benefit from the right of carriageway throughout the construction phase. The applicant will provide neighbours who use the right of way with contact details of the building contractor in the event that access to the right of way is temporarily blocked.

Given the minor scale of the development and the fact that no amplification of the site's use is proposed, it is not anticipated that there will be any adverse impacts to traffic levels in the locality as a result of the proposal.

3.10 Coastal Zone

The development site is subject to the provisions of the NSW Coastal Policy.

3.11 Services and Utilities

The site is currently serviced with both reticulated water and sewer.

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4. Planning Controls

4.1 State Planning Controls

Environmental Planning and Assessment Act 1979

Section 91

The development is not considered to constitute integrated development under the provisions of Section 91 of the Environmental Planning and Assessment Act 1979.

State Environmental Planning Policies

State Environmental Planning Policy (Resilience and Hazards) 2021

The subject site is identified as being mapped within land that applies to SEPP (Resilience and Hazards) 2021. Part 2.2 of the SEPP sets out matters for consideration.

Chapter 2 – Coastal Management	
Division 1 – Coastal wetlands and littoral rainforests area	
2.7 Development on certain land within coastal wetlands and littoral rainforests area	
(1) The following may be carried out on land identified as "coastal wetlands" or "littoral rainforest" on the <i>Coastal Wetlands and Littoral Rainforests Area Map</i> only with development	The site is not mapped as being within coastal wetlands or littoral rain forests.
consent—	
(a) the clearing of native vegetation within the meaning of Part 5A of the <i>Local Land Services Act 2013</i> ,	
(b) the harm of marine vegetation within the meaning of Division 4 of Part 7 of the <i>Fisheries Management Act 1994</i> ,	
(c) the carrying out of any of the following—	
(i) earthworks (including the depositing of material on land),	
(ii) constructing a levee,(iii) draining the land,(iv) environmental protection works,	

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(d) any other development. Note-Clause 2.14 provides that, for the avoidance of doubt, nothing in this Part— (a) permits the carrying out of development that is prohibited development under another environmental planning instrument, or (b) permits the carrying out of development without development consent where another environmental planning instrument provides that the development may be carried out only with development consent. N/A (2) Development for which consent is required by subsection (1), other than development for the purpose of environmental protection works, is declared to be designated development for the purposes of the Act. N/A (3) Despite subsection (1), development for the purpose of environmental protection works on land identified as "coastal wetlands" or "littoral rainforest" on the Coastal Wetlands and Littoral Rainforests Area Map may be carried out by or on behalf of a public authority without development consent if the development is identified in-(a) the relevant certified coastal management program, or (b) a plan of management prepared and adopted under Division 2 of Part 2 of Chapter 6 of the Local Government Act 1993, or (c) a plan of management under Division 3.6 of the Crown Land Management Act 2016. Noted - The site is not mapped as being within (4) A consent authority must not grant consent coastal wetlands or littoral rain forests. for development referred to in subsection (1) unless the consent authority is satisfied that sufficient measures have been, or will be,

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taken to protect, and where possible enhance, the biophysical, hydrological and ecological integrity of the coastal wetland or littoral rainforest.	
(5) Nothing in this section requires consent for the damage or removal of a priority weed within the meaning of clause 32 of Schedule 7 to the <i>Biosecurity Act 2015</i> .	N/A
(6) This section does not apply to the carrying out of development on land reserved under the <i>National Parks and Wildlife Act 1974</i> if the proposed development is consistent with a plan of management prepared under that Act for the land concerned.	N/A
2.8 Development on land in proximity to coastal wetlands or littoral rainforest Note— The Coastal Wetlands and Littoral Rainforests Area Map identifies certain land that is inside the coastal wetlands and littoral rainforests area as "proximity area for coastal wetlands" or "proximity area for littoral rainforest" or both.	
 (1) Development consent must not be granted to development on land identified as "proximity area for coastal wetlands" or "proximity area for littoral rainforest" on the Coastal Wetlands and Littoral Rainforests Area Map unless the consent authority is satisfied that the proposed development will not significantly impact on— (a) the biophysical, hydrological or ecological integrity of the adjacent coastal wetland or littoral rainforest, or (b) the quantity and quality of surface and ground water flows to and from the 	The site is not mapped as being within a buffer to coastal wetlands. The site is not mapped as being within close proximity to littoral rainforest.
adjacent coastal wetland or littoral rainforest. (2) This section does not apply to land that is identified as "coastal wetlands" or "littoral"	The site is not mapped as being within a buffer to coastal wetlands.

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The site is not mapped as being within close rainforest" on the Coastal Wetlands and Littoral proximity to littoral rainforest. Rainforests Area Map. **Division 2 – Coastal Vulnerability Area** Development consent must not be granted to The site is not within the Coastal Vulnerability development on land that is within the area identified as "coastal vulnerability area" on the Coastal Vulnerability Area Map unless the consent authority is satisfied thata) if the proposed development comprises N/A the erection of a building or works—the building or works are engineered to withstand current and projected coastal hazards for the design life of the building or works, and b) the proposed development— (i) is not likely to alter coastal processes to the detriment of the natural environment or other land, and (ii) is not likely to reduce the public amenity, access to and use of any beach, foreshore, rock platform or headland adjacent to the proposed development, and (iii) incorporates appropriate measures to manage risk to life and public safety from coastal hazards, and c) measures are in place to ensure that there are appropriate responses to, and management of, anticipated coastal processes and current and future coastal hazards. **Division 3 – Coastal Environment Area** The site is within the Coastal Environment (1) Development consent must not be granted Area. to development on land that is within the coastal environment area unless the consent The proposal will; authority has considered whether the proposed development is likely to cause an adverse Not impact on the integrity or resilience impact on the following of the biophysical or hydrological environment. a) the integrity and resilience of the Not impact on the environmental values biophysical, hydrological (surface and and coastal process. groundwater) and ecological Not impact on water quality environment,

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- b) coastal environmental values and natural coastal processes,
- c) the water quality of the marine estate (within the meaning of the <u>Marine</u>

 <u>Estate Management Act 2014</u>), in particular, the cumulative impacts of the proposed development on any of the sensitive coastal lakes identified in Schedule 1,
- d) marine vegetation, native vegetation and fauna and their habitats, undeveloped headlands and rock platforms,
- e) existing public open space and safe access to and along the foreshore, beach, headland or rock platform for members of the public, including persons with a disability,
- f) Aboriginal cultural heritage, practices and places,
- g) the use of the surf zone.

- Not adversely impact marine or native vegetation.
 - Not impact upon aboriginal places of cultural heritage.

It is not considered that the development will result in any adverse impacts.

- (2) Development consent must not be granted to development on land to which this section applies unless the consent authority is satisfied that
 - a) the development is designed, sited and will be managed to avoid an adverse impact referred to in subsection (1),
 - b) if that impact cannot be reasonably avoided—the development is designed, sited and will be managed to minimise that impact, or
 - c) if that impact cannot be minimised—the development will be managed to mitigate that impact.

Division 4 – Coastal Use Area

1) Development consent must not be granted to development on land that is within the

The site is within the Coastal Use Area.

The proposal will have no impact in terms of;

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coastal use area unless the consent authority—

- a) has considered whether the proposed development is likely to cause an adverse impact on the following—
 - (i) existing, safe access to and along the foreshore, beach, headland or rock platform for members of the public, including persons with a disability,
 - (ii) overshadowing, wind funnelling and the loss of views from public places to foreshores,
 - (iii) the visual amenity and scenic qualities of the coast, including coastal headlands,
 - (iv) Aboriginal cultural heritage, practices and places,
 - (v) cultural and built environment heritage, and
- b) is satisfied that—
 - the development is designed, sited and will be managed to avoid an adverse impact referred to in paragraph (a), or
 - (ii) if that impact cannot be reasonably avoided—the development is designed, sited and will be managed to minimise that impact, or
 - (iii) if that impact cannot be minimised—the development will be managed to mitigate that impact, and
- has taken into account the surrounding coastal and built environment, and the bulk, scale and size of the proposed development.

- safe access to the public foreshore.
- Overshadowing
- Visual amenity and scenic qualities.
- Aboriginal cultural heritage
- Cultural environment.

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4.2 Local Planning Controls

The development site is currently controlled by the provisions of the Pittwater Local Environmental Plan 2014.

Pittwater Local Environmental Plan 2014

Under the Pittwater Local Environmental pan 2014, the site is zoned C4 – Environmental Living. An excerpt of the Pittwater Local Environmental Plan 2014 zoning map is shown in Figure 3.



Figure 3: Site Zoning under Pittwater Local Environmental Plan 2014

The provisions for the C4 Environmental Living zone state;

- To provide for low-impact residential development in areas with special ecological, scientific or aesthetic values.
- To ensure that residential development does not have an adverse effect on those values.
- To provide for residential development of a low density and scale integrated with the landform and landscape.
- •To encourage development that retains and enhances riparian and foreshore vegetation and wildlife corridors.

Comment: The proposed Dwelling is considered to be consistent with the objectives of the C4 – Environmental Living Zone.

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2 Permitted without consent

Home businesses; Home occupations

3 Permitted with consent

Bed and breakfast accommodation: Boat sheds; Building identification signs; Business identification signs; Centre-based child care facilities; Community facilities; Dwelling houses; Environmental protection works; Group homes; Health consulting rooms; Home-based child care; Home industries; Jetties; Oyster aquaculture: Places of public worship: Pond-based aquaculture: Respite day care centres: Roads: Secondary dwellings; Tank-based aquaculture; Water recreation structures

4 Prohibited

Industries; Service stations; Warehouse or distribution centres; Any other development not specified in item 2 or 3

Comment: Under subclause 3, Dwelling Houses are permissible with Consent.

Part 4 - Principal Development Standards

Clause 4.3 Height of Buildings.

The subject site is mapped as having a maximum building height of 8.5m.

The development steps down the slope to better integrate with the site. Due to the steep nature of the site, and attempts to minimise excavations, parts of the dwelling are elevated off the ground leading to the proposed Level 2 addition having a maximum height of 10m

A clause 4.6 variation is included in this application.

Clause 4.4 Floor Space Ratio

While the Floor Space Ratio Maps do not identify a Floor Space Ratio for the subject site, the development is consistent with the objectives of this clause. The objectives of clause 4.4 state;

- (1) The objectives of this clause are as follows:
 - (a) to ensure that buildings, by virtue of their bulk and scale, are consistent with the desired character of the locality.
 - (b) to minimise adverse environmental effects on the use and enjoyment of adjoining properties and the public domain,
 - (c) to minimise any overshadowing and loss of privacy to neighboring properties and to reduce the visual impact of any development,
 - (d) to maximise solar access and amenity for public places,
 - (e) to minimise the adverse impact of development on the natural environment, heritage conservation areas and heritage items,
 - (f) to manage the visual impact of development when viewed from public places, including waterways,
 - (g) to allow for the reasonable sharing of views.

The minor scale of the development and use of existing structures and build footprint will ensure that the character of the locality is not compromised. The siting of the proposal also ensures that no significant vegetation will be removed.

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Clause 4.6 - Exceptions to Development Standards

Clause 4.6 of the Pittwater Local Environmental Plan 2014 allows for variations to development standards contained within the plan.

Clause 4.6 states;

- (1) The objectives of this clause are as follows:
- (a) to provide an appropriate degree of flexibility in applying certain development standards to particular development.
- (b) to achieve better outcomes for and from development by allowing flexibility in particular circumstances.
- (2) Development consent may, subject to this clause, be granted for development even though the development would contravene a development standard imposed by this or any other environmental planning instrument. However, this clause does not apply to a development standard that is expressly excluded from the operation of this clause.
- (3) Development consent must not be granted for development that contravenes a development standard unless the consent authority has considered a written request from the applicant that seeks to justify the contravention of the development standard by demonstrating:
- (a) that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and
- (b) that there are sufficient environmental planning grounds to justify contravening the development standard.
- (4) Development consent must not be granted for development that contravenes a development standard unless:
- (a) the consent authority is satisfied that:
- (i) the applicant's written request has adequately addressed the matters required to be demonstrated by subclause (3), and
- (ii) the proposed development will be in the public interest because it is consistent with the objectives of the particular standard and the objectives for development within the zone in which the development is proposed to be carried out, and
- (b) the concurrence of the Secretary has been obtained.
- (5) In deciding whether to grant concurrence, the Secretary must consider:
- (a) whether contravention of the development standard raises any matter of significance for State or regional environmental planning, and
- (b) the public benefit of maintaining the development standard, and
- (c) any other matters required to be taken into consideration by the Secretary before granting concurrence.
- (6) Development consent must not be granted under this clause for a subdivision of land in Zone RU1 Primary Production, Zone RU2 Rural Landscape, Zone RU3 Forestry, Zone RU4 Primary Production Small Lots, Zone RU6 Transition, Zone R5 Large Lot Residential, Zone E2 Environmental Conservation, Zone E3 Environmental Management or Zone E4 Environmental Living if:

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- (a) the subdivision will result in 2 or more lots of less than the minimum area specified for such lots by a development standard, or
- (b) the subdivision will result in at least one lot that is less than 90% of the minimum area specified for such a lot by a development standard.

Note. When this Plan was made it did not include Zone RU1 Primary Production, Zone RU2 Rural Landscape, Zone RU3 Forestry, Zone RU4 Primary Production Small Lots, Zone RU6 Transition or Zone R5 Large Lot Residential.

- (7) After determining a development application made pursuant to this clause, the consent authority must keep a record of its assessment of the factors required to be addressed in the applicant's written request referred to in subclause (3).
- (8) This clause does not allow development consent to be granted for development that would contravene any of the following:
- (a) a development standard for complying development,
- (b) a development standard that arises, under the regulations under the Act, in connection with a commitment set out in a BASIX certificate for a building to which <u>State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004</u> applies or for the land on which such a building is situated,
- (c) clause 5.4,
- (ca) clause 8.1 or 8.2.

In addressing a variation to a development control in the standard instrument the following questions are to be addressed

1. What is the name of the Environmental Planning Instrument that applies to the land?

The Environmental Planning Instrument relevant to this development is the Pittwater Local Environmental Plan 2014.

2. What is the zoning of the land?

The site is zoned C4 – Environmental Living under the provisions of the Pittwater Local Environmental Plan 2014.

3. What are the objectives of the zone?

The provisions for the C4 Environmental Living zone state;

- To provide for low-impact residential development in areas with special ecological, scientific or aesthetic values.
- To ensure that residential development does not have an adverse effect on those values.
- To provide for residential development of a low density and scale integrated with the landform and landscape.
- To encourage development that retains and enhances riparian and foreshore vegetation and wildlife corridors.

The proposed development is considered to be consistent with the zone objectives in that it will provide for the housing needs of the community.

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The development is sympathetic to the scenic, aesthetic and cultural heritage of the locality and the build form is consistent with other recent constructions in the street.

The proposal will not prevent other land uses that provide services or facilities to meet the day to day needs of residents.

4. What is the development standard being varied?

It is proposed to vary the development standard pertaining to maximum Height on the site.

5. Under what clause is the development standard listed in the environmental planning instrument?

The development standard relating to height is Clause 4.3 of the Pittwater Local Environmental Plan 2014.

6. What are the objectives of the development standard?

The objectives of clause 4.3 are;

- (1) The objectives of this clause are as follows—
 - (a) to ensure that any building, by virtue of its height and scale, is consistent with the desired character of the locality,
 - (b) to ensure that buildings are compatible with the height and scale of surrounding and nearby development,
 - (c) to minimise any overshadowing of neighbouring properties,
 - (d) to allow for the reasonable sharing of views,
 - (e) to encourage buildings that are designed to respond sensitively to the natural topography,
 - (f) to minimise the adverse visual impact of development on the natural environment, heritage conservation areas and heritage items.

The development as proposed is considered to not contravene the objectives of the Height control. The proposed alteration is comparable in bulk and scale to other such developments in the surrounding locality and will not impact adversely on the streetscape. Further, due to the steep nature of the site with a slope of 60%, when viewed from a distance, the built form of the alteration will blend into the backdrop resulting in no perception of bulk.

Specifically the scale and height of the proposal is in line with that of adjacent dwellings. The requested variation to the height will not result in a building that is excessively bulky or out of character with the immediate area.

The development is mostly compliant with the required side, rear and street setbacks and provides the required areas of open space and soft landscaping opportunity.

The variation to the height control is minor in nature and support is requested.

7. What is the numeric value of the development standard in the Environmental Planning Instrument?

The development standard as indicated in the Pittwater Local Environmental Plan Height Maps sheet is 8.5m.

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8. What is the proposed numerical value of the development standard in your development application?

The development as proposed has a maximum height of 10m.

9. What is the percentage variation (between your proposal and the environmental planning instrument)?

The variation of 1.5m represents a 15% variation.

10. How is strict compliance with the development standard unreasonable or unnecessary in this particular case?

As outlined above in the development standard objectives, strict adherence to the development standard in this instance is unreasonable and unnecessary in that the proposed alteration is generally compliant with the remaining LEP and DCP controls and is consistent in built form and bulk to adjacent development.

A reduction in the height to ensure strict compliance will not improve amenity to adjoining properties. Moving the development back is not possible due to the topography and rock outcrops. The height exceedance is a function of the steep nature of the site.

The development in its current form, with the requested height variation, is consistent with surrounding dwellings in terms of build form, bulk and scale and will not have any adverse impacts on surrounding development in terms of;

- Overshadowing
- Privacy
- Visual Dominance
- Streetscape and Character
- Views

The development is generally compliant with all other controls contained in the LEP and DCP and in this instance, due to the existing character of the street and the fact that the development will not adversely impact upon adjoining development, it is considered appropriate to allow a variation to the height standard.

11. How would strict compliance hinder the attainment of the objectives specified in Section 5(a)(i) and (ii) of the Act.

The objectives contained within Section 5(a)(i) and (ii) of the Act state;

The objects of this Act are:

- (a) to encourage:
 - the proper management, development and conservation of natural and (i) artificial resources, including agricultural land, natural areas, forests, minerals, water, cities, towns and villages for the purpose of promoting the social and economic welfare of the community and a better environment,
 - (ii) the promotion and co-ordination of the orderly and economic use and development of land,

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As has been noted earlier in the report, the general character of the area is residential in nature with many new dwellings and alterations either approved or recently constructed. The proposal is consistent in scale, height and bulk to these dwellings.

Strict compliance with the development standard would not increase the social or economic welfare of the community or have any impact on the orderly development of land.

The proposal in its current form does not overshadow or visually dominate adjoining dwellings, so strict adherence to the Building Height control in this instance will not result in any net public benefit.

Approval of the development in its current form will not hinder the attainment of the objectives contained within Section 5(a)(i) and (ii) of the Act.

12. Is the development standard a performance-based control? Give details.

No, the development standard in this instance is a numerical standard.

13. Would strict compliance with the standard, in your particular case be unreasonable of unnecessary? Why?

Strict compliance would be unreasonable and unnecessary given the scale of other recently constructed residential developments on adjacent allotments to either side of the subject site. The development is consistent with the required side, rear and front setback requirements along with the soft landscape area provisions. In order to comply would require the proposed upper floor be reduced. The proposal is modest and every attempt has been made to keep the floor area to a minimum. It is not considered that a reduction to the upper floor would result in any net benefits to the development or surrounding environment.

There does not appear to be any clear benefit from modifying the addition to rectify the minor departure and strict compliance in this instance is both unreasonable and unnecessary.

14. Are there sufficient environmental planning grounds to justify contravening the development standard? Give Details.

As has been demonstrated above, the development is consistent in terms of bulk, scale and siting to other residential developments in the immediate area. The variation is minor in departure and only covers a small portion of the roof ridge. The development will have no adverse impacts to surrounding allotments in terms of;

- Overshadowing
- Privacv
- Visual Dominance
- Streetscape and Character
- View Loss

It is further recognised that the development is consistent with the character and bulk and scale of other development in the street and will not have an adverse streetscape impacts.

The development is generally compliant with the remainder of the LEP and DCP requirements. Given this compliance with other planning controls and the lack of physical and environmental impacts from the development, it is considered that there is grounds to justify contravening the development standard.

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Requiring the development to be modified to comply with the height standards, will not lesson impacts or improve the amenity of adjoining neighbors, nor will it make a perceivable positive impact to the streetscape.

For these reasons it is considered that there is sufficient merit in granting a variation to the height standard.

Part 7 - Additional Local Provisions

Clause 7.1 Acid Sulfate Soils

The subject site is identified as containing potential Acid Sulfate Soils, class 5.

The development will not lower the water table, nor will it result in the disturbance of Acid Sulfate Soils and as such no further assessment of Acid Sulfate Soils is considered necessary.

Clause 7.7 Geotechnical Hazards

The development site is identified on identified in the Geotechnical Hazard Map as being within the H1 Geotechnical Hazard Zone.

Geotechnical implications are discussed in section 3.5.3 of this report.

Clause 7.10 Essential Services

The subject site is serviced by reticulated water and sewer.

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Pittwater Development Control Plan 21

The following relevant controls have been considered in the preparation of the subject application.

The development is considered to be compliant with the DCP controls for single dwellings.

B3 - Hazard Controls

Controls	Response
B3.1 Landslip Hazard	
All development on land to which this control applies must comply with the requirements of the Geotechnical Risk Management Policy for Pittwater (see Appendix 5). Development must be designed and constructed to ensure that every reasonable and practical means available is used to remove risk to an acceptable level as defined by the Geotechnical Risk Management Policy for Pittwater (see Appendix 5) for the life of the development. The development must not adversely affect or be adversely affected by geotechnical processes nor must it increase the level of risk for any people, assets and infrastructure in the vicinity due to geotechnical hazards.	The development site is identified on identified in the Geotechnical Hazard Map as being within the H1 Geotechnical Hazard Zone. A Geotechnical Assessment has been undertaken by Ascent Geo (Ref AG24295) The report concludes that the development is considered to be suitable for the site. The development has been found to represent an Acceptable risk to life and low risk to property. It is considered that this report is still valid and the development compliant with this clause.
B3.2 Bushfire Hazard All development is to be designed and constructed so as to manage risk due to the effects of bushfire throughout the life of the development. Development land to which this control applies must comply with the requirements of: - Planning for Bushfire Protection (2006) - AS 3959 - Construction of a Building in a Bushfire Prone Area	The development site is not noted as being bushfire prone.

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B3.5 Acid Sulfate Soils

Works involving the disturbance of soil or the change of groundwater levels, as described in the following table, shall not be carried out on land of the class specified for those works, unless it has been determined whether acid sulphate soils are present and whether the proposed works are likely to disturb these soils.

If it is determined that acid sulphate soils are present or are likely to be present on the land, consideration must be given to:

- the likelihood of the proposed development resulting in the discharge of acid water; and
- any comments from the Department of Planning.

Consent for development to be carried out by Councils or drainage utilities is required despite:

- clause 35, and items 2 and 11 of Schedule 1, to the Environmental Planning and Assessment Model Provisions 1980, as adopted by Pittwater LEP 1993; and
- clause 10 of SEPP No 4 Development Without Consent and Miscellaneous Complying Development.

The subject site is identified as containing potential Acid Sulfate Soils, class 5.

The development will not lower the water table, nor will it result in the disturbance of Acid Sulfate Soils and as such no further assessment of Acid Sulfate Soils is considered necessary.

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B6 Access and Parking

Response
No modification to the existing site access and parking is proposed.
An internal driveway currently exists for the development. This drive is via a right of carriageway over adjoining properties. No modification is proposed to the previous approval.
The development proposed 3 parking spaces in compliance with this clause.



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B8 Site Works Management

Control	Response
B8.1 Construction and Demolition - Excavation and Landfill	
Excavated and landfill areas must be constructed to have no adverse impact on any structures, bushland or significant trees to be retained on the site.	No additional excavation is proposed by this development proposal.
Excavation and landfill must be constructed to have no adverse impact on any adjoining public or private lands due to settlement or structural instability.	
Excavation and landfill areas must be constructed so as not to redirect or concentrate stormwater or surface water runoff onto adjoining properties so as to cause a nuisance.	
Excavation and landfill on any site that includes the following:	
 Excavation greater than 1 metre deep, the edge of which is closer to a site boundary or structure to be retained on the site, than the overall depth of the excavation, and/or; 	
 Any excavation greater than 1.5 metres deep below the existing surface, and/or; 	
 Any excavation that has the potential to destabilise a tree capable of collapsing in a way that any part of the tree could fall onto adjoining structures (proposed or existing) or adjoining property, and/or; 	
 Any landfill greater than 1.0 metres in height, and/or; 	
 Any works that may be affected by geotechnical processes or which may impact on geotechnical processes including but not limited to constructions on sites with low bearing capacity soils, 	
must comply with the requirements of the Geotechnical Risk Management Policy for Pittwater (see Appendix 5) as adopted by Council.	

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B8.3 Construction and Demolition - Waste Minimisation

Waste materials generated through demolition, excavation and construction works is to be minimised by reuse on-site, recycling, or disposal at an appropriate waste facility.

Waste will be managed through the construction process.

B8.4 Construction and Demolition - Site Fencing and Security

All sites are to be protected by site fencing for the duration of the works.

Where building construction is undertaken adjacent to the public domain, pedestrian and vehicular facilities are to be protected by a Hoarding in accordance with Section 126(1) of the Roads Act.

Appropriate site fencing will be implemented during construction.

B8.6 Construction and Demolition - Traffic Management Plan

All works undertaken within the public road reserve must be protected in a manner to ensure pedestrian and vehicular safety at all times.

All works undertaken on site or in the public road reserve must make provision for pedestrian and traffic flow and not adverse nuisance.

All works undertaken on a site or in the public road reserve must make good any damage or disruption to the public infrastructure.

No works are proposed to be undertaken within the public road reserve.

Sufficient off street manoeuvring space exists to ensure that no public nuisance is caused during the construction period.

It is noted that at times during construction cranes, material deliveries and concrete agitators will require site access. Traffic management will ensure that this does not cause a prolonged nuisance to neighbours.

It is envisaged that site contractors will also utilise on-street parking.

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C1 Design Criteria for Residential Development

Control	Response
Section C1.1 – Landscaping	
All canopy trees, and a majority (more than 50%) of other vegetation, shall be locally native species. Species selection and area of landscape to be locally native species is determined by extent of existing native vegetation and presence of an Endangered Ecological Community. Note if the land is within an Endangered Ecological Community there will be a Development Control specifically covering the requirements for Landscaping in an Endangered Ecological Community.	No additional trees are proposed to be removed by this modification.
In all development a range of low lying shrubs, medium high shrubs and canopy trees shall be retained or provided to soften the built form.	No significant vegetation removal is required by this modification.
At least 2 canopy trees in the front yard and 1 canopy tree in the rear yard are to be provided on site. Where there are existing canopy trees, but no natural tree regeneration, tree species are to planted to ensure that the canopy is retained over the longterm. Where there are no canopy trees the trees to be planted are to be of sufficient scale to immediately add to the tree canopy of Pittwater and soften the built form.	The required canopy trees currently exist on site and will be retained. It is not considered that any supplemental plantings will be required by the development due to its minimal impact on the existing vegetated state and appearance.
Each tree planted is to have a minimum area of 3 metres x 3 metres and a minimum 8m3 within this area to ensure growth is not restricted.	N/A
The following soil depths are required in order to be counted as landscaping: • 300mm for lawn • 600mm for shrubs • 1metre for trees	The site provides for the required soil depths.
 The front of buildings (between the front boundary and any built structures) shall be landscaped to screen those buildings from the street as follows: A planter or landscaped area with minimum dimensions of 4m2 for shop top housing developments, 60% for a single dwelling house, secondary dwelling, rural workers' dwellings, or dual occupancy, and 50% for all other forms of residential development. 	Existing vegetation in the front building setback is proposed for retention. Given the development is for modifications to an existing approval, it is not considered that any supplemental plantings are required.

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Screening shall be of vegetation (not built items), and shall be calculated when viewed directly onto the site.	No vegetating screening is proposed or required by the development.
In bushfire prone areas, species shall be appropriate to the bushfire hazard.	The site is not bushfire prone.
Landscaping shall not unreasonably obstruct driver and pedestrian visibility.	No landscaping will obstruct driver or pedestrian visibility.
Development shall provide for the reasonable retention and protection of existing significant trees, especially near property boundaries, and retention of natural features such as rock outcrops.	The development utilises the existing built footprint and does not propose the removal of any significant trees or vegetation on site.
Canopy trees are to be located a minimum of 5 metres from existing and proposed built structures, or minimum of 3 metres where pier and beam footings are used.	No new canopy trees are proposed to be introduced to supplement the existing vegetation and canopy trees.
Noxious and undesirable plants must be removed from the site	No noxious plants have been identified on site.

Section C1.2 - Safety and Security

1. Surveillance

Building design should allow visitors who approach the front door to be seen without the need to open the door.

Buildings and the public domain are to be designed to allow occupants to overlook public places (streets, parking, open space etc) and communal areas to maximise casual surveillance.

Development design and design of the public domain (including landscaping) is to minimize opportunities for concealment and avoid blind corners.

Adequate lighting must be provided according to the intended use of the development. Lighting must be designed and located so that it minimises the possibility of vandalism or damage. Security lighting must meet Australian Standard AS 42821997: Control of the obtrusive effects of outdoor lighting.

Lighting is to be designed to minimise electricity consumption, and to minimise annoyance to neighbors.

Design landscaping and materials around dwellings and buildings, so that when it is mature it does not unreasonably restrict views of pathways, parking and open space areas.

No reduction to the existing surveillance arrangements are proposed through this development application.

No landscaping is being introduced that will limit or hinder the current levels of street surveillance, nor is it seen that the development will provide any new opportunities for vandalism or anti-social behaviour.

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2. Access Control

Shared entries must be able to be locked and incorporate an intercom system or the like to allow visitors to gain entry.

Building entrances are to be clearly visible from the street, easily identifiable and appropriately lit.

Where provided, pedestrian access through a site and through the public domain is to be clearly defined, signposted, appropriately lit, visible and give direct access to building from parking and other areas likely to be used at night.

The street number of the property is to be clearly identifiable.

Pedestrian access along the street frontage shall not be impeded by landscaping, street furniture or other restrictions. Access to the dwelling will remain unchanged to the existing approval.

3. Territorial reinforcement

Walkways and landscaping should be used to delineate site boundaries and direct visitors to the correct entrance and away from private areas.

Blank walls along all public places (streets, open space etc) shall be minimised.

The dominant walkway into the site will be unchanged by the proposed modifications.

C1.3 - View Sharing

All new development is to be designed to achieve a reasonable sharing of views available from surrounding and nearby properties.

The development will have no changes to the maximum RL of development on the site.

The proposed upper floor sits well below the existing carport and studio.

It is not considered that any view corridors will be adversely impacted upon.

The proposal must demonstrate that view sharing is achieved though the application of the Land and Environment Court's planning principles for view sharing.

As no obstruction of views is envisaged, and assessment against the Land and Environment Courts planning principles for view sharing is not required.

Where a view may be obstructed, built structures within the setback areas are to maximise visual access through the structure e.g. by the provision of an open structure or transparent building materials.

N/A

Views are not to be obtained at the expense of native vegetation.

N/A

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C1.4 Solar Access The main private open space of each dwelling and The bulk of the dwelling will remain unchanged and the main private open space of any adjoining as such the existing solar access arrangement will dwellings are to receive a minimum of 3 hours of remain. sunlight between 9am and 3pm on June 21st. Windows to the principal living area of the proposal, No changes to the solar access of existing living and windows to the principal living area of adjoining areas has been proposed. dwellings, are to receive a minimum of 3 hours of sunlight between 9am and 3pm on June 21st (that is, to at least 50% of the glazed area of those windows). Solar collectors for hot water or electricity shall The development is compliant. receive at least 6 hours of sunshine between 8.00am and 4.00pm during mid winter. Developments should maximise sunshine to clothes The development is compliant. drying areas of the proposed development or adjoining dwellings. The planning principles resulting from Parsonage v The proposal must demonstrate that appropriate solar access is achieved through the application of Ku-ring-gai Council [2004] NSWLEC 347 have been the Land and Environment Court planning principle taken into account and it is considered that the for solar access. development is not contrary to any of these planning principles. C1.5 - Visual Privacy Private open space areas including swimming pools Open space and terrace areas do not present any and living rooms of proposed and any existing overlooking potential. The proposed bedroom adjoining dwellings are to be protected from direct terrace is not designed to be occupied for overlooking within 9 metres by building layout, prelonged periods of time given its size. landscaping, screening devices or greater spatial separation as shown in the diagram below The existing fence is considered to constitute (measured from a height of 1.7 metres above floor adequate screening at natural ground level. level). Elevated decks and pools, verandahs and balconies The location and size of the proposed balcony should incorporate privacy screens where prohibits overlooking to the neighbours dwelling. necessary and should be located at the front or rear of the building. Direct views from an upper level dwelling shall be There are no proposed windows overlooking the designed to prevent overlooking of more than 50% neighbouring dwellings. of the private open space of a lower level dwelling directly below.

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C1.6 - Acoustic Privacy Noise-sensitive rooms, such as bedrooms, should The development is compliant with this control. be located away from noise sources, including main roads, parking areas, living areas and communal and private open space areas and the like. Walls and/or ceilings of dwellings that are attached The development will be compliant with the Building to another dwelling/s shall have a noise Code of Australia. transmission rating in accordance with Part F(5) of the Building Code of Australia. (Walls and ceilings of attached dwellings must also comply with the fire rating provisions of the Building Code of Australia). Noise generating plants including pool/spa motors, N/A air conditioning units and the like shall not produce noise levels that exceed 5dBA above the background noise when measured from the nearest property boundary. Developments must comply in all respects with the The development does not proposed any elements Protection of the Environment Operations Act 1997, that would breach the Protection of the Environment Operations Act 1997 and other relevant legislation. C1.7 - Private Open Space a) Dwelling houses, attached dwellings, semidetached dwellings, and dual occupancies: Minimum 80m² of private open space per dwelling at The development will not reduce the existing open ground level, with no dimension less than 3 metres. space provision on the site. No more than 75% of this private open space is to be provided in the front yard. Within the private open space area, a minimum principal area of 16m2 with a minimum dimension of 4m and grade no steeper than 1 in 20 (5%). Dwellings are to be designed so that private open space is directly accessible from living areas enabling it to function as an extension of internal living areas. Private open space areas are to have good solar orientation (i.e. orientated to the northeast or northwest where possible). Private open space should be located to the rear of the dwelling to maximise privacy for occupants. Where this open space needs to be provided to the front of the dwelling, the area should be screened

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from the street to ensure that the area is private.

A balcony located above ground level, but which has access off living areas of dwellings, can be included as private open space. The dimensions should be sufficient so that the area can be usable for recreational purposes (i.e. a minimum width of 2.4m). First floor balconies along the side boundary must be designed to limit overlooking and maintain privacy of adjoining residential properties.

Private open space areas should include provision of clothes drying facilities, screened from the street or a public place. Shared clothes drying facilities are acceptable.

An accessible and usable area for composting facilities within the ground level private open space is required.

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Section D3 - Bilgola Locality

Control	Comment
D3.1 – Character as viewed from a public place	Comment
Buildings which front the street must have a street presence and incorporate design elements (such as roof forms, textures, materials, the arrangement of windows, modulation, spatial separation, landscaping etc) that are compatible with any design themes for the locality. Blank street frontage facades without windows shall not be permitted.	While the building has a frontage to a public street, the site topography and vegetation mean that functionally, the dwelling can not address the street.
Walls without articulation shall not have a length greater than 8 metres to any street frontage.	No unbroken, unarticulated wall of length of greater than 8m are proposed to be created.
Any building facade to a public place must incorporate at least two of the following design features: • entry feature or portico; • awnings or other features over windows; • verandahs, balconies or window box treatment to any first floor element; • recessing or projecting architectural elements; • open, deep verandahs; or • verandahs, pergolas or similar features above garage doors.	The approved façade will receive only minor modifications through the extension of the existing decks. It should be noted that the combination of the elevated aspect of the dwelling relative to the street, combined with the onsite vegetation make view lines to the front of the dwelling from a public space limited.
The bulk and scale of buildings must be minimised.	No change to the existing bulk, scale and appearance of the dwelling will be visible from the street.
Garages, carports and other parking structures including hardstand areas must not be the dominant site feature when viewed from a public place. Parking structures should be located behind the front building line, preferably set back further than the primary building, and be no greater in width than 50% of the lot frontage, or 7.5 metres, whichever is the lesser.	The existing approved carport is to be retained. Parking platforms and adequate parking facilities are essential along the right of carriageway. By keeping the roof structure high in height views towards Pittwater are maintained.
Landscaping is to be integrated with the building design to screen the visual impact of the built form. In residential areas, buildings are to give the appearance of being secondary to landscaping and vegetation.	Existing site landscaping and vegetation is proposed to be retained.
Television antennas, satellite dishes and other telecommunications equipment must be minimised and screened as far as possible from public view.	No alteration is proposed to the existing television antennas.

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General service facilities must be located underground.	General Service facilities will be in accordance with existing service provisions.
Attempts should be made to conceal all electrical cabling and the like. No conduit or sanitary plumbing is allowed on facades of buildings visible from a public space.	No modification to existing visual elements of plumbing or electrical cabling is proposed by the development.
D3.2 –Scenic Protection	
Development shall minimise any visual impact on the natural environment when viewed from any waterway, road or public reserve.	It is not considered that when viewed from any waterway, road or public reserve that the development will have any adverse visual impacts.
D3.3 – Building Colours and materials	
External colours and materials shall be dark and earthy tones as shown below	The development is compliant with this requirement.
Finishes are to be of a low reflectivity.	
D3.6 – Front Building Line	
The minimum front building line for C4 zoned land shall be in 10m or established lines, whichever is the greater.	No modification to the approved front building line is proposed.
D3.7 – Side and Rear Building Line	
Controls 2.5 at least to one side; 1.0 for other side 6.5 rear (other than where the foreshore building line applies)	The existing side and rear setbacks will remain unchanged by the proposal to the building itself. The proposed Level 2 will step in from the existing side setback with the new portion of the structure being setback1.967m from the boundary.
D3.9 – Building Envelope	
Planes are to be projected at 45 degrees from a height of 3.5 metres above ground level (existing) at the side boundaries to the maximum building height (refer to Pittwater Local Environmental Plan 2014).	A variation to this control is sought to address the encroachment into the building envelope by the proposed second storey.
	The West Elevation illustrates the extent of the variation for the addition.
	It can be seen the as the building progresses up the site the amount of variation is substantially reduced.
	The ensuite portion of the addition has been stepped into the structure to reduce the overall encroachment.
	It is considered that the variation is acceptable in this instance for the following reasons;

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	 The area of encroachment is adjacent to the unused battleaxe handle for 295 Hudson Parade. This effectively increases the setback and separation to the nearest adjacent building. The encroachment will not result in the blocking of any view corridors. The development is not visible from the street frontage. The encroachment is entirely due to the steep nature of the site. The site has a slope of 60%, as the building progresses up the slope, the encroachment lessens rapidly. Stepping the addition further to the centre of the building is not possible and would not result in any net benefit to the surrounding dwellings.
D3.11 – Landscaped Area General – Environment	ally Sensitive I and
The total landscape area on land zoned R2 Low Density Residential or E4 Environmental Living shall be 60% of the site area.	The approved landscaping areas will remain unchanged by the proposed modifications.
The use of porous materials and finishes is encouraged where appropriate.	N/A
Any alterations or additions to an existing dwelling shall provide a minimum 60% of the site area as landscaped Area.	The approved landscaping areas will remain unchanged by the proposed modifications.
D3.12 – Fences – Flora and Fauna Conservation	Areas.
	No change is proposed to the existing fencing on site so the provisions of this section do not apply.
D3.14 - Construction, Retaining Walls, Terracing	and Undercroft Areas.
Lightweight construction and pier and beam footings should be used in environmentally sensitive areas.	The development is compliant
Where retaining walls and terracing are visible from a public place, preference is given to the use of sandstone or sandstone like materials.	The development does not propose any additional new retaining walls or terracing to the existing approval.
In the provision of outdoor entertaining areas, preference is given to timber decks rather than cut/fill, retaining walls and/or terracing.	No additional cut or fill is proposed.
Undercroft areas shall be limited to a maximum height of 3.5 metres. Adequate landscaping shall be provided to screen undercroft areas.	No new undercroft area is proposed.

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D3.15 – Scenic Protection of Category One Areas	
Screen planting shall be located between structures and boundaries facing waterways.	No screen planting is proposed as a part of this development.
Canopy trees are required between dwellings and boundaries facing waterways and waterfront reserves.	No change to the existing approved vegetation and canopy trees on site are proposed.
Development is to minimise the impact on existing significant vegetation.	The development does not propose to remove any significant vegetation.
The applicant shall demonstrate the retention and regeneration of existing native vegetation outside of the immediate area required to carry out the development.	No additional vegetation is proposed to be removed by the modification to the development.
The development is to incorporate measures for planting and maintenance of native vegetation within those areas which are already cleared, and which are not required to be cleared to allow for the development.	The development site currently has areas of planting and there is considered to be no need to supplement these further.
The siting, building form, orientation and scale of the development shall not compromise the visual integrity of the site by removal of canopy trees along ridges and upper slopes.	The general siting and bulk of the structure will remain un-altered by this proposal. When viewed from a distant vantage point, the proposed dwelling will be consistent with surrounding development.
The development must incorporate the use of unobtrusive and non-reflective materials and the colours of exterior surfaces shall help blend structures into the natural environment.	The development will not incorporate the use of reflective or obtrusive materials, colours or surfaces.
Applicants are to demonstrate that proposed colours and materials will be dark and earthy.	The development can comply with this requirement.

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5. Conclusion

This proposal is for modifications to an existing approval for a new Dwelling on an C4 – Environmental Living parcel of land.

The proposal is considered to be consistent with the provisions of the Pittwater Local Environmental Plan 2014 and the provisions of Pittwater DCP 21.

Furthermore, the proposal is considered to have no adverse impacts upon the environment or the general locality or surrounding properties.

Councils support to the proposal is therefore requested.



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